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Minutes of the special meeting of the Board of Regents of the University of Wisconsin: July 23, 1936 and July 25, 1936. 1936

Madison, Wisconsin: Board of Regents of the University of Wisconsin System, 1936

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*Wilkie
ms
Budget
M.S.*

SPECIAL MEETING OF THE BOARD OF REGENTS

Madison, Wisconsin

July 23, 1936

also July 25, 1936 (see p. 6)

*Administration
Instruction
Research +
Extension
See p. 7*

✓ To consider the 1936-37 budget and such other matters as may properly come before the Board

*2
1
2 + 3
6, 8*

The meeting was called to order by President Wilkie at 9:45 A.M.

PRESENT: President Frank; Regents Baker, Brown, Callahan, Christopher-son, Combs, Gates, Grady, Gundersen, Hones, Mead, Miller, Richards, Runge, Wilkie.

ABSENT: Regent Backus.

(13th June 15)

✓ President Wilkie stated that some amendments should be made to the minutes of the last meeting and asked for a reading of the minutes. Upon motion of Regent Callahan, seconded by Regent Mead, it was

VOTED, That the reading of the minutes be dispensed with and that the approval of the minutes be deferred.

✓ Regent Gates presented the following resolution:

RESOLVED, That the action of this Board in establishing scholarships for top-ranking graduates of Wisconsin high schools and private secondary schools is hereby construed to mean that in case a scholarship be not applied for by the student ranking highest (or the highest two or more in the larger schools) the right to apply for and to receive such scholarship shall pass to the student with the next highest ranking and so on down the list until the scholarships available for any high school shall have been granted; provided further that scholarships shall be granted only to students with an average rating of 90 or higher. The university registrar is hereby instructed to at once notify all eligible high schools and private secondary schools of the terms of this offer as herein construed.

Scholar

Upon motion of Regent Gates, seconded by Regent Hones, the resolution was adopted.

✓ President Frank read his letter to the Attorney General and also the reply from the Attorney General with reference to the validity of the tie vote on the budget at the June 15th meeting.

President Wilkie made the following statement:

✓ "I would like the record to show this statement: No indication was given to me of any application to the Attorney General for an opinion on this question. I should have been glad to have had such notice, although I appreciate that there is no law which requires the President to give it to me. I shall have to disagree and do disagree with the opinion of the Attorney General. His opinion is of course in no way binding upon me as president, or upon the members of the Board; it represents his view. However, it should be noted that the minutes which were submitted to the Attorney General were incorrect and incomplete in a number of particulars in respect to rulings made, etc. Further, it should be noted that after the rulings of the chair took place there was an action taken by this Board by unanimous vote to the effect that the budget of last year should continue until the new budget be adopted and the Board directed that another meeting be called for the purpose of considering the budget. That having been done it renders moot the question of whether or not the action taken on June 15 was a passage of the budget or whether it was not.

Now that represents the view which the President of this Board takes of the matter. In fact, the Attorney General entirely failed to note that part of the proceedings."

✓ The Secretary read a letter from Governor Philip F. La Follette, dated July 22, 1936, suggesting application to the legislature for funds in January rather than to increase student fees. (Copy attached)

✓ President Frank then discussed the proposed budget for 1936-37 and several Regents also discussed the matter.

Regent Gates then presented the following resolution and moved its adoption:

(Cont.)

RESOLVED, That the policy of the Regents relative to budget matters for 1936-37 include the following:

1. That there shall be no increase in student fees.

2. That as soon as the next legislature convenes the needs of the University for additional funds for relief from salary walkers and other emergency purposes shall be presented and immediate appropriations urged, available for the current year, this request to be followed by an appeal for adequate provision for the needs of the University for the following biennium.

3. That the Executive Committee of the Board, acting after consultation with the Business Manager, be and is hereby authorized and directed to balance the budget for 1936-37 without increasing student fees, but by using funds recently awarded by the Emergency Board and by making such adjustments of staff, salary and other expenditures as may be deemed necessary to that end.

4. That the salary of the President shall be fixed at the net sum of \$15,000 for the year 1936-37 and that additional allowances and perquisites pertaining to the office shall be continued as at present.

5. That when the work of this committee is completed and they have determined on the budget they shall report back to the Board for final approval.

Called vote was taken. Regents voting "Aye", Baker, Brown, Gates, Hones, Miller, Richards, Runge, Wilkie (8). Regents voting "No", Callahan, Christopherson, Combs, Grady, Gundersen (5). The motion was carried.

Regent Mead explained his vote by saying that the motion was out of order, that the budget was passed at the previous meeting and that no motion for reconsideration had been made.

President Wilkie read the new committee appointments, which are as follows:

Executive Committee

Callahan, Chairman
Gates, Wilkie

Business Committee

Gates, Chairman
Callahan, Wilkie, Mead, Miller

(Cont.)

Educational Committee

Brown, Chairman
Combs, Runge, Gundersen, Baker

Student Life and General Welfare Committee

Grady, Chairman
Christopherson, Backus, Hones, Richards

✓ Mr. A. J. Taff, representing the Veterans of Foreign Wars, appeared before the Board and made a request for the use of the field house for a six-day bicycle marathon race. Upon motion of Regent Baker, seconded by Regent Brown, it was

VOTED, That the request be granted with the understanding that a deposit of \$1000 will be made, which includes an estimated rental of \$100 per day. This is subject to any state law regarding marathon contests.

Vice President Combs was temporarily in the chair and put the motion, which was unanimously carried.

✓ Upon motion of Regent Baker, seconded by Regent Brown, it was VOTED, That the recommendations of the President for this meeting be referred to the Executive Committee to be acted upon by that committee consistently with the 1935-36 budget and within the income available thereunder and that the same shall apply to the recommendations of the Business Manager and matters relating to the trust funds.

✓ Dean Christensen appeared before the Board with reference to changes in the arrangement for summer service in the College of Agriculture. The matter was discussed by the Regents and the following action was by called vote adopted, all Regents present voting and voting "Aye":

That the rate of pay for members of the staff of the College of Agriculture engaged in research work or in agricultural extension during the six weeks' summer service period be 15% of their salary for the academic year, which is the same as that paid to members of the teaching staff, and that if they do any teaching the total amount paid them shall not be in excess of the rate established for the six weeks' period; that the by-laws be amended accordingly.

Upon motion of Regent Brown, seconded by Regent Baker, it was VOTED, That when this meeting is adjourned adjournment be taken to 9 A.M. Saturday, July 25.

Entered Book
✓ Upon recommendation of President Frank and upon motion of Regent Christopherson, seconded by Regent Brown, it was

VOTED, That the gift of \$1200 from the senior class of 1936 for the establishment of a scholarship fund, be accepted, and that the Secretary express the thanks of the Regents to the class for the donation.

Scholar
✓

Entered Book
✓ Upon recommendation of President Frank it was VOTED, That a check for \$500 from Miss Katharine Cornell, to be added to the senior class scholarship fund established by the Class of 1936, be accepted, and that the Secretary express the appreciation of the Regents for the donation.

✓ Upon motion of Regent Gundersen, seconded by Regent Christopherson, it was

VOTED, That the grant of \$27,500 from the Rockefeller Foundation for the purchase of an ultracentrifuge machine, to be used in biological and medical research, be accepted.

See also Ex. Com. Aug. 14/36 p 11

✓ Upon recommendation of the President and upon motion of Regent Gundersen, seconded by Regent Baker, it was

VOTED, That authority be granted to request an appropriation of \$1500 from the Emergency Board for the State Laboratory of Hygiene, made necessary because of increased work in the laboratory.

✓ Upon motion of Regent Gundersen, seconded by Regent Mead, it was

VOTED, That the gift of \$3750 from Sears, Roebuck & Company be accepted for the establishment of 20 agricultural scholarships of \$150 each for Wisconsin farm boys who are freshmen in the long course and 15 scholarships of \$50 each for freshmen in the farm folk school, and that the Business Manager be authorized to sign the agreement.

Scholarships
✓
(15 wks)

1:45 P.M. Upon motion of Regent Brown, seconded by Regent Hones, it was

VOTED, That the meeting adjourn to Saturday, July 25, at 9 A.M.

Saturday, July 25, 1936

The adjourned meeting of the Board was called to order at 10 A.M., President Wilkie presiding. All Regents were present except Regents Backus and Gundersen.

✓ Regent Callahan, as chairman of the Executive Committee, read the report of the committee on the budget and stated that he had voted "No" on the report for the reason that this budget puts the civil service employees below the minimum established by law. (Copy of report attached)

Regent Gates moved, seconded by Regent Baker, that the report be adopted and action taken accordingly.

✓ Regent Grady discussed the budget and the previous action taken by the Regents and objected to the motion as out of order. The chair ruled the motion in order.

✓ Regent Grady moved to overrule the decision of the chair because of the previous action and the decision of the Attorney General.

✓ Called vote was taken. Regents voting "Aye", Callahan, Christopherson, Combs, Grady, Mead (5). Regents voting "No", Baker, Brown, Gates, Hones, Miller, Richards, Runge, Wilkie (8). The motion was lost.

✓ The question of procedure was raised as to whether prior action as to civil service minimum salaries should be reconsidered. Regent Gates moved, seconded by Regent Brown, that any prior action of the Board with respect to directing that there be no waiver below the minimum salaries prescribed by civil service be reconsidered.

Called vote was taken. Regents voting "Aye", Baker, Brown, Gates, Hones, Miller, Richards, Runge, Wilkie (8). Regents voting "No", Callahan, Christopherson, Combs, Grady, Mead (5).

✓ Action was then taken on Mr. Grady's motion which was adopted by the Board at the June 15th meeting, to the effect that the minimum wage scale prescribed by the Bureau of Personnel be restored net to all university employees with the adoption of the budget.

Called vote was taken. Regents voting "Aye", Callahan, Christopherson, Combs, Grady, Mead (5). Regents voting "No", Baker, Brown, Gates, Hones, Miller, Richards, Runge, Wilkie (8). The motion was lost.

Regent Callahan, seconded by Regent Hones, moved the previous question on the motion by Mr. Gates. Motion carried.

Motion was then put on the motion to adopt the report of the Executive Committee. Called vote was taken. Regents voting "Aye", Baker, Brown, Gates, Hones, Miller, Richards, Runge, Wilkie (8). Regents voting "No", Callahan, Christopherson, Combs, Grady, Mead (5). The motion was passed.

Regent Gates presented the following resolution:

RESOLVED: That the Business Manager, in consultation with the President, the Deans and the Committees of this Board, proceed as soon as possible to obtain estimates and prepare comparative figures for the coming biennial budgets to be submitted to the legislature;

That the figures be so separated and set forth as to indicate clearly the proposed expenditures under the following headings: Administration, Instruction, Research and Extension;

That the Business Manager take such steps as may be necessary in order that henceforth the figures for all departments of the University shall center in and be available through the office of the Business Manager;

That preparation of biennial budget figures be undertaken in such manner that the Committees of the Board may begin a study of the proposals at an early date and be enabled to complete such study so as to have the budgets in the hands of the Budget Director as required by statute.

Upon motion of Regent Gates, seconded by Regent Richards, the resolution was unanimously adopted. See p. 8 *

Regent Grady asked that the following statement be recorded:

"Any vote taken upon this motion is, as I understand it, with the full reservation on the part of any member of the Board to maintain his insistence upon the legal passing of the budget at the last meeting of the Board in June and it is with that understanding that I am casting my vote."

President Wilkie stated that a Regent is not entitled to express any reservation with regard to any other member of the Board.

Regent Mead asked to be recorded as making the same reservation as Mr. Grady.

Upon motion of Regent Callahan, seconded by Regent Christopherson, it was

✓ VOTED, That the following recommendation be adopted:

That Wihold Doroszewski of the University of Warsaw be appointed professor of Polish for the year 1936-37; salary \$6000 net for the academic year; and that he be appointed for service during the summer of 1936 at a stipend of \$1500 to purchase a Polish library for the University, for which library \$3500 is authorized. (Charge to item in budget for Polish, Fund 1 S.)

* was ✓ Upon motion of Regent Baker, seconded by Regent Hones, it

* X VOTED, That the Executive Committee be authorized to grant and pass upon all recommendations now before the Board affecting the budget and to act immediately in accordance, and in so far as consistent, with the action of the Board taken this morning.

✓ Regent Grady stated that he voted with the reservation previously expressed and that he wishes to be recorded as not voting on No. 1 under Research, as he is a stockholder in the company mentioned.

✓ Regent Mead also voted with the reservation previously expressed.

✓ Upon motion of Regent Gates it was VOTED, That when adjournment of this meeting is taken it be to Monday, August 17, at 10 A.M.

Regents Mead and Grady voted "No", contending that the budget has already been passed and legally approved, as set forth in the Attorney General's opinion.

was ✓ Upon motion of Regent Callahan, seconded by Regent Baker, it

✓ VOTED, That the 3-K Dairy and Farm Sales budget be increased by \$4700 on account of increased estimated receipts and that this item be budgeted as New Construction.

At 11:35 the Board went into executive session.

✓ Dean Christensen presented the matter of establishing the po-

✓ sition of Artist in Residence in the College of Agriculture and of negotiating with John F. Curry, of Westport, Connecticut, to fill the position at a net salary of \$4000. This appointment would necessitate the construction of a studio approximately 24 x 36 feet on Lorch Street on land now owned by the University, at a cost of approximately \$4000.

✓ Upon motion of Regent Hones it was VOTED, That President Frank and Dean Christensen be authorized to negotiate further regarding the availability of funds from gifts for the appointment of an artist in residence; furthermore the President and the Business Manager are authorized to request the Emergency Board for an appropriation for the construction of a building and to present the program at the next meeting of the Board.

Upon motion of Regent Mead, seconded by Regent Callahan, the following recommendations of the President were approved:

That Stephen M. Corey be appointed associate professor of education, beginning with the academic year 1936-37; salary \$4750 a year, less waiver; vice Curtis Merriman, appointed registrar.

That Bjarne Ragnold Ullsvik be appointed part-time teacher of mathematics at Wisconsin High School for the academic year 1936-37; salary \$1800 a year, less waiver.

That Elizabeth Jane Franklin be appointed part-time teacher of physical education in Wisconsin High School for the academic year 1936-37; salary \$1160 a year, less waiver.

✓ Upon motion of Regent Christopherson, seconded by Regent Miller, it was

VOTED, That the proposed correction of the minutes of the meeting of June 15th be deferred to the next meeting.

At 12:20 the meeting adjourned to Monday, August 17, 1936, at 10 A.M.

M. E. McCaffrey,

Secretary.

STATE OF WISCONSIN

EXECUTIVE OFFICE

Madison

Philip F. La Follette
Governor

✓
To the Regents of the University of Wisconsin:

Throughout Wisconsin's history one of the state's great objectives has been to provide educational opportunity for youth, regardless of whether their parents are rich or poor; to provide educational opportunity for all, as contrasted with education for a favored few. To this end Wisconsin's public school system, including the University of Wisconsin, has been supported out of public funds, approaching as nearly as possible the ideal of free education for all. Higher education at low cost and with low student fees has been an important feature of our state university.

Student fees at the University of Wisconsin have always been comparatively low, which has been an important factor in making it possible for young men and women of this state to secure a higher education.

To increase student fees for residents of this state to \$100 a year per student, as is now proposed, would be diametrically opposed to the state's policy of greater instead of less educational opportunity for all of our citizens. This is especially true since such increase in fees would weigh most heavily upon those least able to bear the additional charge, namely upon students who are self-supporting and the parents of those who are partially self-supporting. A student fee increase would be particularly burdensome at this time while the nation is passing through a period of economic difficulty.

President Frank's proposal to load an increased cost of nearly a quarter of a million dollars a year onto the students is a drastic change. It would be a major change in policy. Certainly this proposal should not be adopted by the Regents until all the facts and circumstances have been placed before the Legislature.

If the President of the university is unable to adjust equitably the university budget within the appropriations at present available, it seems mandatory that rather than agitate for increased student fees he present such reasonable needs as the university may have to the next session of the Legislature, which convenes in January.

Many insidious attacks upon free education have been made

see p. 2

To the Regents of the University of Wisconsin - 2

under various guises during recent years. I am determined to do all within my power to preserve educational opportunity in Wisconsin, and I feel sure that members of the Board of University Regents, considering the basic policies here involved, will agree that the university can continue to function without increased fees until next January when a revised budget can be presented to the Legislature.

Sincerely yours,

(Sgd) PHILIP F. LA FOLLETTE

July 22, 1936

✓
REPORT OF EXECUTIVE COMMITTEE

Your committee, in accordance with Regent Action of July 23, 1936, respectfully reports as follows:

After consultation with the business committee, the President of the University, the Business Manager, the State Budget Director and others, we are of the opinion that the budget for 1936-37 can be balanced without increase of student fees. We are also pleased to report that in our judgment a considerable amount of waiver relief can be accorded for the first semester. Waiver relief for the second semester must await legislative action. So also many much needed raises in salary must await legislative action. So also additional help needed for the best functioning of the University must await legislative appropriation.

Under the present fee schedule, the income of the University for 1936-37, in our judgment, will be somewhat greater than for 1935-36. Even if the Freshman Class does not increase, the larger Freshman Class of last year will probably result in a larger number of students being in attendance. From the State Government we have \$35,000 additional allowed by the Emergency Board. Last year we had \$10,000 from the Emergency Board. The regular legislative appropriation for the two years is the same. The appropriation for each year has been inadequate for the full proper functioning of the University. We feel, however, that no such emergency exists as to justify added student fees in advance of the next legislative session. We have allowed a few increases of salary of an extreme emergency character. Others must await funds

provided by proper legislative action.

Out of the \$35,000 appropriated by the Emergency Board \$12,500 was, at the request of the Regents, allotted to maintenance. This will, we are advised by the Business Manager, permit an increase in the hours of work of those employed on an hourly basis in the service department to a 40-hour a week basis for the first semester. If the legislature provides funds, as it should, further and more appropriate provision can be made for the second semester.

As to the salaried employes of the University receiving \$3000 or less per regular year, including instructional and non-instructional force, it takes approximately \$1600 out of the LA operating fund to restore to the minimum fixed by the Board of Personnel, the base salaries of civil service employes. These salaries should take the same waiver as other similar salaries (of like size). To relieve from one-half of this waiver (on the plan embodied in the budget proposed by the President and which embodies relief from one-half of waiver as to salaries of \$1500 or less and then relief proportionately lessening until reaching no relief of waiver at \$3000) during the first semester will cost approximately \$26,000. This includes all salaries of \$3000 or less payable out of LA. This relief can be accorded for the first semester out of the remaining \$22,500 allotted by the Emergency Board, together with certain amounts realized by reducing the budget in certain respects. When the legislature meets we hope and expect that full relief from waiver will be available for the second semester. But this cannot now be provided for in the budget since it is dependent on future legislative action.

All other employes (who are payable out of revolving funds)

will recover the same waiver relief for the first semester. This will be payable out of revolving funds, such as hospital receipts, athletic receipts, receipts of dormitories and commons and does not place any burden on the LA operating fund.

As regards certain services for the University which are desirable but not indispensable, these can be budgeted only contingently. That is only if the funds are available either from savings or from additional receipts from existing fees or from legislative appropriations. The budget for the second semester, as we set it up, is lower than for the first semester. If necessary the University can operate during the second semester on the lower basis but we earnestly hope that the legislature will not compel the University so to do.

At the meeting of the Regents held on June 15, 1936 (after the budget proposed by President Frank failed of passage) the Regents passed a motion providing that salaries and necessary business items be continued on the basis of the present budget for 1935-36 until the budget for 1936-37 is adopted. Pursuant to this action the Comptroller submitted to the budget director/^{budget} estimates for the quarter from July 1 to September 30, 1936, in accordance with the salaries and expenditures as under the budget for 1935-36. We recommend that the Board take action as follows:

- (1) Approving this report of your executive committee.
- (2) Authorizing the Business Manager to submit to the budget director revised budget estimates and allotments and to pass pay rolls in which (a) the base salaries for the year 1936-37 in the case of civil service employes be revised so that in no case the base salary shall be less than the minimum prescribed by the Bureau of Personnel; (b) deduct-

ing from all base salaries (except where salaries have been specifically designated as net or where individual waivers have been adjusted heretofore by Regent action) the waivers as per the present waiver schedule (operative for 1935-36), except that for salaries of \$3000 and under (total compensation for year) there shall be deducted for the first semester one-half of such waiver on salaries of \$1500 and under and then tapering proportionately to no waiver relief at \$3000. Payments to be made for July and thereafter shall be made to correspond to this basis but such relief from waiver is budgeted only for the first semester. Budget for the second semester shall not include relief from waiver but that shall be dependent on receipt of further funds or savings.

(3) That executive committee be directed to proceed and complete the budget for 1936-37 in accordance with this report and this action of the board and its action of July 23, 1936, and report back the complete revised budget to this board. After approval by this board, the revised budget is to be submitted to the budget director for his acceptance.