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WARREN P. KNOWLES
Governor

BRUCE L. BISHOP
Director

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MAR.—APR. 1967

Prior Planning Pays Big Dividends

CD BUREAU COORDINATES STATE FLOOD OPERATIONS

"WHEREAS, natural disasters caused by floods have created emergencies in the counties of Lincoln, Langlade, Pepin, Eau Claire, La Crosse, Dunn, Chippewa, Ashland, Trempealeau, Buffalo, and

"WHEREAS, natural disasters caused by floods may create similar emergencies in the counties of Marathon, Wood, Portage, Juneau, Adams, Sauk, Columbia, Dane, Iowa, Richland, Grant, Crawford, Vernon, Pierce, St. Croix, Polk, Burnett, and

"WHEREAS, these disasters have caused and may cause emergencies of concern to the State of Wisconsin;

"NOW, THEREFORE, I, WARREN P. KNOWLES, as Governor of the State of Wisconsin, do hereby proclaim that a state of emergency exists in the above enumerated counties of this State."

The proclamation above, issued by Governor Knowles on April 2, 1967, triggered the largest flood-fighting operations in the state since the 1965 floods, worst in Wisconsin's history. The major difference between flood operations this year and those of 1965 was readily apparent from the beginning. This time, both state and local government was fully prepared — and prepared well. The year of respite in 1966 from floods of any consequence was one of great productivity. Firm plans and operational procedures, based on the experience and knowledge gained from the 1965 disaster, were prepared, tested, and made available by the State CD Bureau to county and local government officials. Numerous briefings given in Madison and at the CD Areas in cooperation with such agencies as the U.S. Weather Bureau, Corps of Engineers, OEP, Red Cross and National Guard, prior to the flood period, were instrumental in effective community disaster preparation.

Flood operations by the State CD Bureau staff actually began on March 31 when a heavy rain with above normal temperatures melted the remaining snow along the Mississippi and its tributary drainage basins. The Bureau previously had been maintaining contact with the U.S. Weather Bureau at Minneapolis and on March 15 had issued Weather Bureau forecasts on state river levels to all county and local CD directors and other agencies with emergency responsibilities. The forecasts generally indicated that any appreciable amount of precipitation in April, prior to the ice breakup, would cause flooding approaching or equalling that of 1952, the second highest flood of record.

(Cont'd. on page 3)



Command Post in State Capitol was immediately activated on March 31 by Governor Warren Knowles after initial reports of flooding in Ashland, Langlade, Lincoln, Clark, Eau Claire, Dunn and Pepin counties. CD Bureau staff members shown manning the facility are, left to right, Gordon Reese, Plans and Operations Officer; Blake Smith, Emergency Resources Planning Project Director; and Deputy Director James Gruentzel.



State CD Director Bruce Bishop, at blackboard, briefs agency representatives on flood crest forecasts and danger points at April 3 meeting in Governor's Command Point. Standing next to Bishop is Paul Hassett, Adm. Asst. to Governor Knowles.

(More flood photos on inside)

EMERGENCY OPERATIONS SIMULATION TEST HELD

State civil defense personnel assumed the roles of key community leaders and department employees in a special Emergency Operations Simulation Training (EOST) exercise and workshop conducted on March 13 and 14 at the South Park Street Army Reserve Training Center in Madison.

The EOST workshop was the first to be conducted in Wisconsin under the Civil Defense University Education Program (CDUEP) administered by Wisconsin State University Stevens Point, and was designed to familiarize state civil defense representatives with the type of instruction to be given in the future to area and local civil defense organizations in conjunction with the development of their emergency operating centers.

Activities on the first day of the exercise involved briefings by Don Heimlich, CDUEP Director, on the general nature and purpose of the test, emergency assignments of personnel, and workshops on communications and message center procedures which would be used by the group the next day in actual training operations.



Don Heimlich, CDEUP Director, holds up message form as he briefs exercise participants on procedures to be followed during EUST test.

CD MANAGEMENT COURSE SCHEDULED

Local civil defense directors are reminded of the Civil Defense Management Course scheduled for Stevens Point on June 5-9, 1967. The course is being offered by Wisconsin State University-Stevens Point under the Civil Defense University Education Program (CDUEP) for the purpose of preparing local civil defense officials in the planning, organization and management of a total civil defense program.

Course content includes the basic functions and duties of the CD director; effects of nuclear weapons and protection against it; responsibilities of state and local officials; local organizations and staffing; the legal basis for civil defense; warning, communications and emergency operations; shelter requirements; public information, training and education.

Enrollment is limited to a maximum of 20 persons with preference given to recently appointed CD directors or their deputies, or those directors and deputies who have not attended the course. Enrollment forms and information have been furnished by CDUEP Director Don Heimlich to all CD directors.

The scenario for the 2½ hour exercise on March 14 called for a simulated nuclear attack against "Central City", a hypothetical agricultural community of 75,000 people. Exercise operations involved activities in four separate sections - executive, operations, disaster analysis, and support. A fifth section, comprised of eight persons, acted as simulators under the direction of Gordon Reese, CD Bureau Plans and Operations Officer, and injected problems for the participants to solve. Plotting boards and maps were utilized in keeping resource inventories and in channeling the resources to affected areas of the city as they were needed. Emergency services which acted on the various problems included shelter, police, fire-rescue, public works and utilities, resources management, communications and warning, damage assessment, radiological, medical and welfare functions.

Following the exercise, a critique was held to give participants a chance to point out problem areas and to offer suggestions on ways exercise of this type could be improved before offering them at the local level.

The EOST exercise is one of several programs to be offered at the local level of government by CDUEP in the forthcoming months to assist them in the development of more effective community disaster plans.



Operations room scene shows service heads carrying out emergency action as exercise got underway. Huge plotting boards are visible in background.

CD SIRENS SOUND TORNADO WARNING

The City of Monroe's new CD siren system proved its value when it alerted citizens to take cover after funnel clouds were observed just north of the Browntown area on Sunday, April 16 headed in a north easterly direction. Three twisters were observed by members of the Monroe Police Department about 2:30 in the afternoon and the alert signal immediately sounded on the sirens. Although Monroe, itself, escaped damage several farms were destroyed and cattle killed at Browntown. Farm damage was also recorded at South Wayne in Lafayette county.

Earlier in the day, a Severe Weather and Tornado Watch had been flashed by the Truax Field Weather Bureau over the state's CD NAWAS system to points in Wisconsin. CD officials were alerted through the Bureau's 24-hour duty office system and contacts made with local officials regarding damage, and assistance needed in the affected areas.

The three most prevalent months for tornadoes in Wisconsin, May, June and July, are still ahead. Communities not having tornado warning plans should heed this warning and develop such a plan as soon as possible.

(FLOOD OPERATION -Cont'd. from page 1)

First reports of flooding were received from Ashland and Dunn counties on March 31 where 11 or 12 families had to be evacuated in Odanah and Colfax when the Bad River and Red River overflowed their banks. Further reports were received from Mayors and CD directors regarding high water, road closures, flooded basements and emergency flood preparations in Langlade, Lincoln, Clark, Eau Claire, Pepin and Dunn counties. Following a briefing by State CD Director Bruce Bishop on the situation, Governor Knowles ordered immediate activation of his Command Post in the State Capitol to coordinate state assistance to affected communities.

Command Post communications facilities, including 7 telephones, State Patrol Radio Net, National Communication (NACOM I) and the Law Enforcement Teletype Service (LETS) were immediately put into operation and liaison established from the CP with the U.S. Weather Bureau and the U.S. Corps of Engineers at Minneapolis. All State CD Staff and Area Directors, and other state and private agencies were alerted and a Command Post Duty Officer roster established to man the facility each day from 6:30 a.m. to 7:30 p.m. Flood assistance requests after 7:00 p.m. were handled through the CD Bureau's 24-hour duty officer system.

Flood forecasts received at the CP from the Weather Bureau on the morning of April 3 indicated that major flood danger points this year would be in the La Crosse, Prairie du Chien and Cassville areas along the Mississippi where crest forecasts indicated water levels ranging from 3 to 4 feet above flood stage by April 10 or 11. Of immediate concern, however, were the inundated localities of Colfax, Odanah, Grand and Eau Claire which had been hit by flash-type flooding from the rapid snow melt on April 2.

A special briefing on the situation for state agencies, the National Guard, Red Cross and Federal representatives from the Office of Emergency Planning (OEP) was conducted by State CD Director Bruce Bishop at 9:00 a.m. on April 3, after which the Command Post began full-scale operations. Message center procedures were established to handle flood assistance requests and flood data maps and a Weather Bureau river level forecast chart established and maintained in the Operations Room of the CP. Compilation of damage assessment data was also begun for possible application of Public Law 875, should the state meet eligibility requirements. Southwest Area Director Gil Czarnecki and Stan Grimstad of the CD Bureau staff were dispatched by Director Bishop on April 4 to Prairie du Chien and La Crosse, respectively, to coordinate flood-fighting preparations with local officials, U.S. Corps of Engineer personnel, and Red Cross representatives. A similar meeting was attended by Czarnecki at Cassville later in the day. Tony Testolin, Northwest-West Central Area Director, coordinated state flood assistance activities in Eau Claire and the other initially flood affected communities along the Chippewa, Red Cedar and Bad rivers.

By April 4, flood waters were already receding in the Colfax, Odanah and Eau Claire areas and preparations were begun for cleanup operations, reestablishment of sewage systems, damage assessment, and the return of evacuees to their homes. Governor Knowles met with representatives of State Civil Defense, Job Corps, Neighborhood Youth Corps, Wisconsin State Employment Service and other volunteer groups on April 5 to firm up an assistance program with the Bureau as the overall coordinator. Some 100 men from the Job Corps were immediately made available from Sparta (Monroe county), Clam Lake (Ashland county), and Blackwell (Forest county).

Meanwhile, flood preparations continued at a rapid pace along the Mississippi in anticipation of near record flood crests, particularly in the La Crosse, Prairie du Chien and Cassville areas. Requests for sandbags, pumps, trucks and other flood-fighting items flowed into the Command Post where the appropriate agency was immediately contacted and the needed equipment dispatched. Additional sandbags were furnished by the Corps of Engineers warehouses at Fountain City, Wisconsin and Rock Island, Illinois, trucks by the National Guard, and pumps from the OCD warehouse at Savannah, Illinois. Four 8" 1500 gpm pumps from the latter source were obtained for use at Prairie du Chien and Cassville.

On April 5, Governor Warren Knowles, State CD Director Bruce Bishop, and members of the news media flew by National Guard Plane to La Crosse, Prairie du Chien and Cassville for a first-hand look at flood preparations. Upon his return from the flood areas, the Governor expressed pleasure at the fine precautions taken by local officials.

Final flood crests at La Crosse, Prairie du Chien and Cassville were somewhat lower than anticipated ranging from about 2½ feet above flood level at the former two points and 4 feet above at Cassville almost equalling the 1952 figure of 19.7 feet. (See chart elsewhere in Bulletin showing comparative figures.)

CD personnel carried out full-scale operations at the Capitol Command Post through April 10 when the river crested at 19 feet at Cassville. Governor Knowles was briefed each morning by Director Bishop in the CP on the daily flood forecasts and the state's emergency activities, and general Situation Reports were disseminated each day to all concerned personnel and affected agencies. In addition, a special Situation Report was prepared each day and distributed to all state assemblymen and senators and the congressional delegation to keep them abreast of the activities in their districts and informed on the overall state situation.

MISSISSIPPI FLOOD CREST COMPARISONS

Location	Flood Stage	1952	1965	1967
Prescott	15 feet	20.9	25.4	15.1
Bay City	14	16.9	20.5	14.3
Pepin	16	19.2	22.2	15.5
Alma	16	16.3	20.0	15.3
Trempealeau	13	17.9	20.8	17.0
La Crosse	12	15.9	17.9	14.6
DeSoto	18	18.1	22.5	17.2
Prairie du Chien	18	21.0	25.4	20.7
Cassville	15	19.7	23.7	19.0

GOVERNOR KNOWLES REQUESTS DISASTER ASSISTANCE FOR 30 COUNTIES

Governor Warren Knowles on April 30 asked President Johnson to declare 30 Wisconsin counties disaster areas due to the recent flood and tornado emergencies.

Even though the 1967 floods were not of the magnitude of those in 1965, preliminary damage estimates received from various affected political subdivisions, in addition to state and local expenditures for the last 12 month's period, exceeded the \$2.75 million needed to qualify for federal disaster assistance under the provision of PL-875.

Counties specified in the governor's request for disaster assistance were Adams, Ashland, Buffalo, Burnett, Chippewa, Columbia, Crawford, Dane, Dunn, Eau Claire, Green, Grant, Iowa, Juneau, La Crosse, Lafayette, Langlade, Lincoln, Marathon, Pepin, Pierce, Polk, Portage, Richland, St. Croix, Sauk, Trempealeau, Vernon, Wood, and Waupaca.

As of April 18, counties and municipalities had submitted current flood and tornado damage estimates to public property totalling over \$900,000. PL-875 assistance is only available for the restoration of public property. The largest category of damage was to roads and bridges with damage estimated at over \$400,000. This included damage estimates from Eau Claire, Ashland and Langlade counties in this category of \$75,000, \$72,000 and \$71,000, respectively.

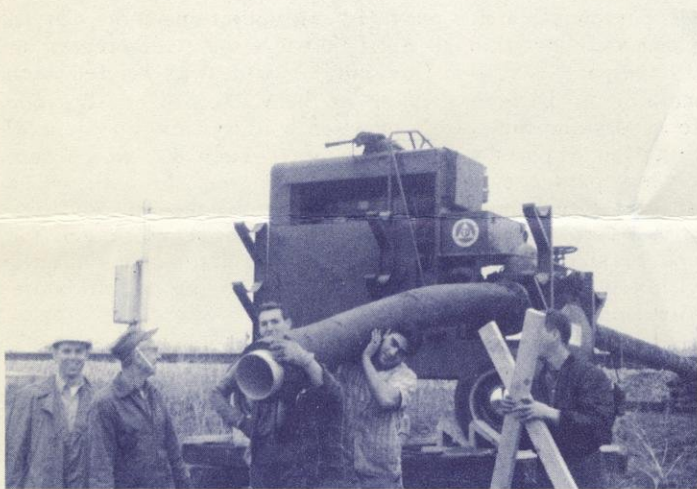
FLOOD ACTIVITIES



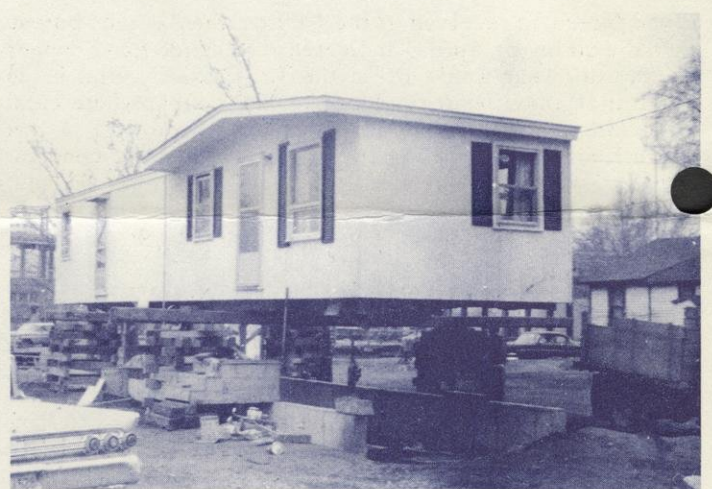
Gov. Knowles, left, shows Gov. Harold Levander of Minnesota through his Command Post in the State Capitol during flood operations.



Just as in 1965, Fourth ward at Prairie du Chien took brunt of flooding in that area. Though water did not approach 1965 level, many basements were flooded.



Volunteers at Cassville prepare to put CD pump into action. Two such pumps were obtained from OCD warehouse at Savannah, Ill. to pump out storm sewers and seepage.



This homeowner wasn't taking any chances and jacked up his house in anticipation of high water. Scene is in Fourth ward at Prairie du Chien.



Job Corps workers from Clam Lake begin cleanup in Dunn County after Red Cedar river went on rampage. Job Corps performed valuable service in flood aftermath.



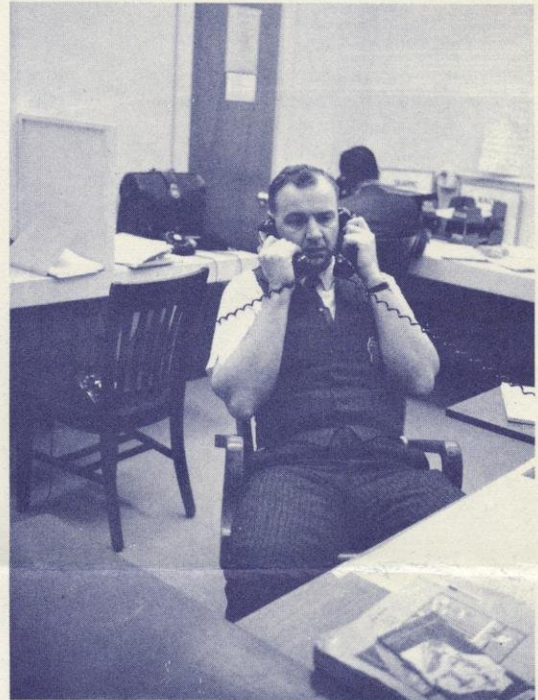
Huge coal pile proved ideal for filling sandbags at Cassville. Conveyer enabled job to be done quickly.

THRU THE LENS ●●



Milwaukee Journal Photo

Gil Czarnecki, State CD Southwest Area Director, sitting, inspects flooded 4th ward at Prairie du Chien as Richard Sheckler guides boat between trees. Water can be noted near floor level in homes in background.



State CD Deputy Director Jim Gruentzel found that one phone wasn't enough at times as flood assistance requests poured in from the field. Person in background is Leo McNamee, Reg. 4 Office of Emergency Planning.



Flood affected areas were plotted by CD Bureau Operations Officer on large map pictured above. Current flood levels and forecasts were maintained on blackboard.



Cassville village president Raymond Eckstein points to 1965 flood level at sewage disposal plant. Water didn't get up to building this year but pump was ready just in case.

OVER 200 ATTEND CD CONFERENCE

Over 200 heads of government and emergency planning officials from all of the State's 72 counties attended the Second Annual Governor's Conference on Civil Defense Management in the Crystal Ballroom at the Lorraine Hotel in Madison on February 2-3.

The theme of the two-day meeting was "Current Developments" and featured briefings by state and federal specialists on current aspects and new programs in the fields of natural disaster and nuclear defense preparedness.

Also featured on the agenda was a one-hour panel on natural disaster preparations. Representatives on the panel included Stanley Grimstad, State CD Resources Officer, who acted as moderator; Lt. Col. John Downing, Jr., Military Support Officer Wisconsin National Guard; Kenneth

Gardiner, Wisconsin Liaison Officer, Region 4—Officer of Emergency Planning; Joe Rigney, Meteorologist-In-Charge, Wisconsin; Joseph Strube, Jr., U.S. Environmental Science Services, River District Specialist; and Lewis Versnik, Deputy Co-Director, State Emergency Police Services.

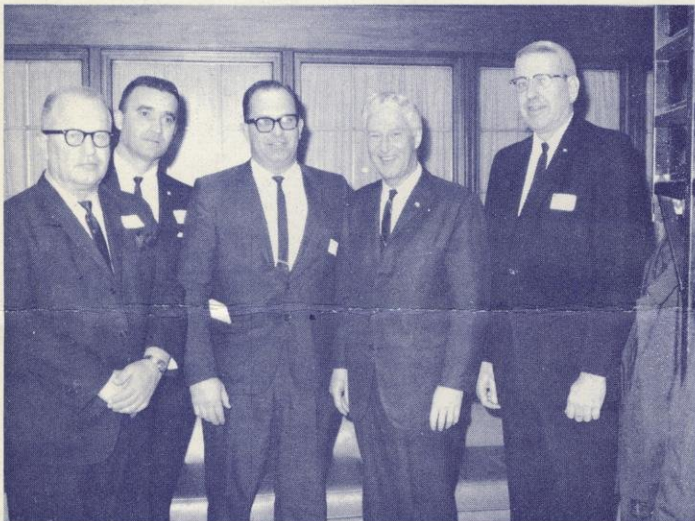
The panel specifically discussed spring flood and tornado plans and procedures for the coming months.

Highlights of the conference included an address by Governor Knowles and talks by Warren Cleary, Director, Region 4—Office of Civil Defense, and John McConnell, Assistant Director, Plans and Operations, U.S. Office of Civil Defense at an evening banquet held in the Madison Room. Dr. John Cameron, of the University of Wisconsin acted as Master of Ceremonies.

Opening day presentations were given by Don Heimlich, Director Civil Defense University Education Program (CDUEP), Wisconsin State University—Stevens Point; Joseph Prochaska, Community Shelter Planning (CSP) Project Manager, University of Tennessee; Edward Johnson, Deputy Director, Minnesota CD Agency and Professor Lowell Jackson, University of Wisconsin Engineering Department.

Other conference features included a slide presentation on Wisconsin's current disaster preparations by State CD Director Bruce Bishop and film clips on emergency operating center development in the state by Gordon Rees, State CD Plans and Operations Officer.

In addition to the valuable information gained on Community preparedness from the state presentations, local officials also benefitted by having the opportunity to meet representatives from other areas in the state to discuss their mutual problems and programs. The large attendance at the conference symbolized the increased local interest in all aspects of disaster planning in the state.



Gov. Warren Knowles, second from right, stopped to chat with CD representatives following his address to local officials at the Governor's Conference on CD Management. Left to right are Paul Boley, Eau Claire Co. CD Director; Tony Testelin, NW-WC Area Director; Richard Shurbert, Stevens Point and Bob Kirk, Dunn Co. CD Director.



Fine turnout at conference is shown by this picture as James Gruentzel, State CD Deputy Director, gives opening remarks.



Bruce Bishop, State CD Director, introduces speakers at evening banquet in Capitol Room at Lorraine hotel. From left to right are John McConnell, OCD Asst. Plans and Operations Director; Dr. John Cameron, Univ. of Wisconsin, Master of Ceremonies; Warren P. Cleary, Director OCD Region 4; and Joseph Prochaska, Univ. of Tennessee planning department.

DR. ALBERTSON WAS A GOOD FRIEND OF CIVIL DEFENSE

The recent tragic death of Dr. James H. Albertson, President of Wisconsin State University-Stevens Point, in a plane crash in Viet Nam has taken away one of civil defenses's staunchest supporters.



DR. ALBERTSON

Despite his heavy responsibilities and busy schedule, Dr. Albertson still found time to actively participate in the state's unceasing effort to prepare its communities and citizens against the threat of disaster. As a member of the Governor's Civil Defense Advisory Council, his many suggestions and recommendations had an important bearing in deciding the future course of emergency planning in Wisconsin.

His contributions to the program were also very much in evidence at the institution he served so well. Recognizing the need for an emergency plan to provide maximum protection for Stevens Point university students, should disaster occur, Dr. Albertson appointed a civil defense committee from both faculty and staff to draft such a plan. The committee, working closely with the Area CD Director at Stevens Point, is now well along toward completion of this project.

Dr. Albertson was also instrumental in improving the physical facilities and capability of the State CD Emergency Operating Center in the basement of the university library. To that end, he personally directed the allocation of additional space and the renovation of these assigned areas.

As an educator, Dr. Albertson realized the importance of having trained personnel to implement the various specialized programs in civil defense. Working closely with state and federal civil defense authorities, he successfully negotiated a federal contract to administer the Civil Defense University Extension Program in 1967. This program is being rapidly expanded into all areas of the state.

A conscientious and dedicated public servant, Dr. Albertson will be sorely missed by all who had the privilege of his association, and his work will remain a lasting monument. The staff of the State Bureau of Civil Defense joins in expressing its sympathy to his family and loved ones.

*** CD ***

OVER 21,000 RADIOLOGICAL INSTRUMENTS INSPECTED

Louis Hamel, Director CD Division of the State Board of Health, reports that a total of 21,300 radiological instruments in the state were inspected during 1966. Of this number, 2,473 were returned to the state maintenance shop for repairs. The inspection also showed the necessity for battery replacement each year.

Inspection records, thus far, in 1967 show a decrease in defective instruments although there have been a number of instruments that became defective in storage the past year. Local directors desiring assistance with monitoring training, refresher courses and exercises should contact the Civil Defense Division, State Board of Health, P.O. Box 309, Madison, Wis. 53701.



Shown at the ground-breaking ceremony for the new State Patrol District No. 1 headquarters building in Madison are, left to right, Gov. Warren Knowles, State CD Director Bruce Bishop, Motor Vehicle Department Commissioner James Karns. The new building located at Hwy. 151 and Interstate 90-94 will also utilize basement space for the Southwest CD Area Emergency Operating Center and administrative office. Completion of construction is scheduled for August 1.

CD BUREAU HAS NEW NAME

Assembly Bill (A-39), recently passed by the legislature and signed into law by Gov. Knowles, changes the official designation of the State Bureau of Civil Defense to the State Bureau of Civil Defense and Disaster Control.

The change in title, which was originally suggested by Gov. Knowles and subsequently approved by the Governor's Civil Defense Advisory Council, better describes the overall disaster planning functions of the Bureau under existing state statutes. In addition, to its civil defense responsibilities in the field of nuclear defense, the Bureau also is responsible for coordinating state actions in natural disasters and those man-made disasters other than nuclear—a function which it has performed many times in the past.

Other CD bills currently pending in the legislature include the following: (S-156) authorizing local heads of government to proclaim emergencies; (S-187) providing for the appointment of the State CD Director for a 6-year term by the governor with senate confirmation; (S-188) relating to fallout shelters in state owned buildings; and (S-189) authorizing police powers, salaries and benefits of CD workers when aiding another governing body. All of the above have been recommended for passage by the Senate Committee on Governmental and Veterans Affairs.



Two of the CD Bureau's newest employees, Maurice Nason, left, and Mello Stapleton get together to discuss state programs. Nason, who retired as a Captain from the Madison Fire Department, joined the Bureau on Jan. 16 as Coordinator for State CD Fire-Rescue Services. Stapleton, formerly with the Dane County CD office, began his duties as State CD Community Shelter Planning Officer on Apr. 1.



CIVIL DEFENSE AROUND THE STATE

☆☆☆ what your neighbors are doing ☆☆☆



JANESVILLE – Oliver C. Webb, Rock county CD Director, right, was recently honored at the Federal Center in Battle Creek, Michigan as the 50,000th resident student to graduate from an OCD Staff College course. Webb and Richard C. Rasmussen, college director, who presented the achievement award at a special ceremony and luncheon pose with the huge cake prepared for the occasion. The Staff College began operations in Battle Creek in 1955 and has enrolled in its classes, through the years, officials of state and local governments, other federal agencies, military units, industry, business and educational groups.

☆☆☆ CD ☆☆☆

MONROE – Twenty-six persons recently completed an 8-hour radiological monitoring course in this community. The course was attended by six members of the Monroe police department, 19 auxiliary police volunteers and one fireman. George Nelson of New Glarus was the instructor. Ted Weiss, Monroe CD director, stressed the importance of the training for use during peacetime as well as in event of nuclear war. He said radioactive materials are often transported through the city by trucks and also used in connection with medical facilities in the city. Weiss said a similar class will be conducted for all volunteer firemen this fall.

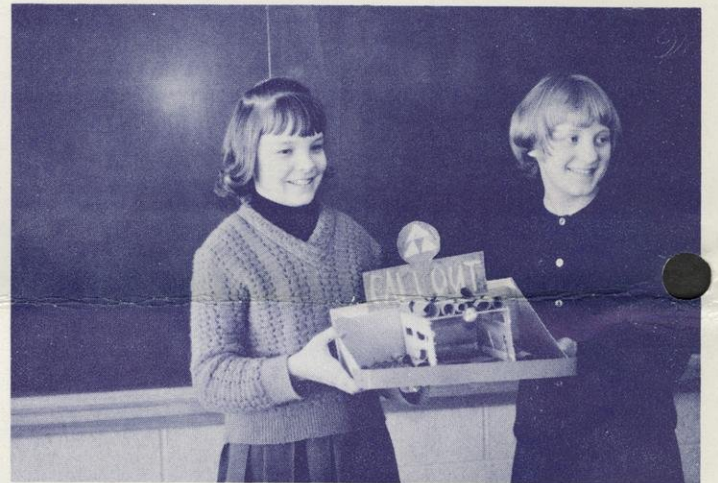
☆☆☆ CD ☆☆☆

BELOIT – Capt. Anton J. Scodwell, Beloit Fire Department, has been named to succeed Herbert V. Christiansen as the city's new civil defense director. Christiansen was recently appointed Fire Chief for the city. Acting City Manager Richard Calland said Scodwell will handle the CD program in addition to his duties with the fire department.

☆☆☆ CD ☆☆☆

WEST ALLIS – Harold Crowley, Village of West Milwaukee CD director, reports that 33 members of the city's fire department recently completed a radiological monitoring course. Crowley said he was informed by instructor Earl R. George that the interest and attention of those taking the course was outstanding.

☆☆☆ CD ☆☆☆



GLENWOOD CITY – Two pupils from St. John's parochial school show model fallout shelter they constructed after watching the current 4-H TV Action series on emergency preparedness. The programs are viewed by the class each Monday and are discussed by students the next day, and various projects prepared from information they obtain from the programs. The sixth grade class has 31 pupils and is taught by Mrs. Jane Schug.

After 10 days, return to
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