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## **Minutes of the regular meeting of the Board of Regents of the University of Wisconsin: April 24, 1935. 1935**

Madison, Wisconsin: Board of Regents of the University of  
Wisconsin System, 1935

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REGULAR MEETING OF THE BOARD OF REGENTS

Madison, Wisconsin

Wednesday, April 24, 1935, 9 A.M.

President Clausen presiding

PRESENT: President Frank; Regents Backus, Baker, Callahan, Christopherson, Clausen, Combs, Drexler, Eimon, Grady, Gundersen, Ihde, Kleczka, Runge, Wilkie.

ABSENT: Regents Mead, \*Ullsperger.

Regent \*Ullsperger was present for the meeting of the Committee of the Whole on April 23, but could not remain for the Board meeting. A communication was received from Regent Mead in explanation of his absence.

Upon motion of Regent Callahan, seconded by Regent Eimon, the minutes of the last meeting of the Board, held on March 13, 1935, were approved as sent out to the Regents.

✓ Regent Callahan read the following statement with reference to the termination of the appointment of Chester D. Snell as Dean of the University Extension Division and the appointment of Frank O. Holt as Dean of the University Extension Division and moved its approval:

"At its regular meeting on March 12-13, 1935, the Board of Regents voted unanimously not to reappoint C. D. Snell as Dean of the Extension Division for the year beginning July 1, 1935, and directed the President to notify him that his services would be terminated on June 30, 1935. He was notified of this action by the President and two members of the Board of Regents on March 13. Out of consideration for him, he was given the privilege of resigning before the vote was made a matter of record.

"This action followed the unanimous report of a special committee of Regents which the President had asked be ap-

pointed to review the administration of the Extension Division. The examination made by this committee considered the administration of the entire Extension Division and its recommendation was not based on any problems peculiar to the Milwaukee Center. All but three members of the Regents were present at the meeting of March 12-13, and one of the absentees was a member of the special committee which unanimously made the recommendation.

"The special Regent committee held a number of hearings at Milwaukee and at Madison. Dean Snell appeared repeatedly before the committee and filed with the committee such written statements of his own and such documents as he desired to submit. He at no time offered any evidence of alleged impropriety affecting in any way the administration of the Extension Division or any part thereof. The last hearing of the special committee was held in Madison on March 9, 1935. Dean Snell was present at that session. The taking of testimony by the committee was then closed.

"The committee reported to an executive session of the Regents on March 12-13, 1935. Up to that time no proof or affidavit as to any alleged improper conduct was submitted by Dean Snell, although he was given ample opportunity so to do. If for any reason he felt that the committee hearings were not the place to present such matters, he had been repeatedly informed by President Frank that any case of conduct unfitting a staff member for service in the Extension Division should be made the basis for immediate recommendation by him to the President and Regents for the dismissal of such member. He was again reminded of this when notified of the Regent action of March 12-13 by the President and two members of the Regents.

"He later submitted to President Frank on April 4, 1935, one affidavit. The statement outlined in this affidavit appears first to have been dated February 26, 1935, indicating that the statement was taken before the special committee finished taking testimony. The statement appears not to have been sworn to or notarized until March 15, 1935.

"There were filed with the President and Regents on April 23, 1935, four additional affidavits which give further information regarding the incident referred to in the affidavit submitted by Dean Snell as having taken place in August 1933. These four additional affidavits contradict the implication of misconduct inferred in the affidavit submitted by Dean Snell.

"The report of the special Regent committee related solely to the desirability of continuing Dean Snell as administrator in charge of the Extension Division. Ample reasons for

the action recommended existed wholly unconnected with any matter of the propriety of the conduct of any member of the staff of the Extension Division.

"So far no conclusive proof of actual misconduct has been submitted to the Regents or to the President. If Dean Snell has any evidence he is invited and directed to present it at once to the Regents and the President so they may act upon it as the evidence submitted warrants.

"This, it should be made plain, is a matter entirely separate from the decision of the Regents not to reappoint Dean Snell.

"The Regents to-day unanimously confirm their action of March 12-13 terminating the services of Dean Snell as of June 30, 1935.

"Upon recommendation of the President, Frank O. Holt, now Registrar of the University, is, by unanimous Regent action, appointed Dean of the Extension Division as of July 1, 1935. It is further provided, upon recommendation of the President, that in the interim all questions of budget, program, and personnel affecting the coming year be at once referred to Mr. Holt for consideration and recommendation in advance of his assuming the active duties of the deanship on July 1."

Motion seconded by Regent Eimon and carried unanimously.

✓ President Frank read the following statement with reference to the Chester D. Snell matter:

"I shall enter into no public controversy with Mr. Snell. It is desirable that I make this direct statement of fact. The two letters he handed to me under date of April 4, 1935, are almost complete misstatements of fact.

"(1) The alleged blanket approval of the administration of the Extension Division was not expressed.

"(2) The advice given him was not the advice he asserts.

"(3) He was advised that in making his budget the sound principle of security of tenure could not be violated by subjecting a whole class of teachers, as the first draft of the Extension budget did, to the disturbing uncertainty of one-year appointments where economic necessity did not make such action imperative.

"(4) He was advised, however, that, in keeping with established practice, any assistant professor who was at the end of his three-year term and who, in the judgment of the administrator, was not to be retained as a permanent member of the staff with promotion in the future should be placed on a one-year appointment and notified that his appointment would then terminate.

"(5) He was not advised that the outside conduct of a teacher should not affect the term of his appointment, if by outside conduct is meant moral conduct which the letter was designed to imply. He was advised that such outside conduct as, let us say, work in the American Federation of Teachers should not affect the term of a teacher's appointment even if it led him at times, justifiably or unjustifiably, to oppose prevailing administrative policies.

"(6) He was advised that the Regent committee which I had asked be appointed to review the administration of the Extension Division was created to inquire into the soundness or unsoundness of his dealing with problems of tenure and into the relation of his administration to faculty and staff generally; that if any clear cases of personal unfitness existed, as he asserted when accumulation of criticisms of the Extension administration had made this committee review desirable, definite action in such cases should be recommended by him and, if the facts were established, his recommendations would be promptly accepted and confirmed.

"(7) He was, in short, advised that any member of the staff who at any time clearly unfitted himself for service to the institution should be dismissed, and that such dismissal would have my and the Regents' complete support. Regardless of any statement to the contrary, no recommendation for such dismissal or dismissals has been made to me.

"(8) He submitted to me no document dealing with any personnel case involving suggestion of misconduct until he presented the two letters to me under date of April 4, 1935. To these he attached one document, dated February 26, 1935, signed by one person, and referring to one member of the staff employed in a part-time position. The document referred to an incident alleged to have taken place one and a half years before in August 1933. Although addressed to me and to the Regents, this document was neither made the basis of any recommendation to me at the time nor presented to me until April 4, 1935. The document was not sworn to until March 15, 1935, two days after he had been notified that, by Regent action, he would not be reappointed for the coming year. On April 23, four affidavits were filed with me and with the Regents in sworn denial of the implications of misconduct inferred in the

affidavit submitted by Mr. Snell on April 4. Ordinary considerations of justice require that such allegations be not submitted to public discussion until their truth or falsity is actually established.

"(9) In dealing with personnel cases, where personal disqualifications of character are asserted, it is important that decision be based on clearly established fact. This requires an administration in the accuracy, dependability, and justice of whose recommendations the governing authorities have full confidence. The action of the Regents to-day makes this possible.

"The two letters thus represent a consistent misinterpretation of virtually every advice given and every decision made. While addressed to me, these letters seem to have been prepared for the purpose to which they were put, namely, release to the press as an attempt to delay or prevent the termination of Mr. Snell's appointment on June 30, 1935, which the Regents voted on March 12-13, 1935.

"I asked that the action of March 12-13 be accompanied by the granting to Mr. Snell of the privilege of resigning. I did this out of consideration for him. In the purely mechanical process of planning and executing work, he has genuine ability and force. Neither the Regents nor I wanted the fact of dissatisfaction with his manner of handling many problems involved in the administration of a university enterprise to be an unnecessary handicap to him in any future undertaking. He has seen fit to act otherwise."

Upon motion of Regent Gundersen, seconded by Regent Kleczka, it was voted that the statement be approved and incorporated into the records of the Board.

#### RECOMMENDATIONS OF THE PRESIDENT

##### - Letters and Science -

*R* 1. That the resignation of Emanuel R. Piore, assistant in physics, be accepted, to take effect April 1, 1935, p. 54.  
Adopted.

2. That Arthur A. Zuehlke be appointed assistant in physics from April 2, 1935, to the close of the academic year; salary \$97, less waiver \$12, net \$85 for the period; charge to item for assistants, p. 54, fund 1A.  
Adopted.

3. That the salaries of the following assistants in physics be increased by the amounts indicated below from April 2, 1935, to the close of the academic year, because of additional teaching; increases to be charged to item for assistants, p. 54, fund 1A:

Henry Dean Baker, increase, \$80, less waiver \$10,  
net \$70.

Amelia Frank, increase \$48, less waiver \$8, net  
\$40.

Adopted.

4. That the salary of Samuel A. Stouffer, professor of sociology, be increased from \$5000 to \$6000, beginning with the second semester of 1934-35; increase, \$500, less waiver \$105, net \$395; charge to Regents' Unassigned 1A.

Adopted.

- Administration and General -

R  
1. That the resignation of Ruth K. Byrns, research assistant in the bureau of guidance and records, be accepted, to take effect February 8, 1935.

Adopted.

2. ✓ That \$156.00, the balance on salary of Ruth K. Byrns, resigned, be transferred to item for extra help, bureau of guidance and records, p. 17, fund 1A.

Adopted.

- Agriculture -

1. That Emery C. Wilcox be appointed research assistant in agricultural economics from May 1 to June 30, 1935; salary \$80 net for the period; charge to item vice Peter L. Hanson, p. 82, fund 1A.

Adopted.

2. That the appointment of Don S. Anderson, assistant professor of agricultural economics, be changed to approximately one-quarter time for the period from May 4, 1935, to the close of the academic year; and that his salary for the period be \$195, less waiver \$31.68, net \$163.32, p. 81, fund 1A.

Adopted.

3. That Orlando G. Holway be appointed research assistant in agricultural economics from May 1 to June 30, 1935; salary \$100 net for the period; charge to saving in salary of Don S. Anderson, p. 81, fund 1A.

Adopted.

4. That Robert J. Muckenhirn be appointed research assistant in agricultural economics from May 1 to June 30, 1935; salary \$100 net for the period; charge to saving on salary of Don S. Anderson, p. 81, fund 1A.

Adopted.

5. That Donald Y. McBeath be appointed assistant in agricultural economics from February 1 to March 15, 1935; salary \$82 net for the period; charge to Regents' Unassigned 1A.

Adopted.

- Degrees -

1. That in accordance with the certification of the Registrar degrees be granted as shown in EXHIBIT A, as follows:

DEGREES TO BE CONFERRED APRIL 24, 1935

BACHELOR OF ARTS  
(Journalism)

Ruth Lauder

BACHELOR OF SCIENCE  
(Education)

Ellen Claire Des Lauriers

BACHELOR OF SCIENCE  
(Physical Education)

Lillian Marie Wellner

BACHELOR OF SCIENCE  
(Civil Engineering)

Norman John Frank Lindner

(Cont.)

degrees



BACHELOR OF SCIENCE  
(Electrical Engineering)

Robert Charles Ball

BACHELOR OF SCIENCE  
(Mining Engineering)

Robert A. Willoughby

BACHELOR OF SCIENCE  
(Metallurgical Engineering)

Lawrence John Mattek  
Philip Casper Rosenthal  
William Orville Smyth

BACHELOR OF LAWS

Wilson MacGregor Olbrich  
Ralph Caldwell Parkin  
Richard David Woodman

DEGREES CONFERRED MARCH 28, 1935

BACHELOR OF LAWS

Norman Adolph Stoll

DEGREES CONFERRED MARCH 13, 1935

BACHELOR OF SCIENCE  
(Chemical Engineering)

Charles John Gruber

Adopted. (14)

Upon motion of Regent Callahan, seconded by Regent Kleczka,  
the recommendations of the President were approved.

degrees

Regent Ihde read Joint Resolution No. 43, S, of the legislature, relating to the teaching of cooperative marketing and consumers' cooperation in the University, state teachers' colleges and county normal schools. Upon motion of Regent Callahan, seconded by Regent Runge, it was

*ref. to  
Dean agr.  
Summer Sch.  
of Educ.*  
VOTED, That this matter be referred to the Dean of the College of Agriculture and the Dean of the School of Education and that they be directed to comply with the terms of the resolution as far as possible.

Upon motion of Regent Callahan, seconded by Regent Drexler, the following Summer School projects were approved:

- (a) A Wisconsin summer laboratory course open to not to exceed 100 children, at a fee of not to exceed \$5.
- (b) A course on apprenticeship training and administration; fee, \$6.

The proceeds to be credited to the Summer School budget.

Upon motion of Regent Backus, seconded by Regent Drexler, it was VOTED, That the President be authorized to include in the list of building requests to the State Engineer the following items:

- (a) Addition to Biology Building \$200,000
- (b) Granary, College of Agriculture 8,000.

Upon motion of Regent Grady, seconded by Regent Backus, the following recommendation of the President was adopted:

That \$2750 be provided in the 1935-36 budget for the continuation of the appointment of John Stedman, instructor in Law, with the understanding that in addition to his teaching he will carry on the work of the placement bureau for graduates of the Law School. Charge to salary of William G. Rice, on leave.)

Upon motion of Regent Backus, seconded by Regent Callahan, it was VOTED, That a resumption of an appropriation of \$300 per year for student and research tables at the Marine Biological Laboratory at Woods Hole, Massachusetts, be approved, if legally permissible. Regents Grady and Wilkie voted "No". Regent Grady explained his vote by stating that the appropriation could not be made legally, in his opinion.

Bo. Apr 24 1935 p. 10

Upon motion of Regent Grady, seconded by Regent Backus, it was

VOTED, That in connection with the Florence Porter Robinson will the Law Committee be authorized to confer with the surviving brother and sister of Florence Porter Robinson, and other interested parties, and negotiate for an adjustment of the matter on the basis of accepting the bequest and allowing to these survivors the net income of the estate as long as they shall live; such negotiations to be subject to the approval of the court and of Chicago University; that the Law Committee report the result of their negotiations at the next meeting of the Board.

ref. to  
and Com.  
report  
made  
at mtg.

Regent Callahan, as Chairman of the Executive Committee, read the minutes of the meeting of the Executive Committee held on April 19, 1935, and upon motion of Regent Callahan, seconded by Regent Christopherson, it was

VOTED, That the minutes of the meetings of the Executive Committee held on February 20, 1935, and April 19, 1935, be approved, ratified and confirmed.

Upon recommendation of the Secretary and upon motion of Regent Drexler, seconded by Regent Kleczka, it was

VOTED, That the Executive Committee of the Regents be authorized to act for the Board in connection with the establishing of an E.C.W. camp at the Arboretum.

*Emergency Conservation Work*

The Secretary presented the recommendations of the Trust Fund Committee as follows:

1. That the Minnie P. Huber bequest be accepted in accordance with the terms of the will; that the cash, real estate and securities, aggregating \$48,541.18, be accepted; that the cash and federal farm mortgage corporation bonds as received be credited at once to the University Trust Funds for the Henry A. and Minnie P. Huber Scholarship Fund; that any items of doubtful value be filed with the State Treasurer for safe keeping with instructions to credit any payments received to the Henry A. and Minnie P. Huber Scholarship Fund.

Scholar

Adopted.

2. That before the Trust Funds books are closed on June 30, 1935, \$10,000.00 of the money in the C. K. and Mary M. Adams Fellowship Fund be set aside to establish the President Adams Graduate Fellowship in Modern History No. 2. (This money will participate in the income of the Trust Funds during 1935-36, and money will be available for a fellowship for 1936-37.)

Fellow

Adopted.

3. ✓ That \$28,718.34 in the Graduating Class Chimes Fund on July 1, 1934, be deducted from the University Trust Funds Principal before the net income for 1934-35 is distributed, and that before the distribution is made \$236.30 be credited to the Graduate Class Chimes Fund Income to cover interest on the balances in the Chimes Fund during the year 1934-35.

(Note. The entire balance in the Chimes Fund was transferred to 20.41(15)B during the year to be available for the construction of the tower and purchase of chimes.)

Adopted.

4. ✓ That payment of the following items from the Tripp Estate for the benefit of the Arboretum be approved:

- (a) Evergreen Nursery, Sturgeon Bay, for 400  
American Arbor Vitae (est) . . . . . \$ 45.00
- (b) Kay's Gardens, Oshkosh, for 1000 American  
White Birch (est) . . . . . 60.00
- (c) L. L. Olds, Madison, Wisconsin,  
50 Lbs. Fancy Red Top Seed 7.50  
50 " Rough Stalked Meadow Grass Seed 17.50  
50 " Chewings Fescue Seed 30.00

Investigation to complete the Historical Survey  
of the Arboretum under direction of Charles E.  
Brown, not to exceed . . . . . 75.00

Adopted.

5. ✓ That \$1500 be transferred from the Tripp Estate to take up the James Hall mortgage which came with the original assets of the Tripp Estate and proved to be of no value.

Adopted.

6. ✓ That a concrete silo be constructed on the A. Erstad Farm at a cost of not to exceed \$375, the structure to be 12x30 feet complete with shoot roof, feed room, etc.

Adopted.

Upon motion of Regent Eimon, seconded by Regent Backus,  
adopted.

Regent Eimon presented the following recommendation of the By-Laws Committee:

That Section 1 of Chapter 1 of the Laws of the Regents be amended by striking out the word "four" in the second line and inserting the word "three"; by striking out the word "four" in the third line and inserting the word "six"; by striking out the word "four" in the fourth line and inserting the word "three" and by striking out the words "of four" in the fifth line, said section as amended to read as follows:

SECTION I. The Board of Visitors shall be composed of twelve persons, three of whom shall be nominated by the Governor, six by the Alumni Association of The University of Wisconsin, and three by this Board. At least one of each of said groups shall be a woman. Such nominations shall be in writing, properly executed, and shall be filed with the Secretary of this Board. Upon the filing of such nominations and upon the nominee's filing with the Secretary of the Board an acceptance in writing, the President and Secretary of this Board shall execute under the seal of this Board of Regents and shall issue to the respective nominees suitable certificates of nomination and appointment as members of the Board of Visitors.

Upon motion of Regent Callahan, seconded by Regent Kleczka, adopted.

Upon motion of Regent Gundersen, seconded by Regent Callahan, it was

VOTED, That the Attorney General be requested to start an action to collect a claim of the Wisconsin General Hospital against Theodore Johnson, of Rio, Wisconsin. Regent Grady was excused from voting.

At 10:35 the meeting

A D J O U R N E D.

M. E. McCaffrey,

Secretary.