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## Refugee affairs. 1970

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TO: Mr. J.W. MacQueen, Chief, RDD

February 10, 1970

FROM: P.P. Gullion, Chief, RR&R Branch, RDD

SUBJECT: Monthly Report - January 1970 (Exerpts)

General:

During most of the reporting period plans were being formulated to evacuate 18,000 refugees from the Plain of Jars. This will be the subject of next months report in detail. The intent of the USAID Mission during the reporting period was that we would not move these refugees unless the decision was made by the RLG. The major concern for these refugees was if there would be sufficient time remaining to get the refugees off of the Plains before a major counter-attack was launched by the enemy. It was anticipated that there would remain to more than four weeks time for the evacuation.

During December it was evident that the enemy was building its forces for a major battle by the number of refugees that were on the move which resulted in the closing down of some of the older drop sites.

Summary of major refugee movements follows by military region:

MR I - Evacuation of more than 1,000 people was completed from the LS-209 area (Pak Beng) to relocation sites in Ban Houei Sai. Air evacuation was accomplished without additional aircraft, as "back haul" was used.

MR II.- Major movements were evacuated of LS-184 area of more than 7,000; shifting of some 15,000 people in and about the LS-46 area.

MR III - People in the Keng Kok area moved back to their villages. People who were burnt out were assisted.

MR IV.- No major refugee movements reported.

MR. V - Some 280 refugees from Phong Hong relocation site decided to attempt to return to their home area in Muong Souie on their own, despite RLG's restrictions to do so. All the people from behind the Nam Ngum dam site were removed from support after their harvest.

Support continues to some 2,500 people in Vang Vieng and 1,000 in Paksane.

ORA:ps:8-6-71



TO: Mr. Charles A. Mann, Director

February 12, 1970

FROM: John W. MacQueen, Chief Rural Development Division

SUBJECT: Monthly Report - January 1970 (Exerpts)

Refugee Relief:

The most significant operation during the month was the air evacuation of 7,000 refugees from LS-184 to LS-227. Detailed plans were made during the latter part of January to air evacuate approximately 18,000 refugees from the Lat Sen area of the Plaine des Jarres. As noted in Mr. Cullion's report, the net number of refugees receiving assistance remains about the same due to increased enemy pressure. This is due to the fact that refugees who are harvesting a rice crop and who have been removed from the relief rolls have been replaced by new refugees during the month.

ORA:ps:8-6-71

: Mr. Charles A. Mann, Director

March 4, 1970

Phillip P. Gullion, Chief RR&R Branch, RDD

Briefing for Reporters - Refugee Operations

Total Refugees After 1968-69 Harvest January 1969:	45,000
Total Refugees after 1969 Dry Season Offensive as of June 1969 :	98,000
Total Refugees after Rainy Season Offensives and counter offensives July through December 1969 :	150,000

-- INCLUDED IN ABOVE TOTALS --

Refugees from enemy held areas June through Present :	31,000
Total Refugees who became self-supporting after 1969-70 Harvest :	35,000
Estimated Total Present Refugee Population	110,000

-----  
PRESENT TOTAL BY AREA

BAN HOUET SAI	3,000
Sayaboury Province	1,200
Luang Prabang	4,500
Xieng Khouang/Sam Neua	80,000
Vientiane/Borikhane	15,000
Pakse	<u>2,000</u>
	<u>105,700</u>

BAN HOUEI SAI

VIENTIANE

GULLION/RD/RR 060907 Mar. 70

WORLEY/LP

FLIPSE/BHS, PARSHALL RO/LP

UR NOMINATIVE LIST OF SEED RICE FOR 1970.

THIS OFFICE AGREE TO PURCHASE HILL RICE AT YOUR STATION FOR THE FOLLOWING AREA, IF YOU ARE IN AGREEMENT PLEASE ADVISE.

MOUNG LUANG PRABANG	1000 KALONGS	
MOUNG SOUN	2500 KALONGS	
MOUNG NAM BAC	1000 KALONGS	
MOUNG NAN	500 KALONGS	
MOUNG KHOUA	689 KALONGS	
MOUNG PAK OU	556 KALONGS	
TOTAL	6698 KALONGS	OR 3.349,000 KIP.

IF SEED ~~RICE~~ RICE CANNOT BE PURCHASED IN LUANG PRABANG AREA. PLEASE CONTACT FLIPSE FOR BHS AVAILABILITY.

*Handwritten signature*

TO: Mr. John W. MacQueen, Chief, RDD

March 10, 1970

FROM: P.P. Gullion, Chief RR&R Branch, RDD

SUBJECT: Monthly Report - February 1970 (Exerpts)

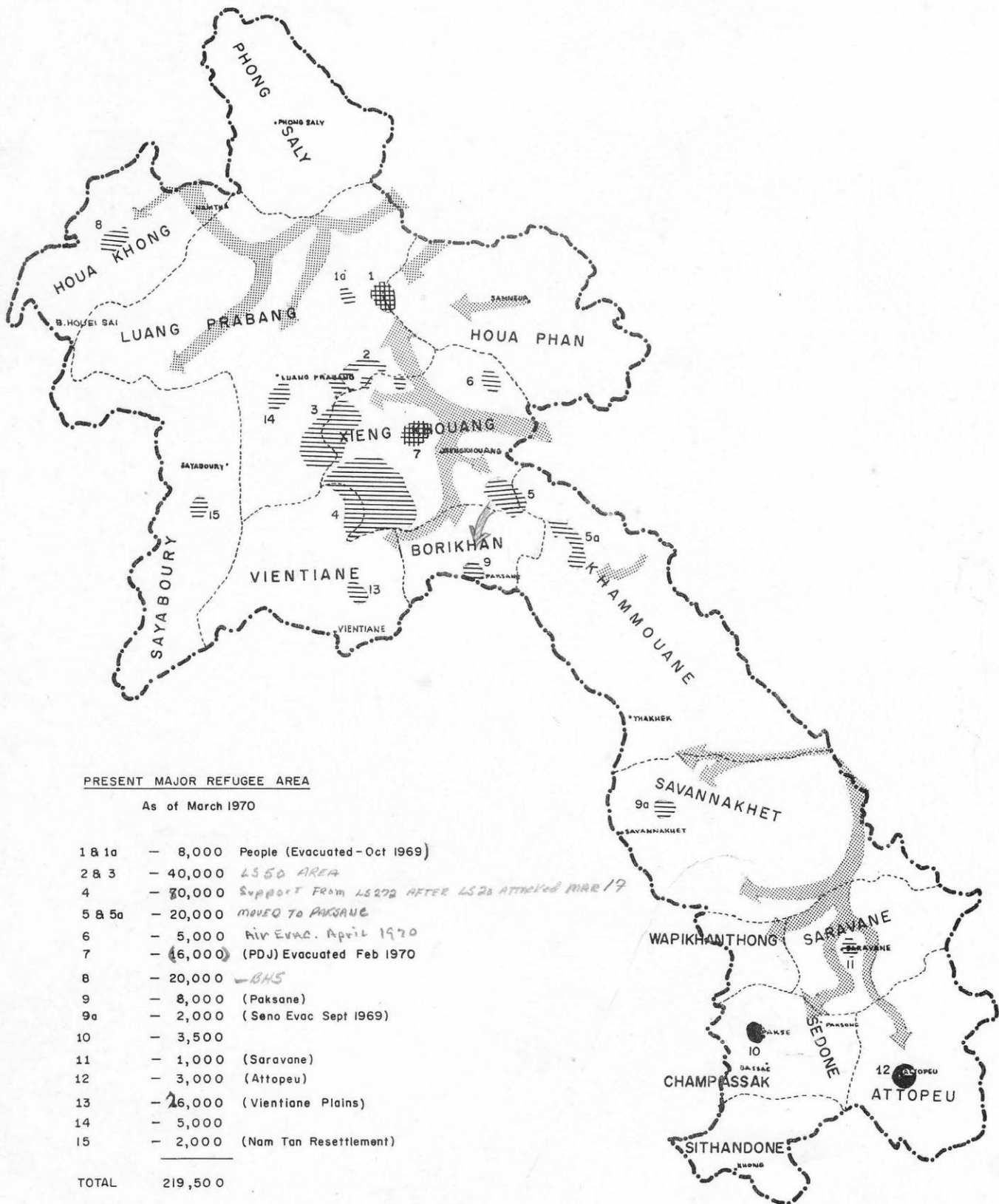
General: Dominating the entire reporting period was the mass evacuation of 15,000 ethnic Lao from the Plain of Jars. The decision to move these people was made by the RLG in view of the possibility of counterattack by the PL/NVA against the Plains. The question remained whether there would be sufficient time to complete the evacuation. Due to the excellent co-operation of the Air Support Branch, C-130 aircraft were made available along with regular planes in the Air American fleet. The evacuation was completed the day before the attack began.

The operation began February 5, 1970 with the transporting of 3,110 refugees to Ban Keun, LS-44 (north central Vientiane Province). These refugees were received by the District officials of that area, immediately processed through the reception center and directed to their relocation sites. The following day the major February 10, 1970 aircraft made repeated sorties until the evacuation was completed.

The Ministry of Social Welfare had organized all of their staff to assist in the processing of these refugees. In addition to the Social Welfare Ministry, officials from the military and civil police, the office of the Vientiane major, the Provincial government's office and Ministry of Health all lent a hand. The evacuees disembarked at Vientiane airport and were put into trucks and driven a short distance to the processing area. They were given 3 days food and 2 meals each day, consisting of cooked rice, dried fish, canned meat, peppers and fish sauce. They were registered and assembled by village groups and transported as a unit to their new relocation sites. These relocation sites for the most part were organized adjacent to existing villages or in few cases not too far from old villages. The indigenous Lao villager had voluntarily prepared for the incoming refugees, temporary shelter of straw and bamboo and in most cases gave their own water receptacles for their use. Representatives from the Ministry of Health and ~~Education~~ Education prepared medicines and first aid post and temporary school structures respectively.

The organization displayed by the RLG was exceptional. There was a minimum of delay in the unloading of passengers processing them through the reception centers and their arrival at their relocation sites. The role of the USAID during this entire evacuation was one of backup with little actual participation. By the end of February refugees had been given plots of land for land clearing and planting this season's rice crop. In all cases they had ready access to water and temporary schools and, medicine posts had been constructed. During the course of the month several organizations and Embassy groups donated gifts in food, commodities and money for their welfare. Gifts are still coming in.

BRALps:8-6-71



Note: Arrows indicate general infiltration route, not to be construed as tactical military status.



## OFFICE MEMORANDUM

UNITED STATES GOVERNMENT

TO: Mr. J. W. MacQueen, Chief, RDD

FROM: P. P. Gullison, Chief, RR&R Branch, RDD

SUBJECT: Monthly Report for March 1970

Date: April 7, 1970

General

During the reporting period the most significant factor concerns the fall of Sam Thong. The enemy had been encroaching in areas to the northwest and north of Sam Thong for a number of months. It was the opinion of Operations Officers working in the area that it was only a matter of time before a major attack was thrust against Sam Thong. During the morning of March 17, 1970 the enemy started dropping artillery shells in the vicinity of the landing strip. The remaining part of that day was spent in the evacuation of as much materiel and dependent families of Public Works employees along with Americans. The last group of Americans left Sam Thong at approximately 1845 hours. It was reported early the next morning by USAID/Laos/Meo employees that enemy was visible going through Sam Thong with evidence of burning buildings. USAID local employees during the preceding night had gained the high ridges surrounding Sam Thong as previously agreed following evacuation plans. During the succeeding days of evacuation approximately 17,000 refugees left Sam Thong going **West** towards LS-37 area (Moung Phun), smaller groups were making their way south and southeast towards the Vientiane terminus of the Sam Thong road (LS-272 - Ban Son). Most of the people walked out on their own, however Air America aircraft assisted in the evacuation of the aged, sick, crippled and small children. Sam Thong headquarters was temporarily set up at LS-272 with less than a days interruption of normal operations. A special task force was organized in order to expedite needed supplies and materials to the incoming refugees at Ban Son and Moung Phun. Simultaneously with the fall of Sam Thong approximately 35,000 civilian refugees were leaving Long Tieng (LS 20A) going towards the southeast. The following days in any event, found Long Tieng holding and Sam Thong only sparsely occupied by the enemy.

During this same period Paksane was in the process of receiving some 5,000 Lao and 2,000 Meo who were fleeing from concerted enemy action along the Tha Thom valley to gain a foothold in the Long Tieng area. Refugees for the most part fled from LS-61, Ban Tha Si, and LS-46, Moung Moc, were making their way on foot towards Borikhane where they waited for small boats to carry them down the Nam San river to Paksane. As of March 31st approximately 3,000 Lao refugees had arrived in Paksane and about 1,500 Meo were located north of Paksane at the Moung May junction. Several visits have been made to the Paksane area by representatives of the Ministry of Social Welfare and the USAID resettlement staff. General health conditions for the refugees in the Paksane area must be considered as poor. Several hundred are patients in the military hospital and the Chinese school which is being used temporarily for ill people. The illnesses are diagnosed as malaria and gastroenteritis.



The PDJ refugees located north and northeast of Vientiane have been busily engaged in preparing hill rice lands for crop planting this current season. It is expected that during the rainy season land clearing operations will begin in the more permanent sites where these refugees will construct their permanent housing and permanent rice lands.

From the original 15,700 PDJ refugees arriving on the Vientiane Plain by February 11, 1970 this number has now increased, as of March 31st, to 22,000 refugees. By way of explanation it is necessary to state that the additional increase of refugees are not from the PDJ but as a result of the increased enemy action in the wide areas surrounding Sam Thong, Long Tieng, and Moung Moc. These refugees are being assisted in much the same manner as the PDJ refugees by providing necessary thatch and bamboo for temporary shelter. An interesting observation being indicated by the Ministry of Social Welfare, is that there are 362 monks included in the general refugee figure. Another point in passing, out of the entire group that have arrived from the PDJ only 87 deaths have been reported to date. The village most severely hit by deaths is named Nom Exay. Out of a total population of 758 persons 15 have died. While the exact diagnosis or cause of death has not been verified it is suspected that the children died of some contagious disease, i.e., diphtheria, or measles. According to village elders at Nom Xay, the cause of death was 2 families who are inflicted with "Phi Phap" (evil spirits that take their revenge through little children). It has been arranged by the RIG that these two families will be transferred to a "Phi Phap" village in the general vicinity of Phons Hong. To gain entrance in this village the new family must buy and sacrifice a buffalo and distribute the meat personally to the regular villagers. Once the family has met these obligations they are readily accepted in the village to become permanent residents and eligible for future similar distributions.

#### Personnel

Mr. Edwin T. McKeithen is still in the USA after the death of his father. Several cables have been sent requesting an ETA. G.J. Flipse stationed in Ban Houei Sai departed for home leave on March 30th and is expected to return to post sometime in early June. Mr. Paul A. White was transferred from Sam Thong to Luang Prabang in early March along with Mr. Ernest Kuhn who went to Ban Houei Sai to overlap Mr. Flipse before he departed.

#### Resettlement

Mr. Hugh W. Brady visited Pakse to investigate the progress of the Houei Nam Phak Resettlement Project and he reports that the refugee resettlement work is progressing satisfactorily with the exception of a small problem that has arisen as to cutting trees in the Teak reserve; the resettlers had always been explicitly warned that trees and brush could be cut at will, provided that they stayed within the prescribed boundaries. Those refugees involved have been given a warning and been instructed that continued practice would result in their eviction from the resettlement area. Visits have also been made to Nam Tha in the Sayaboury Province



to investigate the amount of land that has been cleared under the mechanical land clearing contract. Earlier misunderstandings and difficulties have been mostly resolved and the refugees on site are grubbing and clearing brush prior to heavy equipment operations. The Ban Don area in Ban Houei Sai has been closed at this time pending clarification of security problems. It seems likely that previous plans for a Ban Don resettlement scheme have to be changed to an area north of Ban Houei Sai where security is not a problem at this time.

Commodity

<u>From Wattay Airlifted</u>	<u>Est. for March</u>	<u>Actual</u>
40 kg. triple sack drop rice	972.0	1,114.2 M.T.
100 kg landed loads	412.5	305.0 M.T.
40 kg triple sack corn meal	164.4	72.5 M.T.
	44.0	59.0 M.T.
40 kg triple sack salt	44.0	59.0 M.T.
Protein Supplement - 10,410 cases		

From Ban Houei Sai

No report available this date.

From Luang Prabang

No report available this date.

Increased refugee movement at mid-March accounted for increase in 40 kg rice deliveries and lowering of 100 kg and corn meal.

Surface Deliveries

	<u>Rice</u>	<u>Meat</u>	<u>Salt</u>
Vientiane (PDJ refugees including Ban Kuen & Phong Hong)	268 MT	240 CS	4 MT
Luang Prabang	144 MT		
Paksane	182 MT	400 CS	3 MT

Recent Commodities Arriving:

Corn Meal	8,635 Bags
Cloth (denim, white, etc.)	30,000 yards



Problems:

Surface movement of commodities to Luang Prabang has been a problem all month. We have a 320 MT/month quota (meat, salt, rice) for Luang Prabang. If these commodities are not moved by surface they will have to be moved by air. Transportation informs us that new bids are going out to contractors. It is hoped that this problem can be solved because we are almost two months behind in quota to Luang Prabang.

RR/RDD:PPGallion:bms:4-7-70

TO: Mr. John W. MacQueen, Chief/RDD April 8, 1970  
FROM: George A. Ridenour, CDA/Vientiane Headquarters  
SUBJECT: Monthly Report for March 1970  
for Special Project Assignment

Preliminary Project Report

For the period of March 24 - April 3, the writer was absent from post on a combination of official medical leave, annual leave, and TDY in Thailand. Loring A. Waggoner and family departed Vientiane yesterday on rotational orders to the States.

The preliminary report: "Program for Improving Development Administration Effected by Ministry of Interior Field Personnel", co-authored with Loring A. Waggoner, was completed on March 23 and submitted to the Director's office along with supporting appendixes. This report represents a preliminary summation and analysis of Waggoner/Ridenour findings related to our joint project assignment during the past three months. The report includes a detailed account of progress on our project up until March 23. Therefore, a reiteration of this information for purposes of this monthly report is deemed unnecessary.

A Survey of Ministry of Interior Administrative Field Officials

Pages 26-27 of the above referenced preliminary report describe recent action by the RLG toward implementation of a countrywide survey of Ministry of Interior administrative field officials. Ministry of Interior ministerial arrete No. 112, dated March 18, formally established the RLG committee to implement the survey. Letter No. 264 from the Minister of Interior accompanied the survey questionnaire forms which were distributed throughout the Kingdom during the past week. Teams of survey committee members will begin to travel to every Khoueng by the middle of April to follow up on the accurate completion of these forms. When this entire survey is completed and the results tabulated, a report can be submitted regarding Ministry of Interior administrative field officials which will be far less preliminary than the Waggoner/Ridenour report of March 23.

The RLG has made a formal request to the Asia Foundation for supplemental funding of the survey teams' travel expenses which will be incurred during the next two months.



Bangkok TDY

On March 26 while in Bangkok, the writer accompanied Mr. Kao Outsama, Director of Educational Planning of the RLG Ministry of Education, and Mr. Villiam Phraxayavong, Second Deputy Commissioner of the Planning Commission of the RLG Ministry of Plan and Cooperation, on official visits to the Royal Thai Government's District Officer (Nai Amphur) Training Academy and to the National Institute of Development Administration. Our group was well received by the Thai faculties at both institutions and the findings from these official visits were very encouraging with regard to potential Lao-Thai cooperation in utilizing the Thai institutions for the benefit of Laos. The writer will submit a separate detailed report and appraisal of these Bangkok visits for the information of interested offices and for the project reference files.

Project Plans for April

As per specific instructions received yesterday from Mr. Chandler, Deputy Director, the writer is to submit within the next two weeks a comprehensive report of his recommendations for future program direction and the respective nature of RLG and USAID involvement -- this report to be used in formulating a proposal of public administration assistance for inclusion in the May program reviews. Following completion of this task, the writer is to resume his work on the evaluation report of the Muong Phiang Village Development Committee Program in order to insure that the report is completed before his scheduled June 5 departure from Laos.


RDD:GAR:Genour:jh  
4/8/70



OFFICE MEMORANDUM

TO : Mr. John W. MacQueen  
Chief, RDD

DATE: April 8, 1970

FROM :   
Robert C. Anderson  
Chief/CDB, RDD

SUBJECT: Monthly Report - March

Personnel

CDAAs positions have again been reviewed. The final result is loss of one CDAAs position, Savannakhet, two headquarters CDAAs positions, Training Advisor and Special Projects; in addition, the contract CDAAs positions in Savannakhet and Pakse (Houei Kong) will not be renewed. This leaves Community Development Branch with two headquarters and 12 field positions. The headquarter position is being rewritten to emphasize CRA staff advisory duties which are essential to building CRA programs and advising CRA in National Program Planning.

CRA

Two formal meetings were held during the month with the Commissioner of Rural Affairs in addition, to informal discussions. The first meeting concerned Ban Amone Training including a report of field follow up visits to former students in Northern Laos by the Director of the Center. His report was positive in the most part showing former students employing the skills learned at the Center. The OXFAM representative explained the position of OXFAM in ending their financial assistance to the center and the Commissioner felt that the operational expenses which OXFAM was funding would be supported in the RLG budget. The new silk worm production training was outlined.

The second meeting was a briefing at the request of RDD on CRA's organization, planning and accomplishments. The philosophy and approaches to Community Development in Laos as seen by the Commissioner of CRA were explained and discussed. This meeting will lead to other formal discussions of the RDD/CRA's planning and programming methods on the National level. The meeting also resulted in formal requests for assistance which were incorporated in RDD budget proposals. It was decided that social organization and other CD training should be emphasized in new programs.

Mr. John W. MacQueen, Chief, RDD  
Monthly Report - March

April 8, 1970  
Page 2

A paper will be prepared for the Director in April suggesting program directions. The Commissioner requested a joint trip to the southern Areas in April to have discussions with his field agents; chief CD Branch will accompany him.

General

The budget submissions were prepared and delivered to PRO.

Some APs are held up due to shortage of 3/8" rebar.

Find enclosed statistical data concerning projects.

RDD/CDB:RCAnderson:nn  
4/8/70



FY 1970  
Rural Self-Help Construction  
Completion Report  
February and March, 1970

<u>Location</u>	<u>AP No.</u>	<u>Approval No.</u>	<u>Description</u>
Savannakhet	16	8589	25 Dug wells Ban Dong Damduane 1 ea Ban Mo Muong 1 ea Ban Xong 1 ea Ban Non Savang 1 ea
Sayaboury	10	0008	Two-room Secondary School
Sedone	16	9157	Eleven classrooms
Kengkok	24	9056	26 Dug wells Ban Sakeuntai 1 ea Ban Vang Mao 1 ea Ban Thous Neua 1 ea
(/ientiane-SNN	42	9141	1 Km road Samakham
Saravane	1	8482	Nong Beua Dispensary
Vang Vieng	43	8484	Ban Na Thong 1-room School
" "	43	8484	Ban Done 2-room School
" "	SRDP	70/CL	Ban Khan Mak Flume
" "	12	149	Tha No one Dug Well
Muong Phiang	26	9085	Dug Wells (Twenty two ) Ban Nakhem 2 wells Ban Na Botam 2 wells Ban Natane 1 well Ban Phonehin 1 well Ban Nasom Nai 1 well
Houa Khong	29	0114	Ban Khouane Dispensary

RECAPITULATION

<u>Locations</u>	<u>Classrooms</u>	<u>Dug Wells</u>	<u>Dispensaries</u>	<u>Road</u>	<u>Flume</u>
Sayaboury	2	7			
Sedone	13				
Vang Vieng	3	1			1
Houa Khong			1		
Savannakhet		4			
Vientiane SNN				1 Km	
Kengkok		3			
Saravane			1		
<u>TOTAL:</u>	<u>16</u>	<u>15</u>	<u>2</u>	<u>1 Km</u>	<u>1</u>

FY 70  
Status of RSH Activity Plans  
as of March 31, 1970

<u>Locations</u>	<u>In Draft</u>	<u>Approved</u>	<u>Active</u>
Houa Khong	-	8	9
Luang Prabang	-	10	10
Sayaboury	1	9	13
Samthong	-	1	1
<u>(/ientiane</u>			
a./ Vang Vieng	2	4	10
b./ North Nam Ngum	6	7	23
c./ South Nam Ngum		7	15
d./ Borikhane			5
<u>Savannakhet</u>			
a./ Khammouane		5	9
b./ Kengkok	2	1	9
c./ Lahanam			5
d./ Savannakhet	1	11	13
<u>Pakse</u>			
a./ Sedone	2	13	15
b./ Wapi		1	7
c./ Houei Khong		2	7
d./ Champassak	2	3	6
e./ Sithandone		1	3
f./ Saravane		1	2

RECAPITULATION

No. APs approved July 1, 1969 to March 1, 1970	71
No. APs approved March 1, 1970 to March 31, 1970	13
Total APs approved as of March 31, 1970	84
No. APs in process as of March 31, 1970	16
No active APs as of March 31, 1970	162





pc / Ban Hanoi  
April 9, 1970

TO: Mr. Charles A. Mann, Director  
FROM: John W. MacQueen, Chief, RDD  
SUBJECT: Monthly Report - March 1970

General

1. Refugees

One of the most serious events affecting the program and operation of the Rural Development Division was the fall of the Sam Thong operations base to the enemy during the month. All USAID personnel were evacuated from Sam Thong by March 17. In conjunction with the military operations in and around Sam Thong, buildings, refugee relief supplies, RDD vehicles and equipment were damaged and/or destroyed. Personal property of RDD employees was also lost. As the result of enemy action, approximately 17,000 people fled from Sam Thong. The majority of the people walked to LS-37 (Muong Phun) west of Sam Thong while smaller groups moved south and southeast towards LS-272 (Ban Xon). Another group of civilian refugees estimated to be 35,000 people began to flee toward the southeast from Long Tieng due to enemy operations. The movement of these thousands of refugees has compounded the problems of support activities. In order to cope with the situation, a special task force was organized and a temporary base was established at LS-272 in order to conduct refugee support operations. Key members of the RDD/Refugee Relief staff were assigned to the task force. As of the end of March, LS-272 continues to be the main operations base. Long Tieng was still holding as of the end of the month, but very few of the refugees had returned to their homes.

Concurrent with the refugee movement from Sam Thong and Long Tieng was the arrival of approximately 3,000 Lao and an estimated 1500 Meo refugees in and around Paksane from LS-61 and LS-46 due to enemy action and occupation of terrain. These refugees are in very poor condition healthwise. Representatives from the Ministry of Social Welfare supported by the USAID Refugee Relief/Resettlement staff and Public Health staff, began a program to render necessary assistance. The lack of available land for relocation is a serious problem in the Paksane area.

In the Vientiane Plain the number of refugees now being assisted and relocated is 22,000. In February 15,700 refugees were airlifted from the Plain of Jars; the additional 6300 people have moved into the AC/Vientiane Area from areas near Sam Thong, Long Tieng and Muong Moc (LS-46)



to escape from the enemy. The March arrivals are being assisted by the Ministry of Social Welfare and the USAID in the same manner as the 15,700 people from the Plain of Jars, i. e., bamboo and thatch roofing is provided for temporary shelter; medical treatment is given; rice, salt and protein supplement are provided; mosquito nets, blankets and utensils are provided.

## 2. Ban Amone

A second unprecedented event occurred on March 31, 1970. At approximately 20:30 hours a wind and rain storm apparently of hurricane force struck Ban Amone which is located seven kilometers northeast of Vientiane. Ten (10) of the sixteen (16) structures of the RLG Skills Training Center were severely damaged or completely demolished. The roofs of three (3) of the structures that were left standing were blown away. The Working Committee for the Ban Amone Center decided to have emergency repairs made and temporary structures erected in order that the skills training courses can continue. There will be more to report on the Ban Amone Center next month.

The Ban Amone refugee village was destroyed by the storm. Thirty (30) of the thirty one (31) houses were totally destroyed. Three of the villagers were killed and many were injured by fallen trees and flying debris. The Ministry of Social Welfare is relocating the people in other centers and will make a decision on the future utilization of the land at a later date.

## Personnel

### 1. OPRED

After a review of the Rural Development Division staffing with AD/PE and Personnel, the following positions have been abolished as a result of the OPRED exercise:

Position No. 914 - Community Development Advisor - Special Projects  
(Vientiane)

Position No. 747 - Community Development Advisor - Training  
(Vientiane)

Position No. 956 - Refugee Operations Officer (Xieng Khouang)  
Position No. 173 - Community Development Advisor (Savannakhet)

1 Personal Services Contract - Refugee Resettlement (Vientiane)  
1 Personal Services Contract - Community Development (Pakse)

## 2. Assignments

Mr. Paul E. White, Refugee Operations Officer, was transferred from Sam Thong to Luang Prabang on March 16, 1970. Ernest C. Kuhn, Refugee Operations Officer, was transferred from Sam Thong to Ban Houei Sai. Dr. Y. Yamashiro was detailed to Supply Management Branch early in March.

The following personnel have been transferred from USAID/Vietnam to USAID/Laos:

John W. Greenough, Community Development Advisor  
Arthur E. Schoepfer, Community Development Advisor  
Peter S. Flynn, Community Development Advisor  
George T. Cosgreve, Refugee Operations Officer

The above personnel will report to post in August 1970 following Lao language training.

## 3. Other

G. J. Flipse cleared post for home leave and return to post. He departed on home leave on April 1, 1970. E. T. McKeithen is in the U.S. having departed on February 14, 1970, due to the death of his father.

## Problems

Some Community Development Advisers are reporting that critical construction items such as cement and 3/8 inch reinforcing bar are in short supply and frequently out of stock. The Rural Development Division will investigate this problem further in order to have the exact



facts such as: the date requests were forwarded, the quantities required, quantities received, etc. Lack of these critical items at the height of the construction season seriously delays project accomplishments.

RDD:JWMacQueen:jh  
4/9/70

DISTRIBUTION:

OD/DD-2	PC/Houei Sai	PSD
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AC/LP	IND	AID/W - TECH
AC/PAKSE	IVS	AID/W - Laos Desk
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AC/VTE	EAD	C&R-3
AC/XK	PSD	

BAN HOUEISAI

VIENTIANE

GULLION/RDD/RR 271735 APR.70

PG/SBRY

KUHN, THOMPSON/BHS, ADFO, RDD

MONTHLY FIELD REPORT

SUBJECT: REFUGEE MOVEMENTS

1. HER DONG AND LY HAI'S REPORT REFERS TO REFUGEES, 5 FAMILIES, 40 PERSONES COMING FROM BAN KOUN XONG ON MAR 4, AND 328 PEOPLE FROM BAN NAVEN AND KHOUN POUET ON MARCH 8. ALSO REFUGEES FROM BAN HOUEI HENG AND PAKSOT, REFUGEE RELIEF BRANCH NEEDS FURTHER DETAILS FOR BRANCH REPORTS TO OD.
2. PLEASE PROVIDE FOLLOWING INFORMATION.
  - A. MAP COORDINATES OF VILLAGES THESE PEOPLE LEFT.
  - B. REASON OR CIRCUMSTANCES FOR LEAVING. I.E. , ORDERED TO MOVE BY F.A.R./RLG OR ENEMY ACTIVITY, ETC.
  - C. ETHNIC ORIGIN.
  - D. NIGH BORING VILLAGES WHICH MIGHT MOVE. CHANCES OF THESE PEOPLE RETURNING.
  - E. ANY OTHER OBSERVATIONS YOU MIGHT HAVE.

FROM: GULLION.

*Handwritten notes:*  
17/1/20  
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CHANGES IN REFUGEE NUMBERS

<u>1969</u>	<u>Action</u>	<u>New Refugees</u>	<u>Running Total</u>
Jan.-April	PL/NVN Dry Season Offensive Overran series of RLG areas	30,000	187,000
May	RLG captured Xieng Khouangville on PDJ-retaken by PL/NVN in late May	11,000	198,000
June	PL/NVN, not deterred by rainy season, attacked Muong Soui	8,000	206,000
July	Continued PL/NVN pressure Eastern Luang Prabang Province- Western Sam Neua	19,000	225,000
August	Vang Pao moved into PDJ in spoiling attack	7,000	232,000
September	RLG recaptured Xieng Khouang- ville, PDJ	10,000	242,000
Oct.-Nov.	RLG consolidated gains on PDJ	8,000	250,000
December	No major movement - rice harvest allowed 15,000 <u>move off</u> refugee rolls	-15,000	235,000
<u>1970</u>			
January	Additional harvest allowed 31,000 refugees to <u>move off</u> rolls	-31,000	204,000
	8,115 refugees moved from South- western Sam Neua Province to Vientiane Province (Nam Ngum Dam area)		
February	No new refugees - but RLG evacuated 13,840 refugees from PDJ to Vientiane Plain		
April	PL/NVN attack on Sam Thong displaced 120,000 already refugees and 42,000 who were self-supporting	42,000	246,000
June	5900 new in Pakse area from Saravane and other neighboring areas, plus small groups in Northwest near BHS and LP (plus stragglers from the Northeast)		264,000



<u>1970 (cont)</u>	<u>Action</u>	<u>New Refugees</u>	<u>Running Total</u>
July-September	Increase due primarily to refugees returning to roles because of insufficient rice stocks	22,000	276,000
Oct. - Nov.	Same as July-September	8,000	284,000
Jan. - March	NVN/PL dry season offensive. Enemy pressure on villages along Rt 9 in Southern Laos; Long Tieng and its outposts; and Luang Prabang. These pressures displaced approximately 87,000 people, the bulk of whom were located in the Southwestern corner of Xieng Khouang Province.	24,000	308,000

TO: Mr. Charles A. Mann, Director Date: May 14, 1970

FROM: John W. MacQueen, Chief/RDD *John W. MacQueen*

SUBJECT: Refugee Relocation and Resettlement - New Priorities

Because of activation of the new accelerated Vientiane Plain refugee resettlement effort, it is believed worthwhile at this point to summarize the overall refugee resettlement picture in order to keep our efforts in this direction in proper perspective.

The Refugee Resettlement Program began in 1966 with the formation of the RIG National Resettlement Committee and the organization of the Ministry of Social Welfare Resettlement Director. Until the evacuation of the refugees from the Plain de Jars (PDJ) and the subsequent fall of Sam Thong, the refugee resettlement and relocation program was moving along in an effective manner and at pace sufficient to keep abreast of the refugee problem and still not overreach the capability of the RIG. The projects have been well planned and coordinated within both USAID and the RIG on a low-key basis with cooperation from many ministries and USAID divisions, such as Education, Agriculture, Irrigation and Forestry Branch, Public Health and Rural Public Works. These events (evacuation of the PDJ, etc.) of the past few months have shifted emphasis in refugee activities to an increased and accelerated resettlement program.

#### Status of Country-Wide Program

##### Pakse

Since 1967, 1,500 families have been resettled in the Pakse area. These include approximately 800 families in the Ban Oudom Souk area; 500 families in various relocation areas around Pakse proper, many served by the irrigation project at Km-8. Additionally 200 families are in the more sophisticated resettlement irrigation and development project at Km-24, the Houei Nam Phak Resettlement Project. The refugee situation in the Pakse area is better than at any time in the past, with only 260 families receiving relief support as of April 30, 1970. The refugee picture in the Pakse area could change dramatically within a short time due to the fall of Attapeu and the possible evacuation of other centers of population in the Pakse area. Already twenty-seven hundred people were voluntarily evacuated from Saravane on May 10-12. Most of the people were taken care of by relatives with small groups staying at the Refugee Reception Center in Pakse. Personnel from the Ministry of Social Welfare in Pakse are alerted to other possible evacuations and already are planning temporary facilities to care for these refugees.

##### Savannakhet

In 1969 the Seno Refugee Relocation Project for 500 families was approved. There are now eight new villages, eleven wells have been drilled. Construct



starting soon on the water reservoir. The project is on schedule and moving along with few problems. This office, in conjunction with the Ministry of Social Welfare is presently examining two additional areas for refugee resettlement in Savannakhet Province. If approved these land areas will be reserved by the Ministry, for further refugee resettlement sites.

#### Khammouane Province

In 1967-68, 23 new refugee resettlement villages were established in Khammouane Province along highway 13. The villages were located along a 100 kilometer stretch of the highway from Km-7 north of Thakhek to Km-110. The largest of the villages contained 110 families or 550 people. The average village, 70 families. In all, 1,580 families were settled, or a total of 7,780 people. This group of people were provided relief assistance, schools, dispensary, seed, tools, seedlings and some farm animals. Presently there is a program to drill additional wells in some areas, other than that the support to the project is phased out. This group have been off the relief rolls since the harvest of 1968.

#### Sayaboury Province

Three hundred and ten (310) families, mostly Meo were settled in Ban Nam Hia and Ban Nam Pang. These hill tribe refugees were adapted to paddy farming and integrated into the Hia Nakok irrigation project where they have since prospered and have become an influential group in Sayaboury Province and a showcase of cultural change.

Two-hundred and ten (210) families have been settled on the left bank of the Nam Tan Irrigation, 90 of the families are Meo from Houei Sek that are following the example of the Meo from Nam Hia. This group have already purchased a tractor after planting upland rice last year. They will plant paddy for the first time this coming season.

At present there are no plans to bring additional refugees into Sayaboury Province.

#### Ban Houei Sai

The Activity Plan for the Ban Don Valley Refugee Resettlement Project was approved in June 1969. Because of deteriorating security in the valley and the present lack of a reliable water supply in the rainy season the project has been suspended until such time as security improves and a decision is made on the construction of the Nam Tine Irrigation Project to irrigate 1,500 hectares of the project area. A small number of the refugees in the valley will be able to utilize the approximate 100 hectares of land served by the Gabion Dam on the Houei Sai River.

Another tract of land of approximately 800 hectares near Ban Nam Chuang, north of Ban Houei Sai is presently under investigation by Ministry of Social Welfare and if suitable will be reserved for future refugee resettlement.

#### Luang Prabang

There are no refugee resettlement or relocation sites in the immediate vicinity of Luang Prabang. The Muong Nane-Xieng Egeun Valley has been investigated by this office in conjunction with Agriculture Irrigation Branch and the Ministry of Social Welfare, RIS. The Ministry has reserved a large tract of land in the valley and has moved in a small number of families into Muong Nane.

Barring an emergency no large-scale refugee resettlement project is planned for the area until such time as a decision is made to construct the Muong Nane road and the development of additional irrigation projects in the area.

#### Vientiane Plain

The number of refugees now on the Vientiane Plain from the PDJ and San Thong area stand at 4,145 families, 23,646 people. The general outline of the resettlement plan for these refugees is contained in our memorandum of March 27, 1970, subject: Program for Relocation and Resettlement of Refugees on the Vientiane Plain. The plan and timetable as it was expressed in the referenced memorandum is still valid.

The multiple nature of the project on the Plain, 17 villages scattered among six muongs, as contrasted to isolated compact projects of one or more villages presents a number of unique problems which must be overcome. AD/FO has developed a general plan for "accelerated refugee resettlement assistance" which outlines requirements for land clearing and other operations. The various actions contained in this memorandum conform to the AD/FO plan.

To cover the area, each of the 17 villages is visited at least weekly by the CDAA and RIS and USAID workers and 2 helicopter days per week have been provided. Visits will also continue to be made by road on an irregular basis by both USAID and RIS personnel. A weekly check list will be maintained by the CDAA covering various aspects of the problems and progress in the villages.

The major problem area of the project remains the identification and flagging of farm land adjacent to the various village sites so that priorities can be established for clearing of farm plots. The RIS Ministry of Social Welfare has constituted three survey teams to make field investigation of the land as to suitability and identify the boundaries of the land. After this has been accomplished priorities for clearing can be established and work can begin. The soils and topography of several of the village sites have been checked by Mr. Dave Totah, Soils Specialist from the Bureau of Reclamation, and the following areas have been approved for clearing:

- Priority 1. Ban Veun Khano (The Ngon area), agriculture school land of Ministry of Economy.
- Priority 2. Ban Phons Sai, free land which is available for distribution by the Chao Khoueng.
- Priority 3. Ban Hat Deua, settlement reserve under control of the Ministry of Social Welfare.

Other priorities will be established as developed. It is anticipated however, that the selecting of farm lands will begin to accelerate to the extent that we can have several land clearing teams in operation at the same time.

In addition to support for land clearing that will be provided by USAID equipment, the Ministry of Social Welfare has available the use of the French donated farm equipment. Four small bulldozers; 30 farm tractors and 2 trucks.

USAID has agreed to provide support for this equipment for an initial period of six months provided the equipment is used in support of the refugees. At present there are 39 operators and mechanics in training by Bureau of Public Roads (BPR). They have completed the basic 4 month course and are taking a 6 weeks course which they will operate the French equipment and learn the use of the farm plows.

#### Additional Personnel Requirements

In order to insure proper utilization of the USAID and French donated equipment for land clearing and preparation of paddy the Refugee Relief French will require assistance from other divisions of USAID in forming a task force for "accelerated resettlement on the Vientiane Plain." The estimated personnel requirements for the ARTF are as follows:

- a. One Task Force Chief, U.S. direct hire or contract with agricultural background. (McClymonds on contract, propose to be retained.)
- b. Three teams (more to be added later as required if accelerated refugee resettlement efforts are extended to other areas). Each team will consist of: One Public Works TON or PSL experienced in land clearing. One TON or PSL agronomist experienced in mechanical plowing and paddy farming. One representative from RIG to coordinate problems of land identification and activities of villages.

The Chief of the teams can be alternated between Public Works and Agriculture, depending on personnel and skills available.

In addition to the ARIF teams one additional U.S. personnel (Lao speaking), from somewhere in the Mission is urgently needed to be assigned as an assistant to the CDA who is responsible for the project. This individual can monitor purchase of roofing material, distribution of supplies and commodities, seeds, etc. His services will be required until new RRD personnel arrive in Laos.

Borikhane Province

In 1967-68 Refugee Relief resettled 180 families, totaling 923 people in 3 villages in Borikhane Province. These refugees became self-sufficient by the harvest of 1968 and support by USAID and Ministry of Social Welfare was phased out.

Little if any refugee relief activity took place in Borikhane Province until shortly after the evacuation of the PDJ refugees. Preparations were made and approval was granted for construction of several temporary barracks type shelters in anticipation for the PDJ refugees. Due to plan changes in February 1969 none of the PDJ refugees were settled in the Paksane area.

These facilities were not idle for long. Beginning in last February and early March, due to the offensive around Sam Thong and around site 46 large numbers of refugees began to filter down toward Paksane.

Refugees continue to filter down to Paksane via Muong Cao mostly brought down by water in pirogues provided by Ministry of Social Welfare. Presently there are 330 families or 2,000 people at the GM 17 site and 515 families (2,696 people) is at Ban Houei Siat.

One thousand, three hundred and thirty-one (1,331) Meo, many from Muong Moc and the Sam Soke area and Saladaenkine area have been moved to MR II.

The refugee resettlement problem in Borikhane is under evaluation by this office and RIG Ministry of Social Welfare. The Borikhane area may be the most difficult to date unless the Chao Khouang is able to provide sufficient land in relatively secure areas where the refugees can build their villages and develop their paddy. If this is not possible we will no doubt have to move them again, possibly to Savannakhet or Khammouane. Additional information on the Paksane resettlement problem will be reported as it becomes available.

This office has one contract U.S. employee at Paksane on a visitation basis. As the situation is developing, particularly as regards to USAID relations with the RIG in the area, there is an urgent requirement for a fulltime U.S. Refugee Operations Officer for Paksane to work with the refugee program and resettlement activities. This slot has been approved, however we must wait for recruitment and language training.

RR/RDD:HWBrady:bas:5-14-70

Clearances: AD/FO: in draft

RR/RDD:PEGullion *PEG*

Dist: OD/DD, AD/M, AD/FIN, AD/PE, AD/FO, AGR, RDD, RB&R-5, EDU, FWD, PSD, BFR, SMB, TRP, MIE, TEL, AC/Vtc., CM, PMB, RO, ASB, IND, SY, C&R-3

TO: Mr. Charles A. Mann, Director

May 18, 1970

FROM: John W. MacQueen, Chief, Rural Development Division

SUBJECT: Monthly Report - April 1970 (Exeprts)

Refugees:

During the month 180 ethnic Lao refugees arrived in Khinak, Sithandone Province, from Cambodia as the result of communist activity south of the Lao-Cambodian border. The RIG Social Welfare Service in Pakse is providing the refugees with rice.

At the end of the month the situation southeast of Ban Houei Sai became critical due to enemy pressures on Ban Pak Tha. This activity could result in a refugee movement towards Ban Houei Sai and could cause a suspension of plans to resettle refugees in and around BanDan of Mung Pak T a. With the fall of Attopeu to the NVA on 30 April, a movement of refugees on foot towards the Bolovens Plateau and ultimately to Pakse is anticipated.

ORA:ps:8-6-71

TO: Mr. John W. MacQueen, Chief/RDD

May 18, 1970

FROM: P.P. Gullion, Chief/RR&R/RDD

SUBJECT: Monthly Report - April 1970 (Exerpts)

The end of April portended yet another crisis developing in the Ban Houei Sai area. Ban Pak Tha (PC-6724) was being threatened with attack and imminent fall.

ORA:ps:8-6-71



TO: Mr. J.W. MacQueen, Chief RDD

June 8, 1970

FROM: Phillip P. Gullion, Chief RR&R Branch, RDD

SUBJECT: Monthly Report - May 1970 (Exerpts)

In the Paksane area there continues to be a considerable mobile state for civilian refugees traversing the Tha Thom Valley northwest and southeast including the Muong Kao and Paksane areas. The number of refugees on the move in this general area is approximately 11,000. of which the 2,000 Meo have already been transported to MR.II. Should major enemy efforts continue in this area an additional 10,000 refugees can be expectwd.

Refugees in the north and northwest of Laos are in a state of unrest. Several ambucades have taken ~~place~~ place south of Luang Prabang and towards the junction. In the northwest, people around Ban Houei Sai and Xieng Lom areas have undergone a series of attacks by enemy which resulted in the fall of Pak Tha and Houei Thong. At the close of the reporting period Pak Tha was again in friedly hands.

ORA:ps:806/71

TO: Mr. James B. Chandler, Acting Director

June 10, 1970

FROM: John W. MacQueen, Chief, Rural Development Division

SUBJECT: Monthly Report - May 1970 (Exerpts)

Refugees:

In the Pakse area the fall of Attapeu on 30 April 1970 resulted in the movement of refugees on foot to the Bolovens Plateau and then to Pakse. As of the end of May, 733 people from Attapeu were being assisted. A reported enemy threat to Saravane resulted in the airlift of dependents or RLG civil servants and police, some students and military families to Pakse during 10 to 12 May. The evacuation was done on a voluntary basis and involved approximately 2600 people. The majority of the evacuees are living with relatives in Pakse. The RLG Social Welfare Ministry is providing shelter for 711 people at the Kilometer 4 reception center and 247 people have been located at the Kilometer 6 refugee village in Sithandone Province, 44 families or 235 people from Cambodia are receiving assistance from the RLG.

ORA:ps:8-6-71



Your figures from Drop Sheet Total with last weeks changes  
20,357 persons

MR	I	Refugees Previous Week	Total Refugees Current Week	Total Mean Change	Ethnic Percent
	B.H.S.	19,572	20,012	+ 440	LU-20;LT-50 Goey-10;E-Kaw-20
	L.P.	15,236	15,300	+ 64	LU-25;Lao-20 Meo-24;Lt-31
	SYBY	3,201	3,201	-	LU-20;Phai-34; LT-11;Meo-29;Lao-4
MR	II				
	N.Rim PDJ	31,021	31,021	-	-
	S.E.Rim PDJ	24,640	24,640	-	Meo-70 Lt-30
	Central 272	113,605	113,605	-	-
MR	III				
	Thakhek	-	-	-	-
	SVKT	3,315	3,315	-	Lao
MR	IV				
	Pakse	2,300	2,300	-	Lao
	Attapeu	733	733	-	Lao
	Saravane	3,352	3,051	- 301	Lao
	Nong Boua	301	2,544	+2,243	Lao
MR	V				
	VTE Plains	24,415	24,415	-	Lao
	Paksane	7,082	6,763	- 319	Lt-20;Lao-50 Meo-30
	Vang Vieng	3,670	3,670	-	Lao-70 Meo-30
	TOTALS:	252,443	254,570	+2,127	

375 new refs in Ban Dane FM Paktha after latter's recapture. 65 IU moved FM QC5574 to Pak Ngao (PC4353) by foot after enemy harrassment. 300 Meo SW of Paktha expected to move to Ban Dane area as result enemy harrassment; 50 persons, Ethnic Lao Theung, FM Mok Ho (TH 1939) to Houei Kho (TH 0918). Still 300 persons to be moved FM Mok Ho by chopper on space available basis.

Note **separation** between Saravane & Nong Boua refs. 2,544 refs rep. in Pakse FM Nong Boua between June 5-18. They have either been airlifted or have walked to Pakse transiting Kong Sadone. More refs expected to straggle in. As of June 18 all refs in Nong Boua Rep. had been evacuated. Breakdown of Nong Boua refs **MIL/Fam: 447 people; Police/Fam: 357 people; Functionaries/Fam: 510 people; Civilians: 1,230 people.**

Decrease in Paksane figs. result of more accurate reporting on No. of Meo in M. Cao. The 147 Meo at M. Cao reportedly would like to go to M. Nham if the 327 Meo presently at Paksane airport awaiting transport to M. Nham can make a living there.

DIST: OD/DD, AD/PE, AD/FO, AD/M, AC/VTE, RDD, C&R

Refugee Relief Branch, Status Report as of JUNE 19, 1970



## OFFICE MEMORANDUM

UNITED STATES GOVERNMENT

To: Mr. J. B. Chandler, Acting Director Date: June 26, 1970  
From: Phillip P. Gullion, Chief RR&R Branch, RDD  
Subject: Weekly/Monthly Refugee Status Report - June 1970

Please find attached the above subject reports covering the past 4 weeks of June.

Generally speaking the monthly refugee movements reported show from the beginning of the month a general slowing-down of activity in all military areas. The last week of the reporting period indicated by the fall of Saravane, shows a steady increase in the number of refugees making their way to Pakse and its environs.

Weekly Report

The week ending June 26, 1970 indicates a total mean increase of approximately 2,500 refugees. This resulted from the fall of Saravane to the enemy. Undoubtedly this refugee figure will continue to rise during the coming weeks.

Attention is invited to military Region II for this period. There is no noted changes in the refugee population for this MR. Next week during the monthly rice requirement meeting the actual head count for these areas in MR II will bring an actual confirmation of the refugees located in various sites in and around the PDJ and the Central 272 region.

Monthly Recap Report

The monthly report continues to show a general stabilization move during the entire reporting period with the exception of the enemy action in and around Saravane which resulted in the loss of that provincial city on June 9. An earlier reported figure indicated some 5,000 persons are in Pakse but that the number of refugees fleeing on foot and being brought by air to Pakse are approximately 12,000 refugees as a total refugee number including the earlier fall of Attapeu and the current fall of Saravane. Hopefully this figure can be brought more in line during the course of next month.

As a new contribution to our reporting your attention is invited to the brief regional comments as reported by the respective officers for the areas. This month's attachments include Savannakhet and Paksane. It is hoped that future comments will include many incidental bits of information that one will find of interest.

## Attachments:

1. Refugee Weekly Status Report
2. Monthly Recap Refugee Report
3. Regional Comments, Savannakhet and Paksane

DIST: OD/DD, AD/PE, AD/FO, AD/M, AC/VTE, RDD, C&R

RR/RDD: PFGullion:bms:6-26-70

Clearance: RDD: JWMacQueen *JW*

**CURRENT NOTES ON REFUGEE RESETTLEMENT PROGRAMS  
PAKSANE**

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The resettlement programs in Paksane and Savannakhet are showing signs of progress. Rice seed distribution has taken place at all refugee sites in Paksane area, and land clearing is presently underway. The school at GM-17 is 80% completed, and the Activity Plan for a 3-room school in Houei Siat will be submitted next week. Two access roads into Houei Siat will be completed next week.

Health conditions of the Meo at Hong Daeng, Mbung Cao and the Paksane airport has improved with the stationing of a Meo medic in Paksane. Two new medics will be stationed in the near future at GM-17 as well as a Meo Refugee Relief & Resettlement field assistant. The distribution of canned meat to Paksane refugees with a protein deficient diet, has taken place.

It has been proposed that the Asian Christian Service send a doctor to Paksane, as well as technicians to establish home economics, bamboo craft, and vegetable production programs.

RR/RDD:6-26-70



CURRENT NOTES ON REFUGEE RESETTLEMENT PROJECTS  
SAVANNAKHET

Heavy rains have slowed the construction of villages 5, 6, 7 and 8 at the Seno Relocation Project site. However, garden areas are being cleared, and highland rice is being planted in small quantities; also, several small water storage dams have been constructed. Land tenure problems are being resolved as a result of a visit to villages by Stone, Wulff and General Nouphe. Road construction has started, as has the construction of a 4-room school. Savannakhet is awaiting approval of the road amendment so that water storage reservoirs can be done at the same time as the roads, thus reducing cost.

RR/RDD:6-26-70



	Refugees Last Month	Refugees Current Month	Total Mean Change	Ethnic Percent	Deaths	*Casual- ties	*Patients Treated
B.H.S.	19,475	20,641	+1,166	Gooley-10;E-Kaw-20 Lu-20;LF-50		105	38,641
L.P.	15,853	15,300	- 553	Lu-25;Lac-20 Meo-24;Lt-31		114	13,908
SYBY	2,091	3,283	+1,192	Lu-20;Phai-34 Meo-29,Lt-11,Lao-4		-	-
<b>MR II</b>							
N.Rim FDJ	34,000	31,021	-2,979				
S.E.Rim FDJ	22,702	24,640	+1,938	Meo-70 Lt-30		2,186	81,534
Central 272	113,725	113,605	- 120				
<b>MR III</b>							
Thakhek	-	-	-	-		27	13,336
SVKT	3,315	3,315	-	Lao		21	21,014
<b>MR IV</b>							
Pakse**	2,123	2,300	+ 177	Lao		-	28,119
Attapeu	733	244	- 489	Lao		10	5,815
Saravane	2,899	5,035	+2,136	Lao		-	3,754
Nong Boua	-	2,544	+2,544	Lao		-	-
<b>MR V</b>							
Vte. Plains	23,714	24,438	+ 724	Lao		4	11,218
Paksane	11,943	7,032	-4,911	LF-20,Lao-50 Meo-30		4	11,839
Vang Vieng				Lao-70			
M.Kassy	3,537	3,670	+ 133	Meo-30		-	-
<b>TOTALS:</b>	<b>256,110</b>	<b>257,068</b>	<b>+ 958</b>			<b>-2,471</b>	<b>229,178</b>

Upsurge enemy harassment of villagers in No.Sayaboury prov. prompted ref. moves to SYBY area. Recapture of Paktha on 29-30 May cleared way for move of inhabitants now at Ban Dane back to Paktha. Refs. continue to move out of the M.Sing-Nam The area. Ref moves in L.P. limited to movement of persons FM Mok Ho to L.P.

Decrease in refugee numbers in MR II is due primarily to a general stabilization in the area and therefore less refugee movement and more accurate reporting of ref numbers. Majority casualties are military.

There has been a negative increase of refugees in the MR III area during the reporting period.

The fall of Saravane on 9 June, and the resultant threat to Nong Boua led to the movement between 4 June and 24 June of approx. 5,000 persons to Pakse. Since fall of Nong Boua on 22 June air evacs. have stopped, but people still filtering into Pakse by foot.

Refs. continue to filter into Vte. Plains area FM LS-272 area. Paksane situation has stabilized, the bulk of the refugee population situated in Ban Houei Siat (UF5534) and Houei Nong Daeng (UF5844) having decided on resettlement. Meo refs. in M. Cao and at Paksane airport want to return to the M.Nhame (LS-63) area.

\* May figures

\*\*Pakse figures include refugees from Wapi and Sithandone

Refugee Relief & Resettlement Branch  
June 26, 1970



MR I	Refugees Previous Week	Refugees Current Week	Total Mean Change	Ethnic Percent
B.H.S.	20,012	20,641	+ 629	LT-50;Gooley-10
L.P.	15,300	15,300	-	LU-20;E-Kaw-20 LA-27;Lao-20, Lt- Lt-31;Meo-24
SYBY	3,201	3,283	+ 82	LEO-4Lu-20;Phai-34 It-11;Meo-29
MR II				
N.Rim FDJ	31,021	31,021	-	Meo-70
S.E.Rim FDJ	24,640	24,640	-	LT-30
Central 272	113,605	113,605	-	
MR III				
Abolthok	-	-	-	-
SVKT	3,315	3,315	-	Lao
MR IV				
Pakse	2,300	2,300	-	Lao
Attapeu	733	244	- 489	Lao
Saravane	3,051	5,035	+1,984	Lao
Nong Boua	2,544	2544	-	Lao
MR V				
Vte Plains	24,415	24,438	+ 23	Lao
Paksane	6,763	7,032	+ 269	LT-20;Lao-50; Meo-30;
M.Kassy				Lao-70
Vang Vieng	3,670	3,670	-	Meo-30
TOTALS:	254,570	257,068	+2,498	

Total of 357 refs FM Nam Tha and QC 3092 areas filtering down to Ban Sang. (FC6676 for past sev. weeks. Total 200 Gooley FM M. Sing area ARR QC0197 during past few weeks. 72 refs FM FC5543 on vacation in Thailand (FC5825) have gone to Ton Phung. Houei Thong (FC6729) refs presently at Ban Dane beginning to return to Houei Thong. 53 Meo moved FM QB5662 to Nam Hia as result of enemy harassment. 29 Meo FM Sam Thong moved to Nam Hia.

No change in MR II figures registered pending confirmation of MR II refugee numbers on a site-by-site basis at a meeting to be held on June 29th. Changes will appear in next week's report.

Total 1984 persons walked FM Saravane to Pakse between 18 and 24 June. More refs FM Saravane-Nong Boua still coming after fall of Nong Boua on 22 June. Correct figs. on Attapeu refs indicate only 244 persons in Pakse FM Attapeu.

198 persons FM B. Done (VF2271) ARR B.Houei Siat (VF5934). 162 persons ARR GM-17 (VF5637). 290 Meo still at Paksane airport waiting transport to LS-63. More accurate reporting FM M. Cao indicates 54 fewer Meo in M. Cao.



## OFFICE MEMORANDUM

UNITED STATES GOVERNMENT

To: Mr. J. B. Chandler, Acting Director Date: July 3, 1970  
From: Phillip P. Gullion, Chief RR&R Branch, RDD *JPG*  
Subject: Weekly Refugee Relief Status Report, as of July 3, 1970

Transmitted herewith is the Weekly Refugee Report for the week ending July 3. Refugee moves during the reporting period reflect trends established during the month of June, i.e., small scale enemy harassment in the north-central portion of Sayaboury Province, and large scale enemy action in the Saravane-Nong Boua area.

Your attention is invited to the significant changes registered in the MR II refugee figures. These changes occurred primarily in the IS-272 area, and reflect continual small scale movements which often result in inaccurate reporting due to the physical inability to receive regular reports from specific sites.

Comments on Refugee Resettlement Projects

Paksane:

The construction of temporary dispensaries is underway at GM-17, Ban Houei Siat, and Houei Nong Daeng.

The construction of a temporary school and the positioning of a Neo teacher in Nong Daeng is being considered by the Chao Khoueng.

Savannakhet:

Road construction in villages No. 1 and 2 is continuing rapidly as a result of good weather.

DIST: OD/DD, AD/PE, AD/FO, AD/M, AG/VTE, RDD, C&R

RR/RDD:FBenson:bms:7-3-70

Clearance:RDD:JWMacQueen *JPG*



MR	Refugees Previous Week	Refugees Current Week	Total Mean Change	Ethnic Percent
B.H.S.	20,641	20,641	-	Goey-10; LU-20; E-Kaw-20; LT-20
L.P.	15,300	15,300	-	LU-25; LT-31 Lao-20; Meo-24
SVBY	3,283	3,658	+ 375	LU-20; Meo-29; Phai-34 LT-11; Lao-4

Muong Ngeun (QB2172) fell on 2 July. Present status of 1000 M.Ngeun villagers as yet unknown.  
375 new refs ARR in M. Phiang and Sayaboury areas during June: 189 LT. FM QB5116 to QB 5565; 49 LT FM QB5566 to QB 6802; 74 Lao FM L.P. to QB 6877; 63 LT FM QB 5995 to QB 9258.

MR II	Refugees Previous Week	Refugees Current Week	Total Mean Change	Ethnic Percent
N.Rim PDJ	31,021	28,825	-2,196	
S.E.Rim PDJ	24,640	20,040	-4,600	Meo-75 LT-30
Central 272	113,605	109,965	-3,640	

Change in MR II refugee figures result of review of refugee totals on a site-by-site basis with RR&R staff members working in MR II.

MR III	Refugees Previous Week	Refugees Current Week	Total Mean Change	Ethnic Percent
Thakhek	-	-	-	-
SVKT	3,315	3,315	-	Lao

MR IV	Refugees Previous Week	Refugees Current Week	Total Mean Change	Ethnic Percent
Pakse	2,300	2,300	-	Lao
Attapeu	244	244	-	Lao
Saravane	5,035	6,636	+1,601	Lao
Nong Boua	2,544	2,544	-	Lao

1601 refs FM Saravane to Pakse between 25 June and 1 July. Break-down as follows: 528 military, 135 police, 53 functionaires, 885 civilians. 21 functionaires and police ARR Pakse FM Attapeu. They will not receive rice support, and therefore are not included in refugee totals.

MR V	Refugees Previous Week	Refugees Current Week	Total Mean Change	Ethnic Percent
VTE Plains	24,438	24,438	-	Lao LT-20; Lao-50; Meo-30
Paksane	7,032	7,032	-	
Vang Vieng				Lao-70
Moung Kassy	3,670	3,670	-	Meo-30
TOTALS:	257,068	248,608	-8,460	

Meo refugees at Muong Cao and Paksane airport negotiating with the Chao Khoueng about walking to Muong Nham (LS-63)

TO: Mr. James B. Chandler, Acting Director

July 8, 1970

FROM: John W. MacQueen, Chief, Rural Development Division

SUBJECT: Monthly Report - June 1970 (Exerpts)

Refugees:

The refugee population continued to be quite stable in the Xieng Khouang area during the month, but enemy activity in northwestern Laos resulted in 1192 new refugees in Sayaboury Province and 1166 in the Ban Houei Sai area. The most significant increase in refugees occurred in the Pakse area following the capture of Saravane on 9 June 1970 by the north Vietnamese Army and the fall of Nong Boua to the enemy a few days later. This action resulted in approximately 6200 new refugees. A total of 11,724 people were being assisted as of 3 July, a new peak for refugee assistance in the Pakse area.

ORA:ps:8-6-71



## OFFICE MEMORANDUM

UNITED STATES GOVERNMENT

To: Mr. J. B. Chandler, Acting Director

From: Hugh W. Brady, A/Chief, RR&R Branch, RDD

Subject: Weekly Refugee Relief Status Report - July 10, 1970

Date: July 10, 1970

Refugee activity during the reporting period has centered on the Pakse area. A continuous stream of refugees from the Saravane-Nong Boua area has entered Pakse since the fall of Nong Boua on June 22nd. It is expected that more refugees from the Saravane area will be filtering into Pakse during the course of the next few weeks.

Your attention is invited to the Paksane remarks column indicating the impending move of Meo refugees located at M. Cao and the Paksane airport to IS-61. Elsewhere in the country, there have been no significant changes in refugee numbers.

Comments on Refugee and ResettlementPaksane

Construction of temporary dispensaries and schools is continuing at all three resettlement sites - GM-17, Ban Houei Siat and Ban Houei Nong Daeng. Several problems have arisen in the agriculture sector however, due to: unfamiliarity of refugees about highland rice growing technique (most of them have only farmed paddy) and, the appearance of rice borers and leaf folder worms. Assistance is required in solving these problems.

Savannakhet

Messrs. Brady, Osborn and the Social Welfare Officer, Manh Tramany, visited Savannakhet during the reporting period and reviewed the resettlement situation there. On Tuesday July 7th they met with General Noupheut, and, on the following day met with the Chao Khoueng, in order to discuss the land allotted for resettlement purposes. It appears as though progress is being made in reaching a settlement regarding land problems, and bridging the gap between military and government authorities.

Pakse

The Secretary of State for Social Welfare, the Director General of Social Welfare, and John W. MacQueen, Chief, RDD, are presently in Pakse studying potential resettlement and/or temporary relocation sites for refugees being generated from the Saravane area.

DIST: OD, DD, ADPE, ADFO, ADM, AC/VTE, PHD, ARMA, RDD, C&amp;E

RR/RDD: [Signature] bms:7-10-70

Clearance: RDD: RAnderson [Signature]



REFUGEE RELIEF AND RESETTLEMENT STATUS REPORT - AS OF JULY 10, 1970

MR	Refugees Previous Week	Refugees Current Week	Total Mean Change	Ethnic Percent	REMARKS
MR I	B.H.S.	20,641	20,641	-	Approximately 100 refugees from Mok Ho (TH 1939) to Houei Kho (TH 918) by chopper.
	L.P.	15,300	15,400	+ 100	
	SYBY	3,658	3,658	-	
MR II	N. Rim PDJ	28,825	28,825	-	No change in MR II refugee status reported. 27 refugees reported killed; 24 wounded when enemy raided their village at LS-50 on July 8th.
	S.E. Rim PDJ	20,040	20,040	-	
	Central 272	109,965	109,965	-	
MR III	Thakhek	-	-	-	
	SVKT	3,315	3,315	-	
MR IV	Pakse	2,300	2,300	-	1,164 new refs FM Saravane area ARR Pakse July 2 - 8. The breakdown is as follows: 491 military dependents; 222 police dependents; 17 fonctionnaire dependents, and 534 civilians.
	Attapeu	244	244	-	
	Saravane Area	9,180	10,344	+1,164	
MR V	VTE Plains	24,438	25,506	+1,068	Change in Vte. Plains total is result of reconciliation of report figures with figures of reporting sources. 454 Meo refs at M. Cao and Paksane airport will be transferred to B. Thasi (UF 7684) by RIAF chopper starting July 11, 1970
	Paksane	7,032	7,032	-	
	Vang Vieng				
	M. Kassy	3,670	3,670	-	
TOTALS:	248,608	250,940	+2,332		



OFFICE MEMORANDUM

UNITED STATES GOVERNMENT

TO: Mr. James B. Chandler, Acting Director Date: July 17, 1970  
FROM: Hugh W. Brady, A/Chief, RR&R Branch, RDD  
SUBJECT: Weekly Refugee Relief Status Report - July 17, 1970

Refugees are continuing to arrive in Pakse from Saravane at the rate of about 1,000 persons per week. It is not known how many more refugees will be arriving. The Meo refugees at Muong Cao and the Paksane airport are being transferred to Ban Pak Mang (UF 7382). Some are going by foot, others by boat or USAID and RLAF chopper. This move should be completed by the end of next week.

Comments on Refugee Resettlement

Paksane

Medics have been assigned to work in the three refugee sites on a permanent basis. Action is being taken to solve the rice borer problem through the application of Sevin. Seventy percent of the Meo at Houei Nong Daeng have cleared and planted enough land to enable them to become self-sufficient by harvest time.

Savannakhet

Road construction is continuing in village #3 and #4. Housing construction in villages Nos. 5, 6, 7, and 8 has come to a standstill due to the unavailability of thatch. The recent visit on July 15-16, 1970 of the Secretary of State for Social Welfare followed up the visit of Messrs. Brady, Osborn and Manh regarding the land allotment problem, and it appears as though this problem has been resolved.

Pakse

The visit of the Secretary of State for Social Welfare, the Director General of Social Welfare, and John W. MacQueen, Chief, RDD in Pakse between July 9-14 resulted in the selection of temporary relocation sites for the Saravane refugees. Proposed areas are the Houei Nam Phak Resettlement site at KM-24, Km-15 on the Pakxong road and Km-6. It was also decided that a refugee reception center will be built by the RIG at Khong Sedone.

Attachment:  
Weekly Refugee Status Report

DIST:: OD, DD, AD/PE, AD/M, AD/FO, AC/VTE, PHD; ARMA, RDD, C&R-3

RR/RDD:FCBenson:bms:7-17-70

Clearance:RDD:JWMacQueen *JWMacQueen*



REFUGEE RELIEF AND RESETTLEMENT - STATUS REPORT AS OF JULY 17, 1970

MR I	Refugees Previous Week	Refugees Current Week	Total Mean Change	Ethnic Percent	REMARKS
B.H.S.	20,641	20,710	+ 69	Gooy-10; LU-30; E-Kaw-20 LT-40	69 LU refugees arrived Phu San Soum (FC 7233) FM Hat Ly (PC 7223).
L.P.	15,400	15,400	-	LU-24; Lao-20; LT-32; Meo-23	
SYBY	3,658	3,658	-	LU-18; Phai-35; Meo-28; LT-16; Lao-2	
MR II					
N. Rim PDJ	28,825	28,825	-	Meo-70; LT-30	Poor weather has precluded data collection FM MR II refugee sites. 1,061 refugees have moved from LS-50A to IS-50 following two N/VA attacks.
SE Rim PDJ	20,040	20,040	-		
Central PDJ	109,965	109,965	-		
MR III					
Thakhek	-	-	-	-	
SVKT	3,315	3,315	-	Lao	
MR IV					
Pakse	2,300	2,300	-	Lao	1,122 refugees arrived Pakse FM Saravane; dependents of military: 435 persons; Police: 49 persons; and 638 civilians
Attapeu	244	244	-	Lao	
Saravane Area	10,344	11,466	+1,122	Lao	
MR V					
VTE. Plain	25,506	25,996	+ 490	Lao	Rice distribution to 406 M. Souei refugees at Kok Kieng (TF 3353) resumed because of depletion of their rice supply. An additional 84 Refs. FM LS-272 area moved to Phone Hong area. 220 Meo Refs FM Muong Cao and Paksane airport moved to Pak Mang (UF 7382) by chopper and by boat. The remaining members of this group will move in the near future.
Paksane	7,032	7,032	-	Lao-70; LT-20 Meo-10	
Vang Vieng					
M. Kassy	3,670	3,670	-	Lao-70; Meo-30	
TOTALS:	250,940	252,621	+1,681		



AC/B.H.S.

OFFICE MEMORANDUM

UNITED STATES GOVERNMENT

TO: Mr. James B. Chandler, Acting Director Date: July 24, 1970  
FROM: Phillip P. Gullion, Chief RR&R Branch, RDD *JPG*  
SUBJECT: Weekly Refugee Status Report - Week Ending July 23, 1970

Transmitted herewith is the Weekly Refugee Status Report for the week ending July 23, 1970. Refugee movement has decreased in the Pakse area, a relatively small group of Saravane refugees having been reported.

Approximately 200 persons - mostly Chinese and dependents of civil servants - departed Khong Island on July 18th for Pakse and Vientiane. These people will not be supported. At present, there are no indications that civilians will follow.

Recent reports of an impending enemy move on Paksong prompted an unknown number of people, mostly merchants, to retreat to Pakse. They have not requested support from the Ministry of Social Welfare.

Elsewhere in Laos, refugee activity has continued at a low level. Enemy harassment has resulted in refugee movements into Muong Phiang from the Hong Sa area and from an area west of Muong Phiang near the Thai border. Luang Prabang reported a refugee move from an area west of Luang Prabang on the Mekong River.

The transfer of Meo from Muong Cao to Pak Mang should be completed next week. The final destination of these people is as yet unknown. Most of those who have gone to Pak Mang have continued on to points north, presumably somewhere in the LS-63/LS-46 area.

#### Refugee Area Comments

Paksane: Construction of temporary schools and dispensaries continues.

Savannakhet: Road and school construction continues, although completion of villages Nos. 5, 6, 7, and 8 has been slowed down due to the unavailability of thatch. However, shingles will be fashioned from bamboo as soon as adequate bamboo sources are found.

Pakse: A mobile team consisting of a medic, a CRA worker, a Social Welfare representative, and a Refugee Relief field assistant is daily visiting refugee sites to determine problems and needs and to take action in solving these problems.

Mr. J. B. Chandler, A/DIR

- 2 -

Which refugees will go to the Houei Nam Phak resettlement area is also being determined, and it is hoped that they can move in the near future.

DIST: OD, DD, AD/PE, AD/M, AD/FO, AC/Vte, PHD, ARMA, USIS, RDD, C&R -3  
✓ AG/B.H.S., AC/SIBY, AC/L.P., AC/XK, AC/SVKT, AC/Pakse, RIG/PS

RR/RDD:FCB<sup>FCB</sup>son:bms:7-24-70

Cleared by: RDD: JMacQueen *Jm*



REFUGEE RELIEF AND RESETTLEMENT  
STATUS REPORT AS OF JULY 23, 1970

MR I	Refugees Previous Week	Refugees Current Week	Total Mean Change	Ethnic Percent	REMARKS
B.H.S.	20,710	20,710	-	Gooley-10; LU-30; E-Kaw-20; LT-40	350 Lao FM Ban Le (RC 0815) area to Ban Kenekhen (SH 9219)  359 Phai FM B, Nam Lou (QA 4599) and 59 Phai FM B. Nam Ngim (QB 5169) ARR M. Phieng 7-19-70 as result of enemy harassment.
L.P.	15,400	15,750	+ 350	LT-30; Meo-28; Lao-21 LU-20	
SYBY	3,658	4,076	+ 418	Phai-39; Meo-25; LU-16 LT-15; Lao-4	
MR II					
N.Rim PDJ	28,825	28,825	-	Meo-70; LT-30	No reported change in MR II totals.
SE Rim PDJ	20,040	20,040	-		
Central 272	109,965	109,965	-		
MR III					
Thakhek	-	-	-		
SVKT	3,315	3,315	-	Lao	
MR IV					
Pakse	2,300	2,300	-	Lao	308 new refugees FM Saravane area. Balance mean change due to readjustment of total figure. Approximately 200 persons ARR Pakse FM Khong Island, but will not receive support. Unknown number of people left Paksong due to fear of enemy attack. Have not requested support.
Attapeu	244	244	-	Lao	
Saravane Area	11,466	12,290	+ 824	Lao	
MR V					
Vte. Plain	25,996	26,185	+ 189	Lao	50 Meo Refs FM Muong Cao to Pak Mang by RO chopper (UF 7382). Total Meo who have moved is 270 persons. Balance of 200 persons will move by boat starting July 27th. From Pak Mang, most of the Meo who have moved have continued on to points unknown.
Paksane	7,032	6,762	- 270	Lao-75; LT-20; Meo-5	
Vang Vieng M. Kassy	3,670	3,670	-	Lao-86; Meo-8; LT-5; Yao-1	
TOTALS:	252,621	254,132	+1,511		



~~Worley~~

OFFICE MEMORANDUM

UNITED STATES GOVERNMENT

TO: Mr. J. B. Chandler, Acting Director Date: July 31, 1970

FROM: Phillip P. Gullion, Chief RR&R Branch, RDD

SUBJECT: Refugee Relief Weekly Status Report - July 31, 1970  
 Refugee Recap Report for July, 1970

Generally speaking refugee activity during July has been relatively slow, the exceptions being the Pakse area in MR IV and the Sayaboury area in MR I.

WEEKLY REPORT

The only significant refugee movements reported this week have been the evacuation of approximately 600 refugees from the PS-39 (XC 6357) and the movement of 367 persons from Ban Nam Xong Neua (QA 5293) to the Muong Phleng area.

All of the Meo from the LS-46 area have been transferred by chopper or by boat to Ban Pak Mang (UF 7382). Most of these people have gone to the Ban Thasi (LS-61) area, and it appears as though they will remain there.

MONTHLY RECAP REPORT

The military situation has with the exception of sporadic enemy attacks continued to remain quiet in those areas of Laos which were militarily quite active during the early part of this year, namely, Luang Prabang and Houa Khong Provinces in MR I, MR II and Borikhane Province in MR V. **Indeed, the net mean difference between last month's** refugee totals and this month's refugee totals attests to the increased stabilization in these areas to the extent that refugees are beginning to leave crowded refugee sites and return to either their old homes or to less crowded and more accommodating areas. Conversely, there has been an increase during the past two months in military activity areas which experienced a period of relative calm during the spring.

The chaos which resulted from the fall of Attopeu and Saravane in terms of population displacement is diminishing, the remaining inhabitants of Saravane either unwilling to leave enemy occupied areas or unable to leave due to the solidification of enemy control over these areas. While small groups of refugees continue to risk walking to Pakse from Saravane, a larger number elected to go to PS-39 because of the relative security of the NE area of Saravane. It was decided by the RIG that 600 refugees at PS-39 be airlifted to Pakse, an operation executed between July 26th-29th. It is possible that more refugees will trickle into PS-39 during the coming weeks. Nevertheless, it appears as though the exodus from Saravane is coming to an end, allowing for a concentrated effort to be made in resettling the some 13,000 refugees who have come to Pakse during the past two months.





REFUGEE RELIEF AND RESETTLEMENT  
STATUS REPORT AS OF JULY 31, 1970

MR I	Refugees Previous Week	Refugees Current Week	Total Mean Change	Ethnic Percent	REMARKS
B.H.S.	20,710	20,710	-	LT-40; LU-30; E-Kaw-20 Goocy-10	166 persons FM Mok Ho (TH 1939) to Houei Kho (TH 0918). Only 25 persons to be transferred remaining at Mok Ho. 367 Phai FM Ban Nam Xong Neua (QA 5293) to Ban Na Khem (QA 6498) as result of enemy harassment.
L.P.	15,750	15,916	+ 166	LT-32; Meo-29; Lao-21; LU-20	
SYBY	4,076	4,443	+ 367	Phai-37; Meo-33; LT-13; LU-12; Lao-4	
MR II					
N. Rim PDJ	28,825	28,437	- 388		Decrease in MR II figures result of more accurate reporting.
SE Rim PDJ	20,040	19,753	- 287	Meo-70; LT-30	
Central 272	109,965	109,504	- 461		
MR III					
Thakhek	-	-	-		More accurate reporting from Savannakhet indicates that the refugee total being carried in this report for Seno was high. Hence, this week's total has been readjusted accord- ingly.
SVKT	3,315	2,628	- 687	Lao	
MR IV					
Pakse	2,300	2,300	-	Lao	Approximately 600 Saravane refugees were evacuated to Pakse by USAID aircraft from BS-39 (XC 6357) between July 26-29.
Attopeu	244	244	-	Lao	
Saravane	12,290	12,955	+ 665	Lao and LT	
MR V					
VTE Plain	26,185	25,839	- 346	Lao	The decrease in the VTE Plain figures results from more accurate reporting. 415 Meo refugees previously at M. Cao reported in Ban Thasi (LS-61). Increase in Paksane figures result of more accurate reporting.
Paksane	6,762	6,862	+ 100	Lao-65; LT-20; Meo-15	
Vang Vieng M. Kassy	3,670	3,670	-	Lao-86; Meo-8; LT-5; Yao-1	
TOTALS:	254,132	253,261	- 871		



REFUGEE RECAP REPORT FOR JULY, 1970

MR I	Refugees Previous Month	Refugees Current Month	Total Mean Change	Ethnic Percent	Casualties	Patients Treated	REMARKS		
B.H.S.	20,641	20,710	+ 69	LT-40; LU-30; E-Kaw-20; Gooey-10	} 27	32,593	The majority of the L.P. refugees reported this month are from Mok Ho (TH 1939) area. Sayaboury Refs. created as result of enemy harassment in areas south & SE of Hong Sa, the Thadea area, and areas along the Thai border SW of M. Phieng.		
L.P.	15,300	15,916	+ 616	LT-32; Meo-29; LU-20; Lao-21				82	15,633
SYBY	3,283	4,443	+1,160	Phai-37; Meo-33; Lt-13 LU-12; Lao-4				-	10,619
MR II									
N. Rim PDJ	31,021	28,437	-2,584		} 456	89,881	Increased stability in MR III has permitted refugees to move away from crowded sites to less populated areas. This has resulted in more accurate reporting.		
SE Rim PDJ	24,640	19,753	-4,887	Meo-70; LT-30					
Central 272	113,605	109,504	-4,101						
MR III									
Thakhek	-	-	-		18	8,466	There have been no refugee movements in MR II during the reporting period.		
SVKT	3,315	2,628	- 687	Lao	106	18,786			
MR IV									
Pakse	2,300	2,300	-	Lao	} 12	26,812	Refs FM the Saravane area continued to arrive in Pakse during July. Indications are that the flow of refs. away from Saravane has nearly come to an end. Between July 26-29, 600 Saravane refs evacuated to Pakse from PS-39.		
Attopeu	244	244	-	Lao					
Saravane	7,579	12,955	+5,376	Lao and Lt					
MR V									
VTE Plain	24,438	25,839	+1,401	Lao	-	17,782	Small numbers of refs FM the LS-272 area continued to filter into refugee sites on the VTE Plain. There has also been a small amount of refugee movement FM one village to another on the VTE Plain, making accurate reporting difficult. M. Cao Meo FM the LS-46 area moved to Pak Mang (UF 7382). Most of them are presently in the Ban Thasi area (LS-61).		
Paksane	7,032	6,862	- 170	Lao-65; LT-20; Meo-15	-	7,669			
Vang Vieng				Lao-86; Meo-8; Lt-5;					
M. Kassy	3,670	3,670	-	Yao-1					
TOTALS:	257,068	253,261	-3,807		701	228,241			



AC/B.H.S

OFFICE MEMORANDUM

UNITED STATES GOVERNMENT

TO: Mr. Charles A. Manz, Director August 7, 1970

FROM: Phillip P. Gullison, Chief, RR&R Branch, RDD

SUBJECT: Refugee Relief Weekly Status Report - Period Ending August 6, 1970

There has been scattered, small-scale refugee activity during the reporting period. Most significant has been the definite slowdown in the exodus of refugees from Saravane, no arrivals having been reported by Social Welfare, Pakse since July 30, 1970.

It also appears as though the movement of Phai refugees to the Muong Phiang area from areas west of Nam Tan (LS-268) has come to a halt, all of the population (with the exception of two or three Meo villages) have left their old homes in the territory bordering on Thailand which extends the length of the M. Phiang Valley.

Further, the movement of refugees by chopper from Moc Ho (TH 1939) to Houei Kho (TH 0918) has been completed. The transfer of this group of approximately 600 people on a space available basis has been ongoing for the past several months. It is probable, however, that more refugees will be generated from the Moc Ho area as the military situation there worsens.

The Phu Lom (UF 9688 area) Meo who went from Muong Cao to Pak Mang (UF 7382) and Ban Thasi (LS-61) will probably begin walking northward to the Phou Soung area (UF 8393) during the coming weeks. At present their intentions are unknown.

Your attention is invited to the changes made in the Ban Houei Sai refugee totals. Given the general stability in Houa Khang Province, refugee movements from reception centers to outlying areas is commonplace. In light of this fact, it has been quite difficult for the small staff or people working with refugees to keep accurate tallies. However, increasing emphasis on statistical data collection has resulted in a more accurate revision of refugee totals.

It is likely that semi-stable refugees will be uprooted as a result of a flood which hit valleys in the LS-272 area on July 6th. At present full details of the effects of the flood are not known. The large concentration of refugee population in LS-272 area and the subsequent denudation of mountain slopes for highland rice plots have created an environment conducive to flooding.



Comments on Refugee Resettlement

Paksane

The temporary dispensary at GM-17 has been completed, and the refugees have started constructing a market place and a small Wat. A portion of the land cultivated by Ban Houei Sait refugees has flooded. Construction of the Houei Nong Daeng Dispensary has been completed.

Savannakhet

A source of bamboo has been found in Khammouane Province. Shingles will be fashioned from the bamboo so that the houses in villages 4, 5, 6, and 7 may be completed. A committee for refugee activities was formed on August 8th with the Chao Khoueng and General Noupheut as Co-Chairman.

Vientiane

Seventy school teachers to be placed in Vientiane Plain schools have completed their training by the Ministry of Education. School construction at Kok Kieng has been completed, and construction of schools at Nam Po I and Veun Khene are nearly completed.

DIST: OD, DD, AD/FE, AD/FO, AD/M, AC/Vte, PHD, ARMA, USIS, RDD, C&R-3  
AC/BHS, AC/SYBY, AC/LP, AC/SVKT, AC/Pakse, AC/XK, EMB/POL, EMB/CON,  
RLG/PS

RR/RDD: <sup>TR</sup>PC:enson:bms:8-7-70

Clearance: RDD: JMacQueen <sup>6/24</sup>

for 9/20.

REFUGEE RELIEF AND RESETTLEMENT  
STATUS REPORT AS OF AUGUST 6, 1970

MR I	Refugees Previous Week	Refugees Current Week	Total Mean Change	Ethnic Percent	REMARKS
B.H.S.	20,710	21,723	+1,013	Lt-40; Lu-30; E-Kaw-20 Goey-10	102 Lao Theung FM Nam On to Vieng Phu Kha (LS-135) on July 21st due to enemy pressure. Balance mean change due to more accurate reporting. Remaining 20 persons at Moc Ho (TH 1939) transferred to Houei Kho (TH 0918)
L.P.	15,916	15,936	+ 20	Lt-32; Meo-29; Lao-21 Lu-20	
SYBY	4,443	4,443	-	Phai-37; Meo-33; Lt-13; Lu-12; Lao-4	
MR II					
N.Rim PDJ	28,437	28,437	-	Meo-70; Lt-30	No changes have been reported by MR II. However, a flood in the LS-272 area is expected to create upwards to 30,000 refugee victims in the Nam Muay Valley.
SE Rim PDJ	19,753	19,753	-		
Central 272	109,504	109,504	-		
MR III					
Thakhek	-	-	-		
SVKT	2,628	2,628	-	Lao	
MR IV					
PAKSE	2,300	2,300	-	Lao	89 SARAVANE refugees arrived in Pakse on July 29th and 30th. No new refugees have been received since July 30th.
ATTIOPEU	244	244	-	Lao	
SARAVANE	12,955	13,044	+ 89	Lao-75; Lt-25	
MR V					
VTE Plain	25,839	25,903	+ 64	Lao	Meo refugees at Ban Thasi (LS-61) may go to Phou Soung (UF 8198).
PAKSANE	6,862	6,532	-	Lao-65; Lt-20; Meo-15	
Vang Vieng M. Kassy	3,670	3,670	-	Lao-86; Meo-8; Lt-5; Yao-1	
TOTALS:	253,261	254,447	+1,186		



OFFICE MEMORANDUM

UNITED STATES GOVERNMENT

TO: Mr. Charles A. Mann, Director Date: August 14, 1970

FROM: Phillip P. Gollion, Chief, RR&R Branch, RDD

SUBJECT: Refugee Relief Weekly Status Report - Week Ending August 14, 1970

There has been no significant refugee activity during the reporting period. Subsistence to more than 3,000 Saravane refugees was terminated in accordance with the 90-day statute of limitations placed on providing support to persons living with relatives in Pakse and to dependents of RIG civil servants.

Your attention is invited to the sizeable increase in the Luang Prabang column. This increase reflects a change in the method used in calculating the rice quotas for military dependents. Instead of giving a set amount of 32 kilos of rice to each family, regardless of family size, it has been decided to distribute rice to dependents on the basis of the total number of persons per family. This has resulted in a count of the total number of persons per family, and the resultant total indicates a sizeable increase over previous estimates based on the total number of families. This revised method of calculation was presented in the figures given to the GAO team during their recent visit.

#### Comments on Refugee Resettlement

##### Paksane

A meeting was held in Paksane on August 12th between the Chao Khoueng of Horikhane, the Ministry of Social Welfare Director of Resettlement, Mr. Manh Tramany, and Hugh W. Brady, Refugee Relief Resettlement Advisor, to consider potential resettlement areas for the Paksane refugees. It was decided that a study would be made to determine the feasibility of placing refugees on a large plot of unused land midway between Paksane and M. Cao.

##### Savannakhet

With the exception of shingle manufacturing, all other progress at the Seno Project has been hampered due to rain.

##### Pakse

Progress is being made in the construction of houses at the Houei Nam Phak resettlement site for the 114 Saravane refugee families presently located in the abandoned Public Works Division camp.

Vientiane Plain

It has been reported that the flood has had minimal effect on the Vientiane Plain refugee villages. One of the biggest problems which has arisen in this connection is that of shipment of rice to areas inaccessible due to flooding.

In terms of progress being made in the Vientiane Plain resettlement project, initial steps have been taken to organize a system for determining land classification; that is, a feasibility study will be conducted to determine the agricultural potential of land in each of the 7 designated resettlement areas.

DIST: OD, DD, AD/FO, AD/M, AD/FE, PHD, ARMA, RDD, USIS, EMB/CON, EMB/POL,  
C&R-3, AC/BHS, AC/LP, AC/Pakse, AC/SVKT, AC/SYBY, AC/VTE, AC/XK, RIG/PS

<sup>F3</sup>  
RR/RDD:FCBenson:bms:8-14-70

Clearance:RDD:JWMacQueen





REFUGEE RELIEF AND RESETTLEMENT  
STATUS REPORT AS OF AUGUST 14, 1970

MR I	Refugees Previous Week	Refugees Current Week	Total Mean Change	Ethnic Percent	REMARKS
B,H,S.	21,723	21,723	-	Goey-10 LT-40; Lu-30; E-Kaw-20	Refer to cover letter for explanation of increase in L.P. total. 26 Lao Theung from Ban Na Le (QB 5178) to Ban Houei Sao (QB 7844) on August 8th as a result of enemy harassment. Balance mean change result of more accurate figures after large influx of refs into Sayaboury during past two months.
L.P.	15,936	22,803	+6,867	LT-32; Meo-29; Lao-21; Lu-30	
SYBY	4,443	4,875	+ 432	Phai-37; Meo-33; Lt-13; Lu-12; Lao-4	
MR II					
N. Rim PDJ	28,437	28,437	-	} Meo-70; Lt-30	No change.
SE Rim PDJ	19,753	19,753	-		
Central 272	109,504	109,504	-		
MR III					
Thekhek	-	-	-		No. change.
SVKT	2,628	2,628	-	Lao	
MR IV					
Pakse	2,300	2,300	-	Lao	230 new refugees from Saravane arrived Pakse. Large decrease in total due to termination of support to 3,419 refugees and dependents of civil servants from Saravane residing in Pakse town. It was agreed that these people would receive assistance not to exceed 90 days.
Attopeu	244	244	-	Lao	
Saravane	13,044	9,395	-3,649	Lao-75; Lt-25	
MR V					
VTE Plain	25,903	25,847	- 56	Lao	207 Meo who have gone to either M. Nham (LS-63) or Phou Soung (UF 8198) have been subtracted from Paksane totals as they will be supported by air drop from Vientiane. Refugees at Ban Done (LS-163) not previously reported included in this week's listing.
Paksane	6,862	6,655	- 207	Lao-80; LT-15; Meo-5	
Vang Vieng M. Kassy	3,670	3,805	+ 135	Lao-85; Meo-8; LT-6; Yao-1	
TOTALS:	254,447	257,969	+3,522		

TO: Mr. Charles A. Mann, Director

August 15, 1970

FROM: John W. MacQueen, Chief, RDD

SUBJECT: Monthly Report - July 1970 (Exerpts)

Refugee Assistance: With the exception of the Pakse Area the trend towards stabilization of refugees movements continued throughout the country during the month of July. In the Pakse Area 3404 people moved out of the Saravane Province via Khong Sedone to Pakse, included in this number are approximately 600 people who were air evacuated from site PS-39 to Khong Sedone during the 26 to 29 July. There are now 15,499 refugees of all categories receiving assistance in the Pakse Area, this is a new peak for refugee assistnace in that region.

ORA:ps:8-6-71



AC/B.H.S

OFFICE MEMORANDUM

UNITED STATES GOVERNMENT

TO: Mr. Charles A. Mann, Director August 28, 1970  
FROM: Phillip P. Gullion, Chief RR&R Branch, RDD  
SUBJECT: Refugee Relief Weekly Status Report - August 28, 1970  
RECAP Report for the Month of August, 1970

Weekly Report

One-hundred and thirty-seven refugees were displaced in Houa Khong Province and 63 new refugees were reported in the Luang Prabang area. Elsewhere in the country, no major movements were reported.

Monthly Recap

Scattered, small scale refugee movements reported during August were confined almost exclusively to the MR I area. Continuing stability in MR II has resulted in some movement both within the MR II area, and from MR II to Vang Vieng as refugees return either to their old homes or to surplus land areas.

The refugee situation in the Paksane and Pakse areas has stabilized to the degree that this month's activities have been directed almost exclusively toward relocating refugees arriving during the past several months. The Vientiane and Seno resettlement projects have been hampered somewhat due to heavy rains.

Area Comments

Paksane: Three home economics agents are presently working on a food preparation demonstration in Ban Houei Siat.

A survey is underway to determine the extent of the damage inflicted by the flood on refugee rice fields.

Savannakhet: Progress in shingle manufacturing has been slowed due to flooding of route 13 north of Thakhek making shipments of bamboo impossible.

Pakse: The Chao Khouang of Wapikenthong intends to relocate 255 Saravane refugees 12 km north of Khong Sedone (WC 8633). RIG and USAID Education are currently determining refugee education requirements.

DIST: OD, DD, AD/FO, AD/M, AD/PE, PHD, RDD, ARMA, USIS, EMB/CON, EMB/POL, AC/BHS, AC/LP, AC/Pakse, AC/SVKT, AC/SYBY, AC/VTE, AC/XK, RIG/PS, C&R-3  
RR&R/RDD:FCBenson:bms:8-28-70  
Clearance: RDD:JWMacQueen



REFUGEE RELIEF AND RESETTLEMENT  
STATUS REPORT AS OF AUGUST 28, 1970

MR. I	Refugees Previous Week	Refugees Current Week	Total Mean Change	Ethnic Percent	REMARKS
B.H.S.	21,723	21,306	- 417	Goey-10; LT-40; Lu-30 E-Kaw-20	137 new refugees from PB 6990 area to PB 6990 as a result of enemy harassment. 63 refugees reportedly arrived Houei Kho (TH 0813) from Pha Deng (TH 2818). An additional 35 families expected.
L.P.	22,803	22,866	+ 63	Lt-32; Meo-29; Lao-21; Lu-30	
SYBY	4,875	4,875	-	Phai-37; Meo-33; Lt-13; Lu-12; Lao-4	
MR II					
N. Rim PDJ	28,437	28,437	-	Meo-70; Lt-30	No change reported.
SE Rim PDJ	19,753	19,753	-		
Central 272	109,504	109,504	-		
MR III					
THAKHEK	-	-	-		Unknown number of villagers evacuated from Pak Hin Boun to refugee villages Hin Boun 1 and 2 due to high water. Presently are not being supported.
SVKT	2,628	2,628	-	Lao	
MR IV					
PAKSE	2,300	2,300	-	Lao	122 refugees arrived from Saravane. Unknown number of refugees moved from WA 9077 to WA 9976 north of Khong Island. Details not yet available.
ATTOPEU	244	244	-	Lao	
SARAVANE	9,452	9,574	+ 122	Lao-75; Lt-25	
MR V					
VTE Plain	26,088	26,047	- 41	Lao	184 refugees from north of Ban Done cut from refugee roles. Paksane totals include 466 refugees from LS-272 area who have arrived in Vang Vieng area during past few months; and 132 Meo from B. Tha Choak (IG 4030 area). LS-272 Refs reported on July 30th & Meo refs reported on August 13th - confirmation of support received this week.
PAKSANE	6,890	6,890	-	Lao-80; Lt-15; Meo-5	
VANG VIENG M. KASSY	3,805	3,621	- 184	Lao-85; Meo-8; Lt-6; Yao-1	
TOTALS:	258,502	258,045	- 457		



REFUGEE RELIEF AND RESETTLEMENT  
RECAP REPORT FOR AUGUST, 1970

MR I	Refugees Previous Month	Refugees Current Month	Total Mean Change	Ethnic Percent	Casualties	Patients Treated	REMARKS
B.H.S.	20,710	21,306	+ 596	Goey-10; Lt-40; Lu-30 E-Kaw-20	49	39,561	Activity in MR I limited to several small scale refugee movements.
L.P.	15,916	22,866	+6,950	Lt-32; Meo-29; Lao-21; Lu-30	65	15,441	
SYBY	4,443	4,875	+ 432	Phai-37; Meo-33; Lt-13 Lu-12; Lao-4	0	3,452	
<b>MR II</b>							
N. Rim PDJ	28,437	28,437	-	Meo-70; Lt-30	78	90,580	No changes reported during August. Few refugee sites reporting because of inaccessibility due to poor weather. LS-46 retaken August 18th, enabling 5,000 refugees to return home.
SE Rim PDJ	19,753	19,753	-				
Central 272	109,504	109,504	-				
<b>MR III</b>							
THEKHEK	-	-	-		25	13,991	No change during August.
SVKT	2,628	2,628	-	Lao	4	21,697	
<b>MR IV</b>							
PAKSE	2,300	2,300	-	Lao	420	35,711	3,000 refugees from Saravane cut from refugee roles during August in accordance with 90 day limit. PS-39 lost August 13-14 - several hundred refugees evacuated from PS-39 during last week of July.
ATTOPEU	244	244	-	Lao			
SARAVANE	12,955	9,574	-3,381	Lao-75; Lt-25			
<b>MR V</b>							
VTE Plain	25,839	26,047	+ 208	Lao	0	13,285	No significant refugee activity during August.
PAKSANE	6,862	6,890	+ 28	Lao-80; Lt-15; Meo-5	16	4,321	
Vang Vieng M. Kassy	3,670	3,621	- 49	Ya0-1 Lao-85; Meo-8; Lt-6	14	1,916*	
<b>TOTALS:</b>	<b>253,261</b>	<b>258,045</b>	<b>+4,784</b>		<b>671</b>	<b>239,955</b>	* OB Hospital







REFUGEE MOVES  
MAR - AUG

CA. AUG 1970

F. Benson

13. March

Sam Theng was lost to enemy forces on 17 March and approximately 42,000 people were ~~lost~~ produced as a result.

Site 272 established as new base of refugee operations.

14. April

In addition to approximately 100,000 refugees from areas immediately surrounding Sam Theng, additional refugees from north of PDD (sites 178, 196, 184, 33, 219, TH8750, to UH-2303) and Eastern Xreng Khouang (sites 46, 202, 184, 208, UH-6211, VF-0095, UH-1853 and LG-7718) have found their way to safe areas by foot. Total 161,000 persons estimated displaced.

15. May

Between May 10 and June 9 NVA threatened and finally took Saravane on June 9. This direct NVN action has resulted in the movement of 3411 refugees to the Pakse area. Nong Bona and Ban Kote Mai have also been attacked by NVA and 2,544 ~~and these still~~ refugees from these areas have moved to the Pakse area. ~~Other~~ additional refugees still on the move.

16. June

Monsoon recession in military activities allowing harassed refugees to regain once again a semblance of stability. a total of 254,000 refugees are currently being fed. On the Upper Mekong,

about 300 refugees are displaced from Pak Tha following enemy action.

from Suang Prabang to Ban Houei Sai, small groups of villagers continue to be displaced as Lao/Viet forces move to expand their control over the entire Upper Mekong as their infiltration route and bridgehead into Northwestern Thailand.

With reserved optimism, some refugees are returning to their home area around Sam Thong / Song Thieny. However, NVA rainy season forces have shown determination to hold previous gains. Because of this fact, large groups of refugees currently located in a south-southwest arc around the P/D J are not



expected to be able to return to their homes during this rainy season.

Consequently, they will not be able to get back to partial or total self-sufficiency by the end of the current rainy season.

The 24,000 refugees <sup>being resettled</sup> on the Ventriane Plain are shifting from the emergency care phase to an aided self-development phase.

17. August

Slackening of military action in the north has continued through July and early August. While enemy seems determined to hold

territory now under its control,  
 no sizeable drives for new territory  
 have been made during the past  
 month. However, continued presence  
 of NVN/PL forces in the Sam Thong/  
 Jong Thuy area and continued widely  
 scattered sporadic attacks prevent  
 these people from returning to  
 their home areas. <sup>Bulk of refugees</sup> ~~PLG~~

now located in and around site 272

~~PLG~~ are taking advantage of wet season

lull to expand areas under cultivation.

The PLG is establishing temporary Khroung

Headquarters at Site 272, and PLG/

USAID in process of constructing



Several hundred people from Khomy Island and Paksony, fearing enemy intentions in these areas, have fled to Pakze. These people are primarily merchants who have not requested or required assistance. Approximately 600 persons from Saravane were evacuated from  
PS-39 to Pakze in mid-July.

a temporary hospital ward, warehouse and nurse's dormitory. Also, several self-help classrooms have been constructed.

In the south, continued military action in and around <sup>The</sup> Bolovens Plateau has caused new but limited population displacements which has ~~caused~~ brought total number of refugees requiring full support to 15,588 persons.)

↙ In the Northwest, small refugee groups continue to be displaced. During the past month, several small groups have begun to move in the Nam Tha

(6)

Valley along Route 3.

On The Venetian plain, The total number of refugees currently receiving support is 25,903. This reflects small increases following <sup>continued small</sup> movements from The north.

The 2628 refugees in The Seno resettlement area are making good progress in housing construction and cultivation.



Kuhn, BAS

OFFICE MEMORANDUM

UNITED STATES GOVERNMENT

TO: Mr. Charles A. Mann, Director  
FROM: John W. MacQueen, AD/RA *John MacQueen*  
SUBJECT: Weekly Refugee Status Report - September 18, 1970

A patrol of friendly military into the Attapeu area enabled villagers from Ban Hom to transfer to Pakse. Their desire to leave the Attapeu area was a result of an increase in military activity in the vicinity of Attapeu. The Ban Hom villagers indicated that further Attapeu refugees may be expected following the rice harvest, at which time the enemy will permit those people who desire to leave to move to RLG controlled areas.

It has been reported that approximately 80 families of ethnic Lao Cambodians have arrived in the Khong Island area. RLG officials have not yet indicated whether or not these people will receive subsistence.

Approximately 230 Meo refugees have arrived at Rittaville (LS-53). Details are as yet unavailable.

Area Comments

Savannakhet

Sixty-seven families have moved into Village No. 6.

DIST: OD, DD, AD/FO, AD/M, AD/FE, EDU, PHD, ARMA, USIS, EMB/CON, EMB/POL,  
AC/BHS, AC/LP, AC/Pakse, AC/SVKE, AC/SYBY, AC/VTE, AC/XK, AD/RA, C&R-3

AD/RA:FCBenson:bms:9-18-70

Clearance: RAO:PFGullion *ADK*

REFUGEE RELIEF AND RESETTLEMENT  
STATUS REPORT AS OF SEPTEMBER 13, 1970

\* I didn't report the 40 person increase because I already had it listed.

MR I	Refugees Previous Week	Refugees Current Week	Total Mean Change	Ethnic Percent	REMARKS
B.H.S.	24,908	24,908	- *	LT-40; LU-30; E-Kaw-20; Gooney-10	
L.P.	22,866	22,866	-	LT-32; LU-30; Meo-29 Lao-21	No change.
STBT	4,898	4,898	-	Phai-37; Meo-33; LT-13 LU-12; Lao-4	
MR II					
N. Rim PDJ	28,783	28,783	-		
SE Rim PDJ	21,094	21,094	-	Meo-70; Lt-30	No change.
Central 272	115,428	115,428	-		
MR III					
THAKHEK	7	7	-	Lao	
SVKHT	2,628	2,628	-	Lao	No change.
MR IV					
PAKSE	2,080	2,080	-	Lao	167 new refugees arrived Pakse from Ban Hom (XB 8933), Attapeu area.
ATTOPEU	340	507	+ 167	Lao	
SARAVANE	8,131	8,131	-	Lao-75; Lt-25	
MR V					
Vte Plain	26,178	26,178	-	Lao	13 new refugees arrived Paksane from M. Nname (IS-63) and M. Ngana.
PAKSANE	8,682	8,421	- 261	Lao-80; Lt-15; Meo-5	248 Meo refugees from Nong Daeng to M. Moc (LS-46).
Vang Vieng				Lao-85; Meo-8	
M. Kassy	4,219	4,219	-	Lt-6 Tao-1	
TOTALS:	270,242	270,148	- 94		



*Aug/B. H. Sai*

TO : All RCs and GDAs  
FROM : Office of Refugee Affairs  
SUBJECT: Non-American Staffing Pattern

September 22, 1970

Attached is a complete list of all Non-American (Local and ICN ) positions in the Office of Refugee Affairs and their incumbents. Current ceilings fixed by the Director and AD/M for each location are also given along with the current position number for each approved position. ORA is not permitted to fund new positions in excess of the project ceilings shown on this list unless the request for such a position has been fully justified in writing and approved by the AD/RA, PRO, Personnel Branch, and AD/M. This does not, however, preclude the reassignment of existing positions.

There are currently 3 vacancies under Refugee Relief and Resettlement funding. Please note that this list has been cleared by the Personnel Branch and that ceilings and locations of positions agree with Personnel's records in every instance.

Please note, too, that project number to charge ORA's legal personnel costs is 1063-1-A for Refugee Relief and Resettlement.

If you believe any of the information on this list requires correction, please advise the Office of Refugee Affairs Headquarters promptly.

Kamal Deen (ORA)

Approved by: *John W. MacQueen*  
John W. MacQueen, AD/RA

PERS: *Dorothy B...*

NON-AMERICAN (LOCAL AND TCN) EMPLOYEES FUNDED UNDER OFFICE OF REFUGEE AFFAIRS

Direct Hire: Local personnel costs should be charged to project 1063-A1

Local Contract: personnel costs should be charged to project 1063-A2

Over-all Ceiling: 4 TCNs and 22 Locals  
3 Vacancies

<u>Position No.</u>	<u>Vientiane Headquarters</u>	<u>Ceiling: 10 locals, 2 TCNs</u>	<u>Emp. Status</u>
ORA 01	Phengphet, Khamserm	Admin. Asst. II	CON
ORA 30	Sananikone, Dong	Sr. Ops. Asst. I	CON
ORA 08	Vilayvanh, Boonthieng	Technician I (Supply)	CON
ORA 04	Sonviseth, Chanh Phone	Clerk/Typist II	DM
ORA 06	VACANT (Taweesup processing)	REL Technician II	TCN/CON
ORA 23	Chin Kechpheim	Tech. I (Surveyor)	TCN/CON
ORA 13	Douangviray, Hatsady	Field Assistant II	CON
ORA 41	Sivanasuan, Pramuan	Sup. Tech. Statistic	CON
ORA 42	VACANT	Field Reporter	CON
ORA 43	Sengmanivong, Khandeng	Field Reporter (Clerk I)	CON
ORA 44	Nokham, Outhen	Field Reporter (Clerk II)	CON
ORA 45	VACANT	Field Reporter	CON
	<u>Ban Houei Sai</u>	<u>Ceiling: 1 Ops. Asst.</u>	
ORA 10	Khamthouy Souphavady	Sr. Field Assistant	DM
	<u>Sayaboury</u>	<u>Ceiling: 1 Ops. Asst.</u>	
ORA 09	Iy Hai	Sr. Field Assistant	CON
	<u>Kiang Khouang</u>	<u>Ceiling: 3 Ops. Assts, 1 F. Asst 1 Helper</u>	
ORA 11	Zou Keu Moua	Operations Assistant I	CON
ORA 16	Her Tou	Operations Assistant II	CON
ORA 14	Nae Tu Lo Say Chou	Operations Assistant II	CON
ORA 12	Chou Seng Vang	Helper (Ops. Asst)	CON
ORA 03	Maytone	Operations Assistant	CON
	<u>Vang Vieng</u>	<u>Ceiling: 1 Ops. Asst.</u>	
ORA 31	Seng Keo Manisoy	Field Assistant II	CON
	<u>Thakhek</u>	<u>Ceiling: 1 Ops. Asst.</u>	
ORA 20	Adul Suphakul	Operations Asst.	CON
	<u>Savannakhet</u>	<u>Ceiling: 1 Ops. Asst.</u>	
ORA 18	Phetxoumpheu, Kongsing	Operations Asst. II	CON
	<u>Fakse</u>	<u>Ceiling: 2 TCNs 2 Ops. Assts</u>	
ORA 27	Renate Pastorizo	Engineer Assistant	TCN/CON
ORA 28	Rogelio Trillanes	Agr. Technician II	TCN/CON
ORA 22	Khamtanh Mounivong	Operations Assistant II	CON
ORA 21	Chanla Rajavongs	Field Assistant II	CON



KUHN

OFFICE MEMORANDUM

UNITED STATES GOVERNMENT

TO: Mr. Charles A. Mann, Director Date: September 25, 1970

FROM: John W. Macqueen, AD/RA *J. Macqueen*

SUBJECT: Weekly Refugee Status Report - September 25, 1970

There have been no significant changes in the refugee situation during the reporting period.

Area Comments

Savannakhet

Almost all of the bamboo necessary for completion of refugee housing at the Seno Relocation Project has been procured. The farm land survey and soil classification test indicates availability of sufficient hecterage for the Seno refugees.

DIST: ~~CD~~, DD, AD/FO, AD/M, AD/PE-3 EDU, PMD, ARMA, USIS, EMB/CON, EMB/POL, AC/HBS, AC/LP, AC/Pakse, AC/SVKT, AC/SYBY, AC/VTE, AC/XK, AD/RA, C&R-3

AD/RA:FCB <sup>FB</sup> :bms:9-25-70

Clearance: RAO:PPGullion *[Signature]*

MR I	Refugees Previous Week	Refugees Current Week	Total Mean Change	Ethnic Percent	REMARKS
B.H.S	24,908	24,908	-	LT-40; LU-30; E-Kaw-20; Gcoey-10	New L.F. refugees from Knon Kham (TH 2028) to Pak Ou.
L.F.	22,866	22,969	+ 103	LT-32; LU-30; Meo-29 LaO-21	
SYBY	4,898	4,898	-	Thai-37; Meo-33; LT-13 LU-12; Lao-4	
MR II					
N. Rim PDJ	28,783	28,783	-		No change.
SE Rim PDJ	21,094	21,094	-	Meo-70; LT-30	
Central 272	115,428	115,428	-		
MR III					
THAKHEK	7	7	-	Lao	Previously unaccounted for Lao Theung and "Sorcerers" included in this week's report.
SVKT	2,628	2,931	+ 303	Lao-75; Phu Thai-15; LT-10	
MR IV					
PAKSE	2,080	2,080	-	Lao	179 new refugees arrived Pakse from Saravane. Will settle at Houei Nam Phak.
ATTOPEU	507	507	-	Lao	
SARAVANE	8,131	8,310	+ 179	Lao-75; LT-25	
MR V					
VIE XIANG	26,178	25,972	- 206	Lao	No change.
PAISANE	8,421	8,421	-	Lao-80; LT-15; Meo-5	
Varg Vieng					
M. Kassy	4,219	4,219	-	Lao-85; Meo-8; LT-6; YaO-1	
TOTALS:	270,148	270,527	+ 379		



August 13, 1971

The following is a brief digest of the Staff Report prepared for the use of the subcommittee to Investigate Problems connected with Refugees and Escapees. (Senator Edward M. Kennedy, chairman). This was prepared September 28, 1970. The full text is available in the office of ORA.

A. BACKGROUND OF U.S. POLICY

Charge: "THAT THE OPERATIONAL BASIS OF U.S. POLICY IN LAOS, INCLUDING THAT IN THE REFUGEE FIELD, HAS BEEN FUNDAMENTALLY MILITARY IN CHARACTER IN ORDER TO PRESERVE THE EXISTING GOVERNMENT."

- (a) The basis of policy: As a base against North Viet Nam.
- (b) Preserve 1962 Geneva Accords but secretly expand American involvement.

B. ESCALATION OF THE WAR

Charge: The reason why North Viet Nam escalated the war in 1968 was because of the U. S. **Substantially increased bombing sorties over Northern Laos** and constructed and operated a radar station in Northern Laos just 17 miles from North Vietnam's border at Phou Pha Thi.

C. USAID AS A PARAMILITARY ORGANIZATION

Charge: The USAID refugee effort in Laos is inextricably tied to, and part of, the U.S. paramilitary effort in northern Laos. P. H. D. gives support to CIA paramilitary operations. Program was disguised and explained as a purely humanitarian program.

D. STRATEGIC MOVEMENT OF REFUGEES

Charge: USAID/USC moved and controlled **civilian** populations for **strategic** and military reason. Examples:

- (a) Plain de Jars
- (b) Businessmen from PDJ
- (c) Mishandling by Vang Pao

E. CURRENT REFUGEE SITUATION

Charge: Serious shortages of food are evident and grossly inadequate Public Health and housing facilities are reported throughout Laos. No formally organized refugee relief program in terms of adequate allocation of funds or contingency planning.



F. THE TRAGEDY OF THE MEO

Charge: Meo population has been used, exploited, etc., for U.S. purposes. As result, thousands have died. (Rickenback's report.)

"Dying and running, running, and dying", etc.,

G. AMERICAN BOMBING IN LAOS

Charge: Escalation of American bombing in Laos has caused increase in refugees.

In 1968, the so-called manageable war in Laos dramatically escalated--precipitating a massive crises in refugees and civilian war casualties. The situation among civilians in Laos continues to deteriorate.

1. The number of officially recognized refugees is approaching 300,000--including some 95,000 paramilitary personnel and their dependents. At least 60 percent of the refugees--nearly all those in excess of the paramilitary group--have been generated since February 1 of this year. In recent weeks there has been a heavy movement of people in the southern panhandle of Laos.
2. The rate of refugee movement has coincided with the level of U. S. bombing over Laos, which--except for limitations imposed mainly by weather conditions--has steadily followed an escalating pattern since 1968.
3. The affects of the bombing, coupled with increased military activity on the grounds, have resulted in civilian casualty rates comparable to those in Vietnam. The hill tribesmen of northern Laos--especially the Meo, who have been used as pawns in U. S. supported paramilitary actions--have been especially hard hit by the war. An estimated 50 percent of the 400,000-man population have been lost to the tides of war.
4. The civilian war casualty problem is officially described by USAID as "serious and getting worse." Available statistics fully confirm that assessment.
5. The capacity of existing medical facilities remains marginal. It is not uncommon for hospitals to be filled up to 200 percent of their capacity. Very severe shortages of medical supplies and personnel exist throughout Laos.
6. RIG and USAID has not had the resources or capability to meet the needs of many refugees. This is mainly because of the low priority our Government has attached to these concerns, best illustrated by the lack of

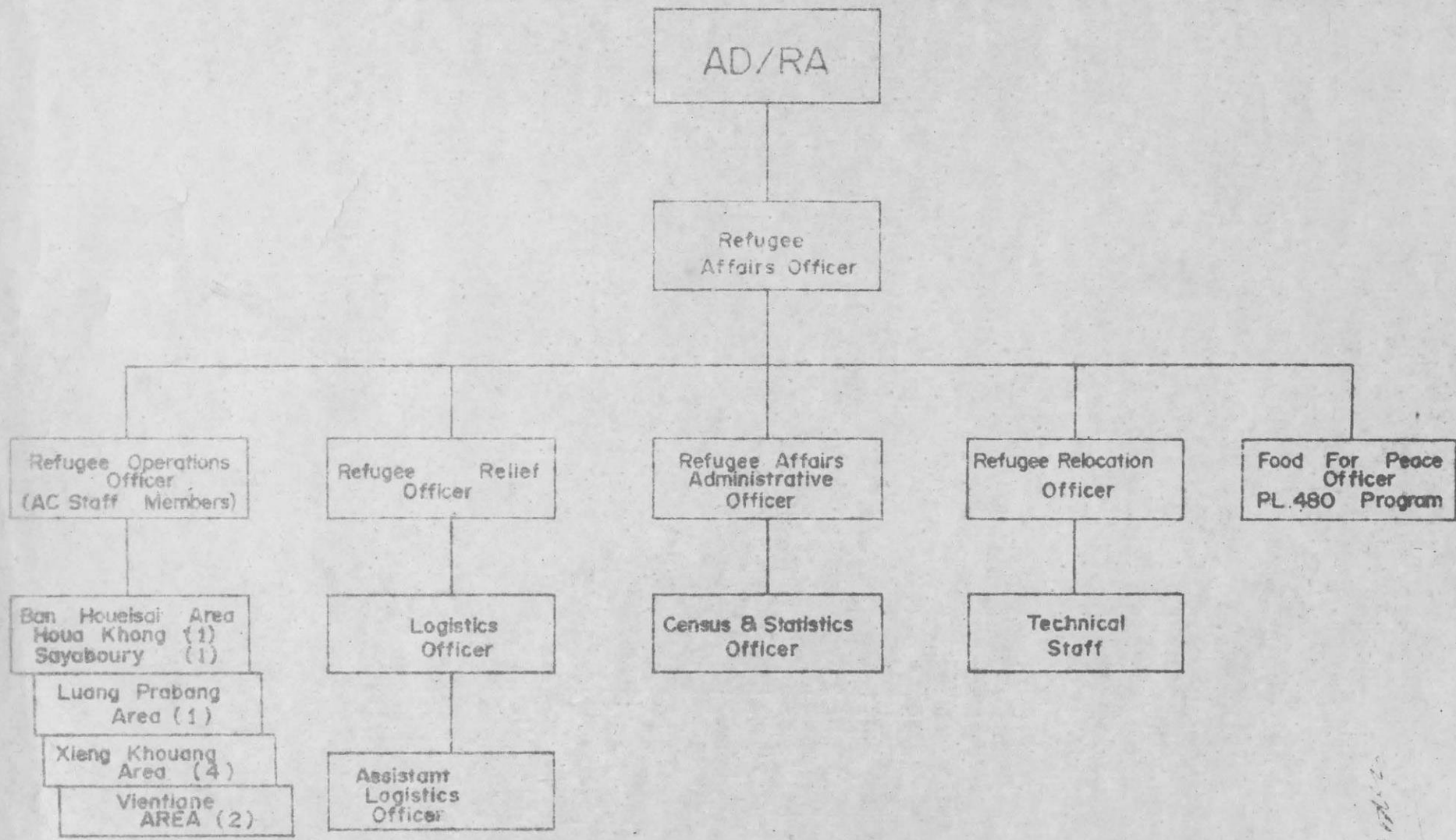


Funds. While USAID has been programming only a few million dollars each year for refugee relief, the military was spending at peak periods upward of \$4,680,000 a day on bombing sorties over Laos. For according to the Office of the Secretary of Defense, each bombing sortie of an F-105 jet from Udorn Air Base in Thailand (the principal source of most aircraft sent over Laos) costs \$7,400 per sortie-- which only includes munition and maintenance costs, and not personnel costs. Six days worth of bombing in Laos, averaging 600 sorties a day, costs as much as the entire refugee relief budget for a full year.

7. USAID's "formal" refugee program, as well as its village health program, have been principal "covers" for CIA-sponsored paramilitary activities. The prime objective of USAID in Laos has been military and strategic, not social or economic--in order to preserve the shell, if not the substance, of a neutral Lao Government.
8. Population control--the strategic movement of people--has been used extensively in Laos.
9. The air war over Laos is officially under the control of RLG in consultation with the U.S. Ambassador in Vientiane. Evidence suggests that, although the U.S. Embassy in Vientiane has both the technical means and necessary information to validate and monitor airstrikes by U.S. aircraft, the sheer volume and constancy of bombing activity since 1968 makes effective control of these strikes almost impossible. Moreover, the validating and monitoring of air strikes--with few exception--is handled by only one junior Foreign Service officer, who, on a routine, part-time basis, acts on the Ambassador's behalf. Even the most conscientious officer would be unable--on a regular basis--to validate each day's air strikes, and then to compare computer printouts of these strikes with photographic verification. The result is that, as critics have long argued, "free fire" zones are not uncommon in Laos and the military has de facto daily control over American bombing--not the American Ambassador, nor, for that matter, the Royal Lao Government.

ORA:WCL:ken:ch:8-14-71

OFFICE OF REFUGEE AFFAIRS (ORA)



October 1, 1970

250/10/70



Mr Kuhn BHS

OFFICE MEMORANDUM

UNITED STATES GOVERNMENT

TO: Mr. Charles A. Mann, Director October 2, 1970

FROM: John W. MacQueen, AD/RA *John MacQueen*

SUBJECT: Weekly Refugee Status Report - October 2, 1970  
and Monthly Recaps for ~~Sept~~, 1970  
*Sept*

WEEKLY

A group of 2,500 previously unreported old refugees from Eastern Khammouane Province who arrived in the Thakhek area in 1964-65 are presently receiving partial support. Located in 19 resettlement villages along Route 13, north of Thakhek, these people are receiving only 5 kilos of rice per person instead of the usual 15 kilos allotted per refugee per month. These refugees will receive subsistence only until harvest time. There are also an unspecified number of flood victims and poor people being supported by the Ministry of Social Welfare in Thakhek. The amount of assistance given to these people will be contingent upon the losses inflicted upon their rice crops by the floods.

A number of the new refugees in MR II will receive partial support as a result of insufficient stocks of rice harvested last year. The increase in MR II total can also be attributed to new military dependents following recruitment of troops.

MONTHLY

Other than a relatively small number of new refugees created as a result of military operations in the Nam Ou and Nam Sane areas in Luang Prabang and Vientiane Provinces, respectively, the largest single factor contributing to the increase in refugees during September has been exhaustion of rice stocks harvested last year by villagers and old refugees. Partial support, that is, subsistence issued from the time of depletion of rice supplies until harvest, is being given the people fitting into this category. Support to these people will be terminated following this year's rice harvest.

DIST: OD, DD, ADFO, ADM, ADPE-3, EDU, PHD, ARMA, USIS, EMB/CON, EMB/POL,  
AC/BHS, AC/LP, AC/Pakse, AC/SVKT, AC/SYBY, AC/VTE, AC/XK, AD/RA, C&R-3

ORA:FCBenson:bms:10-2-70

Clearance:ORA:JWilliamson *JW*

REFUGEE RELIEF AND RESETTLEMENT  
STATUS REPORT AS OF OCTOBER 2, 1970

MR I	Refugees Previous Week	Refugees Current Week	Total Mean Change	Ethnic Percent	REMARKS
B.H.S.	24,908	24,908	-	LT-40; LU-301 E-Kaw-20; Goosey-10	Sayaboury change reflect revision of total refugee. 153 new refugees from Ban Khomkhan on Nam Ou River.
L.P.	22,969	23,122	+ 153	LT-32; LU-30; Meo-29; Lao-21	
SYBI	4,898	5,070	+ 172	Phai-37; Meo-33 LT-13; LU-12; Lao-4	
MR II					
N. Rim PDJ	28,783	30,157	+1,374	Meo-70; LT-30	Increase due primarily to issuance of partial support to villagers and old refugees.
SE Rim PDJ	21,094	21,670	+ 576		
Central 272	115,428	116,152	+ 724		
MR-III					
THEKHEK	- 7	- 2,512	+2,505	Lao	2,505 old refugees located in resettlement villages north of Thakhek on Route 13 receiving partial support until rice harvest. Quota per person is 5 kg per month instead of the normal refugee quota of 15 kg per month.
SVKI	2,931	2,931	-	Lao-75; Phu Thai-15; LT-10	
MR IV					
PAKSE	2,080	2,080	-	Lao	51 new refugee arrived Pakse from Saravane.
ATTOPEU	507	507	-	Lao	
SARAVANE	8,310	8,361	+ 51	Lao-75; LT-25	
MR V					
VTE Plain	25,972	25,972	-	Lao	No changes.
PAKSANE	8,421	8,421	-	Lao-80; LT-15; Meo-5	
VANG VIENG					
M. KASSI	4,219	4,201	- 18	Lao-85; Meo-8; LT-6; Lao-1	
TOTALS:	270,527	276,064	+5,537		



MONTHLY RECAPS  
REFUGEE RELIEF AND RESETTLEMENT  
STATUS REPORT AS OF ~~SEPTEMBER~~ **SEPT**, 1970

MR I	Refugees Previous Month	Refugees Current Month	Total Mean Change	Ethnic Percent	REMARKS
B.H.S.	21,306	24,908	+3,602	LT-40; LU-30 E-Kaw-20; Gooley-10	BHS: increase due to issuance to villagers of partial support L.P.: increase result of military operation in Pak Ou area. SYBY: increase consequence of revision of refugee totals.
L.P.	22,866	23,122	+ 256	LT-32; LU-30 Meo-29; Lao-21	
SYBY	4,875	5,070	+ 195	Phai-37; Meo-33 LT-13; LU-12; Lao-4	
MR II					
N.Rim PDJ	28,437	30,157	+1,720	Meo-70; LT-30	MR II increase due to increase in military dependents following recruitment, and scattered groups of villagers and old refugees receiving partial support until harvest.
SE Rim PDJ	19,753	21,670	+1,917		
Central 272	109,504	116,152	+6,648		
MR III					
THAKHEK	-	2,512	+2,512	Lao	Inclusion of previously unreported old Thakhek refugees receiving partial support due to crop shortage and M. Phine refugees living outside of Seno Relocation Project area.
SVKT	2,628	2,931	+ 303	Lao-75; Phu Thai-15; LT-10	
MR IV					
PAKSE	2,300	2,080	- 220	Lao	Overall decrease after termination of rice support to one group of Saravane refugees. Refugees continue to trickle into Pakse area from Saravane and Attapeu.
ATTOPEU	244	507	+ 263	Lao	
SARAVANE	9,574	8,361	-1,213	Lao-75; LT-25	
MR V					
VIE Plain	26,047	25,972	- 75	Lao	MR V increases result of more accurate counting of refugees by USAID field personnel. No new refugees reported, aside from a group from behind Nam Ngum Dam Site.
PAKSANE	6,890	8,421	+1,531	Lao-80; LT-15; Meo-5	
VANG VIENG					
M. KASST	3,621	4,201	+ 580	Lao-85; Meo-8; LT-6; Yao-4	
TOTALS:	258,045	276,064	+18,019		

KuHw

OFFICE MEMORANDUM

UNITED STATES GOVERNMENT

To: Mr. Charles A. Mann, Director      October 9, 1970  
From: John W. MacQueen, AD/RA  
Subject: Weekly Refugee Status Report - October 9, 1970

There has been no significant refugee movements during the reporting period.

DIST: OD, DD, ADFO, ADM, ADPE-e, EDU, PHD, ARMA, USIS, EMB/CON, EMB/FOL  
AC/BHS, AC/LP, AC/PAKSE, AC/SVKT, AC/SYBY, AC/VTE, AC/XK, AD/RA, C&R-3

ORA:FCBenson:bms:10-9-70

Clearance:ORA:JLWilliamson





REFUGEE RELIEF AND RESETTLEMENT  
STATUS REPORT AS OF OCTOBER 9, 1970

MR	Refugees Previous Week	Refugees Current Week	Total Mean Change	Ethnic Percent	REMARKS	
MR I	B.H.S.	24,908	24,908	-	LT-40; LU-301 E-Kaw-20; Gooey-10	59 new refugees from Mok Kha to Pak Ou area.  Details as yet unavailable.
	L.P.	23,122	23,181	+ 59	LT-32; LU-30; Meo-29; Lao-21	
	SYBY	5,070	5,070	-	Phai-37; Meo-33 LT-13; LU-12; Lao-4	
MR II	N. Rim PDJ	30,157	30,157	-	Meo-76; LT-30	No changes.
	SE Rim PDJ	21,670	21,670	-		
	Central 272	116,152	116,152	-		
MR III	THEKHEK	2,512	2,519	+ 7	Lao	7 refugees from Muong Kham Keut arrived Songkong (VE-6055).
	SVKIT	2,931	2,931	-	Lao-75; Phu Thai-15; LT-10	
MR IV	PAKSE	2,080	2,080	-	Lao	No changes reported.
	ATTOPEU	507	507	-	Lao	
	SARAVANE	8,361	8,361	-	Lao-75; LT-25	
MR V	VTE Plain	25,972	25,972	-	Lao	1042 villagers located at Muong Bo (UF-4776) and Pak Mang (UF-7382) will receive partial support until harvest. Overall decrease in Paksane total reflects revised figures.
	PAKSANE	8,421	7,611	- 810	Lao-80; LT-15; Meo-5	
	VANG VIENG					
	M. KASSY	4,201	4,199	- 2	Lao-85; Meo-8; LT-6; Yao-1	
TOTALS:	276,064	275,318	- 746			

AC/BHS Ernie

OFFICE MEMORANDUM

TO: Mr. Charles A. Mann, Director      DATE: October 15, 1970  
FROM: John W. MacQueen, AD/RA *John W. MacQueen*  
SUBJECT: Monthly Report - September 1970

GENERAL

1. Refugee Assistance

The number of refugees of all categories receiving assistance as of September 30, 1970 was 276,064. This is an increase of 18,019 over August 28, 1970 and marks a new peak in refugee assistance.

The comparative figures are as follows:

	<u>August 28, 1970</u>	<u>September 30, 1970</u>
Ban Housi Sai	21,306	24,908
Luang Prabang	22,866	23,122
Sayaboury	4,875	5,070
 <u>Military Region II</u>		
North Rim of Plain of Jars	28,437	30,157
Southeast Rim of Plain of Jars	19,753	21,670
Central (Site 272 area)	109,504	116,152
 <u>Military Region III</u>		
Thakhek	0	2,512
Savannakhet	2,628	2,931
 <u>Military Region IV</u>		
Pakse	2,300	2,080
Attapeu	244	507
Saravane	9,574	8,361
 <u>Military Region V</u>		
Vientiane Plain	26,047	25,972
Paksane	6,890	8,421
Vang Vieng/Muong Kassy	3,621	4,201
TOTAL	<u>258,045</u>	<u>276,019</u>



The increase in refugee population is due to the following reasons:

- a. Increase in partial support. Those refugees who had a short rice harvest last year are now receiving partial support until their current rice crop is harvested. This type of support has increased in the Ban Houei Sai area and Military Region II.
- b. Recruitment.
- c. Reporting of old refugees still receiving partial support. In Thakhek 2,505 people have been receiving partial support for several months due to a short rice crop but were not being reported.
- d. Military activity. New refugees were reported in the Luang Prabang area as the result of enemy activity.
- e. Changes in classification following continuous checks by USAID field personnel. This has occurred in Sayaboury and Military Region V.
- f. Migration. 303 new refugees arrived in the Savannakhet area from Saravane and 263 new refugees arrived in Pakse from Attopeu.

A decrease in the number of refugees occurred in the Pakse area as the result of removing families of civil servants and police from the rolls. These people are from Saravane and Attopeu and are living with relatives in Pakse town; they received support for 90 days in accordance with the policy of the Ministry of Social Welfare. People requiring additional support beyond the 90 day period, i.e., widows, infirm and hospitalized refugees, etc., will be considered on a case-by-case basis.

Mr. Christopher H. Russell, Area Coordinator, Pakse, has assigned the responsibility for refugee assistance to Mr. John W. Greenough, CDAA. A committee has been organized for the purpose of coordinating activities, identifying and resolving problems related to the refugee program in MR-IV and developing contingency plans for possible new refugees during the dry season.

Mr. Stelios M. Stelson, Founder of the Stelson Foundation, Columbus, Ohio, arrived in Vientiane on August 31, 1970. During his two week visit he made a study of the refugee situation in Laos, met with officials of the Ministry of Social Welfare, the Ministry of Education and other RIG officials and with technical divisions of USAID/Laos. Office of Refugee Affairs and Education Division suggested that the Stelson Foundation provide assistance to refugee families in the form of elementary schoolbooks and supplies, sewing equipment, teaching aids and hand tools for manual skills training. Mr. Stelson promised to advise ORA on possible material assistance as soon as he returned to the U.S. from his world tour.



## 2. Refugee Relocation and Resettlement

In the Seno Relocation Project approximately 400 of the 500 families which make up the Seno refugee group are now relocated in project villages. During September 122 families completed their houses and moved to the project from the temporary camp at the Seno military base. Progress continued on the completion of villages numbered 7 and 8, the last two currently planned villages in the project. School #1 is near completion and the site for school #2 has been laid out. Road construction was interrupted because of heavy rains during the month. A laterite borrow pit in village #2 was converted into a water storage reservoir. Ten refugees are attending a three month agriculture training course in Savannakhet conducted by the RIG and Asian Christian Service.

In the Pakse area land clearing continued on the Houei Nam Phak project. Fifty houses of the 60 authorized for village #1 by Activity Plan #13 are in various stages of construction. The site for village #2 has been surveyed and staked out for clearing and access road construction.

Plans are underway to temporarily relocate up to 64 Lao Theung refugee families on the project area. This group will join the 114 Lao Theung families already on the project and living in temporary quarters. These people are separate and apart from the refugee families who moved to the project site last year and who have been selected for permanent resettlement in village #1. Refugees have been temporarily relocated at Km-26 on route 13 north of Pakse and at Km-12 on route 13 south.

The extended wet season has resulted in a delay in the soil classification of land reserved for refugee resettlement on the Vientiane Plain. This priority program did begin however in the Phone Sai (Muong Saithany) and Tha Ngone land reserves. The soil survey crews are meeting up with several problems, namely, access trails into land reserves are inundated or washed out; villagers object to vehicles and personnel crossing their rice paddies and necessary observance of regulations pertaining to surface travel permits only three to four hours of actual work on site in distant areas. Most of these problems can be resolved by the utilization of a helicopter. A study of possible helicopter use is underway.

### PERSONNEL

Mr. Phillip P. Gullion departed post on October 1, 1970 on direct transfer to Vietnam. Mr. Gullion served approximately 8 years as an Advisor and Chief of the Refugee Relief Branch. His departure marks the end of another era in the history of USAID/Laos.

Mr. Jack L. Williamson returned to post from home leave on September 19th, he has replaced Mr. Gullion as Refugee Affairs Officer in the Office of Refugee Affairs.



Mr. Robert Kidd was transferred to Vang Vieng as Area Community Development Advisor. Mr. Kidd was formerly Refugee Operations Officer for Paksane, his backstop is now AD/FO instead of ORA.

Mr. William Dean was employed on a personal service contract on September 11th and was assigned as a Refugee Operations Officer for the Xieng Khouang Area.

### COMMODITIES

PL 480 and World Vision commodities are arriving, the following quantities are in Bangkok:

Bulgar Wheat	95.5	M.T.
Soybean Oil	150	M.T.
Wheat-Soya Blend	77	M.T.
Corn Soya Milk	77	M.T.
World Vision	131	M.T.
Total	<u>530.5</u>	M.T.

Foodstuff and supplies were moved as follows:

Luang Prabang	539	M.T.
Thekhek	13	M.T.
Sayaboury	100	M.T.
Pakse	4	M.T.
LS-272	255	M.T.
PDJ Refugees	367	M.T.
ATOG	<u>2,815</u>	M.T.
TOTAL	<u>4,092</u>	M.T.

### Airlift Activity

#### Ban Houei Sai

Air-dropped	Rice	102.3	M.T.
Air-landed	Rice	287.9	M.T.

#### Vientiane

Air-dropped to DZ	Rice	2,028	M.T.
	Corn Meal	141	M.T.
Air-landed	Rice	341	M.T.
Cases, Protein Supplement		12,190	Cases

Surface Movements

San Houei Sai

Truck	Rice	43 M.T.
River	Rice	42 M.T.

During September all quotas for air-drop and air-landed loads were met. In addition, it was possible to complete the August quota for air-drops and air-landed loads.

LS-272 commodities were air-lifted during September because of the condition of route 13 and Houei Pamone roads.

ORA:JWMacQueen:bms:10-15-70



Kuhn

OFFICE MEMORANDUM

UNITED STATES GOVERNMENT

TO: Mr. Charles A. Mann, Director Date: October 16, 1970  
FROM: John W. MacQueen, AD/RA *John W. MacQueen*  
SUBJECT: Weekly Refugee Status Report - October 16, 1970

Aside from an increase in Ban Houei Sai totals there has been no refugee activity during the reporting period.

AREA COMMENTS

PAKSANE

The Secretary of State for Social Welfare Mr. Keo Viphakone, accompanied Mr. Charles A. Mann, Director, USAID/Laos and John W. MacQueen, AD/RA to Paksane on October 13, 1970 for the purpose of reviewing the refugee situation.

Vientiane Plain

Three tractors from the Ministry of Social Welfare have been deployed to the Phone Hong and Nasaythong areas to begin land clearing operations.

Savannakhet

Movement of all remaining refugees located at the Seno military camp to relocation sites is scheduled to be completed today. The Public Health Division medic will accompany them.

DIST: OD, DD, ADFO, ADM, ADPE-3, EDU, PHD, ARMA, USIS, EMB/CON, EMB/POL, AC/HHS, AC/LP, AC/Pakse, AC/SVKT, AC/SYBY, AC/VTE, AC/XK, AD/RA, C&R-3

ORA:FCBenson:bms:10-16-70

REFUGEE RELIEF AND RESETTLEMENT  
STATUS REPORT AS OF OCTOBER 16, 1970

MR I	Refugees Previous Week	Refugees Current Week	Total Mean Change	Ethnic Percent	REMARKS
B.H.S.	24,908	25,635	+ 727	LT-40; LU-30 E-Kaw-20; Gooey-10	New B.H.S. refugees result of scattered small moves, more accurate figures, and more military dependents following recruitment.
L.P.	23,181	23,181	-	LT-32; LU-30 Meo-29; Lao-21	
SYBY	5,070	5,070	-	Thai-37; Meo-33 LT-13; LU-12; Lao-4	
MR II					
N.Rim PDJ	30,157	30,157	-	Meo-70; LT-30	No changes.
SE Rim PDJ	21,670	21,670	-		
Central 272	116,152	116,152	-		
MR III					
Thakhek	2,519	2,519	-	Lao	No changes.
SVKT	2,931	2,931	-	LaO-75; Phu Thai-15; LT-10	
MR IV					
PAKSE	2,080	2,080	-	Lao	No changes reported.
ATTOPEU	507	507	-	Lao	
SARAVANE	8,361	8,361	-	LaO-75; LT-25	
MR V					
VTE Plain	25,972	25,921	- 51	Lao	No changes.
PAKSANE	7,611	7,611	-	Lao-80; LT-15; Meo-5	
VANG VIENG					
M. KASSY	4,199	4,199	-	Lao-85; Meo-8; LT-6; Yao-1	
TOTALS:	275,318	275,994	+ 676		



AC/BHS  
Ernie

OFFICE MEMORANDUM

UNITED STATES GOVERNMENT

TO: Mr. Charles A. Mann, Director      DATE: October 23, 1970  
FROM: John W. MacQueen, AD/RA *J MacQueen*  
SUBJECT: Weekly Refugee Status Report - October 23, 1970

There has been no significant refugee movement during the reporting period.

Your attention is invited to the Luang Prabang statistics, which indicate a sizeable decrease in refugee totals. It is probable that as many as 25% of the total number of refugees presently receiving assistance (including those old refugees or villagers receiving partial support) will no longer require subsistence as they complete the harvest of their rice during the course of the next two months. In years past, it was not uncommon for a refugee to remain self-sufficient after harvesting his first crop. This year, however, in light of the relatively small amount of rice planted due to land shortages, it is expected that many of the refugees being cut will require subsistence support again after 3 to 6 months.

New ORA Refugee Operations Officers were briefed on backstop operations in Vientiane; this included introduction to the Ministry of Social Welfare and field trips to other field stations to observe refugee operations.

AREA COMMENTS

Vientiane

Vegetable seeds have been distributed to all refugee sites. The Mittasone group has donated furniture to the school at Veun Kham.

Savannakhet

All refugees are now on location at the Seno Relocation Project. The first four room school is completed and construction of the second is well under way. Road construction at villages Nos. 1 to 4 has been completed.

DIST: OD, DD, ADFO, ADM, ADPE-3, EDU, PHD, ARMA, USIS, EMB/CON, EMB/POL,  
AC/BHS, AC/LP, AC/Pakse, AC/SVKT, AC/SYBY, AC/VTE, AC/XK, AD/RA, C&R-3

ORA:FCBenson:mas:10-23-70

ORA:JLWilliamson *JLWilliamson*

REFUGEE RELIEF AND RESETTLEMENT  
STATUS REPORT AS OF OCTOBER 23, 1970

25,756  
corr.

25,492  
- 138  
-----  
25,354

25685  
- 188  
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25497

MR I	Refugees Previous Week	Refugees Current Week	Total Mean Change	Ethnic Percent	REMARKS
B.H.S.	25,635	25,492	- 138	LT-40; LU-301 E-Kaw-20; Goocy-10	Decrease in Ban Houei Sai due to eligibility review. Increase SYBY due to previously unreported dependent support. 5,967 L.P. refugees have harvested rice and no longer require food support. They will, however, continue to receive relocation assistance.
L.P.	23,181	17,214	-5,967	LT-32; LU-30 Meo-29; Lao-21	
SYBY	5,070	6,365	+1,295	Phai-37; Meo-33 LT-13; LU-12; Lao-4	
MR II					
N. Rim PDJ	30,157	30,157	-	Meo-70; LT-30	No changes.
SE Rim PDJ	21,670	21,670	-		
Central 272	116,152	116,152	-		
MR III					
THAKHEK	2,519	2,519	-	Lao	No changes.
SVKT	2,931	2,931	-	Lao-75; Phu Thai-15; LT-10	
MR IV					
Pakse	2,080	2,080	-	Lao	9 refugees from Saravane arrived Pakse. Reported increase in refugees at Khong Island, but details at this time not available.
Attoupeu	507	507	-	Lao	
Saravane	8,361	8,370	+ 9	Lao-75; LT-25	
MR V					
VTE Plain	25,921	25,920	- 1	Lao	No changes.
PAKSANE	7,611	7,611	-	Lao-80; LT-15; Mao-5	
Vang Vieng M. Kassy	4,199	4,201	+ 2	Lao-85; Meo-3; LT-6; Yao-1	
TOTALS:	275,994	271,194	-4,800		

25652

25782



BHS Kuhn

OFFICE MEMORANDUM

UNITED STATES GOVERNMENT

TO: Mr. Charles A. Mann, Director      DATE: October 30, 1970

FROM: John W. MacQueen, AD/RA 

SUBJECT: Weekly Refugee Status Report - October 30, 1970

Refugee stability continues in all areas. A substantial number of MR II refugees have become self-sufficient following harvest, and will no longer receive subsistence support. This number will undoubtedly increase during November as other refugee groups finish their harvesting.

A group of new refugees from the Ban Done (LS-28) area have arrived at Ban Pak Mang (UF 7382). USAID will provide them with transportation by boat from Pak Mang to Maong Cao.

DIST: OD, DD, ADFO, ADM, ADPE-3, EDU, PHD, ARMA, USIS, EMB/CON, EMB/POL,  
AC/BHS, AC/LP, AC/Pakse, AC/SVKT, AC/SYBY, AC/VTE, AC/XK, AD/RA, C&R-3

ORA: F. Benson:bms:10-30-70

Clearance:ORA:JWilliamson 

REFUGEE RELIEF AND RESETTLEMENT  
STATUS REPORT AS OF OCTOBER 30, 1970

MR I	Refugees Previous Week	Refugees Current Week	Total Mean Change	Ethnic Percent	REMARKS
B.H.S.	25,497	25,497	-	LT-40; LU-30 E-Kaw-20; Gooy-10	No changes.
L.P.	17,214	17,214	-	LT-32; LU-30 Meo-29; Lao-21	
SYBY	6,365	6,365	-	Phai-37; Meo-33 LT-13; LU-12; Lao-4	
MR II					
N. Rim PDJ	30,157	24,185	-5,972	Meo-70; LT-30	24,182 refugees have harvested rice and no longer require subsistence support. Rehabilitation support will continue.
SE Rim PDJ	21,670	14,397	-7,273		
Central 272	116,152	105,215	-10,937		
MR III					
THAKHEK	2,519	2,519	-	Lao	No changes.
SVKT	2,931	2,931	-	Lao-75; Phu Thai-15; LT-10	
MR IV					
Pakse	2,080	2,080	-	Lao	16 refugees arrived Pakse from Saravane.
Attapeu	507	507	-	Lao	
Saravane	8,386	8,386	+ 16	Lao-75; LT-25	
MR V					
VTE Plain	25,920	25,940	+ 20	Leo	146 refugees from Ban Done (LS-28) have arrived at Pak Mang (UF 7382). 69 refugees from Phu Fa Noi (LS-102) arrived M.Kassy. Will move to Phou Khong Khao (TG-1114). Rice support pending investigation of refugee's status.
PAKSANE	7,611	7,757	+ 146	Lao-80; LT-15; Mao-5	
VANG VLENG					
M. KASSY	4,201	4,201	-	Lao-85; Meo-8; LT-6; Yao-1	
TOTALS:	271,194	247,194	-24,000		



The following was taken from the Comptroller General Report on Limited  
Review of the Refugee Relief Program in Laos 11/5/70

Areas of Interest:

1. Aid Management of refugee program
2. Use of refugee economic assistance funds to assist paramilitary forces and their dependents.
3. The share of air transportation costs attributable to the refugee program.
4. AID's contingency plans to handle large numbers of refugees
5. GAO's observations on conditions at refugee villages

Findings:

1. USAID/Laos does not have written operating procedures, its functional and mission statement is outdated.
2. contingency plans have not been developed for movement of refugees in the event of dislocations
3. USAID/Laos was not fully staffed to manage both the refugee program and its other programs.

During field visits to a limited number of refugee villages GAC did not observe serious food shortages although it was understood that refugees do not have enough protein from animal sources. Refugees were usually poorly clothed. In some areas water supplies appeared inadequate, housing was small and crowded farmland limited land medical dispensaries limited.

Other comments:

Average yearly cost per person supported was about \$69 for FY 68 \$91 FY 69 \$92 in FY 70. The reason for the increase in cost per person was not readily identifiable.

Costs allocated from other activities:

General Technical Support:

FY 70 \$1.7 million for supply management, housing, communications, transportation and other admin costs.

Development of Rural Economy:

Sub-programs:

Rural Self Help

Rural Public Works

Well drilling

About \$1.1 million of the total program cost was allocated to refugee relief.

Agriculture:

Program focusses on increasing domestic production of rice, fish and livestock. About \$4,54,000 of the FY 70 program allocated to the refugee program.

In subsequent cables from Washington, the Mission provided information on the following:

Number of refugee receiving support (by category of support) broken out to show paramilitary also.

Density of population in refugee areas

PL - 480 contribution

Voluntary Agency contribution

Information regarding DOD subsistence and related air costs for paramilitary forces and their dependents. Reply included for FY 69 and 70 costs for: Rice, salt, protein supplements, pallets baggifying services, inspection and transportation and air related costs.

GAO also raised questions concerning lack for control on commodities.



## REFUGEE RELOCATION PROGRAM

The formal Refugee Relocation Program began in 1966 with the formation of the Royal Lao Government's National Resettlement Committee and the organization of the Ministry of Social Welfare Resettlement Directorate. The first formal structured program began in late 1966 and early 1967 with 8 projects. These projects were located in the following Provinces: Sayaboury, Vientiane, Borikhane, Khammouane and Pakse. There were approximately 6,000 families settled in these 8 projects. The largest of the projects was the 1,600 families in 23 new villages in Khammouane Province. The second largest was the Oudom Souk area of Pakse where 800 families were settled. One of the most successful of these projects is the settlement of 310 families of Meo refugees in Ban Nam Hia and Ban Nam Pong in Sayaboury Province. These hill tribe refugees were adapted to paddy farming and integrated into the Hia Nakok irrigation project where they have since prospered and have become an influential group in Sayaboury Province and a showcase of cultural change.

Villages in all 8 projects became self-sufficient in food production by the harvest of 1968 and USAID commodity support was phased out. Further USAID technical assistance as required is being provided through the Community Development program.

As support for old projects was phased out new projects were beginning. Currently there are 3 active refugee relocation projects ongoing within Laos and there are two relatively small relocation projects in the planning phase.

Current ongoing relocation projects are:

1. Vientiane Plain Relocation Project
2. Seno Relocation Project, Savannakhet Province
3. Houei Nam Phak Relocation Project, Sedone Province

Projects in planning phase:

1. Muong Khay, Luang Prabang Province
2. Ton Pheung in Houa Khong Province

In both of these areas the shortage of arable land suitable for cultivation has made it imperative that ways be sought to diversify the economy to the extent that refugees, where possible need not be dependent solely on rice production. Experimentation with silk weaving, and pig and rabbit raising is one of the facets of these proposed projects.





REFUGEE POPULATION REPORT  
 STATUS REPORT AS OF NOVEMBER 6, 1970

	Refugees Previous Week	Refugees Current Week	Total Mean Change	Ethnic Percent	Refs. Receiving Re/Rel Assistance From October 15th	REMARKS
MR I						
B.H.S.	25,497	23,027	-2,470	LT-40; LU-30 E-Kaw-20; Moeay-10	2,470	32 Refs. (Lao Theung) Arrived from Ban Houei Ngou (QB 9254) as result of enemy harassment. Decrease in BHS total reflects termination of assistance to villagers receiving partial support.
L.P.	17,214	17,214	-	LT-32; LU-30 Meo-29; Lao-21	5,967	
BYBY	6,365	6,397	+ 32	Phai-37; Meo-33 LT-13; LU-12; Lao-4	-	
MR II						
N. Rim PDJ	24,185	24,185	-	Meo-70; LT-30	24,182	No changes.
SE Rim PDJ	14,397	14,397	-		-	
Central 272	105,215	105,215	-		-	
MR III						
Thakhek	2,519	2,519	-	Lao	-	A study is presently underway in Thakhek to determine which refugees will become self-sufficient.
SVKT	2,931	2,931	-	Lao-75; Phu Thai-15 LT-10	-	
MR IV						
Pakse	10,973	9,093	-1,880	Lao	1,880	Change in Pakse figures reflects termination of subsistence support to Saravane and Attopen refugees in accordance with the 90 day limit.
MR V						
VIE Plain	25,940	25,947	+ 7	Lao	-	15 refugees from Sop Vieng (UF 2832) arrived Paksane, and 143 refs. from B. Vang Nhao, M. Kham Keut, arrived Pak Mang (UF 7382).
Paksane	7,757	7,915	+ 158	Lao-80; LT-15; Meo-5	-	
Vang Vieng M. Kassy	4,201	4,201	-	Lao-85; Meo-8 LT-6; Yao-1	-	
TOTALS:	247,194	243,041	-4,153		34,409	



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OFFICE MEMORANDUM

UNITED STATES GOVERNMENT

TO : See Distribution

Date: November 9, 1970

FROM :   
John H. Stalcup, Chief, SMB/SWS

SUBJECT: Food Shipments From Bangkok.

1. It is anticipated that certain food commodities will be shipped direct to some field warehouses, from Bangkok, in the near future. Since these shipments will by - pass Vientiane it will be necessary to prepare Laos Form 121 (Receiving and Inspection Report) when the commodities arrive. These reports should be prepared in the same general manner as those you currently prepare on rice and cement shipments.

Some of the commodities to be shipped from Bangkok:

Cornmeal	Bulgur	Thai Beef Chunks
Dry Milk	CSM	Thai Beef Patties
Salad Oil	WSB	

2. Should you foresee any difficulty in the preparation and distribution of Form 121's referred to herein, please advise this office ASAP.

Distribution: Mr. Pedro M. Hernandez, SM Whse Supv., BHS  
Mr. Jayant Chaipanya, SM Whse Supv., LP  
Mr. Thongkhom Bouachanhala, SM Whse Supv., PKME  
Mr. Seree Chotinipatha, SM Whse Supv., PKSE  
Mr. Phoumy Bounpapai, SM Whse Supv., SVKT  
Mr. Phouth Phrasavang, SM Whse Supv., TKK

SMB/SWS:HUP;ysf 11/6/70

cc: C&R-3  
ORA-2  
AC/BHS  
FSO/LP  
CDAA/PKSNE  
FSO/PKSE  
FSO/SVKT  
CDAA/TKK  
AC/VTE

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UNITED STATES AID MISSION TO LAOS

OFFICE MEMORANDUM

November 10, 1970

TO : Mr. John MacQueen, AD/RA

FROM : Hunter Fitzgerald, CEA/National H.F.

SUBJECT: Briefing Materials on Refugee School Program

The following report summarizes the refugee school program. This paper is organized to give: (1) a general background statement; (2) the Ministry of Education program; (3) Community Education Branch organization; (4) actual activities undertaken; (5) proposed future activities; and (6) general statistical data designed to give an overview of the refugee school situation.

1. General Background

Currently there are about 243,000 people in Laos classified as refugees. Of this amount approximately 50,000 are school age children who need to have educational opportunities provided.

2. Ministry of Education

The Lao Ministry of Education has operated under the general policy of treating refugee school children the same as any other group of children. Any new construction, teachers, or students become part of the on-going educational program and are administratively part of a Royal Lao Government activity. However, the large influx of new students has definitely been difficult both from monetary and staffing viewpoints on an organization that even without this problem is minimally funded because of limited national resources.

3. Community Education Branch Organization

The Community Education Branch last year was staffed with a Chief, a Curriculum Specialist, and two field advisors for the



northern and southern regions. The major role of the project was to give technical advice and assistance to the Department of Primary and Adult Education. With the advent of large scale refugee movements and top priority given to refugee educational needs, a one-year contract Community Education Advisor/Refugees position was approved by the Mission. The addition of this position and the combined efforts of the existing staff have made it possible for the Division to work toward a satisfactory solution of an extremely large and complex problem.

4. Actual Activities Underway

Brief descriptions of separate activities underway or completed are outlined below:

- a. 198,000 elementary grade reading books were printed locally with USAID assistance and turned over to the RLG for distribution to refugee children.
- b. 250,000 copybooks were printed locally with USAID assistance and turned over to the RLG for distribution to refugee school children.
- c. The Ministry of Education has allocated 100 extra teacher positions for refugee schools.
- d. The Department of Primary Education with USAID assistance completed 61 temporary classrooms with furniture for Plain de Jar refugee children.
- e. The Department of Primary Education is currently in the process of building an additional 57 temporary classrooms for additional PDJ refugee children.
- f. Last March over 200 Sam Thong sixth grade children were airlifted to Vientiane by USAID to finish the sixth grade. A dormitory was built and maintenance was provided.

- g. A one-month in-service training course at four training centers for 161 refugee teachers was conducted last summer.
- h. The Education Division is giving technical assistance to Area Coordinators in the construction of over 350 refugee classrooms.
- i. The Community Education Branch with Public Works Division support is assisting in the repair and making of furniture for the Long Tieng Nua Groupe Scolaire.
- j. The Sam Thong ENI was moved to the Dong Dok campus and 80 more students are enrolled.
- k. In the field of Secondary Education, the Sam Thong College was relocated at Fa Ngum I, Vientiane, and 130 students are enrolled. Saravane and Attapeu Colleges were moved to the city of Pakse and 377 pupils are enrolled in two facilities.

5. Proposed Future Activities

Brief outlines of proposed future activities are listed below:

- a. The Community Education Branch is reviewing the "dry season" refugee classroom construction program with Area Coordinators.
- b. Activity Plans are in the approval process for an additional 207,500 notebooks, and 133,400 mathematics and geography textbooks for refugee school children.
- c. An Activity Plan is drafted and awaiting a funding source to train 144 refugee teachers next summer.
- d. An Activity Plan is drafted to construct 42 classrooms and two offices in Long Tieng at three separate locations.



6. General Statistical Data

See Chart next page.

Clearance for distribution:

  
\_\_\_\_\_  
Chief, Education Division

  
\_\_\_\_\_  
AD/RA

EDU/CE:HA Fitzgerald:ei

Distribution

AC/LP	AC/BHS
AC/Pakse	AC/Syb
AC/Sykt	AC/XK
CEA/LP	AC/Vientiane
CEA/Pakse	
CEA/Sykt	
CEA/Refugees	

REFUGEE EDUCATION STATISTICS

Primary Schools

Province	STUDENTS							TEACHERS			CLASSROOMS	
	P-1	P-2	P-3	P-4	P-5	P-6	TOTAL	CREC	RLG	TOTAL	Com- pleted	In process
Vientiane							378	19	52	71		
In Existing School										106	80	89
In Temporary School	2,924	778	508	198	45	56	4,509					
Sam Neua	1,502	442	381	213	129	133	2,800	37	67 <sup>0</sup>	197	49	40
Xieng Khouang	5,235	2,913	1,702	869	498	397	11,614	241	87	328	197	141
Sayaboury	459	353	188	105	45	34	1,184	4	29	33		15
Luang Prabang	1,142	501	307	176	107	94	2,327	9	53	62	22	35
Savannakhet	233	65	27				325		4	4	4	4
Borikbane	356	93	47				496		8	8	8	15*
Pakse	2,186	808	525	262	133	125	4,039			28	28	14
Ban Houei Sai	1,550	430	243	104	57		2,384	48	21	69	59	19
Total	15,507	6,383	3,928	1,927	1,014	839	30,056			806	447	372
												*requested
Other Schools												
Sam Thong BNI (Teacher Training College)							37		10	10		
Sam Thong College (Junior High School)							130		4	4		
Saravane College (Junior High School)							193		6	6		
Attapeu College (Junior High School)							179		7	7		
Total							594		27	27		



*EWIK*  
*AC/B.H.S*

OFFICE MEMORANDUM

UNITED STATES GOVERNMENT

TO: Mr. Charles A. Mann, Director      DATE: November 13, 1970  
FROM: John W. MacQueen, AD/RA *J. W. MacQueen*  
SUBJECT: Weekly Refugee Status Report - November 13, 1970

With the exception of small refugee movements in Houa Khong Province, which have been reported, and on the Bolovens Plateau region, the situation has been unusually quiet in the refugee areas during the week.

The refugee movement reported on the Bolovens Plateau is being investigated; no firm information has been received to date.

DEST: OD, DD, ADFO, ADM, ADPE-e, EDU, PHD, ARMA, USIS, EMB/CON, EMB/POL, AC/BHS, AC/LP, AC/Pakse, AC/SVKT, AC/SYBY, AC/VTE, AC/XK, AD/RA  
C&R-3

ORA: *RAB* Jensen:bms:11-13-70

REFUGEE RELIEF AND RESETTLEMENT  
STATUS REPORT AS OF NOVEMBER 13, 1970

MR I	Refugees Previous Week	Refugees Current Week	Total Mean Change	Ethnic Percent	Refu. Receiving Re/Hab. Assistance From October 15th	REMARKS
B.H.S.	23,027	23,044	+ 17	LT-40; LU-30 E-Kaw-20; Gooy-10	2,470	67 refugees at QC 5373 have returned to enemy area. 5 Lao Theung arrived from QC 5879. 75 Yao arrived IS-135 from Ban Boung, Muong Sai (QD 6250)
L.P.	17,214	17,214	-	LT-32; LU-30; Meo-29 Lao-21	5,967	
SYBY	6,397	6,397	-	Phai-37; Meo-33 LT-13; LU-12; Lao-4	-	
MR II						
N. Rim FDJ	24,185	24,185	-	Meo-70; LT-30	24,182	No changes.
SE Rim FDJ	14,397	14,397	-			
Central 272	105,215	105,215	-			
MR III						
THEKHEK	2,519	2,519	-	Lao	-	No changes.
SVKT	2,931	2,931	-	Lao-75; Phu Thai-15 LT-10	-	
MR IV						
Pakse	9,093	9,493	+ 400	Lao	1,880	Two groups of new refugees arrived Ban Nam Lieng (XB 4075) and Ban Nam Ho (XB 9655) on the Bolovens Plateau. About 200 refugees in each group. Detail unavailable.
MR V						
VTE Plain	25,947	25,945	- 2	Lao	-	No changes.
Faksane	7,915	7,915	-	Lao-80; LT-15 Meo-5	-	
Vang Vieng M. Kassy	4,201	4,201	-	Lao-85; Meo-8 LT-6; Yao-1	-	
TOTALS:	243,041	243,456	+ 415		34,499	



AC/BHS.

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Johnson ✓  
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OFFICE MEMORANDUM

UNITED STATES GOVERNMENT

TO: Mr. Charles A. Mann, Director      DATE: November 14, 1970  
FROM: John W. MacQueen, AD/RA *John W. MacQueen*  
SUBJECT: Monthly Report - October 1970

GENERAL

1. Refugee Assistance

The peak number of refugees receiving support for calendar year 1970 continued from the end of September until early October. A decline in the number of people being supported began during the latter part of October as refugees started to harvest their rice crop; this decline will continue as the current year's rice crop is harvested from their upland fields.

Refugee movements during the month have been minimal; the largest single factor contributing to increases in total refugee population has been the addition of old refugee groups requiring partial support prior to harvest. The number of people requiring partial support turned out to be surprisingly low considering the large refugee movements during the last dry season. The present estimates of this year's refugees who will become self-sufficient is encouraging. This reflects the Mission's efforts to assist refugees in achieving self-sufficiency. Timely delivery of rice seed and tools for land preparation plus inputs from technical divisions have contributed greatly to self-sufficiency on the part of the refugees. A recap of refugee population by Military Regions as of October 31, 1970 is attached.

The Mission Director; His Excellency Keo Viphakone, Secretary of State for Social Welfare and Labor; Mr. Houmpheng Prathoumvan, Director General of Social Welfare and Mr. Manh Tramany, Director of Relocation and Resettlement visited all relocation villages on the Vientiane Plain and at Paksane. Villages were inspected to determine progress during the past few months and to review problems related to relocation.

Office of Refugee Affairs personnel visited the Vang Vieng/Muong Kassy area to develop with local Royal Lao Government officials a policy for refugee assistance with the ultimate goal of self-sufficiency by allocating adequate land to the old and more recent refugee groups.

In the Luang Prabang area two refugee movements from the vicinity of Pak Ou occurred; 77 families totalling 358 people were involved. During the month, however, 5,967 people became self-sufficient.



In the Pakse area the situation became generally stabilized. The exception is in Sithandone Province where relief operations were begun to assist refugees from Cambodia by providing rice to care for their immediate needs. Control procedures are extremely difficult due to inaccessibility, hence, the number of refugees requiring emergency relief is not known as of the end of the month.

Mr. Sanford J. Stone, Area Coordinator, Savannakhet, has, following discussions with ORA, assigned the responsibility for refugee assistance to Mr. Robert N. Wulff, CDAA. Mr. Wulff will be responsible for the supervision of RIG Social Welfare commodities in collaboration with the Provincial Ministry of Social Welfare's representative, in accordance with approved procedures, in addition to his responsibility for supervising the Seno Relocation Project.

## 2. Refugee Relocation

In the Seno Relocation Project the 100 refugee families who were still housed at the Seno military camp on September 30th were moved to the project during the middle of October 1970. Classes are now in session in the first school, 237 refugee pupils between the ages of 5 to 14 years of age are now attending school. There are 2 RIG teachers and 2 village teachers conducting classes. The second school is under construction. To date 300 hectares of agricultural land have been surveyed and staked out. The morale of the Seno refugees is reported to be good. The American Ambassador and Director Mann visited the project on October 21st.

Currently land classification has the highest priority in the Vientiane Plain relocation program. During October base maps for 4 relocation areas were being worked on. Two field trips were made by personnel of the Agriculture Division for the purpose of making soil analysis; access, to the relocation areas by road and helicopter continued to be difficult because the rice crop was not ready for harvest. Progress during November is expected to be on schedule.

The construction of irrigation canals in the Houei Nam Phak project in the Pakse area has been postponed until FY 1972. because of higher priorities for equipment and funds during the current dry season program. It is reported that 170 new refugee families are temporarily housed in the vicinity of the Public Works Division camp. Refugees who have been relocated in the Houei Nam Phak project area are making vegetable gardens. They will also clear land for an upland rice crop.

## 3. Other

Messrs. John W. Greenough, CDAA, Pakse in charge of refugee operations, Wayne Johnson, Operations Officer Ban Houei Sai and Gerald J. Butler, IDI/Vientiane were given an orientation on ORA and Ministry of Social Welfare operations and functions.



The Project Appraisal Report for refugee operations was submitted during the month.

PERSONNEL

Mr. Roger G. Sprowls, Food for Peace Officer, arrived at post on October 25, 1970.

Mr. Barnett Chessin, Operations Officer, MR II, returned to post from home leave on October 3, 1970.

Mr. Ellsworth M. Amundson, Jr., Operations Officer, Vientiane Plain, arrived at post on October 15, 1970 on a mid-tour transfer from Viet Nam.

Mr. Wayne Johnson was employed on a personal service contract on October 5, 1970 and was assigned as an Operations Officer at Ban Houei Sai.

Mr. Westcott Burlingame III was employed on a personal service contract on October 22, 1970 and was assigned as Assistant Logistics Officer, ORA, in Vientiane.

Mr. Hugh W. Brady, Relocation Officer departed on emergency leave in the U.S. on October 13, 1970.

COMMODITIES

PL 480 and World Vision commodities continued to arrive; the following quantities are in Bangkok:

Bulgar Wheat	10 M.T.
Soybean Oil	284 M.T.
Wheat-Soya Blend	78 M.T.
Corn-Soya-Milk	79 M.T.
World Vision Commodities	<u>95 M.T.</u>
Total	<u>546 M.T.</u>

PL 480 commodities stored in Vientiane are as follows:

Bulgar Wheat	86 M.T.
Wheat Flour	122 M.T.
Dry Milk	<u>66 M.T.</u>
Total	<u>274 M.T.</u>

Foodstuff and supplies were moved to the following locations:

Luang Prabang	290.0 M.T.
Ban Houei Sai	1.5 M.T.
Sayaboury	95.0 M.T.
Pakse	4.0 M.T.
LS-272	248.9 M.T.
Faksane	2.6 M.T.
Vientiane Area	456.9 M.T.
Vang Vieng	67.0 M.T.
ATOG	<u>2,553.5 M.T.</u>
Total	<u>3,719.4 M.T.</u>

Air and surface deliveries were made from:

Ban Houei Sai

Air-dropped	Rice	121.84 M.T.
Air-landed	Rice	257.76 M.T.
Truck	Rice	44.40 M.T.
River	Rice	46.00 M.T.
Combined deliveries	Salt	17.80 M.T.
Combined deliveries, Protein Supplement		<u>11.02 M.T.</u>
Total		<u>498.82 M.T.</u>

Vientiane

Air-dropped to DZ	Rice	1,493.8 M.T.
Air-dropped to DA , Rice and protein Supplement (meat)		729.6 M.T.
Air-landed	Rice	324.2 M.T.
Air-landed, Protein Supplement (meat)		2,336 Cases

All October quotas for air-dropped and air-landed shipments were completed. Due to the fact that approximately 24,000 people are harvesting their rice crop it will be possible to reduce the November rice air-drops by 410 metric tons. These refugees will be picked up again on the air-drop schedule within the next four months because their rice crop will not carry them for more than four months. All commodities for Ban Xon (LS-272) were delivered by surface shipment in October.

**ATTACHMENT:**

Monthly Recap of Refugee Relief and Resettlement  
Status Report for October, 1970

ORA:JWMacQueen:bms:11-14-70



MONTHLY REGAP  
REFUGEE RELIEF AND RESETTLEMENT  
STATUS REPORT AS OF OCTOBER 31, 1970

MR I	Refugees Last Month	Refugeesq Current Month	Total Mean Change	Ethnic Percent	Refs. Receiving Re/Hab Assistance From October 15th	REMARKS
B.H.S.	24,908	25,497	+ 589	LT-40; LU-30 E-Kaw-20; Gooy-10	2,470	BHS - Increase due to small, scattered refugee moves and persons requiring partial support L.P. - 212 new refugees during Oct from Nam Ou area. Decrease result of post-harvest refugee self-sufficiency. SYBY - Increase due to unreported dependent support and eligibility review.
L.P.	23,122	17,214	-5,908	LT-32; LU-30; Meo-29 Lao-21	5,967	
SYBY	5,070	6,365	+1,295	Phai-37; Meo-33; LT-13 LU-12; Lao-4	-	
MR II						
N.Rim PDJ	30,157	24,185	-5,972	Meo-70; LT-30	24,182	Decrease in total due to attainment of self-sufficiency following rice harvest.
SE Rim PDJ	21,670	14,397	-7,273			
Central 272	116,152	105,215	-10,937			
MR III						
THAKHEK	2,512	2,519	+ 7	Lao	-	No significant refugee activity.
SVKT	2,931	2,931	-	Lao-75; Phu Thai-15 LT-10	-	
MR IV						
PAKSE	2,080	2,080	-	Lao	1,880	A small number of refugees arrived in Pakse from Saravane and in Sithandone Province.
ATTOPEU	507	507	-	Lao	-	
SARAVANE	8,361	8,386	+ 25	Lao-75; LT-25	-	
MR V						
VTE Plain	25,972	25,940	- 32	Lao	-	Aside from movements noted in the weekly report of October 30th, and a group of villagers near Paksane requiring partial support, there was no refugee activity during October, 1970.
Paksane	8,421	7,757	- 664	Lao-80; LT-15 Meo-5	-	
Vang Vieng				Lao-85; Meo-8		
M. Kassy	4,201	4,201	-	LT-6; Yao-1	-	
TOTALS	276,064	247,194	-28,870		34,499	

Ernie Ruhn

OFFICE MEMORANDUM

UNITED STATES GOVERNMENT

TO: Mr. Charles A. Mann, Director      DATE: November 20, 1970  
FROM: John W. MacQueen, AD/RA *John W. MacQueen*  
SUBJECT: Weekly Refugee Status Report - November 20, 1970

The focal point of refugee activity during the week has been the Hong Sa area, where refugees arrived from an area NE of Hong Sa, south of the Mekong. It is possible that in the near future more refugees will come from this area which is under PL/NVA control. It is also probable that additional refugees will come out of the Ban Done (LS-28) area. The first group to do so arrived in Paksane after transiting Pak Mang (UF 7382).

DIST: OD, DD, ADFO, ADM, ADPE, EDJ, FHD, AFMA, USIS, EMB/CON, EMB/POL,  
AC/BBZ, AC/LP, AC/Pakse, AC/SVKT, AC/VIE, AC/XK, AD/RA, AC/SYBY,  
CR-3

ORA:JLW *JLW* :bms:11-20-70



refugees  
REFUGEE RELIEF AND RESETTLEMENT  
STATUS REPORT AS OF NOVEMBER 20, 1970

MR I	Refugees Previous Week	Refugees Current Week	Total Mean Change	Ethnic Percent	*Refs. Receiving Re/Hab Assistance From October 15th	REMARKS
B.H.S.	23,044	23,095	+ 51	LT-40; LU-30 E-Kaw-20; Gogey-10	2,470	6 Lao refugees ARR Hong Sa from Pakbeng; 36 Thai refugees ARR Hong Sa from Ban Houei Hia (QB-8192) on Nov 11th. 9 Thai Refs from same village ARR on Nov 12th.
L.P.	17,214	17,214	-	LT-32; LU-30 Meo-29; Lao-21	5,967	
SYBY	6,397	6,397	-	Phai-37; Meo-33 LT-13; LU-12; Lao-4	-	
MR II						
N. Rim PDJ	24,185	24,185	-	Meo-70; LT-30	-	No changes.
SE Rim PDJ	14,397	14,397	-		24,182	
Central 272	105,215	105,215	-		-	
MR III						
THAKHEK	2,519	943	-1,576	Lao	1,576	1,576 refugees have become self-sufficient and do not require further subsistence support.
SUKT	2,931	2,931	-	Lao-75; Phu Thai-15 LT-10	-	
MR IV						
Pakse	9,493	9,570	+ 77	Lao	1,880	6 Refs from Don Keu (KC 5131), Saravane, arrived Pakse; 71 Refs arrived Khong Island from Ban Kei and Tak Bet.
MR V						
VTE Plain	25,945	25,945	-	Lao	-	129 of the Ban Done (LS-28) refugees reported arriving Pak Mang on October 30th have arrived at Paksane and have been relocated temporarily at Ban Houei Siat.
Paksane	7,915	7,915	-	Lao-80; LT-15 Meo-5	-	
Vang Vieng				Lao-85; Meo-8	-	
M. Kassy	4,201	4,201	-	LT-6; Yao-1	-	
TOTALS	242,456	242,008	-1,448		36,065	*Note: These refugees are no longer receiving rice, however, they are receiving other rehabilitation support.

Mr. Gordon B. Ramsey, AD/FE

November 27, 1970

John W. MacQueen, AD/RA

Briefing Documentation covering period prior to and after the evacuation of the Plain of Jars (PDJ)

Liberation of the Plain of Jars and Summary of Events Leading to the Evacuation of the Plain of Jars' Refugees

After the evacuation of Muong Soui by the Neutralists in late June of 1969, Major General Vang Pao launched operation "Off Balance", an offensive operation with the primary objective being the recapture of Muong Soui. By July 7, 1969 operation "Off Balance" had come to a virtual halt in the face of increasing enemy resistance. On July 14, 1969 Maj Gen Vang Pao discontinued the operation due to a strong enemy counter-attack against government positions south and southwest of Muong Soui.

At this point, with the morale of Vang Pao's forces at a low ebb and with enemy troops occupying Muong Soui and threatening the highway 7 and 13 junction, the situation was bleak indeed. The only feasible course of action left was to interdict the enemy lines of communication by conducting ground spoiling operations in the enemy's rear, as had been done so successfully in March of 1969. Remembering the enemy reaction to the March 1969 operation in which he drew off forces to



protect the rear areas, Gen Vang Pao conceived a plan to cut Route 7 with ground forces while making maximum use of air to assist in the operation. The interdiction, named operation "About Face" was successful and the enemy began to pull back some forces to eliminate the block. In conjunction with the interdiction and to add credibility to the operation Gen Vang Pao simultaneously pushed forward ground elements located at the southeastern perimeter of the Plain of Jars (PDJ) to place additional pressure against the enemy. This operation proved successful beyond all expectations, and these RIG elements surged forward against only light or sporadic enemy resistance and began to seize large areas of real estate while the enemy hastily withdrew. Assisted by the weather, which created mires out of the enemy line of communication and effective air support against enemy supplies and ground elements, only minimal supplies were able to trickle forward to the enemy front line elements at Muong Soui. As a consequence, with food short, and threatened with an envelopment from the southeast, the enemy forces at Muong Soui withdrew through the hills north and west of the PDJ and this key installation fell by default.

By August 29, 1969, all initial objectives of "About Face" in the southern PDJ were taken. Maj Gen Vang Pao somewhat surprised at the lack of resistance, decided to push deeper into the PDJ. Patrols from Phou Nok Kok (UG 3969) had pushed out to the edge of Ban Ban Town. By September 13, 1969 Vang Pao had seized all of the PDJ, Xieng Khouangville, and had captured large quantities of war materials, including PT-76 tanks and 85mm guns. By September 19, 1969, after the rapid advance through the PDJ against light enemy resistance, enemy opposition stiffened along the hill fringe area to the north and northeast of the PDJ. It was anticipated (correctly) that enemy forces would strongly defend these areas. By the end of September 1969, operation "About Face" had, for all intents and purpose, reached the farthest limits of advance; however, all forward momentum did not stop until December 1969.

During the month of September at the height of the offensive, refugees liberated by the advancing RIG troops were assembled in the vicinity of Lat Sen (Site 276) and then because of the uncertain security conditions on the PDJ at that time, were ferried, mostly by helicopter to Site 72 (Tan Tam Bleung). Living conditions for these refugees at Site 72 were difficult at best and overcrowded with over



6,000 refugees. The supply of drinking water became a problem which was not solved until 2,000 meters of plastic pipe was flown in to pipe water from a source more than 2 kilometers away. The location offered one thing however, a safe haven from the dangers of military action and threath of reprisals by the PL/NV.

The refugees coming under the control of the RIG during the PDJ offensive were all ethnic Lao and although the forces under Gen Vang Pao's Command were a composite of Meo, SGU battalions and F.A.R. battalions, the General wisely used the F.A.R. battalions in the van of the attacking force which gave the effect of Lao liberating Lao.

During late September and early October refugees continued to enter the areas under control of Government forces. They came in small groups and sometimes entire villages. On occasions only one person, usually a girl, the daughter of a Nai Kong or village official would appear at a Government forward outpost or intercept a patrol on the trail. This initial contact with friendly forces would inevitably lead to a large group of refugees awaiting word that it was safe for them to move into areas under control of the RIG. In all, more than 8,000 refugees came under Government control during this period adding to the 6,000 refugees already moved to Site 72.

Refugee relief operations on the Plain of Jars continued but it was not until after October 15th that Gen Vang Pao felt that security conditions in the area were such that Lao civil authorities and refugee workers could begin an organized settlement program for the refugees on the Plain of Jars. Four relocation sites were selected:

1. Lat Khai (Site 280)
2. Lat Sene (Site 276)
3. Si Siong Mai (Site 277)
4. Muong Phong (Site 106)

Most of the refugees on the Plain of Jars at that time were settled in these four major areas. It is estimated that there were approximately 15,000 refugees in all.

During late October 1969 and throughout the months of November and December Lao civil authorities, Social Welfare workers and USAID refugee relief officers worked constantly to insure that the refugees on the Plain had sufficient food, clothing, shelter and the basic necessities of life. Chao Saykham Saignavong, Chao Khoueng (Governor) of Xieng Khouang Province took personal charge of the refugee assistance program the U.S. Government support was coordinated by Edgar M. "Pop" Buell.



Much progress was made. Schools and dispensaries were completed in the relocation sites; vegetable gardens planted; a rice distribution system established. As November and December are harvest months for rice, transportation was provided to refugees where it was possible for them to return to their rice fields to harvest their rice. It is estimated that more than 200 tons of paddy rice was harvested in this manner.

Late October and early November signified the beginning of the dry season, with improved lines of overland communication. A buildup of heavy convey traffic was noted on Route 7 east of Ban Ban Town. Significant troop movements by foot were also observed leading into the Xieng Khouangville Valley from the east in the vicinity of Ban Bouac (UG 5932).

The buildup of enemy forces was becoming ominous and the possibility of a major enemy attack imminent.

Following a series probing attacks a major enemy effort was staged against Phu Nok Kok (UG 3969), code named "Black Lion". This was a key terrain feature, overlooking Route 7 and guarding the eastern approaches to the PDJ. "Black Lion" fell on January 12, 1970 following a series of allout attacks. The

enemy paid the price for Phu Nok Kok (BL) in exceptionally heavy casualties and it was apparent to Gen Vang Pao and other key officers of the RLG Army that the available Government forces would be unable to successfully defend the PDJ. After the loss of Phu Nok Kok (BL) came Mong Pet (UG 3163) the key junction of Route 7 and 71, the doorway to Mbuang Kassy.

It was at this point that serious talks began among senior Lao officials regarding the possibility of evacuating the refugees from the PDJ. Discussions then began between RLG and U.S. Government officials regarding this possibility. USAID Director Charles A. Mann, Deputy Chief of Mission Monteagle Stearns and other USAID officials visited the PDJ on January 23rd and 24th, meeting with Gen Vang Pao and Chao Saykham Saigavong and were briefed on the situation and heard recommendations by these two key Lao officials.

On January 27, 1970 Ambassador Godley and USAID Director Mann met with appropriate RLG officials in Vientiane and informed them that the decision to evacuate the PDJ refugees was one only the Lao Government could make but offered U.S. assistance if the decision was made to move the refugees. At the same time the Ambassador and the USAID Director made it clear that the U.S. Government



considered it incumbent on RLG to leave choice to move off PDJ up to refugees (see VTE 0613, January 27, 1970).

If the decision was made to move the refugees willing to relocate, U.S. assistance would be in the form of airlift and continued subsistence support.

More detailed planning followed between USAID Refugee Relief Officers, RLG Ministry of Social Welfare officials, Chao Khoueng of Vientiane Province, senior police and Lao military officers. Air strips were reconnoitered in view of possible use of C-130 aircraft and relocation sites selected at this point however, no formal requests for U.S. assistance had been made.

Prime Minister Souvanna Phouma informed Ambassador Godley on the night of January 28, 1970 that the RLG had decided to move those refugees who choose to go from the PDJ to Vientiane Province and that an official request for U.S. assistance would follow.

The formal request for U.S. assistance was in the form of a letter from the RLG Secretary of State for Social Welfare, Mr. Keo Viphakone to USAID Director Charles A. Mann. (See attached letter and reply from Director Mann.)

Following this, detailed planning was completed. (See attached Memoranda of Conversations and planning documents.) RIG personnel to handle the evacuation were to move into place by February 3, 1970 and the airlift to begin on February 4, 1970.

RIG planning and coordination for the move was exceptionally well executed.

U.S. participation in the move was limited to that necessary to coordinate the arrival and departure of aircraft.

Chao Saykham and an exceptionally well qualified staff of five Chao Mungs (District Chiefs) and other Provincial officials undertook the task of briefing the refugees on the proposed evacuation and informing them that leaving their home area was on a strictly voluntary basis.

Almost without exception the refugee volunteered to be evacuated to the Vientiane Plain. In retrospect they had made this decision several months previous when they had refused an offer to remain under the control of PL/NVA and had streamed into areas liberated by friendly RIG forces.



The evacuation began on February 4, 1970 and was completed on February 10, 1970.

\_\_\_\_\_ refugees were moved. It was highly successful and was considered an outstanding example of cooperation and coordination of all agencies of the NIG and private Lao relief organizations. It was truly the Lao taking care of the Lao.

ORA:HWBrady:bms:11-27-70

Wkyns ✓  
Erml

OFFICE MEMORANDUM

UNITED STATES GOVERNMENT

TO: Mr. Charles A. Mann, Director      DATE: November 27, 1970  
FROM: John W. MacQueen, AD/RA *John W. MacQueen*  
SUBJECT: Weekly Refugee Status Report - November 27, 1970

Refugees from the Ban Done (IS-28) area who went to Pak Mang have, for the most part, moved to Paksane. A group of 150 villagers located at Sop Thoo (UF 0765) and Korn Tao (VF 0962) will move to Paksane on a space available basis via P.A.R. helicopters. As these people are moved and begin to receive rice they will be included in the Paksane totals.

Attapeu refugees arrived in Pakse following the enemy capture of PS-38 on the eastern edge of the Bolovens Plateau.

TOTAL REFUGEES: 279,583

		<u>Percent of Total</u>
Total Refugees Receiving Rice Support	242,565	86.7%
Total Refugees Receiving rehabilitation support	37,018	13.3%
Total Refugees in Relocation Project Areas	37,852	13.5%

DIST: OD, DD, ADFO, ADM, ADPE, EDU, FID, ARMA, USIS, EMB/CON, EMB/POL, AC/BHS, AC/LP, AC/Pakse, AC/SVKT, AC/VTE, AC/XK, AD/RA, AC/SYBY  
Cak-3; Lao Desk Officer, AID/W (3)

ORA:FCBenson:bms:11-27-70

Clearance: ORA:JWilliamson *JW*



REFUGEE RELIEF AND RESETTLEMENT  
STATUS REPORT AS OF NOVEMBER 27, 1970

MR I	Refs Receiving Rice Previous Week	Refs Receiving Rice Current Week	Total Mean Change	Ethnic Percent	**Refs Receiving Re/Hab Assistance From October 15th	REMARKS
B.H.S.	23,095	23,095	-	LT-40; LU-30; Gooney-10 E-Kaw-20	2,470	Changes in L.P. and SYBY following eligibility review. 68 Meo refugees ARR Nam Hia (QB 6408) from Khoun Xong (QA 9853).
L.P.	17,214	18,587	+1,373	LT-33; Lao-25; LU-22; Meo-20	5,967	
SYBY	6,397	6,476	+ 79	Meo-43; Phai-37; LU-10; Other-9	-	
MR II						
N.Rim PDJ	24,185	24,563	-	Meo-70; LT-30	-	No change.
SE Rim PDJ	14,397	12,389	-		24,182	
Central 272	105,215	106,845	-		-	
MR III						
THAKHEK	943	-	- 943	Lao	2,519	The balance of the Thakhek Refs have become self-sufficient, & no longer require subsistence support.
*SVKT	2,931	2,931	-	Lao-75; Phu Thai-15 LT-10	-	
MR IV						
*PAKSE	8,928	8,978	+ 50	Lao	1,880	19 Refs from Saravane, & 31 from Attapeu ARR Pakse. The No. of Refs receiving rice at Khong Island has been fixed at 642.
KHONG	642	642	-	-	-	
MR V						
*VTE Plain	25,945	25,943	- 2	Lao	-	126 Refs reported in the Nov 26th Weekly Report as having arrived in Pak Mang from the LS-28 area have arrived at Ban Houei Siat, Paksane.
Paksane	7,915	7,915	-	Lao-80; LT-15 Meo-5	-	
Vang Vieng				Lao-85; Meo-8		
M. Kassy	4,201	4,201	-	LT-6; Yao-1	-	
TOTALS:	242,008	242,565	+ 557		37,018	

Total Oct 15th: 275,994  
Total Aug 31st: 258,045

\* Relocation Project Areas  
\*\*These refugees are no longer receiving rice; however, they are receiving other rehabilitation support.

TO: Mr. J. L. Williamson, Acting AD/RA      DATE: December 7, 1970

FROM: Roger G. *Scrivens*, Food for Peace Officer, ORA

SUBJECT: November Monthly Report

I. PL 480 Title II Commodity Movement

During the reporting period partial shipments of the first and second orders of corn soya milk (CSM), wheat soya blend (WSB), vegetable oil and bulgur have reached Vientiane. The two major items of Transfer Authorization (TA) 0606 (Refugee Feeding) wheat flour and cornmeal are scheduled to arrive at the port of Bangkok during December. In kilos we have thus far received 121,036 of CSM, 77,769 of WSB, 283,894 of Vegetable oil and 95,637 of Bulgur. With the recent acquisition of the 555 warehouse at Km-14 our immediate storage problem was solved.

Office of Refugee Affairs, Food for Peace (ORA/FFP) in cooperation with the Ministry of Social Welfare is in process of determining the desirability of increasing the delivery period of some food items. This would be especially true of the 4,000 metric tons (MT) of wheat flour scheduled for FY 71 delivery. The time required to establish a noodle processing operation and to process the flour into noodles may be greater than the shelf life of the flour even under most favorable storage conditions. Stepped up bread production would not appreciably alter the situation.

II. PL 480 Title II Sales or Exchanges

There has been some concern over the disclosure that the Title II refugee program does not contain a provision for sale or exchange, including payment in kind, of any PL 480 commodity. Shortly after my arrival at post a message was sent to AID/W requesting clarification and authorization to use PL 480 wheat flour as payment in kind for fabrication of flour into noodles. AID/W replied by citing the applicable M.O.'s that preclude this type of exchange.

III. Noodle Production

During this reporting period temporary funding in a limited amount has been obtained which will permit some exploratory processing of flour, WSB and CSM into noodles and bread. Some action will be required to establish a source of funds which will permit the large scale production of noodles. We estimate that production must reach a minimum of 10 tons of dry noodles per day.



Preliminary tests adding WSB to the basic noodle mix has encouraged us to believe that this added source of protein can be introduced into the refugee diet in the form of dried noodles. Various quantities of WSB ranging from zero to 50% have been added to all purpose flour. These noodles have been tested on a limited scale and indications are that the 20 to 30 percent WSB noodle mix is quite acceptable. Noodles with WSB concentrations above 30 percent tend to become sticky when cooked and are noticeably less palatable than the lower level WSB noodles. During the next reporting period substantial quantities of WSB noodles will be produced and distributed to refugees to obtain a more accurate idea of the feasibility of WSB as an additive to flour noodles.

IV. PL 480 Title II Livestock Project

AID/W has responded to the original PROP submitted in September and has neither accepted nor rejected the proposal. They have requested additional information which is being supplied in a message being drafted jointly by AGR/ORA.

V Refugee Clothing Project

Action has been taken to reestablish clothing manufacture using PL 480 cloth in Ban Houei Sai and to establish a new program with the Southern Weavers Association in Pakse. We expect that these two programs will provide clothing to meet the requirements of their respective areas and that a larger project in Vientiane will supply the refugee clothing needs for all other areas.

DIST:

ORA Monthly Report

FFP

C&R-3

ORA:FFP:RGS:pro:ls:bms:12-7-70

Eric

OFFICE MEMORANDUM

UNITED STATES GOVERNMENT

TO: Mr. Charles A. Mann, Director      DATE: December 7, 1970

FROM: Jack L. Williamsen, Acting AD/RA

SUBJECT: Weekly Refugee Status Report - December 4, 1970

Aside from an increased flow of refugees into Paksane from eastern Borikhane Province, there have been no significant increases in the total number of refugees.

As yet there have been no indications from Luang Prabang that refugees have been generated as a result of recent enemy initiatives north of Pak Ou.

TOTAL REFUGEES: 280,214

		<u>Percent of Total</u>
Total Refugees Receiving Support	243,196	86.7
Total Refugees Receiving Rehabilitation Support	37,026	13.3
Total Refugees in Relocation Project Areas	37,852	13.5

DIST: OD, DD, AD/FO, AD/M, AD/FE, PRO, EDU, HD, ARMA, USIS, EMB/CON, EMB/POL  
 AC/BHS, AC/LP, AC/PAKSE, AC/SVKT, AC/SYBY, AC/VTE, AC/XK, AD/RA, C&R-3  
 Lao Desk Officer, AID/W, (3)

ORA:FCBenson:bms:12-7-70



REFUGEE RELIEF AND RESETTLEMENT  
STATUS REPORT AS OF DECEMBER 4, 1970

MR I	Refs Receiving Rice Previous Week	Refs Receiving Rice Current Week	Total Mean Change	Ethnic Percent	**Refs Receiving RE/HAB Assistance From October 15th	REMARKS
B.H.S.	23,095	23,095	-	LT-40; LU-30; Gooney-10 E-Kaw-20	2,470	No changes.
L P.	18 587	18 587	+1 373	LT-33; Lao-25; Lu-22 Meo-22	5,967	
SYBY	6,476	6,476	+ 79	Meo-43; Phai-37 LU-10; Other-9	-	
MR II						
N Rim PDJ	24 563	24 563	-	Meo-70; LT-30	24,182	No changes.
SE Rim PDJ	12 389	12,389	-			
Central 272	106,845	106,845	-			
MR III						
THAKHEK	-	36	+ 36	Lao	2,519	36 refugees arrived from Kham Keut area. A survey team will be dispatched in near future to evaluate status of refugee groups.
*SVKT	2 931	2,931	-	Lao-75; Phu Thai-15 LT-10	-	
MR IV						
*PAKSE	8,978	8,986	+ 8	Lao	1,880	8 people escaped from Saravane area.
KHONG	642	642	-	-	-	
MR V						
*VTE Plain	25 943	25 943	- 2	Lao	-	277 refugees from Soptho and Korn Tao (UF 0765) at GM-17. 310 refugees arrived Houei Siat from Pak Mang.
PAKSANE	7 915	8 502	+ 587	Lao-80; LT-15 Meo-5	-	
Vang Vieng M Kassy	4 201	4 201	-	Lao-85; Meo-8 LT-6; Yao-1	-	
TOTALS:	242 565	243,196	+ 631		37,018	

Total Oct 15th: 275 994  
Total Aug 31st: 258 045

\*Relocation Project Areas.  
\*\* These refugees are no longer receiving rice; however they are receiving other rehabilitation support.

## OFFICE MEMORANDUM

Ae/BHS  
Ernie  
UNITED STATES GOVERNMENT

TO: Mr. Charles A. Mann, Director

DATE: December 8, 1970

FROM: Jack L. Williamson, Acting AD/RA

SUBJECT: Office of Refugee Affairs Monthly Report - November, 1970

GENERAL

1. Briefing materials were prepared for Mr. Roderic L. O'Connor Assistant Administrator, AID/East Asia. Arrangements were made for key Royal Lao Government (RLG) officials to accompany Mr. O'Connor on his inspection of refugee areas.

2. Concurrent with Mr. O'Connor's trip, Mr. Robert Thompson, AID/Lao Desk Officer was given an orientation of the refugee program and visited refugee areas to gain insights on the actual situation.

3. Refugee Movements

The stable trend of October continued. Small groups of people were able to escape from communist controlled areas either on their own or during the confusion of military activity.

Note that some 50,000 refugees have become self-sufficient and are no longer receiving rice support. Surveys of rice harvests are yet to be completed for Vientiane Plains, Vang Vieng and Sayaboury.

RESETTLEMENT1. Vientiane Plain

With the advent of the dry season and the availability of the Bell 2-man helicopter the land classification and soil survey being conducted by Mr. Stanley E. Snyder of the Agriculture Division is proceeding in good order. Land classification field work and laboratory test completed and final reports written on three refugee resettlement areas in the Vientiane Plain. These are:

Nong Sa	1,377 hectares
Tha Ngon	5,570 "
Phone Sai	2,440 "

The Ministry of Social Welfare is now planning new village layouts utilizing the land classification maps in these three areas. Additionally a new list of areas in order of priority has been forwarded to AGR for Mr. Snyder to continue his work. These new priorities are:



- a. The Dong Kalume Resettlement Reserve (Area 5) and the areas of the Dong Kalume Plain Development project area (proposed).
- b. The Ban Keun Resettlement Reserve (Area 3).
- c. The Ban Veun Kham Resettlement Reserve (Area 3) which was formerly the area reserved for the French Agriculture School north of Tha Ngon.
- d. The Ban Hat Deua Resettlement Reserve located near Ban Talat.

Additionally, in coordination with the Director of Resettlement, Ministry of Social Welfare priorities have been established with the Public Works Division for road construction and land clearing by the two complements of Public Works Division heavy equipment.

Summary of work in progress as follows:

Area No. 1, Hat Deua Resettlement Reserve. Irrigation has completed topography maps of parts of this reserve. Social Welfare's bulldozer is clearing village sites and tractors are developing garden plots. Access is utilizing Japanese constructed road.

Area No. 2, Ban Keun Resettlement Reserve. Survey work and soil classification is scheduled for December. Tractors are working on vegetable garden plots. Bulldozer is scheduled to clear village sites.

Area No. 3, Tha Ngon Resettlement Reserve. Complement No. 2 under George W. McClatchey, FWD will construct a 9.5 km road in the Tha Ngon area; clear 6 meters for new villages; construct dikes and improve drains within the area. A promising land reclamation project may open up approximately 1,000 hectares of land. Surveys will need to be completed.

Area No. 4, Phone Sai Resettlement Reserve. Equipment complement No. 1 under Paul M. Rosal will construct a STOL strip at Ban Phone Sai and a 7 kilometer road in the area, plus a 4 kilometer road from Ban Vang Pho to Dong Kalume. One village site cleared. Three more to be surveyed.

Area No. 5, Dong Kalume Resettlement Reserve. Work to be tied into Agriculture Division's Dong Kalume Development Project.

Area No. 6, Ban Na Tham Resettlement Reserve. Access road from previous project utilized. Survey work scheduled for first of year.

Area No. 7, Nong Sa Resettlement Reserve. Land classification has been completed. Office of Refugee Affairs survey crews are surveying village sites. A tractor is assisting in clearing of village sites.

2. Seno Relocation

The Seno project is proceeding on schedule. All village streets and roads are complete. Reservoir dam No.1 is complete. Reservoir No. 3 will be complete in early December. Approximately 400 hectares of farm lots have been surveyed and staked. Distribution to villagers will be made in late December or early January in coordination with RLG Khoueng and Ministry of Social Welfare officials.

Houei Nam Phak

Clearing of village site No. 2 is underway. The survey team is involved in laying out a series of fish ponds in the project area and survey farm lots in the already cleared area. As soon as village site No. 2 is cleared they will lay out the home lots. Water pumps have been provided to refugees in the camp site areas to provide water for vegetables during the dry season.

Xieng Khouang

Approval for a modest livestock program in Xieng Khouang Province was approved. This is a start on a base for building up livestock in these refugee areas.

PERSONNEL

Laurence J. Berger, (Personal Service Contract) entered on duty on November 6, 1970 and is assigned to the Xieng Khouang Province as Operations Officer.

Hugh W. Brady, Resettlement Officer returned from special annual leave in the U.S. on November 7, 1970.

Royal Lao Government Ministry of Social Welfare Province Chiefs were conducted on a tour of the air facilities at Wattay Airport and the USAID Supply Management Branch on November 18, 1970. This orientation was a part of a short training program to broaden the province field workers' understanding of complex efforts involved in support of refugee programs. Office of Refugee Affairs extends thanks to the staff of Air America and Supply Management Branch for their cooperation and efforts in conducting the tour.

LOGISTICS AND SUPPLY

Foodstuffs and supplies were moved to the following locations:

IS-272	914.0 MT (includes roofing sheets)
Luang Prabang	105.5 "
Sayaboury	100.1 "
Paksane	100.0 "
Vientiane Area	401.2 "
ATOG	<u>1,819.8 "</u>
Total	<u>3,440.6 MT</u>



## Air and surface deliveries were made from:

Ban Houei Sai

Air-dropped	Rice	102.0 MT
Air-landed	Rice	288.5 MT
Truck	Rice	44.0 MT
River	Rice	46.0 MT
Combined transpor- tation	Salt	20.8 MT
Combined Transpor- tation	Protein	25.7 MT
Total		<u>527.0 MT</u>

Vientiane

Air-dropped	Rice	1,272.9 MT
Air-dropped	Protein-Rice	418.6 MT
Air-landed	Rice	268.7 MT
Air-landed	Protein	27.8 MT
Air-landed	Salt	13.2 MT
Total		<u>2,001.2 MT</u>

The rice contract with ADO at Paksane was cancelled in November due to the contractor's inability to deliver. The rice requirement is presently being sent from Vientiane.

MONTHLY REFUGEE RECAP

Attached is our recap for the month of November, 1970. During November 1,550 refugees have left enemy controlled areas in Laos. This brings the total number of refugees who have received food support at one time or another during 1970 to 282,526. Of this number, 230,096 are currently receiving full subsistence support, the balance (52,430) have become self-sufficient during the past two months following rice harvest, but continue to receive assistance other than rice.

Total Refugees: 282,526

		<u>Percent of Total</u>
Total Refugees Receiving food support	230,096	81.3
Total Refugees Receiving rehabilitation support	52,430	18.7
Total Refugees in Relocation Project Areas	37,852	13.4

## Attachment:

Monthly Recap and FFP Report

ORA:JWWilliamson:bms:12-8-70

cc: AID/w Lao Desk (3)

C&R-3

RECAPITULATION  
REFUGEE RELIEF AND RESETTLEMENT  
STATUS REPORT FOR NOVEMBER 1970

	Refs Receiving Rice Previous Month	Refs Receiving Rice Current Month	Total Mean Change	Ethnic Percent	**Refs Receiving Re/Hab Assistance From October 15th
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REMARKS

B.H.S.	25,497	18,081	-7,416	LT-40; LU-30; Goey-10 E-Kaw-20	7,886	BHS: 131 new refs ARR BHS area. 7,866 refs and villagers receiving partial support have become self-sufficient. L.P.: Increase following eligibility review. SYBY: 100 new refs ARR Sayaboury during November.
L.P.	17,214	18,587	+1,373	LT-33; Lao-25; Lu-22 Meo-22	5,967	
SYBY	6,365	6,476	+ 111	Meo-43; Phai-37 LU-10; Other-9	-	
III						
SE Rim PDJ	24,185	22,833	-1,352	Meo-70; LT-30	1,997	Figures indicate by area the distribution of refugees and the total number that have become self-sufficient, but continue to receive rehabilitation support.
SE Rim PDJ	14,397	9,950	-4,447		4,211	
Central 272	105,215	102,928	-2,287		27,990	
IV						
THAKHEK	2,519	36	-2,483	Lao	2,519	Thakhek: 36 new refugees ARR Thakhek. 2,519 refugees have become self-sufficient.
SVKI	2,931	2,931	-	Lao-75; Phu Thai-15 LT-10	-	
V						
PAKSE	10,402	8,986	-1,416	Lao	1,880	Pakse: 1,880 Saravane and Attoupeu Refs have become self-sufficient. 464 Refs ARR Pakse. 71 Refs ARR Khong.
Khong	571	642	+ 71	-	-	
VI						
VIE Plain	25,940	25,943	+ 3	Lao	-	Paksane: 745 refugees arrived Paksane area from northern Khammouane Province.
Paksane	7,757	8,502	+ 745	Lao-80; LT-15 Meo-5	-	
M. KASSY	4,201	4,201	-	Lao-85; Meo-8 LT-6 Yao-1	-	
TOTALS :	247,194	230,096	-17,098		52,430	

\*Relocation Project Areas.

\*\* These refugees are no longer receiving rice; however, they are receiving other rehabilitation support.

Oct 15	275,994	High CY 70
July 1	248,608	Low CY 70
Sept	208,515	High CY 69
June	181,526	Low CY 69



*Emie*

OFFICE MEMORANDUM

UNITED STATES GOVERNMENT

TO: Mr. Charles A. Mann, Director

DATE: December 11, 1970

FROM: Jack L. Williamson, Acting AD/RA

*JLW*

SUBJECT: Weekly Refugee Status Report - December 11, 1970

Recent enemy offensive activity north of Pak Ou in Luang Prabang Province has precipitated considerable confusion in refugee and non-refugee villages in that area. No population movements have taken place as yet, however, as RIG officials are working to restore order.

Pakse reports a sizeable influx of refugees escaping from enemy controlled areas near Saravane and Lao Ngam. Groups of Muong Moc (IS-46) refugees are reportedly moving in the area of Ban Thasi (IS-61). Details are unavailable.

TOTAL REFUGEES: 282,687

		<u>Percentage of Total</u>
Total Refugees receiving food support	230,257	81.3
Total Refugees receiving rehabilitation support	52,430	18.7
Total Refugees in Relocation Project Areas	38,019	13.4

DIST: OD, DD, AD/FO, AD/M, AD/PE, AD/RA, EDU, PRO, PHD, ARMA, USIS, EMB/CON, EMB/FOL, Lao Desk Officer (3), C&R-3, AC/BHS, AC/L.P., AC/Pakse, AC/SVKT, AC/SYBY, AC/VTE, AC/XK

ORA:FC<sup>113</sup>enson:bms:12-11-70

REFUGEE RELIEF AND RESETTLEMENT  
STATUS REPORT AS OF DECEMBER 11, 1970

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I	Refs Receiving Rice Previous Week	Refs Receiving Rice Current Week	Total Mean Change	Ethnic Percent	**Refs Receiving Re/Hab Assistance From October 15th	REMARKS
B.H.S.	18,081	18,081	-	LT-40; LU-30; Goocay-10 E-Kaw-20	7,886	
L.P.	18,587	18,587	-	LT-33; Lao-25; Lu-22 Meo-22	5,967	No changes.
STBY	6,476	6,476	-	Meo-43; Phai-37 LU-10; Other-9	-	
II						
N. Rim PDJ	22,833	22,833	-		1,997	
SE Rim PDJ	9,950	9,950	-	Meo-70; LT-30	4,211	No changes.
Central 272	102,928	102,928	-		27,990	
III						
THAKHEK	36	38	+ 2	Lao	2,519	Two refugees arrived Thakhek from Muong Hin Boun and Muong Kham Keut.
*SVKT	2,931	2,931	-	Lao-75; Phu Thai-15 LT-10	-	
IV						
*PAKSE	8,986	9,144	+ 158	Lao	1,880	158 Refugees arrived Pakse and Khong Sedone from the Nong Boua and Lao Ngam areas.
KHONG	642	642	-	-	-	
V						
*VTE Plain	25,943	25,944	+ 1	Lao	-	15 refugee families reported by Paksane to be located at VF-1261. Will not be included in totals until further details available.
PAKSANE	8,502	8,502	-	Lao-80; LT-15 Meo-5		
VANG VLENG				Lao-85; Meo-8		
M. KASSY	4,201	4,201	-	LT-6; Yao-1		
TOTALS:	230,096	230,257	+ 161	-	52,430	

Total Oct 15th: 275,994  
Total Aug 31st: 258,045

\*Relocation Project Areas

\*\* These refugees are no longer receiving rice; however, they are receiving other rehabilitation support.

\*\*\* Re Monthly Recap for November 1970.



ERIC Kuhn BHS

OFFICE MEMORANDUM

UNITED STATES GOVERNMENT

TO: Mr. Charles A. Mann, Director DATE: December 18, 1970

FROM: John W. MacQueen, AD/RA *John W. MacQueen*

SUBJECT: Weekly Refugee Status Report - December 18, 1970

Aside from continued movement of refugees into Paksane (from western Kham Keut) and Pakse (from Saravane) there has been little refugee activity. To date there have been no reports of refugees entering Paksane from the Muong Moc (LS-46) area. There has been one report, however, of a group of approximately 1,200 Lao Theung refugees moving from Houei Sai (XB 4593 area) on the Bolovens Plateau to Paksong (XB 3378) following a military operation in the area. It is expected that these people will relocate in an area, as yet undetermined, west of Paksong.

TOTAL REFUGEES: 282,846

		<u>Percentage of Total</u>
Total refugees receiving food support	229,468	81.1
Total refugees receiving rehabilitation support	52,430	18.5
Total refugees in designated relocation project areas	38,019	13.4

DIST: OD, DD, AD/FO, AD/M, AD/PE, AD/RA, EDU, PHD, PRO, ARMA  
USIS, EMB/CON, EMB/POL, Lao Desk Officer, AID/W (3), C&R-3  
AC/BHS, AC/L.P., AC/Pakse, AC/SVKT, AC/SYBY, AC/VTE, AC/XK

ORA:FC<sup>FB</sup>Benson:bms:12-18-70  
Clearance: ORA:JLWilliamson:*JL*

REFUGEE RELIEF AND RESETTLEMENT  
STATUS REPORT AS OF DECEMBER 18, 1970

\*\*These refugees are no longer receiving rice;  
however, they are receiving other rehabili-  
tation support.

MR I	Refs. Receiving Rice previous Week	Refs Receiving Rice Current Week	Total Mean Change	Ethnic Percent	**Refs Receiving Re/Hab Assistance From Oct. 15th	REMARKS
B. H. S.	18,081	18,081	-	LT-40; LU-30; Goey-10 E-Kaw-20	7,956	No changes.
L. P.	18,587	18,587	-	LT-33; Lao-25; LU-22 Meo-22	5,967	
SYBY	6,476	6,476	-	Meo-43; Phai-37 LU-10; Other-9	-	
MR II						
N. Rim PDJ	22,833	22,833	-	)	1,997	Refugee movements in the Muong Moc (LS-46) area have not affected the total number of refu- gees being supported.
SE				)		
SE Rim PDJ	9,950	9,950	-	Meo-70; LT-30)	4,211	
Central 272	102,928	102,928	-	)	26,272	
MR III						
THAKHEK	38	38	-	Lao	2,519	No changes.
*SVKT	2,931	2,931	-	Lao-75; Phu Thai-15 LT-10	-	
MR IV						
*PAKSE	9,144	9,200	+ 56	Lao	1,880	56 refugees arrived Pakse from Saravane.
Sithandone	642	642	-	-	-	
MR V						
*VTE Plain	25,944	25,944	-	Lao		128 refs from VE 1261 & 7 refs from Vang Vieng Nhao, Kham Keut arrived Paksane. 32 Meo refs at Nong Daeng have moved to Sanakham, Vte. Prov. Refs at B. Koksane & B. Namone, V. V. have become self-sufficient.
Paksane	8,502	8,605	+ 103	Lao-80; LT-15 Meo-5		
Vang Vieng				Lao-85; Meo-8	948	
Muong Kassy	4,201	3,253	- 948	LT-6; Yao-1		
TOTALS:	230,257	229,268	- 789		51,750	* Relocation Project Areas
Total Oct 15th	275,994					
Total Aug 31st	258,045					



OFFICE MEMORANDUM

UNITED STATES GOVERNMENT

~~AC/B.H.S.~~  
① Ernie  
② Wayne

TO: Mr. Charles A. Mann, Director      DATE: Dec. 26, 1970  
FROM: John W. MacQueen, AD/RA *John MacQueen*  
SUBJECT: Weekly Refugee Status Report - December 26, 1970

Refugees are continuing to enter Paksane from the Ban Done (LS-28) area. It has been reported that an additional 600 or more Ban Done area refugees may be expected during the next few days. At this point it is not known whether or not this group will go to Paksane. The Thateng/Houei Sai (Pakse area) refugees which were reported in the cover letter of last week's refugee report have arrived at Paksong, where they will be relocated. Security continues to deteriorate in the Muong Moc (LS-46) - Muong Nham (LS-63) area, which contains an estimated 4-5 thousand civilians. All of the Vang Vieng - Muong Kassy refugees who were receiving food support have become self-sufficient following their harvest. It is probable, however, that many of them will require food support again during the coming months in light of poor rice harvest this year.

TOTAL REFUGEES 284,361

Total Refugees Receiving food support	224,144
Total Refugees Receiving rehabilitation support	58,589
Total Refugees in Designated relocation project areas	38,216

DIST: CD, DD, ADFO, ADM, ADPE, EDU, PHD, ARMA, USIS, EMB/CON, EMB/POL, AC/BHS, AC/LP, AC/Pakse, AC/SVKT, AC/VTE, AC/XK, AD/RA, AC/SYBY, C&R-3, Lao Desk Officer, AID/W (3)

ORA:FCBenson:mem:12-26-70

Clearance: ORA:JLWilliamson *JLWilliamson*

**REFUGEE RELIEF AND RESETTLEMENT  
STATUS REPORT AS OF DECEMBER 26, 1970**

\*\*These refugees are no longer receiving rice; however, they are receiving other rehabilitation support.

	Refs. Receiving Rice previous Week	Refs. Receiving Rice Current Week	Total Mean Change	Ethnic Percent	**Refs Receiving Re/Hab Assistance From Oct. 15th	REMARKS
<b>MR I</b>						
B. H. S.	18,081	18,229	+ 148	LT-40;LU-30;Gooy-10 E-Kaw-20	7,956	3 Leu from B. Na, Tasseng M. Sing (QD2246) to M. Morn (PC1858)
L. P.	18,587	18,587	-	LT-33;Lao-25;LU-22 Meo-22	5,967	104 Lao Theung from Nam Sing (QC3192) to Ban Sua Pai (QC2487). 41 Lao Theung from B. Kontalong (QC3494) to Ban Fang Eng (QC2798)
SYBY	6,476	6,476	-	Meo-43;Phai-37 LU-10;Other-9	-	
<b>MR II</b>						
N. Rim PDJ	22,833	22,833	-	)	1,997	Muong Moc (LS-46) area refugees are still in process of moving in search of safe havens.
SE	9,950	9,950	-	Meo-70;LT-30)	4,211	
SE Rim PDJ	9,950	9,950	-	)	26,272	
Central 272	102,928	102,928	-	)		
<b>MR III</b>						
THAKHEK	38	50	+ 12	Lao	2,519	12 Refs from B. Khok Pathone, M. Khammoua to B. Thadeua (VE9148)
SVKT	2,931	2,931	-	Lao-75;Phu Thai-15 LT-10	-	
<b>MR IV</b>						
PAKSE	9,200	6,667	-2533	Lao	5,466	60 Refs from Saravane to Pakse 10 Refs from Attopeu to Pakse. 983 Refs from Laongam-Thateng area to Houeisat, 7 Km NE of Paksong (Re:Dec 18 status report). 3,586 Saravane Refs have become self sufficient
Sithandone	642	642	-	-	-	
<b>MR V</b>						
VTE Plain	25,944	26,085	+ 141	Lao	-	141 new refugees from V. V. to Vte Plain-their status presently being investigated. 161 Refs from Khamkeut to Paksane. V. V. and Muong Kassy Refs have become self suff. but continue to receive rehab. assistance.
Paksane	8,605	8,766	+ 161	Lao-80;LT-15 Meo-5	-	
V. V. M. Kassy	3,253	-	- 3,253	Lao-85;Meo-8 LT-6;Yao-1	-4,201	
<b>TOTAL:</b>	<b>229,468</b>	<b>224,144</b>	<b>- 5,324</b>		<b>58,589</b>	
Total Oct 15th	275,994					*Relocation Project Areas
Total Aug 31st	258,045					



# REFUGEE FACTORS

1970

- 1.80 / month rice
- 1.80 / month air ?
- 1.00 medicine
- 2.50 / year commodities.

## I Probability A - FY70 + Probability A - FY71

	<u>Refugee Population</u>	
End - June, 1970	115,000	}
" July "	✓ 115,000	
" Aug "	✓ 115,000	
" Sept "	✓ 115,000	
" Oct "	✓ 115,000	
" Nov. "	✓ 110,000	
" Dec. "	✓ 95,000	
" Jan., 1971	✓ 75,000	
" Feb. "	✓ 75,000	
" March "	✓ 80,000	
" April "	✓ 85,000	
" May "	✓ 90,000	
" June "	✓ 90,000	
		Annual Average 95,000

## II Probability B - FY70 + Probability A - FY71

End - June, 1970	170,000	}
" July "	✓ 170,000	
" Aug "	✓ 170,000	
" Sept "	✓ 170,000	
" Oct "	✓ 170,000	
" Nov. "	✓ 140,000	
" Dec. "	✓ 120,000	
" Jan., 1971	✓ 100,000	
" Feb. "	✓ 100,000	
" March "	✓ 125,000	
" Apr. "	✓ 120,000	
" May "	✓ 120,000	
" June "	✓ 130,000	
		Annual Average 135,000

② Probability A-FY70 - Probability B-FY71

End June, 1970	115,000	} Annual Average 125,000
" July "	145,000	
" Aug "	145,000	
" Sept "	145,000	
" Oct "	145,000	
" Nov "	130,000	
" Dec "	110,000	
" Jan 1971	105,000	
" Feb "	105,000	
" March "	115,000	
" April "	120,000	
" May "	120,000	
(" June "	121,000)	

④ Probability B-FY70 - Probability B-FY71

End June, 1970	170,000	} Annual Average 150,000
" July "	170,000	
" Aug "	170,000	
" Sept "	170,000	
" Oct "	170,000	
" Nov "	150,000	
" Dec "	140,000	
" Jan 1971	170,000	
" Feb "	130,000	
" March "	140,000	
" April "	140,000	
" May "	140,000	
(" June "	140,000)	



(I) =

Rice = \$2,100,000

Air Support = 2,100,000

Medical = \$1,200,000

Pulver 200,000

Other = \$400,000

5,800,000

(II)

Rice = \$2,700,000

Air Support = \$2,700,000

Medical = \$1,500,000

Other = \$500,000

\$700,000

7,400,000

(III)

Rice = \$2,900,000

Air Support = \$2,900,000

Medical = \$1,600,000

Other = \$600,000

700,000

7,950,000

(IV)

Rice = \$3,200,000

Air Support = \$3,200,000

Medical = \$1,800,000

Other = 600,000

1.2

8,800,000





6. Evaluate the distribution of foodstuffs.

What are the controls?

Are all the refugees receiving food?

Is there enough food?

Are all of the villages that are supposed to receive food

receiving food? *yes*

*control within  
are uniform  
no - my subject  
on still my records  
see - records  
amounts  
control within and have  
attended in a meeting  
with...*

7. DOD, as of fiscal year 1969, is supposed to be funding the cost of the commodities being distributed to the paramilitary forces and their dependents on an advance of funds basis. Are there controls to determine the cost of the commodities being distributed to these people adequate? What happens if the actual cost of the food provided exceeds the amount of the funds that were advanced?

8. Is the protein supplement being supplied under this project to the refugees? Is the cost of the protein supplement being provided to the paramilitary forces and their dependents being funded by DOD? If the answer to the first question is "no", find out which project is applicable as to the second question.

Status of the Refugee Villages

1. What facilities should each village have?
2. How are the conditions at the refugee villages?  
Is there adequate food, wells, uncontaminated water, sanitation facilities, schools, housing, etc.
3. Is there any criteria for the above such as numbers of facilities for certain numbers of people? Who determines this? What are the standards used?
4. Are the villages overcrowded? (There are some indications of this in the workpapers.)
5. Is AID able to reach all of the villages with food?
6. Is the Mission aware of conditions in the field?

*DOD if only paramilitary  
only - not dependents  
+ Clarify PWD judgment & numbers  
Refugee & dependents*

Assistance to Paramilitary Forces and their dependents

1. When did AID begin to support these people? Why did AID begin to support them? How many of the five (5) military regions did this support cover?
2. For the regions not covered by AID who has provided this support?
3. Who provides this support to all five military regions now? When did these arrangements take effect?

*F-171 DOD in TMD  
FY 69  
PWR*

For fiscal years 1968 and 1967 we have amounts listed in our report representing AID assistance to these people. If possible, verify these figures. Does the air support include evacuations and movement of the paramilitary forces and dependents?

*Pat*

5. Besides the Refugee Project and the Air Technical Support Project, which other projects are or have been used to support the paramilitary forces and their dependents? *Public Health*

*PRO/M*

6. Can we determine the cost of all the support provided to the paramilitary forces and their dependents by AID for fiscal years 1967, 1968, 1969 and 1970? How much is projected for fiscal year 1971? (Include P.L. 480 commodities.)

✓

7. Determine what support AID is still providing to the paramilitary and their dependents. *Medical, Public*

*PRO/NO*  
✓

8. What has DOD provided to the paramilitary and their dependents? How much has DOD expended for this support during the last four (4) fiscal years? What has DOD programmed for F/Y 1971? (Possibly the amount advanced by DOD would indicate their programmed expenditures for this fiscal year.)

✓

9. Analyze support previously provided by AID with similar support subsequently provided by DOD. Attempt to determine if AID has previously been burying the actual cost of providing support to the paramilitary forces and their dependents and if DOD has picked up all of the costs that have been agreed to.

✓

10. Ascertain the number of paramilitary forces and dependents to which AID, DOD and the CIA have been providing assistance. Analyze any significant increases, decreases, or unproportional increases of dependents to forces.

✓

11. There are indications that DOD has increased the rations provided to these people. Why? Was the food provided to these people by AID sufficient? Are the paramilitary dependents now receiving more food than the genuine refugees? If so, how do the P.L. 480's enter into the problem?

*OK*

Number of Refugees

1. Current refugee numbers -
  - a. breakdown by category and location
2. Summary of refugee movements for past year. Attempt to verify the 50% figure reported by AID to the Subcommittee concerning the status of the refugees.

*20*

*Feb 1 Total 98,100 - w/dep/depend included  
or number VL 1294*

*2030 204,000*



- 27  
481  
28  
67
3. Determine the reason for the large increase in the number of paramilitary forces and dependents in F/Y 1970.
  4. Ascertain the reason for the increase in F/Y 1968 of paramilitary forces and paramilitary dependents at a 1 to 19 ratio. Determine if AID is aware of this and what checks they have made.
  5. Are the refugee counts accurate?
  6. How long are the refugees carried on the relief rolls?

Program Costs OK

- PRO
1. Verify total refugee assistance costs for fiscal years 1969 and 1970.
  2. Determine fiscal year 1968 total refugee assistance costs for the refugee program.
  3. Find the estimated total refugee assistance cost for fiscal year 1971.

Refugee Staff at Mission OK

- Mac
1. Determine current authorized staff of the Mission's Refugee Branch? How many are currently on board?
  2. Attempt to determine the adequacy of this staff. (See AID Audit Report 70-4.)
  3. Ascertain how many people from other elements of the Mission assist the refugee staff or perform duties related to refugee assistance.
    - a. Does this number vary?
    - b. What is the effect on the other projects or programs when staffs are shifted to work on refugee problems? (See part of draft report on critical staffing problem.)

Air Technical Support Project OK

- Watt
1. How much is programmed under this project for fiscal year 1971? How much of this is budgeted for refugee relief?
  2. Determine the adequacy of the procedures used for determining the amounts to be reimbursed by other agencies.
  3. Determine the amount of air support paid by the CIA when AID and the CIA were sharing the air costs relating to refugees on a 50/50 basis. Did this 50/50 split cover only the delivery of rice to refugees or did it cover evacuations also?

4. What portion of this project has been used for refugee relief in the past? Attempt to verify the 60% of total AID figure reported to the Subcommittee applicable to refugees. Validity of the large amount of air support cost being charged to the refugee programs.
5. What was the total amount obligated under this project for F/Y 1970?
6. Does it appear that the costs of air service are being properly allocated among DOD, CIA, and AID? ✓
7. What other commodities by air.
8. Alternative means of transportation.

*OK*  
*h*  
*1/2*

Program Management

1. What is the relationship between the RLG and AID in the following areas:
    - a. Locating refugees; ✓
    - b. Evacuating refugees (or relocating refugees); ✓ 2033
    - c. Providing subsistence support?

Who makes the decisions and who implements these decisions?

Why are they moved?
  2. What priority is given to the refugee program by the Mission in relation to other Mission functions?
  3. What type of reports are received at the Mission from the fieldworkers? How are problems reported from the field followed up or alleviated by the Mission? Do followups actually take place?
  4. The Subcommittee is interested in whether refugees are deliberately created by U.S. bombing.
  5. Types of contingency plans to handle the buildup of refugees.
  6. Is AID kept aware of RLG Army movements that will affect the refugee situation?
  7. What is the goal of the refugee assistance? Is AID attempting to provide adequate living conditions? Conditions similar to those before the war? Conditions similar to their neighbors who have not been forced to move or affected by the fighting? Have they achieved this? What is the criteria? Who established this criteria? Using what standards? Have experiences in other countries helped? Who decided on the level of assistance to be given?
- progr*



## REFUGEE RELOCATION AND RESETTLEMENT

Included in this book are documents pertinent to USAID/Laos program for Relocation and Resettlement of Refugees.

In addition to copies of briefing documents recently prepared covering the present major resettlement areas, the Vientiane Plain, Seno, and Houie Nam Phak, other documents provide cover background material of resettlement programs completed, and where support has been phased out.

The document, subject: Refugee Relocation and Resettlement -- New Priorities, should be most useful since it provides an historical resume of the resettlement program, area by area. It should be noted, however, that two areas, Attopeu and Saravane, were not mentioned in the report. In both of these provinces refugee relocation projects were established in 1967, two villages in Attopeu and one village in Saravane. Both of these projects were aborted in late 1968 because of enemy pressure and the subsequent loss of both of these provincial capitals. Refugees from both of these provinces are settled around Pakse in the many relocation sites along the Saigon and Paksong Roads, south of Pakse city. Additionally, some of these refugees are also included in the more structured project of Houie Nam Phak.

The briefing documents in this book provide adequate description of facilities and conditions in the various major project areas. It should be noted, however, that the more advanced and sophisticated resettlement projects have not been attempted in the Ban Son, Site-272 area for two reasons:

1. constantly changing military situation,
2. most refugees are hill tribes and move frequently even under peace time conditions.

Refugees in these areas are provided relocation assistance where necessary to include temporary school, medical facilities, rice and vegetable seeds, small animals and technical advice on farming as required. Additionally, they are also provided assistance in obtaining drinking water with such items as plastic pipe, etc.