# An appraisal of certified survey map no. 4795. November 21, 1985 

## Landmark Research, Inc.

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# AN APPRAISAL OF <br> CERTIFIED SURVEY MAP NO. 4795 <br> CITY OF MONONA 

AN APPRAISAL OF CERTIFIED SURVEY MMAP NO. 4795 AS OF

NOVEMBER 21, 1985

PREPARED FOR
JOHN P. LIVESEY

IN CONNECTION WITH A
PARTIAL TAKING BY THE
STATE OF WISCONSIN DEPARTMENT OF TRANSPORTATION

## PREPARED BY

LANDMARK RESEARCH, INC.

October 27, 1986
James A. Graaskamp, Ph.D., S.R.E.A., C.R.E.

Jean B. Davis, M.S.



Mr. John P. Livesey
Livesey Company
6515 Grand Teton Plaza
P.O. Box 5618

Madison, WI 53705
Dear Mr. Livesey:
This letter transmits an updated appraisal of Outlot 1 of Certified Survey Map \#4795, formerly a part of Lot 1 of South Towne Assessors Plat, City of Monona. The update moved the date of valuation from October 9, 1985, to November 21, 1985, and after a thorough review of relevant factors, we found there to be no change in the values originally reported for October 9, 1985. However, our update also includes several clarifications on our definition of the larger parcel and our reasons for including the Bonanza property as part of our before and after values even though the sequencing of dates would indicate it sold on October 29, 1985.

Because the subject of the appraisal is vacant land, we relied on the Market Comparison Approach to Value in this appraisal. The appraisal includes a "before" valuation of all of Certified Survey Map No. 4795, formerly Lot 1 of South Towne Assessor's Plat. It also includes an "after" valuation of the remainder after the taking, specifically Lot 1 and Outlots 2 and 3 of Certified Survey Map No. 4795. The difference between the before and after valuations is the dollar value of the taking. This difference exceeds the value of the portion taken of $\$ 315,000$ by a significant amount so that the larger amount prevails under Wisconsin Statutes 32.09 (6).

As a result of our analysis, we have established the following conclusions as to Fair Market Value of the larger parcel before the taking as of November 21, 1985:

EIGHT HUNDRED NINETY THOUSAND DOLLARS

$$
(\$ 890,000)
$$

Fair Market Value of the remainder parcels after the taking as of November 21, 1985:

THREE HUNDRED FORTY FIVE THOUSAND DOLLARS

Mr. John P. Livesey
Page Two
October 27, 1986

Fair Market Value of the taking as of November 21, 1985, is therefore:

FIVE HUNDRED FORTY FIVE THOUSAND DOLLARS
(\$545,000)
This appraisal has been made in compliance with the requirements and guidelines of the State of Wisconsin and the Federal government with respect to valuation for eminent domain purposes and is subject to limiting conditions and assumptions contained throughout the report.

We further certify, that to the best of our knowledge, the statements made in this report are true, and we have not knowingly withheld any significant information; that we have personally inspected the subject property; that we have no interest, present or contemplated in the subject property or the participants in the transaction; that neither the employment nor compensation to make said appraisal is contingent upon our value estimate; that all contingent and limiting conditions are stated herein; and that the fee charged is consistent with our usual charge for appraisal services.

Estimated Market Value, as defined, of the property taken as of November 21, 1985:

FIVE HUNDRED FORTY FIVE THOUSAND DOLLARS
(\$545,000)
We are pleased to have been of service to you and remain available to answer questions you may have regarding this appraisal.

FOR LANDMARK RESEARCH, INC.


Paul Gleason
Real Estate Appraiser/Analyst

TABLE OF CONTENTS
PAGE
LETTER OF TRANSMITTAL ..... i
LIST OF EXHIBITS ..... v
LIST OF APPENDICES ..... vi
I. INTRODUCTION ..... 1
A. Purpose of the Appraisal ..... 1
B. The Larger Parcel Concept ..... 1
C. Identification of the Subject Property and the Legal Interests Appraised ..... 8
D. Date of Appraisal ..... 10
E. Definition of Market Value ..... 10
F. Statement of General Assumptions and Limiting Conditions ..... 11

1. Contribution of Other Professionals ..... 112. Facts and Forecasts UnderConditions of Uncertainty12
2. Controls on Use of Appraisal ..... 12
II. PROPERTY ANALYSIS AND BEST USE DETERMINATION ..... 14
A. Physical Attributes of Subject Property ..... 14
B. Location and Linkages ..... 14
3. Access ..... 21
4. Utilities and Public Services ..... 23
C. Legal and Political Constraints ..... 23
5. Zoning ..... 23
6. Special Assessment District ..... 24

TABLE OF CONTENTS (Continued)

PAGE
3. Monona Tax Incremental District . . . . . . 24
4. Private Legal Constraints on Development . . 26
D. Highest and Best Use . . . . . . . . . . . . . . . 28

1. Highest and Best Use Before the Taking . . . 31
2. Highest and Best Use After the Taking . . . . 32
III. VALUATION OF THE SUBJECT PROPERTY . . . . . . . . . . . 33
A. Valuation Methodology . . . . . . . . . . . . 33
B. Valuation Before the Taking . . . . . . . . . 34
C. Valuation After the Taking . . . . . . . . . . . . 57
IV. SUMMARY AND DETERMINATION OF DAMAGES . . . . . . . . . 63

CERTIFICATION OF VALUE . . . . . . . . . . . . . . . . . . . 65
QUALIFICATIONS OF THE APPRAISERS . . . . . . . . . . . . . . 82

## LIST OF EXHIBITS

I-1 General Location Map . . . . . . . . . . . . . 2
I-2 Certified Survey Map No. 4795 . . . . . . . . 4
II-1 Photographs of Subject Property . . . . . . . . . 15
II-2 Proposed West Beltline Highway Relocation . . . 22
$\begin{array}{ll}\text { II-3 } & \begin{array}{l}\text { City of Monona Zoning Code: Section 12.11- } \\ \text { Community Design District }\end{array} \\ & \text {. . . . . . . . } 25\end{array}$
II-4 Plot Plan . . . . . . . . . . . . . . . . . 29
II-5 Livesey Development Plan . . . . . . . . . . . 30
III-1 Location of Comparable Sales . . . . . . . . . . . 35
III-2 Comparable Sale Information . . . . . . . . . . 36
III-3 Size and Adjusted Price of Comparables . . . . . 49
III-4 Scale for Scoring Comparable Sale and Subject Property Attributes52

III-5 Weighted Matrix for Comparables and Subject . . . 54
III-6 Justification of Price Formula for Comparable Sales 56

III-7 Calculation of Most Probable Price for Subject Site Using Mean Price Per Point Equation Method

## LIST OF APPENDICES

APPENDIX ..... PAGE
A History of Monona Tax Incremental District No. 1 . ..... 66
B Operating Agreement Among John P. Livesey,Shopko Stores, Inc., and the Kohls Corporation . . 70
Computer Output for Subject Site Beforethe Taking74
D Computer Output for Subject Site After the Taking ..... 78

## I. Introduction

## A. Purpose_of the_Appraisal

This appraisal is undertaken to establish the value of a portion of a parcel of property intended for development of compatible retail uses north of a community shopping center project known as South Towne in the City of Monona, Dane County, Wisconsin. (See Exhibit I-1 for the General Location Map.) The property in question has been acquired by eminent domain by the State of Wisconsin for the purpose of rerouting sections of a limited access highway (U.S. 12 and 18) known as the Beltline, a project identified as number 1206-02-33.

This appraisal is made for the purpose of estimating Fair Market Value of the real estate interest taken in connection with an action to contest the amount of damages awarded to the condemnee, Mr. John P. Livesey.

## B. The_Larger_Parcel_Concept

The concept of the larger parcel is a critical premise in the field of eminent domain because the appraiser cannot determine the highest and best use of a property or the value before the taking until a conclusion as to a definition of the larger parcel is reached. [1] The larger parcel may be all of one parcel, part of a parcel, or several parcels, depending on how it meets certain conditions. Specifically, Real__Estate__


Appraisal_Terminology defines the larger parcel as:

In condemnation, that portion of a property which has unity of ownership, contiguity, and unity of use. These are three conditions which must be present to establish the larger parcel for the purpose of considering the extent of severance damage in most states. [2]

The larger parcel in the context of this appraisal refers to the whole of Certified Survey Map No. 4795, formerly Lot 1 of South Towne Assessor's Plat, City of Monona (See Exhibit I-2). All nearby parcels lack the requirement of contiguity; therefore, the larger parcel cannot be expanded to include other parcels.

It should be noted that appraisers for the state have chosen to include Lot 3 of Certified Survey Map 3743 as part of the larger parcel but that inclusion violates the principle of unity of ownership, contiguity, and unity of use.

Unity of ownership is nominally true relative to purchase by John P. Livesey; however, the properties were purchased at different times and in the case of Lot 1 of CSM 3744 the grantee is identified as John P. Livesey and Bonnie M. Livesey, husband and wife; in the second case, John P. Livesey was the purchaser and Bonnie M. Livesey was explicitly excluded from ownership.
[1] J.D. Easton, M.A.I., " The Larger Parcel", Real_Estate Valuation_in_Litigation, (Chicago, IL, American Institute of Real Estate Appraisers, 1982), Chapter 4.
[2] Byrl N. Boyce, Real Estate_Appraisal_Terminology, Revised Edition, AIREA, SREA, (Cambridge, Mass.: Ballinger Publishing Company, 1981), p. 148.

## EXHIBIT I-2 (Continued)

CERTIFIED SURVEY MAP
DONALD L. PAULSON
LAND SURVEYOR
MADISON, WISCONSIN

## DESCRIPTION

A parcel of land being Lot 1, South Town Assessor's Plat and is located in the Nh y of the NEt of Section 30, T7N, RIOE, (Town of Blooming Grove) City of Monona, Dane County. Wisconsin, to-wit:

Beginning at the southwest corner of said lot 1 ; thence N01 ${ }^{\circ} 21^{\prime} 39^{\prime \prime} \mathrm{E}, 301.76$ feet to a point on a curve; thence northeasterly on a curve to the right which has a radius of 1035.92 feet and a chord which bears $N 73^{\circ} 25^{\prime} 17^{\prime \prime} E, 602.89$ feet to the point of tangency; thence $S 89^{\circ} 39^{\prime} 40^{\prime \prime} E$, 109.92 feet; thence $N 76^{\circ} 18^{\prime} 10^{\prime \prime} E, 206.16$ feet; thence $589^{\circ} 39^{\circ} 40^{\prime \prime} \mathrm{E}$, 550.46 feet; thence $570^{\circ} 07^{\prime} 47^{\prime \prime} \mathrm{W}, 171.24$ feet; thence $N 89^{\circ} 39^{\prime} 40^{\prime \prime} \mathrm{W}, 374.03$ feet to a point of curve; thence southwesterly on a curve to left which has a radius of 415.74 feet and a chord which bears $580^{\circ} 20^{\prime} 11^{\prime \prime W} \mathrm{~W}, 144.42$ feet to the point of tangency; thence $S 70^{\circ} 20^{\prime} 02^{\prime \prime} \mathrm{W}, 215.93$ feet to a point of curve; thence southwesterly on a curve to the left which has a radius of 650.00 feet and a chord which bears $562^{\circ} 44^{\prime} 27^{\prime \prime} \mathrm{W}, 171.78$ feet to the point of tangency; thence $555^{\circ} 08^{\prime} 52^{\prime \prime} \mathrm{W}, 502.27$ feet to the point of beginning.
"Approved by the City Council of the City of Monona, Dane County, Wisconsin, this 21 day of $\qquad$ , 1985."
auden m. Poor

grasort. mphate
Carol R. Mange, Register of Deeds

Livesey Company
6515 Grand Teton Plaza Madison, Wisconsin 53719

Arnold and O'Sheridan, Inc.
815 Forward Drive
Madison, Wisconsin 53711

September 24, 1985
85240-C-4
CERTIFIED SURVEY MAP NO. 470,
DOCUMENT NO. 1905 (il)
Sheet 2 of 2

In addition, the ownership spans and methods of acquisition clearly indicate the two parcels were never part of the same transaction or intended for the same purpose. CSM 4795, a four acre parcel, was first controlled by Mr. Livesey by means of an option dated January 12, 1981, from AMCA International. The option was not exercised until 1984 and the deed was delivered December 3, 1984. Because Mr. Livesey did not own it when dealing with McDonald's, he knowingly avoided making these potential fast food sites subject to his agreement with McDonald's. As to the smaller triangular parcel known as Lot 3, CSM 3743, John P. Livesey purchased that property under a land contract dated July 22,1981 , for a price of $\$ 125,000$, no cash down, with 12 percent interest and with real estate taxes the responsibility of the buyer beginning April 1, 1981. The actual warranty deed, in fulfillment of the land contract was dated August 16, 1984, from AMCA International.

Both of these parcels are separated by a tangential intersection of West Broadway and Raywood Road. Indeed Lot 3 of CSM 3743 is totally isolated on three sides of its triangular shape, before the highway project by Royal Avenue, West Broadway, and the relocated Raywood Road. Contiguity can be overlooked if other parcels are ancillary or supportive of the use on a subject property such as employees parking for an industrial plant. However, in this case, each use on each lot would be a self-contained enterprise, not dependent upon ancillary support of a discontiguous parcel.

Contiguity of use implied by the State's attorney also indicates misunderstanding. It is not enough to say that all the land would be sold for retail on a fungible basis. CSM 4795 was subject to specific land use controls by an operating agreement described in my appraisal on pages 22 through 24 which specifically sub-divided the parcel into one 5,000 square foot and one divisible 10,000 square foot building envelope sites, tantamount to a subdivision plat.

On the other hand, the smaller triangular parcel referred to as Lot 3 of $\operatorname{CSM} 3743$ is to the west and rear of the shopping center so that improvements thereto would not screen the Shopko and Kohl store fronts from the major traffic routes to the north. Therefore it was not subject to allowable building location agreements. However, it was subject to a restrictive convenant in Dane County Records, Volume 5740 , pages 43 through 46, that it could not be used for fast food services which generate 25 percent or more of its sales from french fries and ground beef!

Clearly the range of alternative uses is significantly different for the two parcels in question. There is also the practical reality that all of Lot $3 \operatorname{CSM} 3743$ is to be taken while the character of CSM 4795 is to be altered with a complex sculpturing of its borders to accommodate a readjustment of a highway plan with consequences to the remainder totally unrelated to Lot 3 several hundred feet to the south and west.

Therefore to consider the two parcels as a single larger parcel, is contradicted by technical, but significant

## Laudmarth Research, Ine.

differences in ownership, contiguity, and use.

## C. Identification_of_the_Subject_Property

 and_the_Legal_Interests_AppraisedIn order to establish the value of the property taken in the case of a partial taking of a larger parcel, it is necessary to separately determine the value of the larger parcel before the taking and the value of the remaining parcel or parcels after the taking.

The property to be appraised before the taking is defined as Lot 1 of South Towne Assessor's Plat, City of Monona. It is an irregularly-shaped parcel of vacant land containing 173,638 square feet ( 3.986 acres) located along the north side of West Broadway and directly north of the South Towne Shopping Center. Its west property line measures 301.76 feet along South Towne Drive. It is bordered on the north by the existing Beltine (U.S. 12 and 18). Certified Survey Map No. 4795 as shown in Exhibit I-2 shows the larger parcel before the taking. The larger parcel is the sum of Lot 1 and Outlots 1, 2, and 3 as shown in Exhibit I-2.

It should be noted that our appraisal includes in the "before value" a site which was sold for development as the Bonanza Restaurant, better described as Lot 1, CSM 4795 with the grantee KESP Restaurant Services, Inc. The conveyance of this parcel took place on October 29, 1985, after our original appraisal on October 16,1985 , but prior to the official date of taking of November 21, 1985. We have also included the Bonanza
parcel in the "after value". On the matter of the dates, this treatment would appear to be inconsistent but no conflict in fact exists. The Bonanza sale was done in contemplation of the taking by the State. Before the State finally determined the boundaries of its taking, the total property was known as Lot 1 , CSM 3744, with no specified parcel or lot designations. Mr. Livesey has informed us that the early agreements between Livesey and Bonanza were for the "westerly part of CSM 3744". Due to buyer contingencies that were not fulfilled, the purchase as originally described in the agreements never closed, and during that delay from approximately December 1984 to September 7, 1985, the State finally established the actual boundaries and areas to be taken. Therefore, in August of 1985, Livesey and Bonanza consulted with Arnold and O'Sheridan to work out the shape of the parcel which would be sold to Bonanza, specifically a parcel fitting exactly within the area taken by the State and intended to be consistent with the state right-of-way. Therefore, it was apparent that Mr. Livesey was simply mitigating his damages following the taking since he could no longer sell the western one-half of Lot 1 CSM 3744. Therefore, it is proper and mandatory to include the Bonanza property in the before and after values, and recognize that CSM 4795 with outlots 1, 2, and 3 is a way of describing Lot 1 CSM 3744 with recognition of the State takings.

After the taking, two separate non-adjacent parcels remain. One is identified as Outlot 3 in Exhibit I-2. It contains 56,943 square feet or 1.307 acres on the easterly end
of the larger parcel. All but the extreme west end of this parcel is less than sixty feet in depth and therefore is limited to landscaping and non-economic parking improvements in support of nearby retailing.

The other remaining parcel is a combination of Lot 1 and Outlot 2 as shown in Exhibit I-2. Together they contain 65,643 square feet or 1.507 acres. The two remaining parcels will be separated by the extension of Frazier Avenue to West Broadway once the project is completed.

The interest appraised includes a fee simple interest, assuming payment of special assessment liens, if any, in the subject property, and limitations of easements, zoning, and community goals of record.

## D. Date_of_Appraisal

This appraisal is made as of November 21, 1985, the date of the Jurisdictional offer. The analysis and conclusion presented herein are applicable on that date. The appraiser last inspected the property on May 6, 1986.

## E. Definition_of_Market_Value

As used in this appraisal and report, the term "market value" is defined as:

The most probable price in cash, terms equivalent to cash, or in other precisely revealed terms, for which the appraised property will sell in a competitive market under all conditions requisite to fair sale, with the buyer and seller each acting prudently, knowledgeably, and for self-interest, and assuming that neither is under undue duress.

Fundamental assumptions and conditions presumed in this definition are

1. Buyer and seller are motivated by self-interest.
2. Buyer and seller are well informed and are acting prudently.
3. The property is exposed for a reasonable time on the open market.
4. Payment is made in cash, its equivalent, or in specified financing terms.
5. Specified financing, if any, may be the financing actually in place or on terms generally available for the property type in its locale on the effective appraisal date.
6. The effect, if any, on the amount of market value of atypical financing, services, or fees shall be clearly and precisely revealed in the appraisal report. [3]

## F. Statement_of_General_Assumptions_and Limiting_Conditions

1. Contributions of Other Professionals

- Information furnished by others in the report, while believed to be reliable, is in no sense guaranteed by the appraisers.
- The appraiser assumes no responsibility for legal matters.

All information furnished regarding property for sale or rent, financing, or projections of income and expenses is from sources deemed reliable. No warranty or representation is made regarding the accuracy thereof, and it is submitted subject to errors, prior sale, lease, financing, or withdrawal without notice.
[3] American Institute of Real Estate Appraisers, The_Appraisal of_Real_Estate, Eighth Edition, Chicago, IL, 1983, p. 33.
2. Facts and Forecasts Under Conditions of Uncertainty

The comparable sales data relied upon in the appraisal is believed to be from reliable sources. Though all the comparables were examined, it was not possible to inspect them all in detail. The value conclusions are subject to the accuracy of said data.

Forecasts of the effective demand for space are based upon the best available data concerning the market, but are projected under conditions of uncertainty.

- Engineering analyses of the subject property were neither provided for use nor made as a part of this appraisal contract. Any representation as to the suitability of the property for uses suggested in this analysis is therefore based only on a rudimentary investigation by the appraiser and the value conclusions are subject to said limitations.
- Since the projected mathematical models are based on estimates and assumptions, which are inherently subject to uncertainty and variation depending upon evolving events, we do not represent them as results that will actually be achieved.
- Sketches in the report are included to assist the reader in visualizing the property. These drawings are for illustrative purposes only and do not represent an actual survey of the property.

3. Controls on Use of Appraisal

- Values for various components of the subject parcel as contained within the report are valid only when making a summation and are not to be used independently for any purpose and must be considered invalid if so used.
- Possession of the report or any copy thereof does not carry with it the right of publication nor may the same be used for any other purpose by anyone without the previous written consent of the appraiser or the applicant and, in any event, only in its entirety.

Neither all nor any part of the contents of the report shall be conveyed to the public through advertising, public relations, news, sales, or other media without the written consent and approval of the author, particularly regarding the valuation conclusions and the identity of the appraiser, of the firm with which he is connected, or any of his associates.

The report shall not be used in the client's reports or financial statements or in any documents filed with any governmental agency, unless: (1) prior to making any such reference in any report or statement or any documents filed with the Securities and Exchange Commission or other governmental agency, the appraiser is allowed to review the text of such reference to determine the accuracy and adequacy of such reference to the appraisal report prepared by the appraiser; (2) in the appraiser's opinion the proposed reference is not untrue or misleading in light of the circumstances under which it is made; and (3) written permission has been obtained by the client from the appraiser for these uses.

The appraiser shall not be required to give testimony or to attend any governmental hearing regarding the subject matter of this appraisal without agreement as to additional compensation and without sufficient notice to allow adequate preparation.
II. PROPERTY ANALYSIS AND BEST USE DETERMINATION
A. Physical_Attributes_of_Subject_Property

The subject property has a slight downward slope from north to south. Although some minor grading might be needed to improve the property, the slope is not thought to be great enough to affect value. The variance in elevation between the existing Beltline and West Broadway decreases as one proceeds east on the subject property. Photographs of the property are presented in Exhibit II-1.

Based on the USDA Soil Survey of Dane County, the soils on the subject property appear to be in the St. Charles silt loam series. There appears to be no significant vegetation on the subject property that would hinder development. Street access is limited to West Broadway on the south lot line. The presence of a Bonanza Restaurant recently constructed on the westerly remaining parcel is evidence of the immediate demand for the subject property.

## B . Location_and_Linkages

The South Towne development area is located south of the contiguous City of Madison, within the south edge of the City of Monona. It is approximately three miles southeast of the

## EXHIBIT II-1 <br> PHOTOGRAPHS OF SUBJECT PROPERTY



View from South Towne Drive looking east across westerly remainder


View looking east along the taken portion of the subject

## EXHIBIT II-1 (Continued)



View looking west across taking toward westerly remainder


View looking east along Beltline and easterly remainder


View looking west from east end of easterly remainder


View looking east across narrow portion of easterly remainder

## EXHIBIT II-1 (Continued)



View looking west along West Broadway toward westerly remainder


View looking southeast across taking and westerly remainder with South Towne Shopping Center in background right

Capitol Square, three miles west of Interstate Highway 90 , and one mile east of John Nolen Drive, which provides access to Madison's Central Business District (CBD).

Despite its relative proximity to downtown Madison, the subject's area has been somewhat slow to develop. Several reasons for this are apparent. First, Lake Monona, which is situated approximately one-quarter mile north of the subject, has diverted outward expansion of the City of Madison to the east and west of the subject area. Second, the Madison Metropolitan Sewage District's Nine Springs Treatment Plant, which is located approximately one-half mile south of the subject, " has discouraged development in the area. Third, poor soils in marshland areas to the south of the subject property limit the maximum growth potential of the area and, thereby, further reduce the attractiveness of the area to users who build in anticipation of an expanding residential trade area.

More recently, residential growth in adjoining areas, particularly in the City of Fitchburg, has increased the desirability of the south side in general and the subject area in particular. This impact has been transferred most directly to the subject site via the area's primary traffic artery, West Broadway Boulevard (U.S. Highways 12 and 18). Traffic counts along this roadway are among the highest in the Madison area and have been increasing over the past several years. The 1976, 1981, and 1983 counts along with the percentage change are shown in the following table.


It is the market access afforded by this roadway that provides the majority of the demand for goods and services at the subject's location. Because the subject site is not now and probably will not be surrounded by a large residential trade area, successful uses will not be oriented toward the convenience type retail goods. The location then offers the best potential for retail facilities oriented toward shopping or specialty goods, retail/service enterprises, offices, and office/warehouse facilities. These last three uses are especially able to benefit from the subject's very good vehicular access to the entire Madison area and to the Interstate Highway system.

Recent development of the South Towne Mall Shopping Center has increased the desirability of the area by providing amenities necessary for continued development. In addition to creating regional identification and customer draw to the area,
[1] East Madison Traffic Flow Map, City of Madison, Wisconsin, Department of Transportation, Division of Traffic Engineering (1976, 1981, and 1983).
the facility provides eating places and shopping for the area's potential employees. A study done in November 1983 indicated South Towne was the third ranking shopping center in terms of frequency of visit in the Madison area. ${ }^{2}$

The subject property will be affected when plans to upgrade the South Beltline are concluded. The highway consists of improving a segment beginning at Fish Hatchery Road and extending easterly 6-1/2 miles to Interstate Highway 90. A six-lane freeway will deviate from the current alignment and pass beneath Raywood Road, parallel the existing Beltline, and limit access to a new interchange constructed at Raywood Road (see Exhibit II-2). The roadway will be at grade level and partially buffered with berming and vegetation. The impact of the new highway on the remainder parcel will be mixed.

## 1. Access

Presently, access to the property is good. Both eastbound and westbound traffic on the existing Beltine can enter the South Towne area via signal-controlled intersections at Raywood Road on the west and Bridge Road on the east. Both connect with the West Broadway frontage road that forms the southerly boundary of the property.

After completion of the new limited access Beltline to the south of the South Towne Shopping Center, access from the west
[2] From work prepared by Simmons Company, November 1983, and reported by Suzanne Reuschlein of Madison Newspapers, Inc., on April 13, 1984.

will be modified. The remainder parcels will be accessible from the relocated Beltline to the south via Raywood Road and from the north via Frazier Avenue. Access from the east will be unchanged.
2. Utilities and Public Services

A full complement of urban services and utilities is available to the subject site. This includes water from the City of Monona; sanitary sewer from the Madison Metropolitan Sewage District; natural gas from Madison Gas and Electric Company; and buried telephone services from Wisconsin Telephone Company, a Bell System affiliate, with a Madison exchange. Uses to which the property could reasonably be put can be adequately served by this recently installed system.

## C. Legal_and_Political_Constraints

## 1. Zoning

The zoning which governs the use of the site is the City of Monona Community Design District (CDD). These regulations are in the form of flexible performance criteria rather than rigid specifications. The characteristics of the district and the district's performance standards are shown in Exhibit II-3. This classification promotes a mixed use development that:
...will include a compatible mix of residential, commercial, industrial, or open space uses which realize the goals of the Master Plan...development shall occur according to a large-scale plan rather than on a piecemeal basis. It is intended that this
plan be a mutual product of effort of the property
owner and the City. All development within the Community Design District is subject to approval of the Monona Planning Commission.

## 2. Special Assessment District

In conjunction with development in South Towne, an extensive system of internal streets were added to the entire South Towne development. These streets were funded by the City of Monona and the lands they serve are now subject to special assessments. Costs are to be amortized over eight years with interest at 10.25 percent on the unpaid balance. All special assessments are due upon sale of the property. There are no remaining special assessments due related to the subject property.

## 3. Monona Tax Incremental District

Reasons for the creation of the Monona Tax Incremental District (TID) No. 1 are specified in the memoranda in Appendix A. Briefly, the City's use of TID No. 1 was to aid distressed or "conservation" neighborhoods. The report said:

The City also sought to create additional employment opportunities for its residents and add to the non-residential tax base by generating industrial, retail, and commercial development in the South Towne area and undeveloped portions of Monona Drive. In
[3] City of Monona Zoning Code: Section 12.11 Community Design District.
EXHIBIT II-3

## CITY OF MONONA ZONING CODE: SECTION 12.11 - COMMUNITY DESIGN DISTRICT

## COMMUNITY DESIGN DISTRICT

12,110 CHARACTEnSTICS OF DESTRKCT. The communt ty design district is cheracterized by lerge, prodominantly undeveloped tracts. Because of the salience of these properties, the community rests a perticular interest in their ratlonal, comprotionsively planned development. As pert of the limited remaining aree of undevoloped land within the City, these properties are of critical importance in cotablishing a balance in land uses and in community ser. vices. It is expected thed the development of property within this district will take edrentage of the flextivity provided by the planned communtry devilopment proceduro. Further, it ts expected that the elistrict development wili include a compptible mix of realdential, commercial, industrial, or cpen spece uses whict realze the goals of the Master Pian.
12.111 DETRICT DEAFORMANCE STAMDARDS. (1) Development shall oceur only after coordinated advance site planning to retain the unique character of these tracts and to strike an accepteble balance between natural preser. vation, growth and derelopment.
(A) For each tract, devolopment shell occur zecording to a lerge-seale plan rather then on a plecomal besis. It is intended that this plan se a mutual product of efforts of the property ownor and the City. This could be implemented by a policy reeolution of the Planoing and Environmental Commission to aecept the owners general development plan for the tract, or it could be implemented by a mutual decision by the owner and the Crity to rezone the tract to a Planned Community Development besed on a Geveral Development Plan. .
(3) Development athell preserve the meximum possible emount of open apece and environmental amenitles through rectniques such as cluatering, atte planning and permanent recervation of apen spece.
(1) All uses and thatr mitenaity, appeerance and arrange ment shall be of a vtaud and operational cheracter which:
(a) is competible with the pirysical nature of the site, with particular concern for proservation of natural features, open space, tries growth, unique or environmentally significant iandiorms and uncestructed public views of bodies of weter.
(b) Would produce an ettractive environment of sustained aesthetic and ecological desirability. connomic stability and functional practicality compatible with the general policy guldelines of the comprohensive mastor plan as well sas the specific concems expressed by the community.
(c) Would not cropte a tratfic or parking demand incom. patible with the existing or proposed facilities to serve it unless fointly resolved.
(d) Would not seriously affect the anticipated provision of sehool or municipal senvices unless jointly resolved.
(e) Serve regional and community needs for employment. open space, moderatocost housing. late access andor recreational facilitios
order to accomplish that goal it was necessary to invest large sums of money for public improvements such as streets, water, and sanitary and storm sewer. There was also a need to improve the City's water system to provide necessary fire protection and to service the anticipated new uses from the added development.

TID No. 1 was also used to provide security incentives to the South Towne area given the uncertainty of the final location of the South Beltline Freeway. The report continues:

Therefore the City used TIF funds to assemble land and make it available to retailers at a cost that allowed them to bear the risk of development even in light of the uncertainty of the final Beltine location. The use of TIF funds in that fashion also served as an effort to "prime the pump" by attracting development to the area so that it would be an attractive area that would bring quality users to Monona. The developer of South Towne originally planned to build an unenclosed strip shopping center in South Towne. The City used TIF funds to induce the developer to construct a high quality enclosed mall instead. South Towne Mall has served as the flagship for development in the area. It has also provided over 900 jobs, convenient shopping opportunities for Monona residents and substantial added tax base to the City, county, school district, and state.

Tax Incremental Financing (TIF) funds were also used to acquire certain municipal equipment to service the district as well as provide municipal services such as employment and feasibility studies.

## 4. Private Legal Constraints on Development

A major legal constraint on development of both the larger parcel and the remainder parcels is found in the operating

Agreement among John P. Livesey, Shopko Stores, Inc., and the Kohls Corporation. The relevant portions of the Operating Agreement are contained in Appendix B.

The Operating Agreement places restrictions on development of three parcels of land referred to as Adjacent Parcel No. 1, Adjacent Parcel No. 2, and Adjacent Parcel No. 3. Adjacent Parcel No. 1 is located south of West Broadway and is not a concern for purposes of this appraisal. However, Adjacent Parcel No. 2 and Adjacent Parcel No. 3 together make up the larger parcel being appraised.

The restriction that has the greatest bearing on this appraisal is contained in Article 44 (b) (iii). It states that:

With respect to any Adjacent Parcel which contains an "Allowable Building Location" designation on the Plot Plan, no building may be constructed in whole or in part outside the area so designated.

Exhibit II-4 is a Plot Plan showing the Adjacent Parcels and the designated Allowable Building Locations. It also shows the approximate location of the portion of the larger parcel taken by eminent domain.

The Operating Agreement limits development on the larger parcel to one 10,000 square foot building pad on the westerly portion of the parcel and one 5,000 square foot building pad on the easterly portion of the parcel.

Mr. Livesey had made tentative plans to place two buildings of under 5,000 square feet each on the 10,000 square foot pad. There appears to be nothing in the Operating Agreement that would have precluded this. Thus, the maximum potential
development prior to the taking would have been as three small commercial building sites. (See Exhibit II-5.)

Continued review of Exhibit II-4 reveals that development potential of the larger parcel is greatly reduced by the taking. The 5,000 square foot building pad is entirely within the area taken therefore that potential building site is totally eliminated. Furthermore, the 10,000 square foot building pad on the westerly portion of the larger parcel is partially within the taken area; therefore, the utility of this site is significantly reduced.

## D. Highest_and_Best_Use

The term highest and best use is defined in Real_Estate Appraisal_Terminology as:

That reasonable and probable use that will support the highest present value, as defined, as of the effective date of the appraisal.

Alternatively, that use, from among reasonably probable and legal alternative uses, found to be physically possible, appropriately supported, financially feasible, and which results in highest land value.

The definition immediately above applies specifically to the highest and best use of land. It is to be recognized that in cases where a site has existing improvements on it, the highest and best use may very well be determined to be different from the existing use. The existing use will continue, however, unless and until land value in its highest and best use exceeds the total value of the property in its existing use.

Implied within these definitions is recognition of the contribution of that specific use to community environment or to community development goals in addition to wealth maximization of individual property owners. Also implied is that the determination of


and from the appraiser's judgment and analytical skill, i.e., that the use determined from analysis represents an opinion, not a fact to be found. In appraisal practice, the concept of highest and best use represents the premise upon which value is based. In the context of most probable selling price (market value) another appropriate term to reflect highest and best use would be most probable use. In the context of investment value, an alternative term would be Most Profitable Use.

Search for use begins with the limitations imposed by legal constraints. In the case of the subject property, the City of Monona zoning ordinance is the controlling factor with respect to highest and best use. A CDD designation allows locating compatible uses within a larger use district.

For the subject parcel, the Operating Agreement contains additional restrictions on type of development, required parking, building floor area, building height, and building design. Permitted uses under the Operating Agreement are retail and service facilities, banks and other financial institutions, and offices and office buildings.

## 1. Highest and Best Use Before the Taking

Because of the high traffic volume, high visibility, good accessibility, and proximity to a major shopping attraction, highest and best use of the larger parcel before the taking is determined to be use as three small development sites for
[3] Byrl N. Boyce, Real Estate_Appraisal_Terminology, Revised Edition, AIREA, SREA, Ballinger, Cambridge, Mass., 1981. pp. 126-127.
retail, restaurant, or office uses utilizing all but the narrow easterly portion (approximately 0.8 acres) that is undevelopable. This use is similar to Mr. Livesey's plan shown in Exhibit II-5 for the 3.2 useable acres.

The easterly 0.8 acres is of almost no value due to size, shape, and use restrictions. It might best be used as landscaped greenspace or overflow parking for development on the adjacent westerly portion of the larger parcel.
2. Highest and Best Use After the Taking

After the taking, two separate and distinct parcels remain with two separate highest and best uses. The westerly parcel contains 1.507 acres and still includes most of the 10,000 square foot building pad. Because of restrictions in the Operating Agreement, its highest and best use is one retail/restaurant development site. The taking includes part of the building pad and destroys the potential to develop two separate buildings on the site.

The easterly remainder parcel contains 1.307 acres. It contains no building pad and therefore cannot be improved except possibly as landscaped area or parking. Furthermore, it is separated from the westerly remainder parcel by the extension of Frazier Avenue and from the South Towne Shopping Center by West Broadway making access inconvenient at best. It is the appraiser's opinion that the easterly remainder has a highest and best use as green space after the taking and has no remaining market value.

## III. VALUATION OF THE SUBJECT PROPERTY

## A. Valuation_Methodology

The three basic methods of valuation are the Cost Approach, Income Approach, and Market Comparison Approach. The Cost Approach usually is used in valuing improved property. It consists of adding replacement cost of land to the cost of duplicating the improvements. From this total is subtracted an amount for physical and functional obsolescence of the improvements to arrive at value by the cost approach. This method is not relevant to vacant land.

The Income Approach consists of capitalizing the net operating income of the property using an appropriate rate in order to estimate value. This method also is primarily used in valuing improved property where income-producing comparables are readily available for comparison.

The third approach, and the one that will be relied upon here, is the Market Comparison Approach. It consists of locating sales of similar vacant parcels and, through an orderly process of comparing attributes of the comparables to the subject property, estimating the value of the subject property.

## B. Valuation_Before_the_Taking

Exhibit III-1 contains the locations of the four comparable sales used in this appraisal. Each is discussed briefly below and additional information is provided in Exhibit III-2.

Comparable Sale No. 1 is the site of the existing McDonald's Restaurant at 2051 West Broadway. It is located across the street and just east of the subject property. The McDonald's Corporation acquired the property on July 15, 1982, for $\$ 211,500$ plus $\$ 8,500$ in special assessments. The parcel is rectangular, measures approximately 120 feet by 295 feet, and is bounded by West Broadway to the north and Gisholt Drive to the east. Access is from West Broadway or Gisholt Drive via the interior roads of the South Towne Shopping Center. The purchase agreement allows McDonald's employees to park off-site on shopping center property in recognition of the limited size of the parcel.

Comparable Sale No. 2 is a portion of the westerly remainder parcel of the subject property sold to K.E.S.P. Restaurant Services. A Bonanza Restaurant has been constructed on the site. It was sold on October 25, 1985, for $\$ 280,000$ plus $\$ 15,000$ in special assessments. It is a near-rectangular parcel containing 47,931 square feet located between the existing Beltline and the West Broadway frontage road. The parcel has 304.5 feet of frontage on West Broadway, its only road access.


## EXHIBIT III-2

COMPARABLE SALE INFORMATION
COMPARABLE SALE NO. 1


LOCATION:

SALE DATE:
STATED PRICE:
STATED PRICE/SF:
SELLER:
BUYER:
RECORDING DATA:

SIZE:

2051 West Broadway, City of Monona

7/15/82
\$211,500
$\$ 6.03$
John P. Livesey
McDonald's Corporation
Vol. 3740, Page 47, 7/30/82, Warranty Deed

Near rectangular parcel
measuring approximately 120 feet by 295 feet containing 35,090 square feet
EXHIBIT III-2 (Continued) COMPARABLE SALE NO. 1 (Continued)

ZONING:

EXPECTED USE:
TERMS OF SALE:
VERIFIED BY:

Monona Community Design District

McDonald's Restaurant
Cash
John P. Livesey, Seller

## EXHIBIT III-2 (Continued)

COMPARABLE SALE NO. 1 (Continued)


```
EXHIBIT III-2 (Continued)
COMPARABLE SALE NO. 2
```



## LOCATION:

SALE DATE:
STATED PRICE:
STATED PRICE/SF:
SELLER:
BUYER:
RECORDING DATA:

SIZE:

ZONING:

2400 West Broadway, City of Monona

10/25/85
$\$ 280,000$
$\$ 5.84$
John P. Livesey
K.E.S.P. Restaurant Services

Vol. 7432, Page 25, 10/29/85, Warranty Deed

47,931 square feet, near rectangular

Monona Community Design District

EXHIBIT III-2 (Continued) COMPARABLE SALE NO. 2 (Continued)

| EXPECTED USE: | Bonanza Restaurant |
| :--- | :--- |
| TERMS OF SALE: | Cash |
| VERIFIED BY: | John P. Livesey, Seller |

EXHIBIT III-2 (Continued)
COMPARABLE SALE NO. 2 (Continued)



I héreay certify that I have surveyed the $\therefore$ PROPERTY DESCRIBED HEREON ACCORDING TO THE

- DESCRIPTION TURNISHED AND THAT TIIE ABOVE MAP if is a correct representation of the lot lines thereof and I have complied with section 236.34 of the statutes of the state of wisconsin.
andison. Wisconsin


1) No access to existing Highway $12 \& 18$ or to plan Connector Street between West Broadway
2) and Highway $12 \& 18$.
3) Outlots $1,2 \& 3$ shall not be developed uniess proper zoning approval is obtained from the city of Monona.

Livesey Company
6515 Grand Teton Plaza
Madison, Wisconsin 53719
Arnold and O'Sheridan, Inc.
els Porward Drive
Madison, Wisconsin 53712
September 24, 1985
85240-C-3
CERTIFIED SURVEY MAP NO. 4795
docunent mo. 1905943
shect 1 of 2

## EXHIBIT III-2 (Continued) <br> COMPARABLE SALE NO. 3



LOCATION:

SALE DATE:
STATED PRICE:
STATED PRICE/SF:
SELLER:
BUYER:
RECORDING DATA:

SIZE:

1218 and 1221 Ann Street, City of Madison

8/5/85
\$178,000
$\$ 4.25$
C.J. Raymond Investments

Hammond Investments
Vol. 7231, Page 80, 9/8/85, Warranty Deed

Irregularly shaped parcel containing 41,840 square feet

# EXHIBIT III-2 (Continued) COMPARABLE SALE NO. 3 (Continued) 

ZONING:
EXPECTED USE:
TERMS OF SALE:

VERIFIED BY:

C2 Commercial
Rax Restaurant
Assignment of land contract with satisfaction within one month

John Allen, Rax Restaurants


## EXHIBIT III-2 (Continued) <br> COMPARABLE SALE NO. 4



LOCATION:

SALE DATE:
STATED PRICE:
STATED PRICE/SF:
SELLER:
BUYER:
RECORDING DATA:

SIZE:
ZONING:
EXPECTED USE:

7501 Mineral Point Road, City of Madison

11/12/85
\$226,500
$\$ 6.32$
Dr. Dennis D. Rasmussen
Aubrey Fowler
Vol. 7504, Page 58, 11/18/85, Warranty Deed

35,831 square feet
Commercial
Rax Restaurant

## EXHIBIT III-2 (Continued) COMPARABLE SALE NO. 4 (Continued)

TERMS OF SALE:<br>VERIFIED BY:<br>Cash<br>Dr. Dennis D. Rasmussen, Seller

EXHIBIT III-2 (Continued)
COMPARABLE SALE NO. 4 (Continued)
Lot l, Highioint Commerciald,
City of Rulision, Dunc County, Wisconsin.


Comparable Sale No. 3 is the site of the Rax Restaurant located at the intersection of the Beltline and Fish Hatchery Road. It was bought by Hammond Investments on August 5, 1985, for $\$ 178,000$. The parcel is irregularly shaped containing 41,840 square feet with approximately two-thirds of it being southwest of Ann Street and one-third northeast. Mr. John Allen at Rax Restaurants stated that they intend to use the northeast parcel as additional parking. The property contained an old house that was removed. Access is from Ann Street.

Comparable Sale No. 4 is located at the southwest corner of Mineral Point Road and D'Onofrio Drive. A Rax Restaurant is currently under construction on the site. It contains 35,831 square feet and was purchased on November 12, 1985, by Mr. Aubrey Fowler for $\$ 226,500$. Access is from D'Onofrio Drive only. This comparable is located in the high-growth West Towne area of Madison's west side.

Exhibit III-3 shows the stated price, adjusted price, and price per square foot for the comparable sales. The price per square foot calculated is the price used in predicting the value of the subject. A brief discussion of the adjustments to price follows.

Comparables No. 1 and 2 were adjusted upward for special assessments paid by buyer. Comparable No. 1, the McDonald's site, was adjusted upward 20 percent for its time of sale. This adjustment is based on an 8.5 percent increase in the consumer Price Index for All Urban Consumers for the time span in question and an 11.5 percent adjustment for the general

maturation of retail and other development activity in the South Towne area. It sold over three years prior to the date of valuation.

Both Comparables No. 1 and 2 include some provision for parking off-site. Because of very limited on-site parking at McDonald's, the provision allowing employees to park off-site is important and the price was adjusted down 15 percent to reflect this. The development plan for the Bonanza site already included 87 parking spaces and the provision allowing up to seven employees to park off-site is considered to have little real value, therefore no adjustment was made.

Comparable No. 3 contained an old house on the site. The cost of removal was estimated at $\$ 5,000$. The price was adjusted upward to reflect this cost.

For purposes of valuation, the subject property is assumed to consist of two parts with different expected uses. These uses are described in the discussion of highest and best use earlier in this report.

The first part is the easterly 0.8 acres or 34,848 square feet. It is a narrow strip less than sixty feet wide between the existing Beltline and West Broadway. Because of shape and restrictions in the shopping center Operating Agreement, it is undevelopable and has minimal value. The Monona City Planner also considers the land undevelopable. Although a highest and best use of overflow parking for adjacent development has been determined, the demand for this is questionable. It has been
assigned a minimal value before the taking of $\$ 1.00$ per square foot or $\$ 35,000$.

The second part is the useable 3.19 acres or 138,790 square feet. A highest and best use of three development sites for retail, restaurant, or office uses was previously determined.

After determining the adjusted price of the comparables in Exhibit III-3, some method of analyzing qualitative differences among comparable properties must be constructed. Each property has certain attributes which are observable and significant to the investor. However, the specific unit dollar adjustments for the degree of presence or absence of these attributes cannot be measured by the appraiser. Therefore, it is appropriate to set up an ordinal scoring matrix which can be converted to a weighted average score per unit in order to build a pricing algorithm for the subject property. As price sensitive attributes, the appraiser chose site efficiency, linkages and visibility to traffic volume, perceived prestige/growth potential, proximity to consumer concentrations, site access, and size.

Each of the sales was then ranked for relative value of the attributes. The scoring system is detailed in Exhibit III-4. The weights assigned the attributes were generated from a non-parametric statistics formula developed by Gene Dilmore. ${ }^{1}$
[1] A member of the American Institute of Real Estate Appraisers (MAI) and of the Society of Real Estate Appraisers (SREA) who has special expertise in statistics.

## EXHIBIT III-4

## SCALE FOR SCORING COMPARABLE SALE AND SUBJECT PROPERTY ATTRIBUTES

SITE EFFICIENCY:

$$
\begin{aligned}
5= & \text { Site is rectangular and fully } \\
3= & \text { Useable } \\
& \text { of shape some irregularities } \\
& \text { fully useable substantially } \\
1= & \text { Site is irregularly shaped such } \\
& \text { that a significant portion is } \\
& \text { not useable }
\end{aligned}
$$

LINKAGES AND VISIBILITY TO TRAFFIC VOLUME:

PRESTIGE/GROWTH AREA:

PROXIMITY TO CONSUMER CONCENTRATIONS:

5 = Adjacent to major consumer draws
$3=$ General proximity of significant consumer draws but cut off by traffic flow
$1=$ Isolated from other consumer draws

EXHIBIT III-4 (Continued)

SITE ACCESS:

SIZE:

| $5=$ | Two or more driveway aprons on |
| ---: | :--- |
| $3=$ | two or more streets |
|  | Two driveway aprons on one |
|  | difeet or two entries from |
|  | parking |
| $1=$ | One driveway apron |
| $5=$ | 30,000 to 39,999 square feet |
| $=$ | per development site |
| $3=$ | 40,000 to 149,999 square feet |
|  | per development site |
| $1=$ | 150,000 or more square feet per |
|  | development site |

## EXHIBIT III-5

WEIGHTED MATRIX FOR COMPARABLES AND SUBJECT

| ATTRIBUTE | WEIGHT | NO. 1 | NO. 2 | NO. 3 | NO. 4 | $\begin{aligned} & \text { SUBJECT } \\ & \text { BEFORE } \end{aligned}$ | SUBJECT AFTER |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Site Efficiency | 0\% | 5/0.00 | 310.00 | 310.00 | 3/0.00 | 3/0.00 | 3/0.00 |
| Linkages | 20\% | 3/0.60 | 5/1.00 | 3/0.60 | 3/0.60 | 5/1.00 | 5/1.00 |
| Prestige/Growth | 25\% | 3/0.75 | 3/0.75 | 1/0.25 | 5/1.25 | 3/0.75 | 3/0.75 |
| Proximity | 5\% | 5/0.25 | 3/0.15 | 1/0.05 | 3/0.15 | 3/0.15 | 3/0.15 |
| Site Access | 25\% | 3/0.75 | 3/0.75 | 3/0.75 | 1/0.25 | 3/0.75 | 1/0.25 |
| Size | 25\% | 5/1.25 | 3/0.75 | 3/0.75 | 5/1.25 | 3/0.75 | 3/0.75 |
| TOTAL WEIGHTED SCORE | 100\% | 3.60 | 3.40 | 2.40 | 3.50 | 3.40 | 2.90 |
| Adjusted Price |  | \$231,000 | \$295,000 | \$183,000 | \$226,500 |  |  |
| Square Feet |  | 35,090 | 47,931 | 41,840 | 35,831 | 138,790 | 65,643 |
| Adjusted Price/SF |  | \$6.58 | \$6.15 | \$4.37 | \$6.32 |  |  |
| Price/Point/ Square Foot |  | \$1.83 | \$1.81 | \$1.82 | \$1.81 |  |  |

## Saudumark Research, Ino.

The total weighted score given each of the properties and the adjusted selling price per square foot per point can be found in Exhibit III-5.

The object of the weighted scoring method is to divide the total weighted score into the adjusted price per square foot of land area to arrive at the adjusted price per square foot of land area per point. This number would be identical for each comparable if all the differences among comparables could be correctly recognized and adjusted, an ideal which is not likely to happen. Therefore, the appraiser uses the mean or average price per point per square foot of land area as the pricing algorithm for the subject site.

Since the first objective is to reduce dispersion of the price per point per unit building area, a computer program developed by Gene Dilmore is utilized to test the initial weights assigned by the appraiser to each price sensitive qualitative attribute until that combination of weights is found that best predicts the prices of the comparable sites. The justification of the resulting comparable price formula is provided in Exhibit III-6, and it will be noted that a very close fit is obtained between the predicted price and the actual price, without exception. Therefore, the price per weighted point per square foot algorithm provides a basis for forecasting the market price of the subject site before the taking. The computer output of the Dilmore quantitative point weighting program for the comparable sites is shown in Appendix $C$.


Having determined the pricing algorithm that replicates the price of the comparable land sales，it is then possible to apply the mean price per point per square foot to the subject site as detailed in Exhibit III－7．Note that the base price per point per square foot is $\$ 1.82$ and the standard error of the mean is plus or minus $\$ 0.01$ ．

Assuming a land area of the subject site before the taking of 138,790 square feet and a total weighted point score of 3.4 ， the value of the westerly portion of the subject site in the current market using the same standards applied to the comparable sites falls within a range having a high estimate of $\$ 862,000$ ，a low estimate of $\$ 852,000$ ，and a central tendency of $\$ 857,000$ ．

The estimated market value of the entire subject parcel before the taking can therefore be summarized as follows：

Easterly 34,848 square feet at $\$ 1.00$
per square foot，rounded to

Westerly 138,790 square feet at $\$ 6.17$ per square foot，rounded to

Total estimated market value before the taking

Rounded to
$\$ 35,000$
$-857.000$

$$
\$ 892,000
$$

＝＝＝＝＝＝＝
\＄890，000
ーニ＝ニニニー

C．Valuation＿After＿the＿Taking
After the taking，two separate non－adjacent parcels remain．The first is identified as Outlot 3 in Exhibit I－2．It ．contains 1.307 acres or 56,943 square feet．This parcel

## EXHIBIT III-7

CALCULATION OF MOST PROBABLE PRICE FOR SUBJECT SITE USING MEAN PRICE PER POINT EQUATION METHOD


Total of Price Per SF
-------------------- $=\$ 7.2631$
Total Weighted Score

Mean Value $(\bar{X})=\$ 7.2631 / 4=\$ 1.8158$




## EXHIBIT III-7 (Continued)

Value Range of Price/Point Score: $\$ 1.8158 \pm \$ 0.0103$
Since area of subject is 138,790 square feet and total weighted point score of subject is 3.4 , then:

High
Estimate: $\$ 1.8261 \times 3.4 \times 138,790 \mathrm{SF}=\$ 861,711$ or $\$ 862,000$ (\$6.21/SF)

Central
Tendency: $\quad \underset{(\$ 6.17 / S F)}{\$ 1.8158 \times 3.4 \times 138,790} \mathrm{SF}=\$ 856,850$ or $\$ 857,000$

Low
Estimate: $\$ 1.8055 \times 3.4 \times 138,790 \mathrm{SF}=\$ 851,990$ or $\$ 852,000$ (\$6.14/SF)
includes the 34,848 square feet determined to be unbuildable before the taking and valued at $\$ 1.00$ per square foot. It also includes 22,095 square feet valued previously at $\$ 6.17$ per square foot. Before the taking, this area was developable as part of Lot 1 in Exhibit II-5.

The extension of Frazier Avenue from the north to west Broadway destroys the 5,000 square foot building pad shown in Exhibit II-5 and separates the previously useable 22,095 square feet from the remaining developable land to the west. The Monona City Planner considers this parcel undevelopable after the taking because of proximity to the intersection of West Broadway and Frazier Avenue. Furthermore, the Operating Agreement referred to previously prohibits development on the site. Even billboards and signs are prohibited.

After the taking, the entire remaining easterly 56,943 square feet is valueless in the opinion of the appraiser. It is unlikely to be used as parking because there are no adjacent uses. It is not needed by the South Towne Shopping Center to preserve visibility because the Operating Agreement restrictions already do that. The parcel is now essentially a non-economic remnant.

The second remainder parcel is the combination of Lot 1 and Outlot 2 of Exhibit I-2. Its area is 65,643 square feet or 1.507 acres. The comparables and valuation process for this parcel are the same as was used in Section III-B to value the developable land before the taking. Appendix $D$ contains the
computer output applicable to this remainder parcel on an "after" basis.

Development sites generally have a higher value per square foot the smaller the site, all other factors being equal. In effect, the market usually recognizes a quantity discount for buyers of larger parcels. Also, a buyer of a commercial site will not normally buy more land than he needs at a high price.

The comparable sales range in size from 35,090 to 47,931 square feet. Before the taking, the useable portion of the subject contained three building sites on 138,790 square feet or 46,263 square feet per site. By contrast the westerly remainder contains one site of 65,643 square feet. Any of the developments that occurred on the comparable sites would not have needed a site as large as the westerly remainder.

Because of this factor, the westerly remainder parcel has a total weighted point score of 2.9 as shown in Exhibit III-5. We previously calculated in Exhibit III-7 that the base price per point per square foot is $\$ 1.82$ and the standard error of the mean is $\$ 0.01$. Therefore, the value of the westerly remainder parcel in the current market using the same standards applied to the comparables falls within a range having a high estimate of $\$ 348,000$, a low estimate of $\$ 344,000$, and a central tendency of $\$ 346,000$.

The estimated market value of the remainder after the taking can therefore be summarized as follows：

```
Easterly 56,943 square feet
    None
Westerly 65,643 square feet at
    $5.27 per square foot, rounded to
$346+000
Total estimated market value
        after the taking
Rounded to
```

\＄346，000
＝＝ニ＝＝ニ＝
$\$ 345,000$
ニニニ＝ニ＝＝
IV. SUMMARY AND DETERMINATION OF DAMAGES

The damages to Mr. Livesey as a result of the taking of a part of Lot 1, South Towne Assessor's Plat are as follows:

| Value before the taking | $\$ 890,000$ |
| :---: | ---: |
| Value after the taking | $-345,000$ |
| Damages | $\$ 545,000$ |
|  | $=======$ |

The following is additional explanation for the impact of estimated damages.

$$
\text { __SE__ Amount } \quad \Phi / \mathrm{SE}
$$

| Value after the taking |  | \$345,000 |  |
| :---: | :---: | :---: | :---: |
| Sale of part of |  |  |  |
| westerly remainder |  |  |  |
| to K. E.S.P. |  |  |  |
| Restaurant Services | 47,931 | (295,000) | \$6. 15 |
| Value assigned to |  |  |  |
| non-economic remnant |  |  |  |
| (easterly remainder) | 56,943 | _S__0__ 2 |  |
| Value to be realized |  |  |  |
| from balance of |  |  |  |
| westerly remainder | 17,712 | \$ 50,000 | \$2.82 |

Therefore, Mr. Livesey must sell the portion of the westerly remainder parcel still in his ownership for $\$ 2.82$ per square foot to realize the appraised value after the taking. In view of the development restrictions contained in the operating

Agreement and the potential difficulty of getting the needed approvals from the City of Monona, it is reasonable to conclude that this portion of the remainder has considerably less value than the portion sold to K.E.S.P. Restaurant Services.

The alternative measure of damages to before and after is the value of the land taken as a separate parcel. This alternative value is required under 32.09 (6). The area of the total land taken is 51,052 square feet. When the scoring system, as developed in Exhibits III-3 through III-7, is applied to this subject parcel it also scores 3.4. The base price per point of $\$ 1.8158$ times 3.4 points suggests a price of $\$ 6.17$ per square foot or a total price of $\$ 314,991$ or rounded, $\$ 315,000$. (See Exhibit III-7.) This value is less than the total damages of $\$ 545,000$ established by the before and after method.

## CERTIFICATION OF VALUE

- The appraisers further certify that, to the best of our knowledge, the statements made in this report are true and we have not knowingly withheld any significant information; that we have . personally inspected the subject property, that we have no interest, present or contemplated in the subject property or the participants in the transaction; that neither the employment nor compensation to make said appraisal is contingent upon our value estimate; and that all contingent and limiting conditions are stated herein; and the fee charged is consistent with our usual charge for appraisal services.

The estimated market value, as defined herein, of this property before the taking as of November 21, 1985, is:

## EIGHT HUNDRED NINETY THOUSAND DOLLARS

$(\$ 890,000)$
The estimated market value, as defined herein, of this property after the taking as of November 21, 1985, is:

THREE HUNDRED FORTY FIVE THOUSAND DOLLARS
$(\$ 345,000)$
The loss and damages accruing as a result of this taking as of November 21, 1985, are estimated to be:

FIVE HUNDRED FORTY FIVE THOUSAND DOLLARS
$(\$ 545,000)$
Relative to Wisconsin Statute 32.09 (6) the Fair Market Value of the lands taken is estimated to be $\$ 315,000$ as of November 21, 1985, with the balance of the loss attributable to the severance damages to the remainder.


Paul J. Gleason, Real Estate Appraiser/Analyst


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    APPENDIX A
    HISTORY OF MONONA TAX
INCREMENTAL DISTRICT NO. 1
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## APPENDIX A (Continued)

The reasons why Monona Tax Increment District No. 1 was created are set forth in the original project plan contained in Chapter 2 of this memorandum (see specifically section I thereof). The City sought to use the advantages offered by Tax Incremental Financing to aid some distressed or "conservation" neighborhoods where dilapidateo ablic services (sewer, water, and streats) were tending to have a blighting influence on the neighborhood (specifically the Bartels area). The City also sought to create additional employment opportunities for its residents and add to the non-residential tax base by generating industrial, retail, and commercial development in the South Towne area ano undeveloped portions of monond Drive. In order to accomplish that goal it was necessary to invest large sums of money for abblic improvements such as streets, water, and sanitary and storm sewer. There was also a need to improve the City's water system to provide necessary fire protection and to service the anticipated new uses from the adod development.

In addition. TIF money was used to provide "security incentives" to encourage development in areas where the private market was not willing to bear the risk of development. In Soutn Towne, most buyers were afraid to make substantial investment in new buildings because of the tremendous uncertainty over the final location of the South Beltiline Freeway. Therefore the City used TIF funds to assemble land and make it available to retailers at a cost that allowed then to bear the risk of develooment even in light of the uncertainty of the final belt line location. The use of TIF funds in that fasnion also served as an effort to "orime the oumo" by attracting develooment to the area so that it would be an attractive area that would bring quality users to Monona. The develooer of South Towne originally olanned to build an unenclosed strio shopping center in Sauth Towne. The City used TIF funds to inouce the developer to construct a high quality enclosed mall instead. South Towne Mail has sarved as the flagship for development in the area. It has also provided over 900 jobs, convenient shooping oocortunities for Manona residents, and substantial added tax base to the City, canty, school district, and state.

In all cases where the City has used "security incentives' the developer of the project has been required to guarantee to the City that they will creata enough value by the new develooment to ensure that the TIF District will be paid back for its investment. In the event that sufficient value is not created by the developer, they are required to make cash payments to the TIF District to equalize the shortiall.

Another examile where TIF funcs were used to attract uniaue develooment is the case of Water Tower Place. The site of Water Tower Place was thought by most peoole to be undeve iopable prooerty pecause of the unusiai snace of the lot and the fact that latera? support nac to be provided to the Monon Water Tower, thus making it difficult to do additional excavation on the site. The City used a IIF security incentive to induce construction of a unique, attractive, high quality office building to that site while also protecting the structura! integrity of the City's water tower.

The City has also used TIF funas to acquire certain municipal equipment necessary to service the new buildings being constructed as a result of the success of the lif District. The City aranased a new fire engine sufficient to provide orotecition to the mejor biloings in Sauth Towne (inclucing WFS). The City also curcnased a new commnications system adequate to communicate with the areas in the southern portion of the City (orimarily South Towne). Prior to
cocuisition of the new system, the Police and Fire Desartments were oftentimes not able to communicate from the dispaten offices to units an the Beltline or to the south of the Belt line.

Major stormwater problems were corrected in the southem area of Monona and on Monond Drive. Although some adjor problems continue to exist in the Queensway Road area, extensive improvements were made in the drainage of the southem part of Monona Drive and the Ford Street aree. Better fire protection ratings were achieved for the entire City by upgrading the water pressure and carrying capacity of the system.

A partial listing of the private develooments and improvements constructed within the JIF District since its crestion are shom below:

## QILDIM LOCATION MUER OF SQUPE FEET VNUE



These private develooments were mace dossible by investment of oublic monies for major roac construction projects such as South Towne Drive (formerly known as Raywood Road!, Inoustrial Orive. Royal Avenue, west Broadway Frontage Road. and Gismolt Road. Market demand for purchase of land in Soutn Towne and construction of new buildiros 's now very high. when the lity's investment in ablic improvements has been repaid, ail tax jurisdictions (the corrty, city, state, sciool district, and VIAE district) will substantially benefit by all of the added value that has been estab?isnec in the IIF District.

## APPENDIX A (Continued)

While the District has been tremenoosly successful in meeting its original goa is, there are several imoortant tasks left to be completed. Those tasks and goals will be set forth in Chapter 5 of this memorandum. As always, the City will insure that any money invested in TIF projects will be repaid by the development itself, not by the property taxpayer.

APPENDIX B<br>OPERATING AGREEMENT AMONG JOHN P. LIVESEY, SHOPKO STORES, INC., AND THE KOHLS COPORATION

## APPENDIX B (Continued) <br> ARTICLE 44 -- DEVELOPMENT OF ADJACENT PARCELS <br> (a) The Adjacent Parcels shall be used only for

retail and service facilities, banks and other financial institutions, and offices and office buildings. With respect to any use, Developer agrees that there shall be maintained not less than the following number of parking spaces:
(i) 5.5 car spaces for each 1,000 square feet of Floor Area in any building used primarily for the sale of food or beverages for on-premises consumption, drugstore and other retail or service-type stores.
(ii) Three car spaces for each 1,000 square feet of $F 100 r$ Area in any building used primarily for a financial institution.
(iii) Two car spaces for each 1,000 square feet of Floor Area of any office building.

The parking spaces shall comply with the applicable requirements for the Shopping Center site as set forth in this agreement.

Developer agrees that those portions of the Adjacent Parcels upon which improvements shall not have been constructed shall be kept and maintained in a neat and sightly condition.
(b) The improvements on the Adjacent Parcels shown
on the plot Plan shall comply with the following standards:
(i) the total floor area of buidlings on each Adjacent parcel shall not exceed the maximum floor area set forth for such Adjacent Parcel as shown on the Plot Plan;
(ii) no building on any Adjacent Parcel may exceed the height limitation set forth for such adjacent Parcel as shown on the Plot Plan;
(iii) with respect to any Adjacent parcel which contains ai "Allowable Building Location" designation on the Llot plan, no building may be constructed in whole or in part outside the area so designated;
(iv) except for traffic directional signs, there shall be no signs on any Adjacent Parcel;
(v) the exterior design and colors of buildings on the Adjacent Parcels shall be in architectural harmony with the exterior design and colors of buildings on the Shopping Center Site; and
(vi) except for traffic directional signs, all signs on the Parcels shall be within the "Allowable Building Location" shown for such Parcel and shall be subject to the written approval of ShopKo and Kohl as to size, design, and location within the "Allowable Building Location".
(c) If an improvement on any Adjacent Parcel is connected to the cross-hatched roadway as referenced in section 18.1 hercof, Developer shall require the owner or lessee of the Adjacent Parcel or of any improvements located thereon
and its successors and assigns, to pay $\$ .10$ per year for each square foot of ground area on the Adjacent Parcel in question during each year in which the Adjacent Parcel is connetted to the crosshatched roadway to be used for the maintenance of the roadway. If an improvement on any Adjacent Parcel is connected to the Common Utility Facilities, Developer shall require the owner or lessee of the Adjacent Parcel, or of any improvements located thereon and its successors and assigns to pay annually, for so long as its parcel is connected to the Common Utility Facilities, an amount equal to - the costs allocable to the Common Utility Facilities multiplied by a fraction the numerator of which is the floor Area in the building or buildings on the Adjacent Parcel in question which connect to the Common Utility Facilities and the denominator of which is said numerator plus the floor
$\therefore$ Area of the Shopping Center Site plus the Floor Area of all buildings on other Adjacent Parcels which connect to the Common Utility Facilities.

ARTICLE 45 -- WARRANTY OF AUTHORITY
Developer, Kohl and ShopKo represent and warrant to each other that they have, respectively, the full right and lawful. authority to transact business in the state of wisconsin and to enter into this Agreement for the full term hereof.

IN WITNESS WHEREOF, the parties hereto have executed this Agreement the day and year first above written.

> MONEX, a limited Partnership

WITNESS:




## APPENDIX C

COMPUTER OUTPUT FOR SUBJECT SITE BEFORE THE TAKING

## APPENDIX C (Continued)

$Q P$
Version 2.3

Program Choices Are:

1. Enter/edit/display/file input data
2. Analyze quality point ratings
3. Display output to screen *
4. Select aptians
5. Quit

* [When autput is displayed to screen, you may print the output with the PrtSc key, then press 〈RETLRN> to cantinue.]

Enter your choice: ?
»

Display Output to Screen
Select output to be displayed:

1. Input data
2. Weighted matrix for properties
3. Value range determination: mean price per paint method
4. Transaction zone: mean price per point method and linear regression method
5. Mean price per point method: predicted vs. actual price far camparables
6. Linear regressian method: predicted us. actual price for comparables
7. Computation matrix
<Return> to quit
Enter your choice:

## APPENDIX C (Continued)

Praject titie: SUBJ-BEFORE
Unit prices Search interval $=5$
EFFIC LINKA GROWT PROXI ACCES SIZE Price

| Prel. wts. | 口 | 20 | 25 | 5 | 25 | 25 | - |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| COMP \#1 | 5 | 3 | 3 | 5 | 3 | 5 | $\$ 6.58$ |
| COMP \#2 | 3 | 5 | 3 | 3 | 3 | 3 | $\$ 6.15$ |
| COMP \#3 | 3 | 3 | 1 | 1 | 3 | 3 | $\$ 4.37$ |
| COMP \#4 | 3 | 3 | 5 | 3 | 1 | 5 | $\$ 6.32$ |
| SLBJ-BEFORE 3 | 5 | 3 | 3 | 3 | 3 | - |  |


|  |  |  |  |  |  |  | Wtd. scare |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Attribute | EFFICIEN LINKAGE |  | GROWTH | PROXIMIT | ACCESS | SIZE |  |
| Initial |  |  |  |  |  |  |  |
| weights | 20 | 20 | 15 | 15 | 15 | 15 | 100 |
| Final |  |  |  |  |  |  |  |
| weights | $\square$ | 20 | 25 | 5 | 25 | 25 | 100 |
| COMP \#1 | $5 / 0.00$ | $3 / 0.60$ | $3 / 0.75$ | 5/0.25 | $3 / 0.75$ | 5/1.25 | 3.60 |
| COMP \#2 | $3 / 0.00$ | 5/1.00 | 3/0.75 | 3/ 0.15 | 3/0.75 | $3 / 0.75$ | 3.40 |
| COMP \#3 | 3/ 0.00 | $3 / 0.60$ | 1/0.25 | 1/0.05 | 3/0.75 | 3/0.75 | 2.40 |
| COMP \#4 | $3 / 0.00$ | $3 / 0.60$ | 5/1.25 | 3/ 0.15 | 1/ 0.25 | 5/1.25 | 3.50 |
| SLBJ-BEFORE | $3 / 0.00$ | 5/1.00 | $3 / 1.75$ | 3/0.15 | 3/0.75 | 310.75 | 3.40 |

## APPENDIX C (Continued)

Vaiue Range Determination: Mean Price Fer Paint Method

Mean price per point:
$\$ 1.82$
Dispersion About the Mean:
Caefficient of Dispersian:

Value Range Per Unit of Dispersion

Subject
Paint
Scare

> Mean
> (t/-One
> Standard
> Deviation)

Price
Per Unit
$\$ 1.81=$
$=$
\$6. 14
$\$ 6.17$
$\$ 6.21$

Transaction Zane: Mean Price Fer Paint Method
Number of units in subject praperty: 138790

| Low Estimate | $\$ 851,990$ | or | $\$ 852,000$ |
| :--- | :--- | :--- | :--- |
| Central Tendency | $\$ 856,845$ | or | $\$ 857,000$ |
| High Estimate | $\$ 861,700$ | or | $\$ 862,000$ |

Mean Price Per Paint Methad: Predicted us. Actual Price for Comparables

$$
\begin{array}{r}
\text { Predicted Price } \\
\$ 6.54 \\
\$ 6.17 \\
\$ 4.36 \\
\\
\$ 6.36
\end{array}
$$

Actual price
$\$ 6.58$
$\$ 6.15$
$\$ 4.37$
$\$ 6.32$

Errar
-\$0. 04
\$0. 12
-\$0.01
$\$ 0.04$

```
APPENDIX D COMPUTER OUTPUT FOR SUBJECT SITE AFTER THE TAKING
```


## APPENDIX D (Continued)

$Q P$ Version 2.3

Program Choices Are:

1. Enter/edit/display/file input data
2. Analyze quality paint ratings
3. Display autput to sereen *
4. Select options
5. Quit

* [When output is displayed to sereen, you may print the output with the PrtSe key, then press <RETURN> to continue.]

Enter your choice: ?

Display Output to Screen
Select output to be displayed:

1. Input data
2. Weighted matrix for properties
3. Value range determination: mean price per paint methad
4. Transaction zone: mean price per point method
and linear regression method
5. Mean price per point method: predicted vs. actual price for comparables
6. Linear regression methad: predicted vs. actual price for camparables
7. Computation matrix

〈Return> to auit
Enter your chaice:

```
APPENDIX D (Continued)
```

Project title：SUBJ－AFTER
Unit prices Search interval $=5$
EFFIC LINKA GROWT PROXI ACCES SIZE Frice

| Prel．wts． | 0 | 20 | 25 | 5 | 25 | 25 | - |
| :--- | :--- | :--- | :--- | :--- | :--- | :--- | :--- |
| COMP \＃1 | 5 | 3 | 3 | 5 | 3 | 5 | $\$ 6.58$ |
| COMP \＃2 | 3 | 5 | 3 | 3 | 3 | 3 | $\$ 6.15$ |
| COMP \＃3 | 3 | 3 | 1 | 1 | 3 | 3 | $\$ 4.37$ |
| COMP \＃4 | 3 | 3 | 5 | 3 | 1 | 5 | $\$ 6.32$ |
| SLBJ－AFTER | 3 | 5 | 3 | 3 | 3 | 1 | - |

Neignted Matr：$x$

| Feature／ Attribute | GFicien | LINKAGE | GiRClW － | PROXIMIT | ACCESS | SIZE | Wte seare |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| inita |  |  |  |  |  |  |  |
| we shis | $\square$ | 20 | 25 | $亏$ | 25 | $\square$ | 100 |
| Fina |  |  |  |  |  |  |  |
| ve： $\operatorname{sints}$ | $\square$ | 20 | 25 | $\Xi$ | 25 | 25 | －0 |
| COMF \＃1 | 510.00 | $3 / 2.60$ | $3 / 0.75$ | 510.25 | 31.2 .75 | $5 / 1.25$ | 3.65 |
| COMP \＃2 | 31.500 | ミ1：．00 | $3 / 2.75$ | $\geq 10.25$ | 310.75 | $3 / 1.75$ | 3.40 |
| COMP \＃3 | 310.00 | 310.60 | $\therefore 10.25$ | 1／ 0.05 | 310.75 | 310.75 | 2.42 |
| COMP \＃4 | ヨ／こ．こ0 | 312.60 | \＃1． 1.25 | 31.2 .15 | $1 / 2.25$ | 31.25 | 3.50 |
| SUBJ－AFTER | 310.00 | 5／1．00 | 312.75 | 3／ロ． 5 | $1 / 2.25$ | $3 / 2.75$ | 2.72 |

## APPENDIX D (Continued)

| Mean price per point: Dispersion About the Mean: Coefficient of Dispersion: |  |  | $\begin{aligned} & \$ 1.82 \\ & \$ 0.01 \end{aligned}$ |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Value Range Per Unit of Dispersion |  |  |  |  |  |
| Subject Point Scare |  |  | Mean <t/- One Standard Deviation) |  | Price Per Unit |
| Low Estimate | 2.90 | $x$ | \$1.81 | $=$ | \$5.24 |
| Central Tendency | 2.90 | $x$ | \$1.82 |  | \$5.27 |
| High Estimate | 2.90 | X | \$1.83 | = | \$5.30 |

Transaction Zone: Mean Price Per Foint Method Number of units in subject property: 65643

| Low Estimate | $\$ 343,703$ | or | $\$ 344,000$ |
| :--- | :--- | :--- | :--- |
| Central Tendency | $\$ 345,662$ | or | $\$ 346,000$ |
| High Estimate | $\$ 347,620$ | or | $\$ 348,000$ |

Mean Price Per Point Method: Predicted us. Actual Price for Comparaoles

COMP \#1 COMP \#2 COMP \#3 COMP \#4

Predicted Price
$\$ 6.54$
$\$ 6.17$
$\$ 4.36$
$\$ 6.36$

Actual price
$\$ 6.58$
$\$ 6.15$
$\$ 4.37$
$\$ 6.32$

Error

- $\$ 0.04$
$\$ 0.02$
- $\ddagger 0.01$
\$0. 04

QUALIFICATIONS OF THE APPRAISERS
JAMES A. GRAASKAMP

## PROFESSIONAL DESIGNATIONS

SREA, Senior Real Estate Analyst, Society of Real Estate Appraisers
CRE, Counselor of Real Estate, American Society of Real Estate Counselors

CPCU, Certified Property Casualty Underwriter, College of Property Underwriters

## EDUCATION

Ph.D., Urban Land Economics and Risk Management - University of Wisconsin Master of Business Administration Security Analysis - Marquette University Bachelor of Arts - Rollins College

ACADEMIC AND PROFESSIONAL HONORS
Chairman, Department of Real Estate and Urban Land Economics, School of Business, University of Wisconsin
Urban Land Institute Research Fellow
University of Wisconsin Fellow
Omicron Delta Kappa
Lambda Alpha - Ely Chapter
Beta Gamma Sigma
William Kiekhofer Teaching Award (1966)
Urban Land Institute Trustee

## PROFESSIONAL EXPERIENCE

Dr. Graaskamp is the President and founder of Landmark Research, Inc., which was established in 1968. He is also co-founder of a general contracting firm, a land development company, and a farm investment corporation. He is formerly a member of the Board of Directors and treasurer of the Wisconsin Housing Finance Agency. He is currently a member of the Board and Executive Committee of First Asset Realty Advisors, a subsidiary of First Bank Minneapolis. He is the codesigner and instructor of the EDUCARE teaching program for computer applications in the real estate industry. His work includes substantial and varied consulting and valuation assignments to include investment counseling to insurance companies and banks, court testimony as expert witness and the market/financial analysis of various projects, both nationally and locally, and for private and corporate investors and municipalities.

## PAUL J. GLEASON

## EDUCATION

Master of Science - Real Estate appraisal and Investment Analysis, University of Wisconsin

Bachelor of Business Administration - Comprehensive Public Accounting, University of Wisconsin - Eau Claire

## PROFESSIONAL MEMBERSEIPS

Urban Land Institute
American and Wisconsin Institutes of Certified Public Accountants

## PROFESSIONAL EXPERIENCE

Prior to association with Landmark Research, Inc., Mr. Gleason had approximately four years experience in analysis, development, and syndication of income properties and extensive experience in the practice of public accounting.

