

## **Civil defense and disaster control news bulletin. Vol. XI No. 1 February 1970**

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# CIVIL DEFENSE AND DISASTER CONTROL NEWS BULLETIN



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Stapleton, left, State Community Shelter Planning Officer, and Dane County civil defense director Bob Kneeland examine first press copy of the County Community Shelter Plan.

## MADISON TO HOST GOVERNOR'S DISASTER CONFERENCE MAR. 5

Preparations have now been completed by the Division of Emergency Government for the fifth annual spring Governor's Conference on Disaster Preparedness to be held at Holiday Inn No. 2 in Madison on March 5.

This year's agenda will feature briefings on flood and tornado preparations by Joe Strub and Joe Rigney, meteorologists in charge of the U. S. ESSA Weather Bureaus at St. Paul and Madison, respectively. Gov. Warren P. Knowles will address conference participants at the noon luncheon. Other interesting items on the agenda will include presentations on state and local preparations taken in areas of the U.S. struck by Hurricane Camille, "Animal Disease Emergencies," and provisions of new federal disaster assistance legislation (PL-91-79). A representative of Canadian civil defense is slated to be the banquet speaker. Division Administrator James Gruentzel is conference chairman.

The conference is presented each spring in cooperation with the Executive Office to assist local government officials with their plans and programs of natural disaster preparedness, with special emphasis on spring flood outlooks and prior preparations to be taken. A record conference attendance of over 500 persons was established last year. Although 15 counties were declared "major disaster areas" by President Nixon from spring flooding in 1969, extensive prior preparations prevented millions of dollars in property damage that would have otherwise occurred.

## First Contract Plan

## DANE COUNTY CSP ISSUED

Wisconsin's first "contract" Community Shelter Plan (CSP) became a reality with the distribution of the Dane County CSP to county residents as a 16-page supplement to the Sunday, January 4 issue of the Wisconsin State Journal. The plan was printed by Community Publications of McFarland under contract to the federal government.

Designed to show residents of Madison and the rest of Dane county "where to go and what to do" in event of a national emergency, the plan was prepared by county CD director Robert J. Kneeland and his staff in cooperation with the Division of Emergency Government, the federal Office of Civil Defense (OCD), and Madison Newspapers, Inc. It shows the specific locations of all private and public buildings in the county which have currently been licensed by property owners for use as public fallout shelters and stocked with survival supplies. All told, the buildings provide shelter space for over 300,000 persons, should it be needed.

Buildings containing shelters are identified in the plan by means of letters, numbers and shaded areas on comprehensive but easy-to-read maps of Madison and all other county areas, including the University of Wisconsin campus, which are keyed to a printed list of the facilities. In addition to the shelter locations, the plan contains basic preparedness measures for citizens not close to public shelters, such as home shelter construction and improvisation, and also important information on local warning signals and emergency procedures for public schools. Citizens are urged to keep the plan in a safe place for ready future reference.

With the distribution of the Dane county plan, three counties have now completed CSP projects. Dunn and Langlade counties accomplished plan distribution in 1969 and became the first "non-contract" counties to do so. Contract plans differ from non-contract in that the CSP is prepared by a planning unit or consultant under contract to the federal government which pays the total cost of plan preparation and printing. This is done in those counties having larger populations and more complex traffic movements. Non-contract plans, on the other hand, are accomplished in smaller populated counties by local officials with the assistance of the State Community Shelter Planning Officer. Similar plans for other counties in the state are now in progress or under development with several slated for completion in 1970.



## FLOOD PAYMENTS OVER \$334,000

Payments to 36 Wisconsin counties and communities suffering public property damage from last year's dual flood disasters now total over \$334,000.

The money represents advance payments by the Federal Office of Emergency Preparedness (OEP) under Public Law 875 on total approved state disaster claims of about \$694,000. Final payments to the localities will be made after inspections and audits have been made on completed work.

Latest to receive advance checks from the Division of Emergency government were Green county (\$8,500), Grant county (\$25,900), City of La Crosse (\$3,800) and Village of Ferryville (\$3,800). The La Crosse payment was its second, bringing that city's total payments to date to \$61,700.

In addition to coordinating all state flood fighting activities, the Division is also responsible for processing to OEP all public property damage claims of local government in the flood's aftermath and for allocation of the money as grants are approved.

Portions of the state were twice declared "major disaster areas" by President Nixon in 1969 on request of the governor — first, due to the Mississippi floods in April and again, as a result of flash floods on June 29 from heavy rains in parts of southwest and southeast Wisconsin.

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LEAVES DIVISION

Mrs. Linda Rabehl, Division secretary since 1966, was honored by fellow employees at a noon luncheon on Dec. 15, 1969. Linda, who left state service at the end of the year, was presented with a silver service. Clockwise are Adm. James Gruentzel, Mrs. Rabehl and husband Robert, Eulalia Anderson, Darlene Beck, Audrey Hammond, Stan Grimstad and Jack Gourlie.

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## CDUEP TRAINING SCHEDULED

The Civil Defense University Education Program (CDUEP) conducted by Wisconsin State University-Stevens Point will offer the following instruction during the first quarter of 1970:

### Emergency Operations Simulation Exercise (EOSE)

Feb. 11-12 ..... Winnebago Co.

Feb. 18-19 ..... Portage Co./Stevens Point

### Radiological Monitor Instructor (RMI)

Feb. 2-6 ..... City of Eau Claire

### Radiological Defense Officer (RDO)

Mar. 2-6 ..... City of Waukesha

### Shelter Manager Instructor (SMI)

Mar. 10-25 ..... City of Ashland

### Civil Defense Management (CDM)

Mar. 12-Apr. 16 ..... City of Spooner EOC

The FY 1970-71 CDUEP Contract (Apr. 1, 1970-Jan. 1, 1971) is now in the final stages of negotiations. The state has requested the following training for this period: 11-EOSE's; 3-RMI's; 3-BIG's (Business, Industry & Government) conferences; 2-CDM's; 1-RDO and 1-P&O (Plans & Operations).

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## OSP UNDER REVISION

Work has been completed by the Division on the final drafts of the revised Basic Plan and several annexes to the Wisconsin Operational Survival Plan (OSP), and is progressing on other annexes. The revision was made necessary by various operational changes in state and national programs and in order to include plans for natural disaster operations and other major emergencies, in addition to nuclear defense.

The OSP will be in a much simpler and more readable format than previously, containing only the broad functions and responsibilities of the various services. Specific actions to be carried out during the several phases of "increased readiness" and actual operations will be in the form of appendices (SOP's) to the annexes. When completed in final form the OSP will be explained to local directors at area meetings, including its impact on local emergency plans.

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## NEWS FROM JAPAN

A first priority Civil Defense item in floods is the sand bag. In Japan now the water bag is being used. A 155-pound container, it can quickly be filled with six tons of water—in place—in a matter of minutes. It is 18 feet long and 3.3 feet high; 5 feet wide at the bottom and narrow to 2.5 feet in width at the top. According to the Tokyo Metropolitan Fire Board, the water bag resists three times more pressure than the sand bag.



## FEDERAL CD BUDGET \$69.2 MILLION

Federal civil defense appropriations for fiscal year 1970 will amount to \$69.25 million. The CD budget bill was signed by President Nixon on December 5, 1969, and although about \$6 million less than the President originally requested from Congress, the appropriation is still \$8.21 million more than in FY 1969.

Breakdowns of line items included in the new budget have not yet been finalized by OCD, but generally the funds provide \$49.2 million for Operation and Maintenance, including \$19.4 million for the Personnel and Administrative program, and \$20.05 million for Research Shelter Survey and Marking which also includes \$1.8 million for a new Region 3 Federal Center in Thomasville, Ga.

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## BLUME ELECTED TO COM. POST

Norman H. Blume, Director of Communications and Warning for the Division of Emergency Government, has been elected as Executive Secretary of the State of Wisconsin Telecommunications group. The group is comprised of representatives from all state departments, including the universities.

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## HILL NAMES MCKINNON AS DEPUTY

Charles M. Hill, recently named by Gov. Warren Knowles as Acting Secretary of the Dept. of Local Affairs and Development (LAD), has appointed James K. McKinnon as Deputy Secretary. LAD is the Division's parent department.

McKinnon, whose appointment was effective on January 2, had been Administrative Officer for the department since Nov. 1968 and, previous to that, Personnel Manager and then Director of Management Services at Southern Colony for 11 years. He is a 1957 graduate of the University of Wisconsin.

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New Division communications bus is shown at Hill Farms docking area. The 36-passenger Fageo Twin Coach was obtained under the surplus property program. Formerly used as a bus-ambulance by the Air Force, it has been repainted red and white and is now being outfitted with equipment for use as a Mobile Command Post during a major emergency.

## PL 91-79 TO INCREASE DISASTER AID

Public Law 91-79, signed into law by President Nixon last October, supplements provisions of the existing Federal Disaster Act of 1950 (PL 81-875) by increasing the amount of assistance available to disaster victims from the federal government.

Major provisions added by the Disaster Relief Act of 1969 include the following:

1. Payments to states of up to 50 percent of the cost for the permanent repair or reconstruction of roads, not in the Federal Aid System, which were damaged by a major disaster.
2. Grants to the states for the development of state disaster plans to aid individuals suffering losses.
3. Funds for the removal of debris deposited on private property in a major disaster.
4. Liberalized loan programs for farmers, homeowners, and businessmen suffering uninsured disaster losses.

After assignment of responsibilities by Executive Order to specific federal agencies under the enabling legislation, regulations will be prepared by the agencies concerned for implementation of the new Act.

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## REG. 4 TOPS "CD-USA" ENROLLMENT

Records through October 31, 1969 show that the five states comprising the Region 4 civil defense area had enrolled 56% of the national total of persons taking the Civil Defense, U.S.A. Home Study Course.

The state breakdown of the 16,485 students enrolled from Region 4 is as follows: Wisconsin (884), Illinois (10,344), Michigan (2,861), Indiana (1,973) and Minnesota (423). Illinois ranks first nationally with Michigan second, Indiana third, Wisconsin seventh, and Minnesota thirteenth.

The popular course, developed by the OCD staff College, Battle Creek, Mich., is a five-unit course taking 12 hours to complete and is designed for new CD employees, individuals with civil defense assignments, representatives of government, business and industry, or any citizen interested in the program. Topics include "Why Civil Defense", "Nuclear Weapons Effects," "Shelters," "Warning," "Emergency Operations and Support Programs," and "Government Responsibilities for Civil Defense."

There are no fees for the course and a certificate is awarded for successful completion. Local directors desiring to enroll persons from their areas should forward names and addresses to the Division Training Officer, Maurice Nason.

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# CIVIL DEFENSE AROUND THE STATE

★ ★ ★ what your neighbors are doing ★ ★ ★



**GREEN BAY** — Art Norgaard, Brown county's popular CD director, was recently named "Man of the Year" by the Brown County Chronicle, the county's weekly newspaper. Each year the Chronicle selects a person from the county whose dedication, purpose and achievement of deed or project is so superior and so beneficial to his fellow citizens that he is so honored. Norgaard was specifically cited for his outstanding work in preparing the county and its citizens to meet the threat of any major disaster. Those of us at state headquarters who have been associated with Art through the many years are well aware of his dedication to the program and his many accomplishments. We all join in saying a hearty "Congratulations Art."

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**MADISON** — Dane County civil defense will receive \$23,788 in federal matching funds for the construction of an Emergency Operating Center in the north end of the City-County building. When completed, the facility will be used as regular administrative offices for county CD and will also be used by the Dane county traffic police on a daily basis. In the event of a major disaster, the installation will be used by the civil defense unit and key officials of government to direct the county's emergency operations activities. Construction bids for the entire facility will total about \$47,355.

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**LA CROSSE** — Fred Lehmeier, La Crosse county CD director, recently attended a two-day seminar on Community Shelter Planning (CSP) at the OCD Staff College in Battle Creek, Mich. The seminar was attended by about 75 civil defense directors from the various states in Region 4 and their urban planners. The CSP program is being conducted in all of the 50 states.



**RHINELANDER** — Al Dietz, Oneida county CD director, sent the Division this picture of the excellent civil defense display he and his staff set up in the Memorial Building during the 4th annual all Snowmobile Show held at Rhinelander Jan. 14-18. County CD personnel participated in first aid, communications, crowd control, and fire protection as a test of their emergency capabilities.

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**PORTAGE** — Government officials from throughout the county participated in an Emergency Operations Simulation Exercise (EOSE) at the Columbia county courthouse on January 13. The exercise, which is designed to familiarize officials with their responsibilities in event of a major emergency, was deemed a success by county CD Director B. J. Amend. Representatives of the Civil Defense University Education Program, Stevens Point State University, conducted the exercise in cooperation with the State Division of Emergency Government.

After 10 days, return to  
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