

# Civil defense and disaster control news bulletin. Vol. XI, No. 5 October 1970

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### STATE OF WISCONSIN



### CIVIL DEFENSE AND DISASTER CONTROL



## **NEWS BULLETIN**

Published by the DIVISION OF EMERGENCY GOVERNMENT Editor: R. W. Curley

WARREN P. KNOWLES

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JAMES A. GRUENTZEL
Administrator

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**OCTOBER 1970** 

# DEPUTY U.S. DIRECTOR SAYS CD SHOULD ACT IN ALL DISASTERS

Georgiana H. Sheldon, Deputy U. S. Director of Civil Defense, speaking at the Governor's Civil Defense Conference in Eau Claire on September 17 said there is growing recognition that civil defense preparedness throughout the U.S. must cover the full range of peacetime hazards and disasters as well as preparing citizens to cope with possible nuclear attack.

"Environmental hazards of many kinds now must be included," she said, and she added that "a new element of danger, I am sorry to say, is becoming more evident as the days go by."

his is the increasing incidence of civil disorder characterized by arsen, shootings and bombings."

"These mindless acts of violence are being directed at the basic foundations of our society."

She then pointed out the potential of local civil defense systems for safeguarding communities and cited the availability of warning and emergency communications systems, Emergency Operating Centers and trained and experienced people who serve in the day to day structure of civil government and who can be augmented by auxiliaries as needed.



Miss Georgiana Sheldon, Deputy U.S. Director of Civil Defense chats with local officials at Eau Claire Governor's CD Conference. They are, from left, Henry Graff, county board chairman; Paul Boley, county CD director, and Ray Wachs, city manager.

# COMMUNITY PREPAREDNESS URGED AT GOVERNOR'S CD CONFERENCE

An enthusiastic and packed audience heard national, state and local speakers stress the importance of "increased readiness preparations for emergency" at the annual fall Governor's Conference on Civil Defense held at the Holiday Inn at Eau Claire on September 17.

Prominent national speakers on the agenda included Georgiana Sheldon, Deputy Director of the Office of Civil Defense (OCD), Washington, D.C. and Frank J. Keeler, Vice-President (retired), Chase Manhattan Bank, New York City. Both were accorded standing ovations at the end of their presentations. Miss Sheldon cited the value of civil defense in all types of major disaster situations, in addition to its nuclear defense mission, and outlined some of its growing responsibilities. (See story this page.)

Keeler told the group that business and industry had "an especially high stake" in the program since the economy of the country depended upon their ability to maintain effective operations following a major disaster. He noted that such preparations by the Chase Manhattan Bank and its branches had "paid dividends" many times the past few years in the many emergency situations they were faced with. He said the bank had run the gamut of almost every conceivable type of emergency, including bomb threats, riots, civil disturbances and blackouts, and still was able to continue effective operations. He said every business, big or small, should have a disaster plan covering the three major categories of personnel



Conference attendance of 240 persons was greater than at any previous fall conference.

#### DISASTER HOSPITAL USE DEFINED

The following instructions (Revised Sept. 1970) have been issued by State Emergency Health Services on use of Packaged Disaster Hospitals (PDH):

- A. The Packaged Disaster Hospital (PDH) has been designed as a last resort medical health assistance. It is designed to be used when the local community or area has or soon will or expects to exhaust its capability to handle a disaster with the resources normally available in the community.
- B. The material may be used legitimately only for medical and health purposes. Any other use diminishes the effectiveness of the unit.
- C. The material may be used in any medical emergency, whether a state of emergency has been declared or not, providing permission has been obtained from the Division of Health.
- D. In case permission cannot be obtained, the custodian working with his local health advisors (hospital administrators and doctors) may, if the situation warrants, use the material and obtain permission as soon as feasible.
- E. The only agency authorized to give permission to open the PDH in the State is the Division of Health.
- F. The following procedures are designed to expedite the request for approval in case the PDH material is needed:
  - (1) Custodian contacts the Wisconsin Division of Emergency Government. We will need to know the nature of the disaster, anticipated casualties, and name of the medical person requesting the PDH material.
  - (2) Division of Emergency Government will contact the Emergency Health Services Section, Division of Health.
  - (3) Call directly to the Division of E vergency Government (608 266-3232). This phone has 24 hour coverage by a State Emergency Government Duty Officer.

Requests for a non-medical use of cots and blankets cannot normally be approved. Any community using the medical supplies for this purpose may be held responsibile for cleaning, repackaging, and/or replacing any items used and returning them to the storage location.

All requests for non-medical use of cots for civilians should be forwarded through American National Red Cross channels.

All requests for cots and blankets by the military should be forwarded to the State Adjutant General.

All of the above may be accomplished by telephone, radio, teletype, etc. and confirmed in writing at a later date.

(Gov. Conf. – continued from page 1)

protection, protection of property and continuity of manament.

Other speakers on the day-long agenda included Emergency Government area directors Robert A. Hensen, who gave the "Introduction to Increased Readiness," and Robert L. Williams who spoke on "Local Government's Responsibility For Increased Readiness." Benefits of such a program were discussed by Mayor Don Penza of Wisconsin Rapids and the mechanics of the Increased Readiness Information System (IRIS) by Edward J. Ouellette, OCD Region 4, Director of Field Operations, Battle Creek, Mich.

As if fate wanted to lend emphasis to the importance of the day's main subject, Mayor Kenneth L. Huck of Racine who was slated to talk on "Local Government Preparation for Increased Readiness" was called back to that city due to a flood situation and could not appear on the program.

Highlights of the evening banquet program included an interesting address by Gus L. Economos, School of Business Administration, University of Illinois; the presentation of awards, and the drawing of door prizes donated by Eau Claire businesses.

Award recipients were the Black River Falls Memorial Hospiter for incorporating fallout shelter in the new building; Harvey S. Borman, Marinette county CD director, for 10 years meritorious service; and Lawrence R. Egdahl for 15 years voluntary service as Marathon county director.

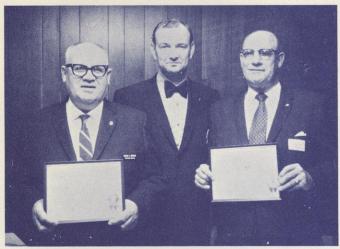
Conference chairman was James Gruentzel, Emergency Government Administrator, with Deputy Gordon Reese acting as moderator. Welcoming addresses were given by Marshall Hughes, Eau Claire, a member of the Governor's Civil Defense Council; County Board Chairman Henry E. Graff, City Manager Ray Wachs and Roth Schleck, President of the First Wisconsin National Bank of Eau Claire.



Conferees toured the Emergency Government Division's new mobile command post as part of the day's activities.

### SNAPS FROM EAU CLAIRE





Retiring county CD directors Harvey Borman, left, Marinette Co., and Lawrence Egdahl, Marathon Co., display service awards presented by James Gruentzel, center, Emergency Government administrator.



Bob Hensen, East Central Area Director, spoke on the "Introduction to Increased Readiness." Roth Schleck, Eau Claire bank president, listens in foreground.



Representing Region 4 OCD on the agenda was Ed Ouellette, Director of Field Operations.



Georgiana Sheldon, OCD Deputy Director, discussed federal programs at noon luncheon and later presented citation to Black River Falls Memorial Hospital for shelter incorporation. Lewis Epstein (dark suit), chairman of the board of directors, accepted the award.



Frank J. Keeler, retired vice-president of personnel for the Chase Manhattan Bank gave a forceful talk on industrial preparedness measures.



Mayor Don Penza of Wisconsin Rapids outlined local government's benefits in having a strong community preparedness program.

#### NEW OCD NEWSLETTER SLATED

In a letter to all state civil defense offices, John E. Davis, National OCD Director, has advised of a forthcoming new type of newsletter whose contents will be geared to actions taken by civil defense in response to everyday emergencies. Appropriately, the publication will be entitled "RESPONSE."

In his letter, Davis said civil defense was in a position to help many people today in all types of disasters, and in numerous instances already has. These could include natural disasters of all types, environmental problems and emergencies, civil disturbances, search and rescue missions, crowd control for local accidents and civic events, and emergency medical care for major local accidents.

In conclusion, Davis said, "We'd like to know about your actions in today's emergencies - what you are doing...how you are doing it... the results you are experiencing. And we'd like to share this information, in a simple newsletter, with your colleagues throughout the Nation."

Local CD directors and other officials should send such information to: "RESPONSE", Office of Civil Defense, Room 3E349, The Pentagon, Washington, D.C. 20310.

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#### GAGGIOLI HONORED

Fred J. Gaggoli, Head of the Civil Defense Support Branch, Naval Facilities Engineering Command (NAVFAC), Great Lakes, Ill., is presented with state citation by James Gruentzel, left, Emergency Government Administrator, as Mrs. Gaggoli smiles appreciatively.

After nine years at Great Lakes, Gaggoli was recently promoted and transferred to the NAVFAC Western Division Office at San Bruno, California. In addition to the state award signed by Governor Knowles, Gaggioli received a lapel pin from Gruentzel and a federal commendation from OCD Region 4 Act'g. Director Paul Winckler for "outstanding leadership" in the coordination and support of the National Shelter Survey and other related civil defense programs in Wisconsin. The ceremony was held in Waukegan, Illinois.

#### 648 TRAINED IN MSH

Joseph Salzmann, Emergency Health Services, reports a to of 648 students trained in the Medical Self-Health course during August. Of 26 courses held, 22 were conducted for junior and senior high school students with an enrollment of 611 persons. Two courses were held at the college level with 16 attending, and one course each for government employees and medical groups for 21 people. The Red Cross First Aid Course was included with one MSH course with 9 students.

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#### RURAL CD MATERIAL AVAILABLE

The following material on emergency preparedness is now available from County Extension Offices or the Bulletin Room, College of Agricultural and Life Sciences, Madison, Wis. 53706 according to Don Jensen, Extension Safety Specialist, Department of Agricultural Engineering, University of Wisconsin:

- 1. Tornado! How to Protect Your Home and Family (U.W. Cir.
- 2. Plan to Meet Emergencies (U.W. Cir. 632).
- 3. Fire Extinguishers for the Farm and Home (U.W. Cir. 666).
- 4. Package Programs on Safety and Emergency Preparedness.
- 5. Emergency Preparedness Information Card EP3.

Jenson noted that a limited number of free copies of the above are available to individuals with bulk orders running from cents to 15 cents per copy.

In addition, two slide presentations - "Planning for Emergencies" (31 slides and script) and "Year of Double Trouble" (20 minute slide-tape) are available from his office. These may be obtained by writing to Jensen at 460 Henry Mall, Madison, Wisconsin. 53706.



COMMUNITY

MORE FACTS? WRITE OR CALL YOUR LOCAL CIVIL DEFENSE



#### **GOVERNOR'S MANSION STOCKED**

Governor Warren P. Knowles, center, hefts box of shelter supplies as Mello Stapleton, extreme right, Community Shelter Planning Officer for Wisconsin, and volunteer high school students from Madison stock the Executive Mansion.

#### NEWS FILLERS AVAILABLE

The Division of Emergency Government has a limited supply of the "Did You Know?" sets of fillers on civil defense (see adjoining page) which may be obtained by local directors by writing to the Division, Attn: Public Information Officer.

ach set contains a series of 24 panels or illustrations (6 pages - 4 per page) with CD lifesaving information which may be cut out for offset reproduction. Each tells its own story, so may be used in any order preferred. Mats for use by letterpress printed newspapers are presently exhausted but will be available in from 60 to 90 days, according to OCD. Orders for mats, however, may be placed with OCD by utilizing the tear sheet on the front of the set.

Requests will be filled on a first come – first served basis.

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#### MSH TAUGHT IN SPANISH

Five students from the Waukesha County Technical Institute recently became the first persons in Wisconsin to complete a nine-week Medical Self-Help course taught entirely in Spanish. The course was taught in Spanish because it was hoped the students, who are of Spanish extraction, would be better able to grasp the techniques of the course in the language with which they are most familiar. With the aid of films, filmstrips and textbooks in Spanish, the group was taught basic first aid, bandaging, care of fractures, emergency care for injured and artificial respiration.

Students receiving graduation certificates were Mrs. Maria Castillo, Stephania Hinojosa and Mrs. Eduviges Almanza, all of Waukesha, and Sisters Ester Landin and Celerina Serrato of St. Monica's Seminary, Oconomowoc. The instructor for the course was Hernan Franco. Classes were held each Saturday morning.

# Swoll Now

BATTLE, CREEK, MICHIGAN

The following courses in civil defense are scheduled at the OCD Staff College at Battle Creek during the period November 1970 - June 1971:

#### (1970)

Radiological Monitoring for Instructors	Vov	9-13
Career Development Program - Phase III	Vov	9-20
Radiological Defense Officer	Vov	16-20
Career Development Program - Phase II Nov 3		
(1971)		

Career Development Program – Phase I Jan 18-29
Career Development Program - Phase II Feb 1-12
Civil Defense Management
Career Development Program – Phase III
Shelter Management Instructor
Career Development Program – Phase II

#### SECRETARIES TAKE CD MANAGEMENT

A special Civil Defense Management course was conducted for Division headquarters and area secretaries at the State EOC during the week of August 24-28. (See photo below.) Completing the course were Eulalia Anderson, Darlene Beck, Lois Christopher, Audrey Hammond, Mary Havey, Janet Lange, Millie Schjonberg, Arlene Solberg and Peggy Wills.

Career Development Program - Phase IV . . . . . . . . . . Jun 7-18

Also taking the course were Grace Clark, Waukesha county CD director; Karen Ford, typist with the Division of Health, and Pat Naquin, secretary for the Sauk county civil defense office.



Don Heimlich, foreground, Director of the CD University Education Program, Stevens Point State University, begins opening session of Civil Defense Management course for secretaries. Observing at rear are, from left, Administrator James Gruentzel, Training Officer Maury Nason and Deputy Administrator Gordon Reese.

### **OEP — STATE SIGN FIRE AGREEMENT**

A federal-state agreement providing for federal assistance in the event Wisconsin experiences serious grassland or forest fires was signed by Acting Governor Jack B. Olson on September 4.

The agreement with the Office of Emergency Preparedness (OEP) stipulates that OEP will reimburse the State of Wisconsin for 50-100% of the cost of such fires depending on the amount of funds already expended by the state for fire control. Ken Gardiner, Director, Region IV OEP, signed the agreement for the federal government.

According to Olson, Wisconsin is the first state in the Region to sign the agreement. "This agreement for federal fire control assistance is a fine example of federal and state governments cooperating to provide essential emergency services for our citizens," Olson said.

"The problem of grassland and forest fires has been accented in Wisconsin recently because of the prolonged drought that we have experienced. With this assistance, the State of Wisconsin will be better equipped to cope with such an emergency situation should it arise," he said.



Lt. Gov. Jack Olson, in his capacity as acting governor, signs federal fire assistance agreement. Ken Gardiner, OEP Director, Region 4 (standing at desk) signed for the federal government. Watching proceedings are, from left, John A. Beale, Dep. Sec., Natural Resources Dept.; State Forester S. W. Welsh; Admin. James Gruentzel, Div. Emergency Government; and Terry Vangen, OEP Reg. 4.

### ATTEND STAFF COLLEGE

Emergency Government Area Directors Al Sperger (Northwest-West Central) and Bob Williams (Southeast) completed the Phase II course of the Career Development Program at the OCD Staff College in Battle Creek, Mich. on October 9. Ernest Meyer, Southwest Area Director and Robert Hensen, East Central Area Director will attend the same course during the weeks of Nov. 30 – Dec. 11.

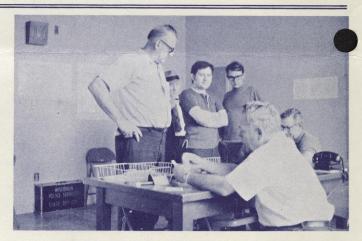
The new Career Development Program is the result of concentrated research by OCD to provide complete training for positions of civil defense responsibility, including increased understanding, judgement, and performance in the job of coordinating emergency operations of government.

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#### CHANNEL 9 FOR EMERGENCIES

Citizen's Band Radio Channel 9 has now been reserved by the Federal Communications Commission (FCC) for emergencies only. Effective July 1970, FCC issued regulations prohibited Channel 9 use for other than emergencies and designated Channel 15 to replace Channel 9 as an interstation channel.

The order of priority for use of Channel 9 will be: (1) Situations dangerous to life and property; (2) Potentially dangerous situations; and (3) Road assistance and information. Use of Channel 9 is not an exclusive privilege of any single group or organization but once contact has been established, communications should be shifted to another channel so that Channel 9 will remain open for emergencies.



#### **ROCK-FEST PRECAUTIONS TAKEN**

Although the rock festival slated for Tomahawk on Aug. 15 was cancelled by its promoter the previous week, Lincoln county and state officials were taking no chances. Above photo shows temporary State EOC at Merrill established by Bob Hensen, East Central Area Director, in the county highway department.

Discussing possible problems are, clockwise, Sheriff Al Giese, County CD Director Norm Heideman, Ass't Attorney General Tom Balistreri, District Attorney James T. Rogers, Hensen, and Gerald Bauer, Dept. of Agriculture.

At the Governor's request Emergency Government Administrator James Gruentzel ordered activation of the base operations center to coordinate any state assistance that might be needed. Also sent to Merrill were Emergency Police Services mobile communications trailer and the Division's mobile command post.

#### "BLUE RIBBON" STUDY COMPLETED

total of 113 major changes have been recommended by President Nixon's "Blue Ribbon Panel" in a study of the reorganization of the entire Defense Department structure. The study was undertaken in an effort to make the Department more manageable.

A major recommendation relating to the Civil Defense program calls for the Office of Civil Defense to be established as an independent agency reporting to the Office of the Secretary of Defense. That office is presently under the Secretary of the Army.

The report also stated that in the event Civil Defense should be retained in the Department of Defense, it should be converted into a Defense Agency (the Civil Defense Agency) with the Director reporting to the Secretary of Defense through the Deputy Secretary of Defense (Operations). This latter position would also be created through a DOD reorganization.

In recommending that OCD not continue as part of the Army Secretariat, the panel said that OCD is "primarily a line, not a staff, activity." In addition, its mission is sufficiently different from the Military Departments that it should be established as an independent agency.

The panel also pointed out that several other studies of the federal Civil Defense organizational structure were underway, indicating the Blue Ribbon Panel's recommendation may not be the definitive one. However, Secretary of Defense Melvin Laird has indicated that a majority of the panel's recommendations would probably be adopted within the next several weeks.

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#### STATE RACES STAFF NAMED

Appointment and indoctrination of Radio Amateur Civil Emergency Services personnel required to man the RACES installation at the Wisconsin Emergency Operating Center, Hill Farms State Office Building, Madison, has been completed according to Normal Blume, Director of Warning and Communications.

The foregoing staff consists of: Robert W. Probst, Radio Officer, Department of Agriculture; Staber W. Reese, Deputy Radio Officer, Department of Natural Resources; A. W. Tandy, Department of Natural Resources; John P. LaBlonde, Department of Transportation and Arlow W. Andersen, Jr., Department of Industry, Labor and Human Relations.

Currently, one of the RACES operators checks into the "Badger Net" at noon each day and acts as "net controller" on londays. This assures operational readiness at all times. Future plans include the establishment and day-to-day operation of a State to Area Network that will be operational on the lower sideband of 3993.5 KHz.

Application for one license covering all state installations is presently pending before the FCC.



If you think that's a wishbone Norm Blume is showing Division secretary Millie Schjonberg – you're dead wrong! (See story below.)

#### A TRIP TO THE PAST

One of the more interesting vacation experiences of the past summer has been related by Norman Blume, Division of Emergency Government Communications and Warning Officer.

Blume, who has been donating his valuable services to the state since his retirement from the Wisconsin Telephone Company in 1965, recently returned from Europe where, among other things, he visited such historic battlegrounds of World War I as Belleau Woods (Chateau Thierry), Soissons, Marbache-Ville Laval, Thiaucourt and Blanc Mont Ridge.

Norm had a special reason for going to France. As a member of the 2nd Division of the American Expeditionary Force in 1918 he fought in some of the bitterest campaigns against the German Army.

Blanc Mont ridge was especially engraved in Blume's memory. It was there on October 8, 1918 that his patrol was ambushed by a German machine gun nest. Wounds received in that action put him in the hospital for the next three months.

Ville Laval proved to be the highlight of his battlefield tour. While examining the many shell craters that still dotted the area, he located a large crater where his Signal Battalion had established a Command Post on August 12, 1918.

"While poking around in the crater, I found a short length of World War I Army field wire sticking out of the ground. I could not help but wonder if this could be part of the line we took there under heavy shall fire during the night of August 12. Imagine that still being there after 52 years," Blume chuckled.

Blume also visited Tamsvieg in Austria where Adof Hitler, than a house painter, campaigned for his Nazi party. Contrary to expectations, he found that the citizenry generally admired Hitler, and that the Nazi party was still active in that community.

"The townspeople showed me the exact spot where Hitler spoke to them," Blume recalled.



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MILWAUKEE – Arthur L. Cainion, seated, of the Milwaukee county Junior Public Service Program receives instructions from Daniel F. Witkowski, engineering draftsman for the county Dept. of Public Works, as he works on a base map of the county. Looking on is Jose H. Lowry, county CD training officer. The map is being adapted for use in the preparation of a contract Community Shelter Plan for Milwaukee county. Work on the CSP was started on July 1, 1970.

**DELAFIELD** – Francis Jacobson, 408 Genesee Street has been named the new Civil Defense Director for the City of Delafield. His nomination for a one year term by Mayor Wandschneider was unanimously approved by the city council on September 2. The position had been vacant. Jacobson has had previous experience as the CD director of the Town of Delafield before the city was incorporated in 1959.

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**SOUTH WAYNE** — Federal matching funds of \$1,228 have been received by this community as the government's share of the \$2,459 cost for a new 3-tone civil defense siren installed on July 17. Ernest Meyer, Southwest Area Director, presented the check to James Wehinger, village president, at a ceremony on Aug. 17.

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MONROE – Monroe county CD officials have been advised by Mel Stapleton, State Community Shelter Planning Officer, that federal funds have now been made available for the printing of the Monroe County Community Shelter Plan. Originally, the printing was scheduled for last April, but was delayed by the lack of funds.

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ELLSWORTH – Business and individuals from Ellsworth, Hager City, Bay City, Spring Valley, Elmwood, Red Wing and Plum City donated money for the purchase and equipping of the above new Pierce county CD rescue unit. The vehicle is headquartered at the county jail garage and will be used in any emergency situation.

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