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## **Minutes of the regular meeting of the Board of Regents of the University of Wisconsin System: November 9, 1979. 1979**

Madison, Wisconsin: Board of Regents of the University of Wisconsin System, 1979

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MINUTES OF THE REGULAR MEETING  
of the  
BOARD OF REGENTS OF THE UNIVERSITY OF WISCONSIN SYSTEM

Madison, Wisconsin

Held in the Clarke Smith Room, 1820 Van Hise Hall  
Friday, November 9, 1979  
9:00 A.M.

President Grover Presiding

PRESENT: Regents Barkla, Beckwith, DeBardleben, Elliott, Erdman,  
Fitzgerald, Fox, Gerrard, Grover, Lawton, O'Harrow,  
Thompson, Walter

ABSENT: Regents Majerus, McNamara, Veneman

President Grover announced that Regent Veneman had been involved in an automobile accident in Chicago on Wednesday evening, and was confined to his home with no serious injuries.

Upon motion by Regent Fitzgerald, seconded by Regent Elliott, it was VOTED that the minutes of the regular meeting of the Board of Regents of the University of Wisconsin System, held on October 5, 1979, be approved as mailed to the members of the Board.

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REPORT OF THE PRESIDENT OF THE BOARD

✓ In the absence of any comments or corrections, the Report of the Higher Educational Aids Board meeting, held on October 26, 1979, was ordered placed on file (EXHIBIT A, attached)

President Grover reported that a public hearing had been held on November 8, 1979, in the Clarke Smith Room, to consider adoption of rules relative to procedures for determinations and appeals of classifications of students for tuition purposes under Section 36.27(2), Wis. Stats.

The resolution to adopt the proposed rules was moved by Regent Fitzgerald and seconded by Regent Erdman:

Resolution 2013: That the Secretary of the Board of Regents, pursuant to s. 227.018(2), Wis. Stats. (1979) notify the presiding officer of each house of the legislature that proposed rule Chapter UWS 20, Wis. Adm. Code, is in final draft

*Adm. Code*  
*Fees*

form and cause a statement to appear in the Wisconsin Administrative Register indicating that said proposed rule has been submitted to the presiding officer of each house of the legislature.

It was moved by Regent Beckwith and seconded by Regent Lawton that the proposed rules be amended by striking from proposed section UWS 20.03, the words: under section UWS 20.01(c). Regent Beckwith stated that the intent of the amendment was to make a decision on the residency at any institution at any level (whether as the initial decision or on appeal) binding on all other institutions in the System, in the event of a transfer, provided that the circumstances which gave rise to the decision and the determining factors remain the same. Regent DeBardeleben asked whether this was inconsistent, since it was his understanding that they are to provide for autonomy in the development of institutional procedures. While it was not his personal feeling that this is a proper matter for autonomy, if it is, the proposed amendment might violate it. Regent Beckwith felt that even as proposed, autonomy would be violated because it provides (without the amendment) that a decision on residency after an appeal in any institution, is binding on every other institution. His proposed amendment would make the decision on residency binding upon other institutions, whether it was the primary decision or an appeal. For the few cases that are involved, it did not seem proper to require a student to go through the process twice if the student transfers, which would be necessary if the proposed rules were not amended. If there are situations in the transferring institution where there appears to be a disregard for legislative standards and there is too much leniency in the granting of residency, this should be covered by internal audit, and not by having the student go through the process twice. Regent DeBardeleben opposed the amendment and said he would vote against it because it seemed inconsistent with the resolution.

Regent Erdman stated she could understand the intent of the proposed amendment, but did not feel a court would uphold the view that removing the reference would accomplish his intent. Regent Lawton indicated his support for the amendment because there seemed no justifiable reason for creating the situation in which a student has been declared a resident at one school and, with no circumstances changing, the student transfers and is then declared a nonresident. There should have been adequate internal audit review of the residency decisions to assure adherence to System guidelines and legislative intent. Regent Grover said he felt the amendment has merit. "As I read the concerns of the legislature, in terms of the potential hazards to the universities with the unequal treatment of this question, it seems to me that this amendment assures uniformity in the System, and I really don't think that the resident question, by and large, ought to reflect on the individual campus decision making, and the autonomy that we normally consider a proper extension to the campuses."

Regent DeBardeleben asked Regent Lawton whether the arguments he had advanced for voting for the amendment would not apply to indicate that the whole resolution is inadvisable. "If it is desirable to have a particular student treated the same for business purposes on all campuses, why is it not

desirable to have a class of students who may be in the same circumstances, treated the same on all campuses?" Regent Lawton expressed the hope that they would be, but Regent DeBardeleben felt that the proposed rules give campuses the right, on the same set of facts, to reach different conclusions.

While it would be desirable to have uniformity in the decisions throughout the System, Regent Beckwith favored autonomy for two reasons: (1) it is appropriate, as a matter of principle, to keep at the individual campuses as much autonomy as is appropriate; (2) students in Stevens Point, Superior, and Platteville should not have to deal with System Administration staff in Madison -- they should deal with staff only at their own campus.

While "agents" could be placed on the campuses, governed by System Administration, it was Regent Beckwith's view that they would not have a full-time job. It seemed appropriate to have people on the campuses who, as part of their job, consider residency requests, governed by guidelines developed by System Administration, and that there should be some uniformity of decision. If there appears to be an unexplained aberration on some campus, this could be handled by instruction and counseling.

Asked by Regent Lawton how he felt the proposal threatened autonomy, Regent DeBardeleben emphasized that he was not suggesting that institutional autonomy was threatened by the proposal but, rather, that it should be. He felt there should be a System-wide policy which assures that no matter where a student applies, he/she will be treated the same. The same position was supported by Regent Fox.

Vice President Smith reminded the Board that a student's residency status is based upon enrollment at a school, not upon application for enrollment. "I think that one of the values that we ought to maintain as paramount, is the interest and well-being of students and their freedom from distant kinds of decision making. If we become so concerned over assuring that there will never be a case where someone else might have made a different judgment, then all judgments must be made by one person, or by one person directing a staff and approving them. Then I think we've put students into an intolerable situation in what really in the vast majority of the cases is a very straightforward, simple determination, based on a rather specific law. I think we have evidence that the number of cases in which there is a difference of opinion that has been manifested in the past where there might be reason to think that the initial determination by some institution was wrong are very, very small. It is really not a big enough problem to be concerned about, in my judgment, in terms of the offsetting expense and inconvenience of a single central decision point." He assured the Board that System Administration presently audits the determinations made by all of the campuses to see if they meet the System guidelines and requirements of the law. Staff will also be alerted to any case in which one university receives a transfer student and raises a question about how a particular judgment was made. There is also a responsibility for assuring that each campus maintains consistent interpretation of the law.

Regent Erdman assured Vice President Smith that no Regent wants to see an increase in bureaucracy within System Administration, but that she viewed it as a fiscal matter that should be straightforward. She felt that an introductory phrase indicating that the purpose of the rules is to provide consistent institutional procedure in the administration of non-resident tuition laws, followed by the rather specific procedures and directions to each institution to see that these are followed to the letter, would work.

Having been contacted by a UW-River Falls student who questioned the residency determination and being able to resolve it through a phone call, Regent Barkla said it was her understanding that an effective procedure was already established. The discussion seemed to indicate that this was not so, and she wondered why the present system wasn't working all right. Vice President Smith felt that things are working quite well now under present System guidelines, coupled with the internal audit procedures that are now in use. However, there is a good deal of interest in placing into the Administrative Code the stipulation of the kinds of procedures contained in the System guidelines. Consequently, the proposed rules are in response to the suggestions from the guide committee who reviewed the administrative rules that the System standards established for the administration of this law should be put into the Administrative Code.

At the conclusion of discussion, the question was put on the proposed amendment and it was voted on a roll call vote, with Regents Beckwith, Elliott, Fitzgerald, Grover, Lawton, Thompson and Walter voting "Aye" (7), and with Regents Barkla, DeBardeleben, Erdman, Fox and O'Harrow voting "No" (5).

Resolution 2013 to adopt the proposed rules, as amended, was then voted, with Regents Barkla, Beckwith, Elliott, Erdman, Fitzgerald, Grover, Lawton, Thompson and Walter voting "Aye" (9), and Regents DeBardeleben, Fox and O'Harrow voting "No" (3).

President Young said that System Administration would redouble efforts to assure that there is complete understanding of the rules and their interpretation, and that conferences will be scheduled for those who will be administering the rules.

President Grover reported that a request had been received from Ed Muzik, Executive Director of TAUWF, asking that the Board hear the Greg Olson case. Board approval may be sought in December to appoint a Regent committee to examine the record and advise the Board as to whether or not a hearing should be held.

*Regent Affairs*

Board Secretary Joseph Holt's retirement in July 1980 had been announced to the Board. President Grover noted that Mr. Holt has served the Board extremely well for a period of seven years, and has been an employee of the University of Wisconsin System for 33 years. He expressed his own pleasure at having been able to work with him, and stated that past presidents and Board members who worked with Mr. Holt enjoyed him not only as a person, "but as a very efficient and competent Board Secretary, and we wish him well."

Prior to the December meeting, a proposed job description for recruiting a replacement would be distributed to the Board for its review and consideration. Present plans were to seek Board approval to appoint a three to five member Regent committee to screen applicants and set interviews with finalists, with all Board members invited to the interviews.

Appointments had been made to the 21-member Task Force on the Status of Women, in consultation with the President of the System and the System Office of Women. Regent Joyce Erdman was appointed as Chair, with Regents Barkla, Beckwith and Veneman also serving.

*Regent Committees*

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REPORT OF THE PRESIDENT OF THE SYSTEM

Regent Beckwith moved adoption of the following resolution, the motion was seconded by Regent Fox, and it was voted. (EXHIBIT B, attached)

Resolution 2014: That the Report of Non-Personnel Actions by Administrative Officers to the Board of Regents and Informational Items Reported for the Regent Record be received for the record; and that actions included in the report be approved, ratified, and confirmed.

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The faculty collective bargaining authorization bill (SB 121) had been referred from the Senate to the Senate Education Committee, which will hold hearings on it at UW-Stevens Point on November 27, and at UW-Milwaukee on November 30, beginning at 1:30.

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REPORT OF THE EDUCATION COMMITTEE

Regent Lawton reported the Committee had considered the draft "November 30 Report" to State Government and attachments to the Report.

*Enrollment Decline*

President Edwin Young made preliminary comments citing the significance of the document and the quality of the staff work that went into its preparation. He also made brief observations about elements of the draft report including the long-range planning process outlined and its implications, the necessity for establishing procedures that ensure early reviews at the institutional and System levels. He also stated that there are few, if any, public universities in America which have taken more steps to anticipate the demographics of the next decade.

Prior to Regent discussion, Senior Vice President Donald Smith distributed copies of Appendix II to the Concept Paper: Effective Management of UW System Academic Resources in a Period of Projected Enrollment Decline. Appendix II is entitled A Profile of Faculty and Instructional Academic Staff Resources. He also made brief comments about the background and history of the development of the "November 30 Report."

A summary of Regent discussion at the committee meeting was presented:

Regent Erdman observed that the "November 30 Report" and its Appendices constitute an impressive document, but suggested that the volume of the document and its supporting papers might discourage its being read by members of its intended audience. She recommended the drafting of a one to two page synoptic statement containing the salient points and attaching that statement at the beginning of the report, and criticized the appendices as being unnecessarily repetitive.

Senior Vice President Smith acknowledged the problem of the appendices, but argued for retaining them in their entirety for the reader who wants the flavor of the whole report and, perhaps more importantly, because legislative staff, if not the legislature itself, will read the entire document, and through time, it will necessarily be referred to in detail by the institutions and System Administration staff. Also, he noted that the appendices contain valuable reference documents which should be immediately available to users of the report. He felt that a pre-summary of the 30-page report could have merit and will be attempted. He also stated that at the time of the Legislative hearings concerning the report, there will be a significant "show and tell" presentation which will pull into major focus significant items, particularly a detailed description to the legislative committees of the planning processes that are in place at at least one of the System institutions, so that they get a very concrete picture of the fact that the institutions are on top of these problems which are considered to be the facts of the case.

Regent DeBardleben stated his feeling that the report should show what System Administration and the Board of Regents have done. Vice President Smith said this will be available in a significant summary in the appendices which had not yet been sent to the Board, covering all of those matters, and an overview of all actions that the Regents and System Administration, in consort with the institutions, have undertaken since the time of merger. Asked by Regent DeBardleben whether the appendix treats the effects of this report on the concept of targeted enrollment funding, Vice President Smith said he was unsure

whether any element of the report specifically develops that concept, but policy papers on enrollment targets for the institutions on funding, fiscal targets and relationships with enrollment targets, are in the biennial budget and annual budget planning papers, and System Administration staff would be taking under consideration whether or not to pull this into the appendix material, because it becomes a very key part of the management processes that are being followed at the present time.

Regent DeBardleben asked if there were not inconsistencies between the philosophy of the paper, Preparing for a Decade of Enrollment Decline, and the concept of target enrollment funding, which involves actually imposing limitations on enrollments at respective institutions. Vice President Smith said these are temporary inconsistencies, feeling that by the middle of the 1980's, the enrollment targets of all institutions should approximate the free market estimates of the capacity, or the student population that they will attract. Enrollment targeting was started in 1975, and for four institutions initially, and since then for at least three institutions, the targets have constituted an approximate ceiling. Some have gone above that ceiling, but this was on their own decision. Universities were attempting to cope with the fact of very rapid enrollment growth and no corresponding enrollment funding. The effort was being made to protect the quality of the enterprise by giving the institutions the right to decide that they were not going to take more students than they could reputedly teach under their resource base. It worked rather well, in Dr. Smith's view. However, as the System enters the 1980's, it is caught with that problem. It was not possible to be more specific about whether, by 1985, the System will be in a situation where every institutions' targets will approximate its free market estimate of student draw. If the System is successful in getting significant modifications in the enrollment funding formula, which better reflect cost behavior, it may be possible to achieve this.

Regent DeBardleben asked whether, if the enrollment funding concept were "enforced" as maximum numbers, it would not ameliorate the problem of declining enrollments for institutions which have not been able to achieve their target figures. Dr. Smith said that this brings the Board into discussion of admission policies in public universities. He felt that, by and large, the institutions have performed very well in controlling their admissions in relationship to the target. Asked what problems this presents for the universities, Dr. Smith said the problem is similar to that associated with institutional enrollment projections. The schools have to admit incoming freshmen against a projected historical experience based on the number of returning students and the number of transfer students. If, in a given year, a university has enrolled a sufficient number of freshmen to meet their target, and return rates suddenly go up by 4-5%, they will go over their target. "Yet no one in good conscience would say that they aren't going to welcome those continuing students who want to go on through their education, so they stretch themselves to try to accommodate that situation. I think that is, historically, how the public universities try to respond in the interest of students whenever they can, so I think they've done a pretty good job of working toward the spirit and intent of the targets that have been set for the institutions." Some have been caught with unanticipated phenomena such as experienced at UW-Stout where a rapid increase in privately owned student housing in Menomonie produced additional pressures.



He further stated that the University of Wisconsin System does not operate like a British university system which establishes "X" number of places, and controls admissions to those places out of a central office. Such an approach is contrary to the whole tradition behind the development of the American higher education system. Regent DeBardleben asked whether it was his judgment then, that it would be wise not to revert to such a system. Dr. Smith said he is persuaded that in the American education scene, centralized admission procedures not only don't work, but "the harder you try to make them work, the more obnoxious they become to everyone concerned." There are provisions within the System, however, to direct students from a school which cannot accept an applicant, either for program specific reasons or because the particular program is over-capacity, to another institution, with assistance provided in transferring papers to the second institution, etc. One initial intent of enrollment targeting was to attempt to direct where a student enrolls. President Young said that some of the institutions are turning away students, and they do go to other campuses, but they can't be forced to. Regent DeBardleben thought there seemed to be an inconsistency between saying that the System will not follow the British system, letting the marketplace determine the enrollment targets, but at the same time, "punishing those universities a little bit by not giving them any more money than they would have received if they'd stayed on the target." He asked the implications of that so far as the quality of education is concerned. Dr. Smith said this does give the institution a resource to control the quality of its education, whereas otherwise it conceivably would not have that.

Regent Beckwith suggested that the report might well sound a more positive note, feeling there was a little too much doom and gloom in it, and cited the "demographic Sword of Damocles" statement on page 19 to illustrate his point. Noting that the public has difficulty distinguishing between university mission and program (curriculum), Regent Beckwith suggested that the report may not adequately indicate the difficulties in planning down to the program level. With respect to UW Centers, he expressed the desire to see a specific determination of the minimum size of a Center essential to the maintenance of quality. Referring to paragraph (3), page 21, Regent Beckwith asked if the matter of "relationships appropriate to faculty and academic staff" shouldn't be dealt with on a System, rather than an institutional, basis. On the latter point, President Young explained historic reasons for variations among the institutions, but agreed that, eventually, the relationships must be dealt with on the System level.

Regent DeBardleben suggested several specific changes in the report, as follows:

- (1) Page 6, point 5, third line. Insert the words "or improve" between the words "maintain" and "institutional." The revised line would then read "... to maintain or improve institutional program quality, through innovation and adaptation ...."

- (2) Page 10, section a, first paragraph, and Page 11, section b, first paragraph. Remove the references to including representatives of independent (private) institutions in the composition of special task forces dealing with the missions of the UW-Superior and the Center System.

Regent Fox agreed with this suggestion and Regent Walter disagreed. Vice President Smith said he had no objection to eliminating the reference to independent institutions, while Regent Walter favored their retention as an outside consultant.

- (3) Page 11, section b, second paragraph, ninth line. Insert the words "and support" between the words "governance" and "assumptions." Delete the word "and" between "structural" and "governance." The revised sentence would then read: "It may require an examination of the structural, governance and support assumptions now present in State laws and Regent policy for the Center System as a whole."
- (4) Page 12, section d, first paragraph. Delete the word "and" after the comma in the next to the last line. Change the period at the end of the paragraph to a comma and add "and institutional experience with application of the formula." The revised sentence would then read: "This question is evident in the Governor's Executive Budget Policy Paper on enrollment funding, in the Legislative Council's study of the formula, in the System Administration's extensive work on this matter, and institutional experience with application of the formula."

There was consensus that the recommended changes should be made.

Regent DeBardleben referred to page 21, section 4 and expressed concern about the use of fiscal emergency as a justification for lay-off of tenured faculty when the fiscal emergency is "state created" and does not represent a "societal" fiscal emergency. Vice President Smith replied that he shared the expressed concern, but that "state created" fiscal emergencies are nonetheless realities with which the System and the institutions must deal, and that he could not recommend changing the language of section 4.

At the conclusion of the discussion of the draft "November 30 Report", Resolution 2015 was moved by Regent Lawton, seconded by Regent Fitzgerald, and it was voted:

Resolution 2015: That the Board of Regents approves in principle the major concepts and recommendations incorporated in the draft document, "Preparing for a Decade of Enrollment Decline," for forwarding as an information report to state government on November 30, 1979, subject to such further editing for clarity and accuracy as may be desirable on the basis of

continued discussions with the institutions, and subject to final review of the document at the Regent meeting in December for introduction of any further changes that the Regents may direct, and final approval of the document and its appendices.

The Committee considered the Report of the Regents Education Committee on the Missions of the Universities and Centers of the UW System, which will be included with the comprehensive "November 30 Report". Resolution 2016 was moved by Regent Lawton, seconded by Regent Fitzgerald, and voted:

*Enrollment Decline*  
*Missions*  
Resolution 2016: That, upon recommendation of the Education Committee of the Board of Regents and the President of the UW System, the "Report of the Education Committee on the Missions of the Universities and Centers of the UW System," dated October 16, 1979, be approved for inclusion in the November 30, 1979 report of the Regents to State Government.

The proposed Resolution 2017 asks that the Board of Regents authorize the UW System to proceed with design of a plan for implementing a non-discounted annuity at age 62 for faculty and academic staff covered under the State Teachers Retirement System, and with securing the necessary approvals from state government for the approved plan. Resolution 2017 was moved by Regent Lawton, seconded by Regent Fitzgerald:

*Committee's Retirement Faculty Employees*  
*W. Lawton*  
Resolution 2017: That, upon recommendation of the President of the UW System, in an effort to maximize the potential which voluntary retirement holds for the faculty, academic staff and the System in facilitating the staffing reductions which might be required when enrollments decline, and to make retirement benefits more competitive, the provisions of s. 42.245(2)(bm), Wis. Stats., permitting an employer to elect that the date used for determining normal retirement annuities shall be the 62nd birthday rather than the 65th birthday for its employees voluntarily applying for a retirement annuity, for the purpose of calculating that annuity only, be implemented beginning fiscal year 1980-81, and that the administration be directed to take appropriate action to obtain the necessary approvals.

Professor James Hickman, UW-Madison, made a statement in support of the resolution on behalf of the UW System Faculty and Academic Staff Advisory Committee on Fringe Benefits. He did point out that while he felt the Fringe Benefits committee favored it, it might not accomplish its desired effect as far as problems with tenured staff.

The question was put on Resolution 2017, and it was voted.

Following a brief recess to allow standing committees to convene in separate sessions, the committee reconvened at 3:30 P.M. to consider the UW Center-Waukesha County Outdoor Biological Laboratory. Associate Vice President Robert Polk had reviewed for the committee the background of the resolution, which approves the use of the proceeds from the sale of a parcel of land near Waterville, Wisconsin, which was given to the UW Center-Waukesha County by Gertrude Sherman to develop an outdoor biological laboratory on an adjacent 98.12 acre tract of land also donated to the UW Center-Waukesha County, by Gertrude Sherman. Resolution 2018 was moved by Regent Lawton, seconded by Regent Fitzgerald, and was voted:

Resolution 2018: That, upon the recommendation of the President of the UW System and the Chancellor of the UW Center System, the Board of Regents approves use of the proceeds from the sale of a 5.49 acre parcel of land near Waterville, Wisconsin, which was given to the UW Center-Waukesha County by Gertrude Sherman, to develop an outdoor biological laboratory on an adjacent 98.12 acre tract of land also donated to the UW Center-Waukesha County by Gertrude Sherman.

*Calender*  
Regent Lawton said Senior Vice President Smith informed the Committee that the UW-Madison 1979-80 and 1980-81 academic year calendars have been modified to change the dates for Spring Commencement from Thursday, May 22, 1980 to Sunday, May 18, 1980, and from Thursday, May 21, 1981 to Sunday, May 17, 1981. The changes were consistent with Regent-approved policy regarding calendars, and had been recommended by System Administration.

Regent Lawton moved adoption of the following resolutions, the motion was seconded by Regent Fitzgerald, and they were voted:

*Staff*  
Resolution 2019: That, upon recommendation of the President of the UW System and the Acting Chancellor of UW-Milwaukee, Dr. Amos Rapoport's joint appointment as Professor in the Department of Architecture, School of Architecture and Urban Planning, and in the Department of Anthropology, College of Letters and Science, UW-Milwaukee, be changed to Distinguished Professor of Architecture, Department of Architecture, School of Architecture and Urban Planning, UW-Milwaukee, effective November 1, 1979.

*Staff*  
Resolution 2020: That, upon the recommendation of the President of the University of Wisconsin System and the Acting Chancellor of the University of Wisconsin-Milwaukee, the Acting Chancellor be authorized to recruit for a Dean of the School of Nursing at UWM.

## REPORT OF THE BUSINESS AND FINANCE COMMITTEE

The report of the Business and Finance Committee was presented by Regent Fox.

Regent Fox reported that included with the Gifts, Grants and U.S. Government Contracts were: (1) four new programs at Madison, each funded in excess of a quarter million dollars, including a vocational education program, \$359,159; an adolescent alcohol crisis intervention program, \$274,326; a study of the effectiveness of emergency medical service, \$418,902; and establishment of a clinical nutrition research unit, \$300,127; (2) \$1.7 million to fund the Sea Grant Program which is an increase from last year's funding level of \$1.5 million; (3) \$1.45 million for the Institute for Research on Poverty; (4) 41 grants from the National Institutes of Health, totalling \$3.5 million; and (5) eight grants from the Department of Energy totalling \$1.4 million for on-going energy-related research. For the year, receipts are up approximately \$19 million, to \$118,248,243 with nearly \$10 million of the increase in Student Aids. Research is up \$12 million, and Instruction is down by \$6.5 million due to reductions in training grants. Of the \$19 million increase, \$17.5 million is from the federal government, with the remainder coming from private sources. Regent Fox moved adoption of the following resolution, it was seconded by Regent Walter, and voted:

Resolution 2021: That, upon recommendation of the President of the System, the gifts, grants and contracts presented at this meeting (copy filed with the papers of this meeting) be accepted, approved, ratified and confirmed; and that, where signature authority has not been previously delegated, appropriate officers be authorized to sign agreements.

The committee considered three bequests: the first from the late Anna G. Birge, daughter of President Emeritus Edward Birge, who bequeathed \$10,000 to establish a scholarship fund for a student in Zoology at the University of Wisconsin-Madison. It was moved by Regent Fox, seconded by Regent Beckwith, and voted that this bequest be accepted:

Resolution 2022: That the bequest of the late Anna G. Birge, Madison, Wisconsin, to the University of Wisconsin be accepted by the Board of Regents of the University of Wisconsin System in accordance with the terms and conditions of the Last Will and Testament of Anna G. Birge, Deceased; and that the Secretary or Assistant Secretary be authorized to sign a receipt on behalf of the Board of Regents of the University of Wisconsin System for this bequest, and to do all things necessary to effect the transfer of this bequest to the University of Wisconsin-Madison.

*Scholarship*  
*Zoology Dept*

The second bequest was from the late Clara E. Hillebrand who bequeathed \$1,000 to the University of Wisconsin - Madison's McArdle Laboratory for Cancer Research. Regent Fox moved the following resolution, it was seconded by Regent Walter, and voted:

Resolution 2023: That the bequest of the late Clara E. Hillebrand, Eden, Wisconsin, to the University of Wisconsin be accepted by the Board of Regents of the University of Wisconsin System in accordance with the terms and conditions of the Last Will and Testament of Clara E. Hillebrand, Deceased; and that the Secretary or Assistant Secretary be authorized to sign a receipt on behalf of the Board of Regents of the University of Wisconsin System for this bequest, and to do all things necessary to effect the transfer of this bequest to the University of Wisconsin-Madison.

*Cancer Research*

The last bequest was from the late Margaret M. Cooper, who bequeathed her professional library for the use of the Textiles and Clothing Department of the School of Home Economics at UW-Madison. The following resolution was moved by Regent Fox, seconded by Regent Beckwith, and it was voted:

Resolution 2024: That the bequest of the late Margaret M. Cooper, Madison, Wisconsin, to the University of Wisconsin be accepted by the Board of Regents of the University of Wisconsin System in accordance with the terms and conditions of the Last Will and Testament of Margaret M. Cooper, Deceased; and that the Secretary or Assistant Secretary be authorized to sign a receipt on behalf of the Board of Regents of the University of Wisconsin System for this bequest, and to do all things necessary to effect the transfer of this bequest to the University of Wisconsin-Madison.

*Home Economics*

Regent Fox reported that the committee next considered a room rate increase for UW-Madison residence halls. The budget approved by the Board in May included a 5.9% increase in room and board rates for UW-Madison residence hall occupants. During the summer, compensation increases approved for residence hall staff were 9% with the budget built on the basis of 7% increases. In addition, a clerical survey was implemented which affected clerical staff in the residence halls and resulted in salary increases totalling \$13,000 in addition to the \$74,000 in increased costs resulting from the compensation adjustments. Approval of the rate increase would result in the residence halls operation ending the year with an approximate \$8,000 deficit. If an adjustment is not made, a sharper increase will be required next year. Newell Smith, the Director of Housing for UW-Madison, stated that discussions had been held with student groups relating to the proposed increases and letters were sent to each dormitory resident informing them of the anticipated fee increase, and no opposition has been received. Also,

no persons appeared in opposition to this proposal at the meeting. It was moved by Regent Fox, seconded by Regent Walter, that the following be adopted:

Resolution 2025: That, upon recommendation of the Chancellor of the UW-Madison Campus and the President of the University of Wisconsin System, the room rate for the second semester 1979-80 for the Madison Campus be increased by \$12, resulting in an academic year rate of \$1,092 for a single room and \$887 per person for a double room.

In response to a question from Regent Erdman as to why an increase sufficient to assure there would be no deficit was not being recommended, Vice President Lorenz stated that this would result in collection of dollars in excess of that needed, which would not be proper. He stated that there are carry-over balances which could cover the \$8,000 deficit so that an extra increase in the room rate would not be necessary next year.

The question was called on Resolution 2025, and it was voted.

Regent Fox stated that the committee next considered the Report of the Response to Section 2054 of Wisconsin's 1979-81 Biennial Budget Bill Chapter 34, Laws of 1979, relating to Federal Funding Prospects for Cooperative Extension. Chancellor Jean Evans reviewed the document for the committee, noting that the most significant issue, in addition to the uncertainty in the level of funding of the federal share of Cooperative Extension, is the fact that, since 1975, the state has not allowed full state pick-up of compensation adjustments. A Department of Administration interpretation at that time stated that the state could only pick up the state portion of the increases. The problem is compounded by the fact that, at the state level, salary projections are made in May; the federal fiscal year does not begin until September; and the national allocation of federal funding for this program is totally dependent on the vagaries of Washington politics.

A well-organized national approach by the Cooperative Extension constituency often results in a larger allocation, but this is never known until the bill has been signed by the President. Those preparing the response to the mandate projected federal funding levels and outlined a process for consulting within the System and with the counties to determine the cutbacks which would be necessary to operate within anticipated federal funding allocations. However, in the event that the outcome of this response was beyond what the legislative and executive branches of state government wished to have happen, an appendix was developed which included three alternatives which could be considered by the legislature. These were:

- (1) A state policy which would allow full GPR base funding for compensation adjustments on the total state/federal salary base for the Cooperative Extension faculty/staff.

- (2) A state policy allowing continuing protection through an annual GPR base supplement to make up any difference there might be between (i) the compensation/inflation offset adjustment set by the state and (ii) the amount available from the federal allotment increase in a given year, and
- (3) A state policy allowing temporary supplement of GPR funding for compensation adjustments, the amount to be excluded from the base budget in the following year.

Chancellor Evans urged Regent support for recommending Alternative 2 to the Governor and Legislature, for consideration either in the 1980 Annual Budget Review or the 1981-83 biennial budget. In their view, this approach represents the best framework for education and budgetary planning and management since it would require that significant program adjustments involving increases or decreases in the State-County Cooperative Extension budget be reviewed by the Board, as well as the Governor and Legislature. The amount of state funding would vary annually, depending on the relationships between the federal funding allocation and compensation adjustments/inflation offsets on the federal-related portion of the Cooperative Extension payroll. It was also requested that if the Legislature does not act on Alternative 2 in the 1980 Annual Budget Review, the balance of the 1979-80 \$300,000 appropriation remaining after temporarily covering any deficit for 1979-80 be carried forward to cover the possibility of a deficit in 1980-81.

The committee talked extensively about the various alternatives, as well as expressed the view that it might be more appropriate to recommend Alternative 3 pending receipt of the other two studies mandated under this section: one relating to reprogramming of public service funds and the second reporting on continuing education fees. These are due May 1, 1980. In his presentation, Senior Vice President Smith felt that Alternative 2 would allow for much more reasoned judgments as to where changes should be made, if faced with funding reductions, rather than having to make staffing and programmatic cutbacks without the reviews that normally accompany program reductions or expansions.

An additional reason cited for transmitting the mandated response, accompanied by the Alternatives, is that it will allow time for the members of the Legislature to review the proposals of the Cooperative Extension staff. To delay could well mean that at the time that it should be available to the Legislators for their review and consideration, there will not be adequate time for them to give it full attention.

Sentiment was expressed within the committee that the inclusion of the alternatives in this document went beyond the executive/legislative mandate, and its submission would be inappropriate without further Regent programmatic review.

A presentation was also made by Raymond Anderson, President of the Wisconsin Associated County Extension Committees, who urged that the Regents recommend Alternative 2.



Regent Fox informed the Board President that he was going to move the recommendation of the committee, but because the majority had been somewhat reluctant on the question, he wished to propose an amendment. The resolution was seconded by Regent Walter:

That, upon recommendation of the Chancellor of University Extension and the President of the University of Wisconsin System, the document entitled "Federal Funding Prospects for Cooperative Extension Response to Section 2054 of Wisconsin 1979-81 Biennial Budget Bill Chapter 34, Laws of 1979 and Attachment Recommendation -- Alternative Action for State of Wisconsin", be approved for transmittal to the Governor and the Joint Committee on Finance.

Regent Fox said it was his feeling that the members of the committee who were present were somewhat disappointed in the report presented by the Extension, with Regent Beckwith expressing his position by voting "No". Regents Fox and Walter had felt that it was appropriate to adopt Alternative 2, but did not feel that the Extension document was an adequate response to the Legislature, and that there should be some kind of programmatic consideration in the document.

Regent Fox moved that the proposed resolution be amended to require that Extension present to the Board at its February meeting, an outline of the program review process in the Cooperative Extension program and a progress report to assure that by May 1, the type of document that is needed will be available. It was seconded by Regents Walter and DeBardeleben.

Regent Erdman felt there were other amendments to the resolution that she preferred. The resolution states that the report is presented in response to the legislative mandate, but the Board also recommends the alternative action, which is part of the total report, to the State of Wisconsin. The System was mandated by the 1979-81 Legislature to report a plan for reducing the Cooperative Extension program to a level at which it can operate within available revenues. In her view, the resolution first responds to that mandate and shows how the program level can be reduced; then it, in effect, says the System does not like this and wants an appropriation of funds. She also felt that the resolution did not get into the substance of whether the funds are needed, but implied this would be considered later after money had been appropriated. She felt some procedures had been mixed up, but also didn't think it was proper for the Board to respond to a Legislative request to reduce operating expenditures by indicating a desire to have them increased the next time a budget is being passed. For this reason, she opposed the amendment, feeling that study was not an adequate solution.

Regent DeBardeleben agreed with Regent Erdman's position, and said the only reason he seconded it is that he thought it might provide the Board with a way to get a handle on what really is the basis for the request that is being made by Cooperative Extension. "I don't think we have a basis here. We're asked to accept as an article of faith the fact that the Cooperative Extension

is performing in a reputable and acceptable manner. I don't think that we have the competency to make that decision, and I would be hopeful that if Regent Fox's amendment prevails, that maybe in February we might have some information that would enable us to respond, even though belatedly, to what the Legislature has told us to do. I don't think it's fair to say that there are only three alternatives here--there are four alternatives. The fourth alternative is to cut back on the programs and eliminate positions, and I wouldn't want to make that judgment, and I don't think we're competent to make it. There certainly is a great deal of dissatisfaction around the State with the way the Cooperative Extension has been operating. I support his amendment, but I think maybe we need some information."

Regent Beckwith said he had opposed the resolution the previous day not because he felt there was any criticism of the Cooperative Extension as such. He opposed the resolution, even with the amendment proposed by Regent Fox, since the Legislature had directed the System to indicate how to cut back programs in the Cooperative Extension to meet the current fiscal projections, instead of asking for instructions on how to give the System more money to keep the programs there. "The report without the attachment, I think, adequately deals with that mandate since it sets up a procedure for reducing positions, in consultation with the counties who are involved in the Cooperative Extension Programs, instead of unilaterally cutting the program." He was concerned because the attachment, which is part of this resolution, states it "is submitted because of the proven value of Cooperative Extension Programs to the people of the State of Wisconsin over the past sixty years." He felt that was a subjective statement since the Board has not reviewed Cooperative Extension to make that determination. He had no objection to making an evaluation by May 1, as required under another section of the Session Law, but until there has been such an evaluation of Cooperative Extension programming, the Board was in no position to recommend to the Legislature a fiscal remedy to keep the programming where it is. He stated his intent to again propose the amendment which he had moved the previous day.

Regent Walter said that committee members had been in agreement the previous day that the resolution on the floor was what was wanted, but some had been persuaded that chaos would result unless the attachment was placed before the Legislature in February. "I think we are in agreement that we want a programmatic study."

Regent Fox felt he and Regent Walter recognized the complexity of the Cooperative Extension system, and the difficulty associated with reviewing such a program and having everyone who is a part of it participate. That kind of review is needed, but in the mean time, the program should be kept going and not face cutbacks which would be unrelated to a review, but rather would be related only to a happenstance in the budgeting process.

Regent Erdman expressed difficulty with the Fox amendment since it suggested a study, yet the statement of the main part of the resolution endorses the statements in the Attachment Recommendation - Alternative Action for State of Wisconsin, and its reference to the proven value of Cooperative Extension

programs to the people of Wisconsin over a long period of time. While that might be true, she wished to see it proved, and the proposed amendment indicates a desire to see it proved, yet she felt Regent Fox was incorporating the body of the main resolution to this factual statement. She wished to have any references to the attachments removed from the resolution. "I would think this would be an excellent response to the Legislative mandate, if we go through the first sixteen pages, and then we say we intend to do a study and will have a report ready for the Legislature at the proper time. When you include the attachments in the transmittal to the Governor, this is not being responsive and it's not following the intent of what you are trying to do."

It appeared to Regent Beckwith that the difference between his views and Regent Fox's views related to the perception of how much damage will occur if alternative funding is not provided prior to getting a program review. He was not persuaded that chaos would ensue if this funding was not available. The Board should proceed in an orderly fashion, look at the programs, and then make a recommendation. To do otherwise would not be acting responsibly, in his view.

Vice President Smith said that there is a dilemma associated with this issue due to the sequencing of the legislative directives. Normally programmatic decisions are made with budgetary decisions based upon the programmatic judgments. "We are faced with the factual action of the Legislature of providing a temporary shield for this year, most of which will not be needed if we are as successful as we think we will be in getting the President's signature on the bill that is coming out of Congress. Of all the formulated relationships in financial policy and program policy in the University, the perpetuation of the present assumption on which the November 1 report--directed by the legislature to be brought forth by that date, bringing the program level down to match the funding cut which results from having one year funding--is probably the most illogical of all. If you perpetuate it, you are saying that, dependent upon the vagaries of federal funding annually (which are never known until the middle of the year) a budget system has forced programmatic cuts of programs which have never been reviewed as to their value to the State--either by the Regents or by the Legislature. If the May 1 and November 1 reports could have been reversed, things would be in the proper order. Even meeting the May 1 report deadline will take a great deal of effort because of the complicated relationship that exists in the development of Cooperative Extension programming." Regretting a goal which implicitly says that things will be let run with planning to start at once to cut out programs in the budgets for next year or the year following, when programs have not yet been reviewed, Dr. Smith suggested tabling the attachments and forwarding Part I, then authorizing the System Administration staff to seek, through the Annual Budget Review session, biennialization of the shield. If the Legislature would agree that the \$300,000 which will not be used in the current year could be continued as a shield for next year, the program review could be completed prior to the time that any decision is made to enter into program reduction.

Regent O'Harrow reminded the Board that Cooperative Extension is a point where the University touches most rural residents. Former Regent Lavine, speaking at the Association of Governing Boards meeting in Dallas the previous week, said that in Wisconsin a million and-a-half lives a year are touched through Extension programs, making it a very important program. The 1975 action of the Department of Administration brought on an uncertainty in financing of Cooperative Extension programs. This, in turn, created an uncertainty and depressing effect at the County Board level during these several years, which ripples off to the homemakers clubs, to the home agents, etc. Remedying the short-fall that has come about from the Department of Administration through extending the shield would solve that problem and would create a confidence about financing at the County level that presently does not exist.

The question was called on Regent Fox's proposed amendment, which carried on a roll call vote with Regents Barkla, Fitzgerald, Fox, Gerrard, Grover, Lawton, O'Harrow, Thompson and Walter voting "Aye" (9) and Regents Beckwith, DeBardeleben, Elliott and Erdman voting "No" (4).

Regent Beckwith proposed an amendment to the resolution striking the amendment language, and also striking from the resolution the words "and Attachment Recommendation -- Alternative Action for State of Wisconsin" and adding the words "Further, that all references in the document to the attachments be deleted." The motion was seconded by Regent DeBardeleben. Regent Beckwith felt the Board should respond to the Legislative mandate and divorce that from the rest of the material; then, in the biennial budget request, as a separate proposition, legislative authorization should be sought to continue the shield to allow an orderly budgetary process for this program while the review is underway. "I think that this will accomplish what Regents Fox and Walter want, but the difference in my approach is that it does not present this attachment to the Legislature prematurely, as I see it. It gives the System and Extension the necessary time and leeway to do their budgetary planning, prepare a report for the Board, and then we can make our own judgments."

A motion by Regent Fox to table the amendment was seconded by Regent Barkla. On a roll call vote, the motion failed, with Regents Beckwith, DeBardeleben, Elliott, Erdman, Grover, Lawton, O'Harrow, Thompson, and Walter voting "No" (9) and Regents Barkla, Fitzgerald, Fox and Gerrard voting "Aye" (4).

Asked by Regent Barkla what his view was about the proposed procedures, Chancellor Evans said he and his staff would do whatever the Board directed; however, "Anything short of Alternative 2 in the next year will leave us in a position of having to make reductions by June 30 of this year. The shield is a one year shield. If the present assumptions are correct, it will be necessary to make about \$170,000 worth of reductions to be announced by June 30 of this year to be effective the second year. One fact that has not emerged from this discussion relates to the fact that, effective July 1, 1979, we made a \$300,000 cut. This follows an approximate \$150,000 cut in the previous two or three years, as well as shifting some of the costs to the County government. We have been able to bridge this up to this point, but now we are at the point

with the one-year shield that we simply have no alternative, even with the shield, but to make \$150,000 to \$175,000 cuts on July 1. A one-year shield would provide protection for next year. With the need for a one year notice to be effective the following year, notices would have to be given on June 30, 1980, to be effective the second year, or the program would be in very serious fiscal trouble. Assuming, however, that the President signs the appropriation bill presently before him, it will not be necessary to use any of the current shield. If the shield is moved forward one year, cuts would be deferred to the following year. If notices were not given, and the shield was not made permanent, Extension would be in the box of not having given the faculty notices, and would be one year behind in timing."

Confirming Regent Beckwith's observation that this confronts Cooperative Extension with a two-year budgetary problem, Vice President Smith said he continues to be dismayed by the lack of systematic coordination between the program decisions and what the Regents want in programs, and what the Legislature wants in programs, and the related fiscal manipulations. However, what is available in 1981-83 depends upon the outcome of the new biennial budget, and it was conceivable that, as a result of the review of programs, the Regents might recommend maintenance of the full budget, including Alternative 2, as part of the biennial budget. Chancellor Evans told the Board that he welcomed the program review, an opportunity which had not been made available previously. "It is out of sequence, and I understand that, but we didn't put it in that sequence, and we are anxious to get it in the proper order."

The question was put on the amendment and it was voted. The question was put on Resolution 2026 as amended, and it was voted:

Resolution 2026: That the document entitled "Federal Funding Prospects for Cooperative Extension Response to Section 2054 of Wisconsin 1979-81 Biennial Budget Bill Chapter 34, Laws of 1979", be approved for transmittal to the Governor and the Joint Committee on Finance and,

*Legislature*  
*Univ. Extension*

Further, that all references in the document to the attachments be deleted.

*Budget (X ref. Univ. Ext. - miscell.)*

The following resolution was moved by Regent Beckwith, seconded by Regent Walter, and it was voted:

Resolution 2027: That the Board of Regents authorize and direct System Administration to seek from the Legislature an extension of the one-year shield to the second year of the biennium by making the 1979-80 \$300,000 GPR appropriation for Cooperative Extension a biennial appropriation for 1979-81.

*Legislature*  
*Univ. Ext. Budget*

The discussion of auxiliary operations policies and 1978-79 operating results was deferred to the December meeting.

*fees*  
In considering academic fee/tuition policies, the committee discussed in depth the proposed experimental fee reduction program involving UW-Parkside, Platteville, Whitewater and UW Center-Rock County. It was agreed that System Administration staff will develop detailed proposals, with alternative combinations of the four campuses, including fiscal data, for consideration by the committee at its December meeting.

REPORT OF THE PHYSICAL PLANNING AND DEVELOPMENT COMMITTEE

The report of the Physical Planning and Development Committee was presented by Regent Barkla.

The following resolution was moved by Regent Barkla, seconded by Regent O'Harrow, and was voted:

Resolution 2028: That, upon the recommendation of the UW-Eau Claire Chancellor and the President of the University of Wisconsin System, the concept and budget report for the McPhee Physical Education Center and Laboratory School/Kjer Theatre/Brewer Hall Handicap Access projects be approved, and authority be granted to plan, bid and construct at a total cost of \$269,000, from General Obligation Bonding (GPR).

Regent Barkla stated the next resolution requested approval of four minor projects: one each at UW-LaCrosse, Oshkosh, Milwaukee and Stevens Point. The UW-LaCrosse project provides for handicapped access to the Cartwright Student Center. The UW-Oshkosh project provides for completion of one parking lot and expansion of two other existing lots. These two projects are supported by program revenues. The UW-Milwaukee project is a six-building insulation project supported by a statewide energy conservation allocation. The Stevens Point project provides for masonry repairs on four buildings.

Resolution 2029 was moved by Regent Barkla, seconded by Regent O'Harrow:

Resolution 2029: That, upon the recommendation of the UW-LaCrosse, Milwaukee, Oshkosh, and Stevens Point Chancellors and the President of the University of Wisconsin System, authorization be granted to plan, bid and construct the following minor projects, at the cost and from the funding source indicated:

<del>Cartwright Student Center Handicapped Access Project, UW-LaCrosse - Program Revenues - Non-GPR</del>	\$170,000
<del>Parking Facilities Project, UW- Oshkosh - Program Revenues - Non-GPR</del>	142,800
<del>Six Building Insulation Project, UW-Milwaukee - Capital Improvements Fund Earnings (Energy Conservation Allocation) - GPR</del>	128,100
<del>Four Building Masonry Repairs Project, UW-Stevens Point - Building Trust Funds Unprogrammed Surplus - GPR</del>	42,000
	<u>\$482,900</u>

*Parking areas*

It was pointed out that Regent O'Harrow questioned the advisability of expanding parking lots at a time when greater attention should be given to conserving energy. Vice President Winter had advised the committee of a legislatively mandated study relative to the financing of parking and addressing the question of expanding parking facilities, with a report to be brought to the Regents in February. Regent DeBardeleben proposed deferral of the UW-Oshkosh project, considering it inappropriate to approve the expenditure pending completion of the study and moved to amend the motion. Regent Barkla spoke against the amendment since one of the lots was already under construction and the funds are needed to complete that parking lot, while the other two lots are to provide 300 spaces to replace a portion of the 600 parking spaces taken away by the Riverfront Development project. Regent Gerrard reported on a recent visit to UW-Oshkosh where he found the parking situation to be "very desperate." He suggested that the Board might wish to consider future parking lot requests on an individual basis, pending completion of the parking study. Based on this information, Regent DeBardeleben withdrew the motion to amend, but stated his feeling that the Board should consider looking at this situation if the study does not establish some general criteria that will apply to these situations.

The question was put on Resolution 2029 and it was voted.

Regent Barkla stated there were requests for approval of two leases for UW-Madison. The first lease provides for continuation and expansion of a lease of space for the Family Practice Clinic at Wausau. The lease space is increased from 4,852 to 10,210 square feet to accommodate an increase from six to ten residents this year, and to twelve residents in 1980-81. The rate of \$7.25 per square foot represents an increase of \$1.00 per square foot over the rate in the previous lease. This leased space is needed only until the permanent facility is constructed as authorized in the 1979-81 Capital Budget.

It was recommended that the program be retained in the present location to avoid disruption of patient services and educational programs, and to provide a continuity of identity of location for present patients. These benefits represent the justification beyond the inflation factor for retaining the present site with the rate increase of \$1.00 per square foot.

The second lease covers space needed by the UW-Madison Physical Plant Department as a service garage and headquarters for its car fleet, trucks, and special service vehicles until an approved new Physical Plant garage can be provided.

Regent Barkla moved and Regent O'Harrow seconded Resolution 2030, and it was voted:

Resolution 2030: That upon the recommendation of the UW-Madison Chancellor and the President of the University of Wisconsin System, authority be granted to lease the following property:

- Wausau Family Pract. Clinic*
- (1) 10,210 gross square feet of space in the Ridgewood Building, 2700 Seventh Street, Wausau, for the period August 1, 1979 through September 30, 1981, with the option to lease up to an additional 4,000 square feet, at \$7.25 per square foot, effective July 1, 1980

G & W Development Company, Lessor  
P. O. Box 1644  
Wausau, Wisconsin

The annual lease cost is \$74,023 (\$7.25 per square foot).

- (2) Approximately 20,000 square feet of space in two buildings and 14,000 square feet of adjoining land at 111 Gerry Court, Madison, for the period January 1, 1980 through December 31, 1980, with a one-year renewal option.

Icke Construction Co., Inc., Lessor  
P. O. Box 4039  
Madison, Wisconsin 53711

The annual lease cost is \$44,304 (\$3,692 per month).  
If the renewal option is exercised, the second year cost will be \$47,400 (\$3,950 per month).

The committee had also been informed that ground had been broken the previous day for the Appleton Family Practice Clinic, and that citizens were continuing their efforts to raise an additional \$600,000 for the project.



Regent Barkla reported on a request for approval of a concept and budget report to provide handicapped access to two buildings at UW-River Falls. Funding for the project also was provided in the 1978 Annual Budget Review Session. Regent Barkla moved Resolution 2031, which was seconded by Regent O'Harrow, and it was voted:

Resolution 2031: That, upon the recommendation of the UW-River Falls Chancellor and the President of the University of Wisconsin System, the concept and budget report for the Karges Physical Education and Ames Teacher Education Centers Handicap Access Projects be approved, and authority be granted to plan, bid and construct at a total cost of \$221,900, from General Obligation Bonding (GPR).

The report of the Vice President included (a) the status of projects under construction; (b) a review of the State Building Commission actions taken on October 30; (c) a preliminary report on the 1980 Annual Capital Budget Review major project requests for the University of Wisconsin System, to be presented for Board consideration in December; and (d) the campus of the North Central Technical Institute in Wausau has been selected as the site for construction of the Wausau Family Practice Clinic.

Regent Barkla stated the committee had agreed to consider the request to purchase a parcel of land with improvements for the UW-Platteville campus. The parcel is located adjacent to the primary entrance to the campus and is needed to improve access and circulation at this location. Two appraisals were received, each at \$45,000, which is the same amount as the option. GPR supported advance land acquisition funds of the State Building Commission will be used for this purchase. The parcel is within the campus boundaries as identified by Regent action in December of 1978. The State Building Commission has authorized the System to purchase these parcels as they become available.

Regent Barkla moved Resolution 2032, it was seconded by Regent O'Harrow, and it was voted:

Resolution 2032: That, upon the recommendation of the UW-Platteville Chancellor and the President of the University of Wisconsin System, authorization be granted to purchase the following parcel of land, located at 130 South Hickory, at a price of \$45,000 from Advance Land Acquisition Funds - GPR.

Regent DeBardeleben moved adoption of the following resolution, it was properly seconded, and it was voted, with Regents Barkla, Beckwith, DeBardeleben, Elliott, Erdman, Fitzgerald, Fox, Gerrard, Grover, Lawton, O'Harrow, Thompson, and Walter voting "Aye" (13):

Resolution 2033: That the meeting recess into closed session to consider personnel matters as permitted by s. 19.85(1)(b),(c),(e), (f), and to confer with legal counsel as permitted by s. 19.85(1)(g), Wis. Stats.

The meeting recessed into closed session at 11:30 A.M.

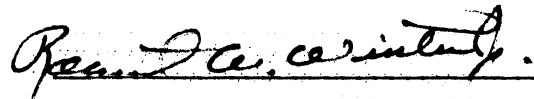
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The Board arose from closed session at 12:42 P.M.

President Grover announced that no action had been taken in the closed session.

The meeting adjourned at 12:42 P.M.

11/30/79



Robert W. Winter, Jr.  
Assistant Secretary



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October 30, 1979

**TO:** Board of Regents of the University of Wisconsin System  
**FROM:** Regent Members of the Higher Educational Aids Board  
**SUBJECT:** HEAB Meeting of October 26, 1979

*Due to a tight mailing deadline for the Regent Agenda and the timeliness of the HEAB report on the Minnesota-Wisconsin reciprocity agreement, this report is before the Regents without having been reviewed by Regent Beckwith.*

The Higher Educational Aids Board met in the Governor's Conference Room, State Capitol, Madison, on October 26, 1979. Regent member David Beckwith was present.

### HEAB Committee Assignments

Chairman Geilfuss appointed as members of the Executive Committee: John Geilfuss, Chairman; Richard Sawicki, Sue Miller, Elaine Bina, David Beckwith, and William Kellett. To the Audit Committee, he named Barbara Taylor, Frank Pelisek, and Philip Hendrickson as Chairman. Herbert Grover, Richard Sawicki, and Reverend John Raynor as Chairman, were named to the Personnel Committee.

### Executive Secretary Report

James Jung reported that delivery of the new software system, under development for the past three years, is expected on November 9, 1979 and the new system should be in operation January 1, 1980. He also announced the resignation of William Pasch, Administrator of Administrative Services, who has accepted a new position with a Florida firm. The Board extended its appreciation for his services for the past ten years.

### Minnesota-Wisconsin Student Reciprocity Agreement

Since April, 1979, representatives of Minnesota and Wisconsin have met several times to resolve issues and work out a new Minnesota-Wisconsin Public Higher Education Reciprocity Agreement. Key features of the new agreement are:

EXHIBIT A

1. Length of the Agreement. Greatly increased stability in the environment for long-range educational planning in the two states resulted from the agreement to establish the reciprocity agreement for ten years, July 1, 1979 to June 30, 1989. The two states will review biennially the methodology and data used in computing the amount of the interstate reimbursement.

2. Equitable Reimbursement Formula. The agreement calls for determination of the costs of the agreement based on a formula reflecting actual educational costs. The previous formula used tuition charges rather than actual costs to determine the amount Minnesota owed Wisconsin under the agreement. (For details of the formula, see pages 6-9 of the agreement, Appendix 1).

3. Special Provisions for Veterinary Medicine. The new agreement continues the special quota of 17 entering students per year in the Minnesota College of Veterinary Medicine until Wisconsin enrolls its first class of students in its new School of Veterinary Medicine in 1983.

4. Interest Penalty Charge. A new provision was added which requires the state with the net reimbursement obligation to pay an interest penalty if it fails to make payment by December 1 following the close of the previous fiscal year.

All other provisions of the agreement remain unchanged. The Board unanimously approved the adoption of the formal implementing agreement and submission of language for revision of the statutes governing the Minnesota-Wisconsin student reciprocity agreement.

Reverend Raynor requested the staff to examine the potential for extending interstate opportunities for students attending independent institutions.

#### Secondary Markets and Sallie Mae Servicing

The Student Loan Marketing Association (Sallie Mae) had discussed the possibility of contracting with HEAB to service loans purchased from Wisconsin lenders. With interest rates increasing to new levels, private lenders are looking for a way to convert student loan portfolios into liquid assets. Sallie Mae offers that opportunity but in establishing prices for purchasing loans from lenders considers the costs of money and loan servicing. HEAB offers loan servicing of rates which may be of benefit to private lenders and Sallie Mae. If a suitable arrangement is possible, more funds can be made available for student loans.

The Board approved a staff recommendation directing the Executive Secretary, with concurrence of the Chairman, to complete negotiations with the Student Loan Marketing Association for a servicing agreement with an understanding that the concerns of Department of Administration Secretary Lindner be resolved before proceeding with implementation.

#### 1980 Annual Budget Review

The Board approved the staff recommendation that no requests be made for inclusion in the 1980 Annual Budget.

Educational Information Centers

The Board received a report on the implementation of an agreement with the Wisconsin Association of Independent Colleges and Universities for the establishment and maintenance of a toll-free telephone "hot-line" to serve the educational information needs of students interested in Wisconsin independent colleges and universities. The Board also was notified of an agreement between HEAB and the UW System to use EIC grant funds to conduct a survey and analysis of current educational information services offered in Wisconsin and to prepare recommendations regarding needs not met and for coordination of existing resources.

Att.

MINNESOTA-WISCONSIN PUBLIC HIGHER EDUCATION  
RECIPROCITY AGREEMENT  
JULY 1, 1979 - JUNE 30, 1989

GENERAL PROVISIONS

1. Purpose and Nature of the Agreement. The purposes of this agreement are to continue to improve the post-secondary education advantages of residents of Minnesota and Wisconsin through greater availability and accessibility of post-secondary education opportunities and to achieve improved effectiveness and economy in meeting the post-secondary education needs of Minnesota and Wisconsin residents through cooperative planning efforts. These purposes will be accomplished by granting students access to public post-secondary institutions in the neighboring state according to the same terms, conditions, and fees which govern entrance to those institutions by residents of the state in which the institutions are located. Under this agreement, Minnesota residents are afforded the opportunity to attend public institutions in Wisconsin on the same basis that Wisconsin residents attend these institutions; and Wisconsin residents are afforded the opportunity to attend public institutions in Minnesota on the same basis that Minnesota residents attend these institutions.

With the exception of those programs identified within this agreement for which specific quotas are established, the opportunity to enter a public institution in the neighboring state will be dependent upon the availability of space in the particular program which the student seeks to enter. A student whose reciprocity application is approved by the appropriate agency in his/her state of residence will be accommodated in a public institution in the neighboring state if he/she meets those admission requirements which are applied to residents of the neighboring state and if space is available in the program which the student seeks to enter.

2. Basic Principle of the Agreement. The basic principle underlying the computation of reimbursement for this agreement is that the primary beneficiaries are to be the residents of Minnesota and Wisconsin and that neither state shall benefit at the expense of the other. To accomplish this objective, the computation of the net interstate reimbursement obligation shall be based upon the reciprocity cost differential of educating students eligible for the program as defined in this agreement.

3. Duration of the Agreement. This agreement is to be effective for ten years beginning on July 1, 1979 and ending June 30, 1989. The procedure for computation of interstate reimbursement will be reviewed biennially. The agreement may be modified at any time upon mutual agreement of both parties. The agreement is continued subject to the provision of legislative appropriations.

4. Scope of the Agreement - Students. All persons who qualify as residents of Minnesota and Wisconsin for purposes of post-secondary education under laws and regulations of the state of residency may be eligible to attend a public vocational school or a public collegiate institution as a student in the neighboring state under this agreement.

Wisconsin students enrolled in extension courses offered by Minnesota institutions in Wisconsin are not eligible for tuition reciprocity under this agreement. Minnesota students enrolled in extension courses offered by Wisconsin institutions in Minnesota are also not eligible for tuition reciprocity under this agreement.

5. Scope of the Agreement - Institutions. All public post-secondary education institutions in Minnesota and Wisconsin are included under this agreement and are available to residents of the neighboring state in accordance with terms of this agreement.

COLLEGIATE EDUCATION

1. Plan for Collegiate Students Under the Agreement. Under this agreement, all Minnesota residents are eligible to attend public collegiate institutions in Wisconsin as undergraduate, graduate, and professional students on the same basis for admission and resident fee purposes that Wisconsin residents attend the same institutions. Similarly, all Wisconsin residents are eligible to attend public collegiate institutions in Minnesota as undergraduate, graduate, and professional students on the same basis for admission and resident fee purposes that Minnesota residents attend these institutions. The Minnesota resident attending a Wisconsin institution is required to meet those admission and performance requirements which are applicable to Wisconsin residents. Wisconsin residents attending Minnesota institutions are required to meet those admission and performance requirements which are applicable to Minnesota residents..

Those charges for resident fees which apply to Minnesota residents attending Minnesota institutions will be applied to Wisconsin residents attending Minnesota institutions under the agreement. Those charges for resident fees which apply to Wisconsin residents who attend Wisconsin institutions will be applied to Minnesota residents who attend Wisconsin institutions under this agreement. There shall be no restrictions on the number of students from either state who may participate in this reciprocity program.

2. Administrative Agencies. The following state agencies shall be responsible for administering this agreement in their respective states:

State of Minnesota Higher Education Coordinating Board

State of Wisconsin Higher Educational Aids Board



3. Application Procedures and Student Eligibility.

a. The application procedures and determination of eligibility shall be specified in the administrative memorandum prepared by the administering agencies.

b. Neither state agency will be financially liable for students enrolled under the reciprocity agreement who have not received prior approval and certification by the responsible agency.

4. University of Minnesota School of Veterinary Medicine. Notwithstanding the provisions above, the University of Minnesota School of Veterinary Medicine shall accept, each year, not less than 17 students or 20 percent of the entering class of Veterinary Medicine, whichever is the greater, but shall not be required to accept more than 24 qualified residents of the State of Wisconsin as entering first year students into the professional veterinary medicine program. The admissions quota provisions of this agreement concerning Veterinary Medicine at the University of Minnesota shall be terminated the year of admission of the first class in the University of Wisconsin School of Veterinary Medicine. Thereafter, students enrolling in the School of Veterinary Medicine in either state shall be treated under this agreement in the same manner as are all other students. Those Wisconsin residents already enrolled with advanced standing in Veterinary Medicine at the University of Minnesota at the time of admission of the first class in the University of Wisconsin School of Veterinary Medicine shall continue to pay resident fees as provided under the terms and conditions of this agreement.

VOCATIONAL-TECHNICAL AND ADULT EDUCATION

1. Plan for Vocational Students under the Agreement. A Wisconsin resident enrolled in a full-time program in a Minnesota Area Vocational-Technical Institute shall be considered a Minnesota resident for tuition purposes. Likewise, a Minnesota student enrolled in a full-time program in a Wisconsin School of Vocational, Technical and Adult Education shall be considered a Wisconsin resident for tuition purposes.
2. Student Applications. A student applying under this agreement must complete the Wisconsin Vocational, Technical and Adult Education nonresident tuition form which must also be approved by the student's respective home district administrator.

PROCEDURE FOR COMPUTATION OF INTERSTATE REIMBURSEMENT

1. Definition of Terms. As used in this agreement the terms listed below shall be defined as follows:

a. *Reciprocity cost differential.* The reciprocity cost differential is that portion of total student costs which varies with changes in enrollment. It excludes those costs which are considered fixed regardless of levels of enrollment.

b. *Reimbursement obligation.* Reimbursement obligation is the difference between (1) the reciprocity cost differential per student or per student credit hour multiplied by the number of students or student credit hours and (2) the total amount of resident fees paid.

c. *Net interstate reimbursement obligation.* The net interstate reimbursement obligation is the difference between the larger state reimbursement obligation and the smaller state reimbursement obligation.

d. *Resident fees.* Resident fees are the charges paid by residents of the state and students participating in this agreement.

e. *Nonresident tuition.* Nonresident tuition is the amount of the charge waived under this agreement.

2. Student Categories. For the purposes of this agreement and the determination of the net interstate reimbursement obligation, there shall be the following six categories of student enrollment, institutions, and associated instructional costs per student credit hour: a. undergraduate students at doctoral-granting institutions (Milwaukee, Madison, Twin Cities); b. graduate students at doctoral-granting institutions; c. professional students at doctoral-granting institutions and the Medical

School at the University of Minnesota, Duluth (excluding Veterinary Medicine); d. students enrolled in Veterinary Medicine at the University of Minnesota from Wisconsin who are certified under the terms of this agreement; e. undergraduate and graduate students in institutions in the State of Wisconsin University Cluster, the Minnesota State University System, the University of Minnesota, Morris, and the University of Minnesota, Duluth (except Medicine, which shall be included with those programs listed in c. above); and f. undergraduate students at the Wisconsin Center System, the Minnesota Community College System, the University of Minnesota, Crookston, and the University of Minnesota, Waseca.

3. Computation of the Net Interstate Reimbursement Obligation for the 1979-80 Academic Year.

a. For purposes of determining the net interstate reimbursement obligation for the 1979-81 biennium, expenditures shall be based on definitions and methodology consistent with costs per student determinations in the University of Wisconsin annual budget policy paper 79-80/2.

b. Excluding students in professional education covered in 3.c. next, the reciprocity cost differential, defined as 64% of the average budgeted direct and indirect expenditure per student credit hour in each of the categories listed in 2. above, shall be determined. Each state's reimbursement obligation to the other for these student categories shall be determined as follows: (1) for each category the reciprocity cost differential per student credit hour shall be multiplied by the number of student credit hours in that category;

(2) these products for each category will be summed; and (3) the total amount of tuition paid, net of refunds, shall be deducted from the sum in (2) of this paragraph.

c. For students in schools of medicine and veterinary medicine, the reciprocity cost differential is defined as 64% of the average budgeted direct and indirect expenditure per head count student in the respective schools. Each state's reimbursement obligation to the other shall be determined as follows: (1) for each student category, the reciprocity cost differential per headcount student shall be multiplied by the number of students in that category; (2) these products for each category shall be summed; and (3) the total amount of tuition paid, net of refunds, shall be deducted from the sum in (2) of this paragraph.

d. The state with the larger total reimbursement obligation under 3.b. and c. above will subtract from that obligation the other state's total reimbursement obligation under 3.b. and c. The difference between these amounts will be the net interstate reimbursement obligation.

4. Computation of the Net Interstate Reimbursement Obligation for the 1980-81 Academic Year. The average budgeted expenditure per student credit hour, and per headcount student for medicine and veterinary medicine, according to the student categories listed in 2., shall be determined as follows: a. for the first year of the biennium, budgeted expenditure data for each category will be used; b. for the second year of the biennium, the figures for each category shall be updated by multiplying them by the quotient resulting from dividing the June Consumer Price Index for Milwaukee by the June Consumer Price Index for Milwaukee

of the preceding year as published in the Department of Labor's Monthly Labor Review.

5. Computation for Biennia Subsequent to 1979-81. In biennia subsequent to the 1979-81 biennium for the duration of the agreement the administering agencies shall review the method for determining the reimbursement obligation.

6. Special Provisions.

a. Enrollment determinations under this agreement shall begin with the fall session and include the next following spring and summer sessions.

b. If a state does not charge a nonresident tuition for any program or course of study for which the other state does, the parties may agree to add to the amount of the reimbursement obligation an amount equal to the reimbursement obligation applicable to students for comparable programs or courses of study.

c. Any impasse that may arise regarding the interstate reimbursement obligation will be resolved by a third party mutually agreed to by both agencies. This information will be officially certified to each of the boards of the administering agencies and payment of the net reimbursement obligation amount will be made by December 1 following the end of the fiscal year.

d. If the state with the net reimbursement obligation does not make the payment by December 1, the amount due will be increased by an amount equaling the product of (1) the December 1 net reimbursement obligation, (2) the average rate of yield on 90-day Treasury bills sold during the first business day following the December 1 deadline, and (3) the quotient obtained when dividing the number of days between December 1 and the date of payment by 365.

TREATMENT OF OTHER FORMS OF DIRECT AND INDIRECT STUDENT AID

1. Nonpayment of Nonresident Tuition. A student who attends a public institution in the other state and who for any reason is not initially liable for payment of a nonresident tuition charge shall not be eligible, nor shall he or she be counted under this agreement. This includes any student whose tuition has been waived or paid through indirect forms of aid or support such as governmental (federal/state/local) or stipends awarded to the institution.

2. Direct Financial Aid. In the case of direct forms of financial aid such as federal, state and institutional grants, scholarships, loans, and workstudy, the student shall be considered eligible under this agreement. The student's budget used to determine his/her financial need for direct forms of aid, however, should reflect the fact that he/she is paying resident fees rather than nonresident tuition.

AUDITING, DATA VERIFICATION, AND INSTITUTIONAL REPORTING

1. Internal Accounting Systems. Both states agree to adopt, and continually seek to refine a comprehensive internal accounting system for determination of net reciprocity payments. The purpose of such systems will be to assure each state that appropriate audit and verification procedures are followed by the institutions in determining the costs of the tuition reciprocity program.

2. Audit Agencies. Both states agree to work closely with their appropriate audit agencies (legislative, state, educational system, or institution) to establish those monitoring and audit procedures necessary to verify the accuracy of the data provided by the institutions.

*ADMISSIONS, PROMOTIONS, AND RECRUITMENT*

The Minnesota Higher Education Coordinating Board and the State of Wisconsin Higher Educational Aids Board jointly urge that all Minnesota and Wisconsin institutions follow the Statement of Principles of Good Practices, which has been adopted by the National Association of Secondary Schools and College Admissions Officers, and the recommended guidelines for institutions adopted by the Minnesota Higher Education Coordinating Board which are attached to this agreement as appropriate codes of conduct for representatives of public institutions involved in admissions, promotion, and student recruitment in the neighboring state.

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Clyde R. Ingle, Executive Director  
Minnesota Higher Education  
Coordinating Board

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James A. Jung, Executive Secretary  
Wisconsin Higher Educational Aids  
Board



REPORT OF NON-PERSONNEL ACTIONS BY ADMINISTRATIVE OFFICERS  
to the  
BOARD OF REGENTS

AND INFORMATIONAL ITEMS REPORTED FOR THE REGENT RECORD

November 1979

I. CONTRACTS AWARDED

A. UW-EAU CLAIRE

1. ✓ Manhole Repair - Drainage and Access  
(7908-14)

a. General and Electrical  
H. F. Radandt, Inc. - Eau Claire \$ 30,756.49

2. ✓ Athletic Field Storage Facility  
(7907-23)

a. All Work  
A. Hoehn, Inc. - Eau Claire \$ 8,937.00

B. UW-GREEN BAY

1. ✓ Animal & Biology Facility Remodeling  
(7903-09)

a. General  
Vanderush Const. - Green Bay \$ 37,650.00

b. Plumbing  
R. J. Parins Plbg. & Htg. - Green Bay \$ 11,846.00

c. Heating, Ventilating & A/C  
Lindsley Htg. & Plbg. - Green Bay \$ 14,630.00

d. Electrical  
Eland Elec. Corp. - Green Bay \$ 7,747.00

e. Laboratory Equipment  
Milwaukee Equip. Co. - Milwaukee \$ 22,357.00

TOTAL CONTRACT AWARDS \$ 94,230.00

C. UW-LA CROSSE

1. ✓ Main Hall Remodeling  
(7704-23)

a. General  
Gilbert Builders - Verona \$ 1,629,845.00

b.	<u>Plumbing</u> R. H. Lovold, Inc. - La Crosse	\$ 117,154.00
c.	<u>Heating &amp; Ventilating &amp; Air Balance Work</u> August Winter & Sons - Appleton	\$ 668,900.00
d.	<u>Electrical</u> Poellinger Electric, Inc. - Stoddard	\$ 325,464.00
e.	<u>Elevator</u> Montgomery Elevator Co. - Moline, Ill.	\$ 27,110.00
	TOTAL CONTRACT AWARDS	\$ 2,768,473.00
2.	Wilder Hall - Handicapped Barrier Removal (7807-14)	
a.	<u>General</u> William Const. Co. of LaCrosse, Inc.	\$ 101,127.00
b.	<u>Mechanical</u> R. H. Lovold, Inc. - La Crosse	\$ 16,777.00
c.	<u>Electrical</u> Kenneth J. Kellicut - La Crosse	\$ 8,775.00
d.	<u>Elevator Work</u> Northwestern Elev. Co., Inc. - Milwaukee	\$ 41,052.00
	TOTAL CONTRACT AWARDS	\$ 167,731.00
3.	Field House Lighting Replacement (7903-10)	
a.	<u>Electrical Work</u> Fanning Elec. Corp. - Sparta	\$ 21,873.00
D.	<u>UW-MADISON</u>	
1.	Remodeling of Birge Hall - Phase One (7609-12)	
a.	<u>General</u> Gilbert Builders, Inc. - Verona	\$ 866,040.00
b.	<u>Plumbing</u> Osborn Plbg. & Htg., Inc. - Beloit	\$ 113,260.00
c.	<u>Heating, Ventilating &amp; Air Conditioning</u> Azco Downey, Inc. - Milwaukee	\$ 540,760.00
d.	<u>Electrical</u> Staff Elec. Co., Inc. - Milwaukee	\$ 180,200.00

e.	<u>Testing &amp; Balancing</u> Bal-Air & Assoc., Inc. - Brookfield	\$ 2,860.00
	TOTAL CONTRACT AWARDS	\$ 1,703,120.00
2.	1977-79 Arlington Farms-Plant Pathology Entomology Laboratory and Field Support Building (7810-03)	
a.	<u>General</u> Gregory Const. Co. - Middleton	\$ 117,532.00
b.	<u>Plumbing</u> Osborn Plbg. & Htg., Inc. - Beloit	\$ 17,800.00
c.	<u>Heating, Ventilating &amp; Air Conditioning</u> Kilgust Mechanical - Madison	\$ 9,100.00
d.	<u>Electrical</u> Ballweg Electric - Prairie du Sac	\$ 10,100.00
	TOTAL CONTRACT AWARDS	\$ 154,532.00
3.	Roof Replacement - Bldg. No. 1150 Stoughton Physical Science Laboratory (7903-16)	
a.	<u>Roofing &amp; Related Work</u> Friede Bros. Construction Co., Inc. - Reedsburg	\$ 153,459.00
4.	(Rebid) 1979 Site Development Far West Campus Site and Circulation Development (7405-26.12)	
a.	<u>General Work</u> Sam R. Parisi Const. Co., Inc. - Middleton	\$ 128,397.00
5.	Neurological and Rehabilitation Building Remodeling - 1954 East Washington Ave. (7907-17)	
a.	<u>General</u> Gregory Const. Co. - Middleton	\$ 33,120.00
b.	<u>Electrical</u> Accurate Elec., Inc. - Madison	\$ 3,535.00
	TOTAL CONTRACT AWARDS	\$ 36,655.00
6.	Memorial Union Pedestrian Deck Repair (7907-15)	
a.	<u>General</u> Dyson Const., Inc. - Madison	\$ 29,400.00

7. ✓ West Hill Farm Storage Bldg. Replacement  
(7906-11)
- a. All Work  
Robert G. Craig - Madison \$ 26,400.00
8. ✓ Greenhouse Glass Replacement  
Peninsular Exp. Farm  
(7904-32)
- a. All Work  
Winandy Greenhouse Const., Inc. - Richmond, Ind. \$ 24,688.00
9. ✓ Gordon Commons - Refrigeration System Insulation  
(7907-16)
- a. All Work  
All-Temp Insulation, Inc. - Madison \$ 15,385.00
10. ✓ Bicycle Path Construction  
(7809-13)
- a. Bicycle Path Work  
Dane Co. Highway Department - Madison \$ 7,700.00
- E. UW-MILWAUKEE
1. ✓ Parking Lot No. 6 Expansion  
North of Day Care Center  
(7907-26)
- a. All Work  
Eaton's Asphalt Service, Inc. - Menomonee Falls \$ 8,478.00
- F. UW-PARKSIDE
1. ✓ Classroom Bldg. Handicapped Entry  
(7903-14)
- a. General  
Camosy Const. Co., Inc. - Kenosha \$ 17,400.00
- G. UW-PLATTEVILLE
1. ✓ 1973-75 Remodeling for Arts & Sciences  
(7801-17)
- a. General  
Gilbert Builders, Inc. - Verona \$ 928,491.00
- b. Plumbing  
Osborn Plbg. & Htg. - Beloit \$ 108,800.00

c.	<u>Heating, Ventilating &amp; A/C</u> H & H Industries, Inc. - Madison	\$ 292,000.00
d.	<u>Electrical</u> Brandiwood Elec., Inc. - Prairie du Sac	\$ 159,864.00
e.	<u>Elevator</u> Otis Elevator - Chicago, Ill.	\$ <u>103,488.00</u>
	TOTAL CONTRACT AWARDS	\$ 1,592,643.00
2.	Temp. Control & Vent. Modifications Ten (10) Buildings (7810-23)	
a.	<u>Temperature Control &amp; Vent. Mod.</u> Johnson Controls, Inc. - Madison	\$ 98,980.00
3.	Brigham-Williams-Heating Plant Roof Repairs (7808-04)	
a.	<u>Roof Repairs</u> Giese Roofing Co., Inc. - Dubuque, Ia.	\$ 92,220.00
4.	Bituminous Paving (7908-02)	
a.	<u>All Work</u> Iverson Const., Inc. - Platteville	\$ 13,950.00

II. CONTRACT CHANGE ORDERS IN EXCESS OF \$15,000.

A. 1300 University Avenue Complex, Package A  
Heating, Ventilating and Air Conditioning  
(7608-01)

1. Change Order No. HV-3 ADD \$ 19,250.00

III. REPORT OF ACTIONS TAKEN (MEMOS OF AGREEMENT).

A. An agreement between Oscar Rogne and the Board of Regents of the University of Wisconsin System for use of his land by the UW-Madison College of Engineering in drilling a core hole to obtain rock samples has been signed by the UW-Madison Vice Chancellor.

B. An amendment to a Software Agreement between Western Electric Company, Incorporated and the Board of Regents of the University of Wisconsin System, dated October 1, 1973, extending the royalty free use of the UNIX Time Sharing Operating System on a PDP-11/60 located at the State Laboratory of Hygiene, University of Wisconsin Center for Health Sciences, has been signed August 30, 1979 by the UW-Madison Vice Chancellor for Administration.

- C. An amendment to a Software Agreement between Western Electric Company, Incorporated and the Board of Regents of the University of Wisconsin System, dated March 1, 1978, extending the royalty free use of the PWB/UNIX Time Sharing Operating System, Edition 1.0 on an additional CPU PDP-11/60 Serial No. WM 790445381H, located at the State Laboratory of Hygiene, Room 402d, 465 Henry Mall, Madison, Wisconsin, has been signed August 30, 1979 by the UW-Madison Vice Chancellor for Administration.
- D. A lease between the ~~Presbyterian Student Center Foundation~~ and the UW-Madison for ~~parking lot~~ at 439 North Murray Street has been signed by the Vice President for General Services October 2, 1979. The term of the renewal agreement is September 1, 1979 through August 31, 1980 at a rate of \$351.30 per month.
- E. A special use permit between the ~~USDA's Forest Service~~ for the use of two buildings located on the UW-Madison campus, south of parking lot 60, for use as a ~~day care program~~ setting has been negotiated. Under terms of the agreement, UW-Madison has paid the Forest Service \$165 per month for April through September 1979 and will thereafter pay \$330 annually. The permit shall expire on September 30, 1983.
- F. Coincident with above special use permit, an agreement has been developed between the UW System (UW-Madison) and ~~Child Development, Incorporated~~ for the operation of a ~~day care program~~. The terms of the agreement cover September 1, 1979 through August 31, 1980.
- G. Rental agreements between UW-Madison and staff for various ~~Experimental Farms~~ residences have been signed, as follows:
- |                   |  |                 |            |
|-------------------|--|-----------------|------------|
| James L. Walworth | Foreman's residence, Hancock Experiment Station      | 4/12/79-6/30/80 | \$53/month |
| William Putney    | Rider Farm Residence                                 | 7/1/79-6/30/80  | \$51/month |
| Raymond R. Hofer  | Arlington Farm Headquarters and Agronomy House No. 2 | 5/10/79-6/30/80 | \$74/month |
| John O. Long      | Arlington Farm Headquarters and Agronomy House No. 1 | 5/25/79-6/30/80 | \$74/month |
- H. An agreement between UW-Stevens Point and the City of Stevens Point in regard to collection, pickup and disposal of solid wastes has been signed and covers the period January 1, 1979 through December 31, 1979 and is renewable on a year to year basis upon mutual agreement of both parties.
- I. A lease between the Upper Great Lakes Regional Commission and the University of Wisconsin-Superior for rental by the UGLRC of space in Hawkes Hall for a one-year period, effective December 1, 1979, has been signed by the UW-Superior Chancellor.
- J. An Agreement between The ~~National Federation of Modern Language Teachers Association~~ and the Board of Regents of the University of Wisconsin System concerning their joint publication of the ~~Journal~~ has been signed August 23, 1979 by the Vice President and Controller of the UW System.

K. To be Published by UW-Press:

<u>TITLE</u>	<u>AUTHOR(s)</u>
✓ "Plague, Society and Public Health in the Late Renaissance"	Carlo M. Cipolla
✓ "The Second Bill of Rights: The Supreme Court and the Nationalization of the Bill of Rights"	Richard C. Cortner
✓ "The End of Prussia"	Gordon A. Craig
(Work to be finally entitled following author's lectures in the Merle Curti Lecture Series)	Natalie Zemon Davis
✓ "The Market and the Law"	J. Willard Hurst
✓ "Understanding Other Cultures: Perils and Pitfalls"	Benjamin I. Schwartz

IV. REPORT OF ACTIONS TAKEN BY THE STATE BUILDING COMMISSION AFFECTING THE UNIVERSITY OF WISCONSIN SYSTEM.

As a first order of business, the State Building Commission acted upon two issues related to Chapter 34, Laws of 1979, which contained the following provision related to the Building Program:

"The total general fund supported borrowing authorized under subsection (1)(j) for the University of Wisconsin System is reduced by \$6,000,000 from the totals specified under subsection (1)(j). The building commission may authorize any project specified under subsection (1)(j) but may not authorize any combination of general fund supported borrowing projects authorized under subsection (1)(j) which exceed the total general fund supported borrowing authorized under subsection (1)(j) less \$6,000,000."

First the Commission moved that those projects affected by the reduction were to be denied rather than deferred.

Second, the Commission moved that the six million dollar reduction be accomplished in accord with the actions taken by the Board of Regents on 13 July 1979, as follows:

1. King Hall Remodeling UW-Madison	\$ 1,700,000
2. Engineering Remodeling UW-Madison	775,000
3. Physical Education Land Acquisition and Development UW-La Crosse	2,290,000

4.	Food Science Facility (3,295 ASF reduction in scope) UW-River Falls	913,800
5.	Electric Power Distribution (East Campus electric power distribution at Radio Hall Substation reduction in scope) UW-Madison	321,200
TOTAL:		\$ 6,000,000

1.	UW-Eau Claire	Requested allotment of \$23,000 of State Building Trust Funds to plan, bid, and construct a 1979-81 Fine Arts Center Power Factor Correction project. * * * * *	APPROVED Using Capital Improvement Funds.
		Requested allotment of \$36,000 of State Building Trust Funds to plan, bid, and construct a 1979-81 Manhole Repair, Drainage, and Access project.	APPROVED
2.	UW-Green Bay	Requested allotment of an additional \$78,000 of State Building Trust Funds for the 1979-81 HVAC Systems Energy Conservation project for a revised total project cost of \$146,000.	APPROVED Allotment of an additional \$87,000 for a total project cost of \$155,000.
3.	UW-La Crosse	Requested release of \$41,000 of Land Acquisition Funds to purchase one 0.13 acre parcel of land. * * * * *	APPROVED
		Requested authority to increase the budget for the 1977-79 Wilder Hall Handicapped Accessibility project by \$44,800 for a revised total project cost of \$186,000.	APPROVED
4.	UW-Madison	Requested release of Land Acquisition Funds and authority to purchase one 12.6 acre parcel of land, in the City of Madison, for the UW-Madison Arboretum, for a cost not-to-exceed \$124,000. * * * * *	WITHDRAWN
		Requested release of \$60,000 of Advance Planning Funds for the preparation of a 1979-81 Air Quality Study and a Concept and Budget Report for the Charter Street Heating Plant. * * * * *	APPROVED
		Requested authority to increase the budget for the 1975-77 Birge Hall Remodeling - Phase I project by an additional \$180,000 for a revised total project cost of \$1,700,000.	APPROVED Increase of \$396,000 for a total project cost of \$1,916,000, using \$1,700,000 funding from 1975-77 Birge Hall Remodeling - Phase I and \$216,000 funding from 1979-81 Birge Hall Remodeling (Phase II).



4. UW-Madison  
(cont.)

Requested authority to complete a 1979 Clinical Science Center Fire Damage Restoration project for an estimated total project cost of \$100,300 and approval to waive the bidding requirements (Wis. Stats. 16.855(1)) as provided under Wis. Stats. 16.855(16).

APPROVED  
Project. Governor's waiver subject to UW-Madison providing evidence of need based on public health, welfare, or safety.

\* \* \* \* \*

Requested authority to enter into a lease/purchase-option contract with the Fox Valley Family Practice Residency, Inc., of Appleton, a nonprofit corporation, for the purpose of constructing a clinic facility for the UW-Madison 1979-81 Appleton Family Practice project.

DEFERRED

\* \* \* \* \*

Requested approval of the Concept and Budget Report; release of an additional \$29,000 of Advance Planning Funds; and authority to prepare final plans, bid, and construct the 1977-79 Biochemistry Remodeling project for an estimated total project cost of \$750,000.

APPROVED

\* \* \* \* \*

Requested approval of the Concept and Budget Report for the 1979-81 Agricultural Engineering Building Addition-Phase I project and the release of an additional \$45,000 of Advance Planning Funds to prepare final plans and specifications for a total estimated project cost of \$1,275,000.

DEFERRED

\* \* \* \* \*

Requested allotment of \$108,900 of State Building Trust Funds to plan, bid, and construct the 1977-79 Sterling Hall Spectroscopy Lab Air Filtering and Treatment project.

APPROVED

\* \* \* \* \*

Requested allotment of \$41,700 of State Building Trust Funds to plan, bid, and construct a 1979-81 Three Building Insulation project.

APPROVED  
Using Capital Improvement Funds.

\* \* \* \* \*

Requested allotment of \$54,000 of State Building Trust Funds and authority to accomplish the construction work by UW-Madison physical plant personnel for the: (1) 1979-81 Birge Hall Roof Repairs project, at an estimated total project cost of \$10,600; (2) 1979-81 1610 University Avenue Roof Repairs project, at an estimated total project cost of \$19,500; (3) 1979-81 Law Building Addition Roof Repairs project, at an estimated total project cost of \$20,000; and (4) 1979-81 Horticulture Field Laboratory project, at an estimated total project cost of \$3,900.

DEFERRED

4. UW-Madison (cont.) Requested approval to renew the lease of 10,200 SF of space for the Family Practice Residency Program, in the Ridgewood Building in Wausau, from 1 August 1979 to 30 September 1981 with an option to cancel upon 90-day notice after 31 March 1981. Rental rate of \$7.25/SF with equalized rental rate of \$7.75/SF. After 1 July 1980, additional space of no more than 4,000 SF is proposed to be leased. APPROVED
5. UW-Milwaukee Requested authority to plan, bid, and construct a 1979 Student Union-Stage II Roof Repairs project for an estimated total project cost of \$41,500. APPROVED
6. UW-Stevens Point Requested allotment of \$25,100 of State Building Trust Funds to plan, bid, and construct a 1979-81 Three Building insulation project. APPROVED  
At \$43,000 using Capital Improvement Funds.
7. UW-Whitewater Requested authority to increase the budget for the 1978 University Center Air Conditioning project by \$100,900 for a revised total project cost of \$183,500. APPROVED  
Increase of \$110,900 for a total project cost of \$193,500.
8. UW-System Requested release of \$296,200 of Advance Planning Funds for the preparation of Preliminary Plans and Concept and Budget Reports for the: (1) 1979-81 Allied Health Center project, on the campus at UW-Eau Claire, at an estimated total project cost of \$4,149,000; (2) 1977-79 Downer Building Complex Remodeling - Phase I (Second Stage) project, on the campus at UW-Milwaukee, at an estimated total project cost of \$1,200,000; (3) 1979-81 Downer Buildings Remodeling project on the campus at UW-Milwaukee, at an estimated total project cost of \$4,300,000; (4) 1979-81 Center for the Arts project, on the campus at UW-Platteville, at an estimated total project cost of \$4,049,000; (5) 1979-81 Agricultural Science Building Addition-Food Science, on the campus at UW-River Falls, at an estimated total project cost of \$2,708,700; and (6) 1979-81 Bowman Hall Remodeling project, on the campus at UW-Stout, at an estimated total project cost of \$1,950,000.

\* \* \* \* \*

8. UW-System  
(cont.)

Requested allotment of \$118,000 of State Building Trust Funds for the preparation of Concept & Budget Reports and Final Plans & Specifications for forty (40) Roof Repair/Replacement projects, on the campuses at UW-Eau Claire, UW-Extension, UW-La Crosse, UW-Madison, UW-Milwaukee, UW-River Falls, UW-Stevens Point, UW-Stout, and UW-Superior, totaling an estimated \$1,625,200.

APPROVED

\* \* \* \* \*

Requested authority to modify the Scope of Work for the 1971-73 Library-Classroom Building project at the UW-System Pigeon Lake Field Station near Drummond, Wisconsin, and authority to accomplish portions of the work through the purchase of materials and, in accordance with Wisconsin Statute 16.855(20), construction work performed by UW-System students as part of course-related curriculum.

APPROVED

\* \* \* \* \*

The Secretary of the State Building Commission requested release of \$50,000 of Unprogrammed Surplus State Building Trust Funds for a Systemwide Study of University of Wisconsin Parking Facilities as called for in Section 2006m(9) of Chapter 34, Laws of 1979, which stipulates as follows:

APPROVED

"The Building Commission shall report to the Joint Committee on Finance during the 1980 annual review session on the feasibility of increasing parking fees on University campuses in order to finance parking facility acquisition and development."