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Minutes of postponed meeting of the Board of Regents of the University of Wisconsin: March 18, 1937. 1937

Madison, Wisconsin: Board of Regents of the University of
Wisconsin System, 1937

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*Entered -
Jean D.
Indeped m*

POSTPONED MEETING OF THE BOARD OF REGENTS

Madison, Wisconsin

Thursday, March 18, 1937, 10 A.M.

*Drain
p 23
p 25*

President Wilkie presiding

PRESENT: Acting President Sellery; Regents Baker, Brown, Callahan, Christopherson, Gates, Grady, Gundersen, Hones, Miller, Runge, Wilkie.

ABSENT: Regents Backus, Combs, Mead, Richards. Regent Backus was present in the afternoon.

A communication was received from Regent Combs in explanation of her absence. Regent Mead is in Florida.

✓ Regent Callahan stated that the report of the Executive Committee was being typed and moved that while waiting for the report the Regents go into executive session to consider matters of personnel. Seconded by Regent Brown. Motion carried.

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✓ The matter of the status of John R. Commons, Emeritus Professor, was discussed, and upon motion of Regent Gates, seconded by Regent Callahan, it was referred to the Educational Committee.

was Upon motion of Regent Gates, seconded by Regent Gundersen, it VOTED, That the Regents arise from executive session.

Regent Callahan then read the following report:

The Executive Committee of the Board of Regents directed by this Board to negotiate for an appointee to the position of President of the University reports as follows:

We have gone into the matter thoroughly; have investigated and considered many men who appeared to have strong qualifications; have interviewed a considerable number and have conducted a considerable correspondence. We also, on several occasions, conferred with the University Committee of the Faculty. They made their own investigation and gave us the benefit of their views and the information they had. We are unanimously of the opinion that Clarence A. Dykstra of Cincinnati, Ohio, is the best qualified of all persons of whom we have any information, for the position. We are further of the opinion that he would be an ideal choice. His educational and administrative experience, in our judgment, preeminently fit him for the position. His record is one of great competency and highly successful achievement in every piece of work he has undertaken. His record of public service amply justifies our confidence that he can and will cooperate fully with the ideals and spirit of Wisconsin. We are fully satisfied that as president he would fully and cordially cooperate with the faculty, regents, staff, alumni, students and all the people of Wisconsin in promoting the best interests of the University and the state. We are pleased at the overwhelming approval which this recommended choice has received. These communications embrace faculty, alumni, and many representative citizens. We need not in this report go into detail either as to his prior experience or record or the communications we have received. All these materials are available to the regents. We are happy indeed to be able to make this recommendation and to advise the Board that Mr. Dykstra has agreed to come if this recommendation is confirmed. His official term as President would, of course, commence July 1st, but we are hopeful he could come here earlier to become familiar with our immediate problems and participate in discussion of the budgetary and other problems. We feel he could be prevailed on to come here by May 1st to devote his full time to preparation for the ensuing year and we recommend such course.

The terms of appointment which we recommend and which are acceptable to him are: Cash salary \$15,000 a year net - twelve months' basis; use of home for University President provided by will of John M. Olin and University property in and connected therewith with a suitable garage provided to accommodate family cars; the University will, of course, maintain such property and will pay heat, light, and gas; all other household maintenance to be paid by the President; University, however, to pay cost of faculty and student entertainment; automobile service to be furnished where needed on University business. This appointment would, of course, be for the year 1937 to 1938 (July 1 to June 30) as is customary in such cases.

Regent Callahan moved the adoption of the report, seconded by Regent Brown.

Called vote was taken. Regents voting "Aye", Backus, Baker, Brown, Callahan, Gates, Hones, Miller, Runge, Wilkie (9). Regents present and not voting, Christopherson, Grady, Gundersen (3). Regents Grady and Gundersen explained their votes as being opposed to the double salary of the months of May and June.

The following amendment is made to the minutes of the meeting of the Board of Regents held on March 18, 1937:

At the top of page 3, following the statement, "Regent Callahan moved the adoption of the report, seconded by Regent Brown," strike out the next paragraph regarding the called vote and insert the following:

Regent Grady stated: "I wish to have it distinctly understood that what I am about to say is in no way a reflection upon the choice made. The Gates resolution adopted at the Board meeting of January 6th has not been lived up to. I understood that there would be a meeting of the Board at which the different men under consideration would be brought to the attention of the Board and that the Board would have some opportunity to consider the recommendations and qualifications of each. In view of the fact that that has not been done, but that the Committee has made the selection under conditions that would imply that those others had been considered by the Board, I want to make it very plain that I have never heard the discussion of anyone else, nor have I heard any discussion of the recommendations or qualifications of Mr. Dykstra except through the press. I therefore wish the record to show that I am not in position to vote on this question, inasmuch as practically all the information I have had is through the press. I feel that the choice of a president should be made only after a full discussion of the qualifications, recommendations, etc., of the men who have been under consideration and I feel that I am not in position to vote either in approval or disapproval of this recommendation."

Regent Gundersen: "I feel just as Mr. Grady does and there are a few things I should like to have clarified for my own information. First, does this recommendation have the approval of the Governor?"

Regent Wilkie: "It certainly does not have his disapproval."

Regent Gundersen: "I wish to have the reaction of the Executive on this question and I base this request on the statement of the President of this Board that the Governor of the State of Wisconsin had always been consulted in respect to the selection of the President of the University of Wisconsin. If that is the precedent I see no reason why it should not be adhered to in the present selection of a president."

Later

Regent Grady: "There is no provision in the law to continue two people on salary for the same position. I should like to know where the authority for it appears, either in the by-laws of the institution or under the law of the state. There is no such authority and the Board of Regents has no right to employ two men for the same position and to pay two salaries. The members of the Board would be personally liable for diverting funds in a way not contemplated by the by-laws, or the laws of the state."

Regent Callahan moved the adoption of the report, seconded by Regent Brown.

Called vote was taken. Regents voting "Aye", Backus, Baker, Brown, Callahan, Gates, Hones, Miller, Runge, Wilkie (9). Regents present and not voting, Christopherson, Grady, Gundersen (3).

Regent Grady stated, "I am not voting, except that I vote in opposition to a double salary for the same position."

Regent Gundersen: "I am not voting for the same reason stated by Mr. Grady."

5. That the salary of Palmer Hilty, graduate assistant in German, be increased from \$225 to \$375 for the second semester of 1936-37 because of additional teaching; \$150, less waiver \$11, net \$139; increase to be charged to graduate assistants, p. 52, fund 1A.

Adopted.

6. That the salary of Christopher Huntington, graduate assistant in German, be increased from \$200 to \$300 for the second semester of 1936-37, because of additional teaching; \$100, less waiver \$6, net \$94; increase to be charged to graduate assistants, p. 52, fund 1A.

Adopted.

7. That the salary of Frank Klier, graduate assistant in German, be increased from \$200 to \$300 for the second semester of 1936-37, because of additional teaching; \$100, less waiver \$6, net \$94; increase to be charged to graduate assistants, p. 52, fund 1A.

Adopted.

8. That the salary of Victor Lemke, graduate assistant in German, be increased from \$300 to \$400 for the second semester of 1936-37, because of additional teaching; \$100, less waiver \$8, net \$92; increase to be charged to graduate assistants, p. 52, fund 1A.

Adopted.

R
9. That the resignation of E. D. Brown, Jr., lecturer in mathematics, be accepted; to take effect at the beginning of the second semester of 1936-37, p. 53.

Adopted.

10. That James N. C. Sharp be appointed graduate assistant in mathematics for the second semester of 1936-37; salary \$250, less waiver \$17, net \$233 for the semester; charge to graduate assistants, p. 53, fund 1A.

Adopted.

R
11. That the resignation of Dwight LeMerton Bolinger, instructor in Spanish, be accepted; to take effect February 1, 1937, p. 57.

Adopted.

12. That the salary of John Hammond, graduate assistant in Spanish, be increased \$200, less waiver \$16, net \$184 for the second semester of 1936-37, because of additional teaching; charge to balance on salary of Dwight LeMerton Bolinger, resigned, p. 57, fund 1A.

Adopted.

13. That the salary of Herbert A. Van Scoy, graduate assistant in Spanish, be increased \$200, less waiver \$16, net \$184 for the second semester of 1936-37, because of additional teaching; charge to balance on salary of Dwight LeMerton Bolinger, resigned, p. 57, fund 1A.

Adopted.

14. That Paul Glick be appointed reader in sociology for the second semester of 1936-37; salary \$65 net for the semester; charge \$52 to balance in budget for assistants, sociology, and \$13 to balance in budget in Department of English.

Adopted.

15. That the resignations of the following assistants in chemistry be accepted; to take effect at the beginning of the second semester of 1936-37:

Earl H. Olson
James R. Owen.

Adopted.

16. That the following persons be appointed graduate assistants in chemistry for the second semester of 1936-37; salary \$375 each a semester, less waiver \$23, net \$352; charge to graduate assistants, p. 45, fund 1A:

William R. Ayers
Fred W. Cox, Jr.

Adopted.

17. That the salary of Arthur H. Robinson, graduate assistant in geography, be increased, because of additional teaching, for the second semester of 1936-37, from \$100, less waiver \$6, net \$94 to \$200, less waiver \$12, net \$188; charge to graduate assistants, p. 51, fund 1A.

Adopted.

18. That the resignation of Roald Ager, graduate assistant in geography, be accepted; to take effect February 19, 1937, p. 51.

Adopted.

19. That the salary of Elton Monroe Scott, graduate assistant in geography, be increased \$91.11, less waiver \$7.55, net \$83.56; charge to graduate assistants, p. 51, fund 1A. (\$177.56 net second semester.)

Adopted.

20. That Andrew Leith, assistant professor of geology, be granted leave

leave of absence for the second semester of 1936-37 and the first semester of 1937-38, without pay.

Adopted.

21. ✓ That Professor Fritz Karl Mann, of the University of Berlin, be appointed Carl Schurz lecturer for one week, beginning April 5, 1937; honorarium \$150; to be charged to Carl Schurz fund.

Adopted.

22. That the appointment of Virginia Hamilton, graduate assistant in English, be changed from two-thirds to one-half time for the second semester of 1936-37; and that her salary be decreased accordingly by \$230 net; charge to graduate assistant, p. 48, fund 1A.

Adopted.

23. That the salary of Margaret Wright, graduate assistant in German, be increased from \$200 to \$300 for the second semester of 1936-37; increase \$100, less waiver \$6, net \$94; to be charged to graduate assistants, p. 52, fund 1A.

Adopted.

24. That William P. Luedke be appointed student storeroom attendant in pharmacy for the second semester of 1936-37; salary \$100 for the semester; charge to fund 1E, p. 54.

Adopted.

R 25. That the resignation of Roderick H. Riley, graduate assistant in economics, be accepted; to take effect February 1, 1937, p. 48.

Adopted.

26. That the following persons be appointed graduate assistants in economics for the second semester of 1936-37; each to receive the amount indicated for the service rendered; charge to item for assistants in economics, p. 48, fund 1A:

James E. Booth, \$437.50, less waiver \$28.50, net \$409.00

Thomas S. Bunsen, \$437.50, less waiver \$26.50, net \$411.00.

Adopted.

27. ✓ That the following transfers to the item for graduate assistants in economics be approved:

\$625 from balance on salary of Nathan Silverstein, resigned.

352 from item for graduate assistant, commerce (assistants for Fox).

Adopted.

28. That the salaries of the following graduate assistants in economics be increased for the second semester of 1936-37, because of additional teaching; increases to be charged to item for graduate assistants, economics, p. 48, fund 1A, as shown below:

Warren J. Baker, increase \$125, less waiver \$9, net \$116.
Everett E. Hagen, increase, \$62.50, less waiver \$3.50, net \$59.00.

John G. McNeely, increase \$125, less waiver \$7, net \$118.
Alan L. Ritter, increase \$62.50, less waiver \$3.50, net \$59.
John I. Saks, increase \$125, less waiver \$7, net \$118.
Thomas H. Smith, increase \$312.50, less waiver \$24.50, net \$288.

Adopted.

29. That J. Lester Tierney be appointed graduate assistant in economics for the second semester of 1936-37; salary \$250, less waiver \$15, net \$235 for the semester; charge to item for assistants, p. 48, fund 1A.

Adopted.

30. That Ruth Warnke be appointed graduate assistant in economics for the second semester of 1936-37; salary \$625 net for the semester; charge \$47 to item for assistants and \$578 provided in budget for Ruth Warnke as senior clerk stenographer, p. 48, fund 1A.

Adopted.

31. That the salary of Orville J. Ruid, undergraduate assistant in commerce, be changed from \$100 less waiver to \$100 net for the first semester of 1936-37; and that the amount involved, \$6.00, be charged to the balance in assistants, commerce, p. 47, fund 1A.

Adopted.

32. That Joseph T. Drindak be appointed graduate assistant in geology for the second semester of 1936-37; salary \$250, less waiver \$15, net \$235 for the semester; charge to balance on salary of Andrew Leith, on leave, p. 51, fund 1A.

Adopted.

- Education -

1. That Charles LeClair be appointed assistant in art education for the second semester of 1936-37; salary \$150 net for the semester; charge to assistant in art education, p. 64, fund 1A.

Adopted.

2. That Mrs. Catherine K. Campbell be appointed assistant in the department of education for the second semester of 1936-37; salary \$150 net for the semester; charge to balance in assistants, p. 63, fund 1A.
Adopted.

- Agriculture -

1. That Josephine Pollock be appointed assistant state home demonstration leader (assistant professor) from May 1, 1937 to the close of the academic year; salary at the rate of \$2700 net a year (net salary for the period \$525); charge to additional agents, p. 112, fund 15A.
Adopted.

540
187-38 ✓
2. ✓ That the memorandum of agreement between the Associated Seed Growers, Inc., and the University of Wisconsin, relative to the establishment of an industrial fellowship in genetics and economic entomology, be accepted, and that the Business Manager be authorized to sign the agreement. (\$4000 for period March 1, 1937 to February 28, 1940.)
Adopted. *Yellow*

3. That Frederick V. Evert be appointed county agricultural agent for Burnett County, beginning March 16, 1937; salary at the rate of \$1700 net a year, 12 months basis (salary for the period \$496.30); charge to item for Nelson, p. 107, funds 3A (\$204.40) and 15A (\$291.90).
Adopted.

R ✓
4. That the resignation of Anormalee Martin, home agent for Wood County, be accepted; to take effect January 31, 1937, p. 111.
Adopted.

5. ✓ That the following persons be appointed special lecturers in rural sociology from February 22 to March 13, 1937; each to receive the net amount indicated for the service rendered; charge to item for special lecturer, rural sociology, p. 99, fund 3A:

Cecil Crews	\$120.00
Mrs. Frances W. Butts	120.00
Mrs. Gladys Talbott Edwards	60.00.

Adopted.

6. That Mrs. Madeline Mehlig be appointed assistant in home

economics (part-time) for the second semester of 1936-37; salary \$300, less waiver \$18, net \$282; charge to assistant in home economics, p. 93, fund 1A.

Adopted.

7. That Mrs. Eve Weinke be appointed assistant in home economics (part-time) for the second semester of 1936-37; salary \$300, less waiver \$18, net \$282 for the semester; charge to assistant in home economics, p. 93, fund 1A.

Adopted.

8. That Agnes Aspnes be appointed assistant in home economics (part-time) for the second semester of 1936-37; salary \$300, less waiver \$18, net \$282 for the semester; charge to assistant in home economics, p. 93, fund 1A.

Adopted.

9. That James W. Brooks be appointed assistant in economic entomology (half-time) for the second semester of 1936-37; salary \$300, less waiver \$18, net \$282 for the semester; charge to assistant in economic entomology, p. 90, fund 1A.

Adopted.

R ✓ 10. That the resignation of Clifford H. Nelson, county agricultural agent for Burnett County, be accepted; to take effect March 15, 1937, p. 107.

Adopted.

✓ 11. That the names of the following cow testers be removed from the pay roll; to take effect March 1, 1937:

Clarence A. Bergum
Howard E. Prindle.

Adopted.

✓ 12. That the appointment and reappointment of cow testers for the period April 1 to June 30, 1937, at a salary of \$10 each a month be approved as shown in EXHIBIT A, as follows:

Appointments

Anderson, Ed C.	Whitehall
Bloomquist, Theodore	Rhineland, 612 Dorr Avenue
Ely, Frank	Endeavor
Eschenbach, Ivan	Merrimac
Habel, Joseph	Phillips

(Cont.)

Appointments (Cont.)

Israelson, George
Lloyd, David

c/o Co. Agt., Eagle River
Columbus

Reappointments

Adamski, Anton
Alexander, John

Bonney, Millard
Borgen, John
Burmester, Hubert
Chatt, Clarence
Clausen, Harold
Deakins, J. E.
Decker, Donald

Dellemann, Herman

Duescher, Harold
Eggleston, Leonard
Evenson, Harold
Field, Albert
Fleischauer, Frank
Frey, Elmer
Fykson, Alfred
Gall, Carl
Garner, Clayton
Goodrich, Douglas
Grob, Ray
Hanson, Edwin
Hardie, Donald
Hendrickson, Fredolph
Hill, Milo
Hornig, Adolph
Huber, Harold

Hunsader, Arthur J.
Johnson, Donald
Johnson, Glen
Jensen, Morris
Kappler, Leroy B.
Kasper, George
Kiesling, Ormal
Kolb, Carl A.
Knutson, Orrin
Koplin, Albert
Kubina, Ed
Kumba, Alfred
Larson, Eugene

Seymour, R. 2
c/o Mrs. C. W. Poulter,
Cumberland

Sawyer
Wentworth
Richland Center, Box 303
Birchwood
c/o Emil Dreger, Madison, R. 2
Hartford, R. 2
c/o J. Dobberstein, Horton-
ville
c/o Frank Hubli, R. 5, Box 192,
Oshkosh

Waupun, Box 94
R. #2, Hortonville
Menomonie, R. #2
Elroy
Ladysmith
Plymouth
Forest Junction
Belleville
R. 2, Chetek
Cylon
Alma
Chetek, R. 1
Oconomowoc
Amery
Woodworth
River Falls
c/o Charles Luebke, Manitowoc,
R. 4
c/o E. A. Bartell, Cedarburg
Rice Lake, R. 4
Menomonie, R. 2, c/o Co. Asylum
Brooklyn
Maiden Rock
Lancaster
Jefferson
Cottage Grove
Chetek, R. 3
Eldorado
Milton
Burlington
R. 2, Stoughton

(Cont.)

Reappointments (Cont.)

Lewandoske, Herman	Rock Elm
Lunde, Olaf	c/o Wm. Ziwicki, Columbus
McVicar, Keith	Slinger
Michels, Wilfred	Fond du Lac, R. 4
Miller, Arthur	R. 2, Box 15, Chetek
Moore, Robert	Barron, R. 1
Morehouse, Obert	831 Motor Avenue, Waukesha
Nelson, Tom O.	Luck, Box 212
Nichols, Don	Soldiers Grove
Newman, Wesley	Barron
Pearson, Harold	New Lisbon
Rehrauer, Ben	2457 No. 60th St., Milwaukee
Reis, John E.	Manitowoc, R. 5
Rice, Lynn	Fennimore
Rydberg, Carl	R. 2, Box 202, Shell Lake
Senneff, Joseph	c/o Otto Yahnke, Burlington
Torgerson, Ingar	Rock Falls, R. 1
Vandervest, Joseph, Jr.	c/o Geo. Mattes, Kiel, R. 1
Wissink, Eugene	c/o Elmer TenHaken, Cedar Grove.

Adopted.

13. ✓ That there be established a three-day course on ornamental tree trimming to be held annually at the College of Agriculture; registration fee of \$10 per person for the period to be used to defray the expenses of the course; for this year's course, with an estimate of not less than \$250, the following allotment is approved:

Lecturers	\$200.00
Supplies	15.00
Office Supplies	<u>35.00</u>
Total	\$250.00

See Bd. May 5/39
p. 15

(Chargeable to additional receipts credited to Regents' Unassigned 1A. Commitments not to exceed actual receipts.)
Adopted.

14. That Newell O. Sjolander be appointed industrial fellow in agricultural chemistry and agricultural bacteriology from April 1 to July 1, 1937; salary \$180 net for the period; charge to Dow Chemical Company fellowship, fund 15B.
Adopted.

Fellow

- Engineering -

1. ✓ That the balances in the \$780 item for an assistant in hydraulic and sanitary engineering, \$150 first semester, \$90 second semester, total \$240, be made available for the employment of student assistants in the Department of Hydraulic and Sanitary Engineering for the second semester of 1936-37.

Adopted.

- Medicine -

1. That the resignation of Virginia Allen, assistant in clinical medicine, be accepted; to take effect March 8, 1937, p. 132.

Adopted.

2. That Lenore Robinson be appointed assistant in clinical medicine, beginning March 8, 1937; salary at the rate of \$100 a month, less waiver \$7.20, net \$92.80; charge to salaries, p. 132, fund 1A.

Adopted.

- Law -

137-38
1. That Charles Bunn, professor of law, be granted leave of absence for the academic year 1937-38, without pay.

Adopted.

37-38
2. ✓ That William E. McCurdy, Harvard Law School, be appointed visiting professor of law for the academic year 1937-38 at a salary of \$6000, subject to waiver; charge to the item for Charles Bunn, on leave.

Adopted.

- Research -

1. ✓ That the following transfers from the WARF contingent to the allotments shown below be approved:

\$75 to allotment RF 36:215
65 to allotment RF 36:245.

Adopted.

R
2. That the resignation of Joel Hougen, research assistant in agricultural bacteriology and agricultural chemistry, be accepted; to take effect March 4, 1937. (RF 35:77)
Adopted.

3. That Lloyd Everett McDaniel be appointed research assistant in agricultural bacteriology and agricultural chemistry (half-time) from March 4 to the end of the second semester of 1936-37; salary \$240 for the period; charge to allotment RF 35:77.
Adopted.

4. That Tildon Easley be appointed research assistant in botany for three months, beginning March 1, 1937; salary \$127.50 for the period; charge to allotment RF 36:215.
Adopted.

✓
5. That Ralph Ambrose Kekwick be appointed assistant professor of chemistry, beginning with the academic year 1937-38; salary \$2500 net a year; charge to fund 15B, W.A.R.F.
Adopted.

- Fellows and Scholars -

R
1. That the resignation of W. A. Bain, regent graduate fellow in chemical engineering, be accepted; to take effect at the beginning of the second semester of 1936-37.
Adopted. Fellow

2. That Alan J. Byll be appointed regent graduate fellow in mechanical engineering for the second semester of 1936-37; stipend \$300 net for the semester; in place of W. A. Bain, resigned, fund 1A.
Adopted. Fellow

R
3. That the resignation of T. Earle Johnson, graduate legislative scholar, be accepted; to take effect at the beginning of the second semester of 1936-37.
Adopted. Scholar

4. That the following persons be appointed legislative scholars for the second semester of 1936-37:

Undergraduate

Paul Andree
Arthur W. Bushnell

(Cont.)

Undergraduate (Cont.)

Dorothy L. Chandler
David Dupee
Garnet Fischer
Rosemary Pirsch
Robert J. Seidl
Rosario Sorbello
Bernard Stepner
Gilbert Ward
Warren Wilke

Scholars

Graduate

Charles F. Hunter
Esther H. Larson.
Adopted.

5. ✓ That the continuation of the grant from Procter and Gamble Company of \$1000 for a graduate fellowship in chemistry for the academic year 1937-38 be approved, and that the Business Manager be authorized to sign the agreement.

Adopted.

Fellow

6. That in accordance with the recommendation of the Committee on Loans and Undergraduate Scholarships, Anthony Bacich be granted a Sivyer scholarship; stipend \$15.00 for the second semester of 1936-37; charge to trust funds.

Adopted.

Scholar

- Extension -

2
1. That the resignation of Mrs. Evelyn Canfield, assistant in visual instruction, be accepted; to take effect December 15, 1936, p. 207.

Adopted.

2. That the leave of absence granted John Lester Miller, assistant professor of economics and sociology, be extended from February 4 to March 3, 1937, without pay, pp. 200 and 203.

Adopted.

Leave

3. That the salary of John William Culver, instructor in history, be increased from \$803 net to \$842 net, beginning March 10, 1937, be-

cause of additional teaching; increase, \$39 net, to be charged to additional instruction, class instruction, p. 203, fund 2A.

Adopted.

4. That the salary of R. Welling Roskelley, instructor in sociology, be increased from \$411.50 net to \$562 net, because of additional teaching, for the second semester of 1936-37; increase, \$150.50 net, to be charged to additional instruction, class instruction, p. 203, fund 2A.

Adopted.

5. That the salary of Virginia Johnson, instructor in English and speech (part-time), be increased for the period March 4, 1937 to the close of the academic year 1936-37, because of additional teaching, from \$200 to \$300 net; increase, \$100 net, to be charged to additional instruction, Milwaukee Center, p. 205, fund 2A.

Adopted.

- Degrees -

1. That in accordance with the certification of the Registrar degrees be granted as shown in EXHIBIT B, as follows:

BACHELOR OF ARTS

Virginia Akins
Odin Waldemar Anderson
Harvey Leonard Bartsch
Richard Stephen Cushing Brazeau
Catherine Kearney Brown
Katherine E. Butterfield
Edward C. Creutz
Eleanor Esther Dahl
John Erb Dietrich
Charles Francis Gerlach
James Homer Goodlad
Norvan Floyd Gordon
Dorothy Burr Harper
Lucille Eleanore Hein
Hazel Hulbert
Forest Adolph Johnson
John Paul Jurgaitis
Robert William Kasling
Merwin Richard Mackie
James Robert Mahoney

(Cont.)

degrees

BACHELOR OF ARTS (Cont.)

Robert James Mangold
Robert Arnold Mason
Frederick Albert Matsen
Natalie Grayson Nelby
Kathryn Louise Mengel
Robert Louis Metzger
Donald Franklin Miller
Elizabeth Ann Montgomery
Irene Nagy
Bernard Dean Perelson
Benjamin Arthur Perkins
Harriett Virginia Peterson
Wilbur Arthur Reinert
Richard Francis Ryan
Bernard Thomas Shirk
Dorothy Orda Swafford
Irvin William Unger
Frederick Edmund Van Sickle
Robert Emil Wolf

BACHELOR OF ARTS
(Journalism)

degrees
Arlene Patricia Coufal
Dan Alexander McLeod
Harry Sheer

BACHELOR OF ARTS (Commerce)

Clarence Herman Bloedorn
Carl William Gabbert
Paul Joseph Griswold, Jr.
William Kenneth Holl
Donald Edwin Jones
Kenneth William Ledermann
Orville John Ruid
Eli Wolman

BACHELOR OF PHILOSOPHY (Commerce)

Charles MacDonald Dorrans
Owen Franklin Goodman
Arthur Davis Harb
Roy Oliver Hilgert
William Arthur Lambeck
George Michael Neckerman
Alex Dixon Penman
George Burton Wright

BACHELOR OF PHILOSOPHY

Karl George Anthony
Newton Lawrence Brereton
Allan George Davidson
Douglas Wayne Dunlop
Ruben William Engel
Henry Robert Grebler
Theodore Francis Groves
Allen Damm Guentzel
William Ivan Livingston
Robert Westrich Lyons
Elizabeth Merrill
Kenneth Douglas Morrow
William Vincent Reilly
Herbert Stein

BACHELOR OF SCIENCE
(Chemistry)

Allen Richard Kittleson
Alan Kittson Roebuck
Theodore Smith

BACHELOR OF SCIENCE
(Pharmacy)

Robert George Weigel

BACHELOR OF SCIENCE
(Hygiene)

Ida Lila Roberts

BACHELOR OF MUSIC

Ida Drubeck

BACHELOR OF SCIENCE
(Art Education)

Annette Dolores Frazin
Charles William Frothingham

BACHELOR OF SCIENCE
(Physical Education)

Lawrence Otto Neupert (As of the class of 1931)

Degrees

BACHELOR OF SCIENCE
(Education)

Ellen Elise Armstrong
Darrow Chester Fox
Edith Irene Halverson
Robert Benjamin Thom
Arnold William Wickman

BACHELOR OF SCIENCE
(Civil Engineering)

John Ervin Bessert ✓
Roland Nicholas Hippert ✓
Paul James Hunt ✓
Frank Henry Stone ✓

BACHELOR OF SCIENCE
(Electrical Engineering)

Leslie Eugene Hamilton ✓ (As of the class of 1931)
Philip Howard Kern ✓
Jerome William Seifert ✓
Bernard Erwin Wrensch ✓

BACHELOR OF SCIENCE
(Mechanical Engineering)

Chester William Adams ✓
Truman G. Glenn ✓
Leroy William Griffith ✓
Carl Edward Horneck ✓
Palmer Thorvald Severson ✓

BACHELOR OF SCIENCE
(Chemical Engineering)

Carl Burnhan Beck ✓
Edward Gustav Kornreich ✓
Harrison Carl Mayland ✓
Jack Lester Meyer ✓
Robert Perry Ricker ✓

BACHELOR OF SCIENCE
(Home Economics and Education)

Ella May McCordic

DOCTOR OF MEDICINE

Evelyn Vee Cohen

MASTER OF ARTS

Frieda Bertha Bausch
Ben Berg
Joseph P. Betker
Mary Leona Bossart
Maudelle Brown Bousfield
E. Ruth C. Estvad
Kaare Martin Gunvaldsen
Cecil Davis Harrington
Rose Lipman Miller
John Hornsby Pickle
Romana Bluebell Ryan
Walter Carl Schuldt
Sister Mary Eunice Joy
Henry Ladd Smith
John Walter Thomson
Florentino Bersamina Valeros
Walter Samuel Watson

MASTER OF PHILOSOPHY

William A. F. Matson
James Robert Owen
Ruth Gladys Sanding
John Randall Shuman
Roger Leon Slocum
Kenneth Milton Stamp
Jay Howard Stillman
Howard Leroy Womochel

MASTER OF SCIENCE

John Austin Baker
Daniel Rudolph Borgen
James Harold Hilton
Edwin Hove
Niemen Howell Hoveland
Joe John Lalich
Sidney James Phillips
William Orville Smyth
William Hubbard Stark
Walter George Venzke
Harry Aaron Waisman
Dorothy Edna West

DOCTOR OF PHILOSOPHY

Mabel Florence Arbuthnot
Mildred Freburg Berry
(Cont.)

DOCTOR OF PHILOSOPHY (Cont.)

Philip Pacy Cohen
Mary E. Duthie
Clarence Elwood Ficken
Arthur Davis Hasler
George Bates Hatch
Winston LeRoy Hole
Himy Benjamin Kirshen
E. T. Gertrude Krafft (As of June 1935)
Andrew William Lathrop
Martha Nicolai
Robert Tarbell Oliver
Earl Herbert Olson
Lillian Lamb Ralya
George Sheng Teng
Melvin Ehrman Valk
Allen Ray Willey

Degrees

BACHELOR OF LAWS

James Garth Gray
Francis William Laurent
James Edward Mason
Donald Frederic Reinoehl
Lawrence David Solomon
Richard Charles Surplice

Adopted,

166

Upon motion of Regent Gundersen, seconded by Regent Callahan, the recommendations of the Acting President were adopted.

Mr. John Berge, Secretary of the Alumni Association, appeared before the Regents and asked for an appropriation for a special bulletin on the presidency, similar to the bulletin which was sent out when Mr. Berge came here as Secretary of the Alumni Association, this bulletin to be sent to 70,000 alumni of the University. Upon motion of Regent Brown, seconded by Regent Baker, it was

*of to
res. elect
& Milkin
(later care
of)*

VOTED, That the request be approved, including an appropriation of \$400 from Regents' Unassigned; subject, however, to the approval of the bulletin by the President Elect and the President of the Board of Regents.

Upon motion of Regent Gates it was

VOTED, That a recess be taken to 3 P.M., the Regents in the meantime to have their annual joint session with the Board of Visitors, and that the Regents then reconvene as a Committee of the Whole.

The meeting reconvened at 3:20 P.M.

Upon motion of Regent Callahan, seconded by Regent Baker, the following action was taken:

That three Regents be appointed by the President of the Board, and five faculty members be appointed by the Acting President of the University to join with a similar group from the state teachers colleges to form a joint committee to select a citizens' committee to study and report upon a better correlation of the work of the higher institutions of learning supported by the state. (It is understood that the President of the Regents is to serve as one of the three Regent members of the committee.)

no
(nich. 13)

Mr. Grady brought up the matter of the vacancy on the Board of Visitors, the term of Loyal Durand having expired July 1, 1936. The term of Visitor Kingsford, who died a few days ago, would have expired on July 1, 1937. Upon motion of Regent Gates, seconded by Regent Callahan, it was

ref. to
Student Life
- Gates
Welfare
Comm.
4

VOTED, That the matter be referred to the Committee on Student Life and General Welfare, to report at the next meeting of the Board.

yes
note
annual
report on
file for
1936-37

A communication was presented from Karl A. Boedecker, Secretary of the Student Public Relations Committee, together with a report from this committee. Upon motion of Regent Gates, seconded by Regent Callahan, it was

ref. to
Student Life
- Gates
Welfare
Comm.
4

VOTED, That the communication and the report be referred to the Committee on Student Life and General Welfare.

(copies on file)

Upon recommendation of the Secretary and upon motion of Regent Callahan, seconded by Regent Runge, it was

VOTED, That the interest on the William Keyes loan from September 12, 1936, to March 12, 1937, be waived; that the agreement between the Regents and Louis Waldorf, providing for the payment of the balance on principal of this loan, \$4358.99, be approved and that the President and Secretary of the Board be authorized to execute partial releases of mortgage in accordance with the provisions of the agreement.

Upon recommendation of the Secretary and upon motion of Regent Callahan, seconded by Regent Hones, it was

✓ VOTED, That the Pi Lambda Theta Loan Fund be discontinued and that there be established a scholarship of \$25, to be awarded annually under the following provisions:

1. The award to be known as the Pi Lambda Theta Scholarship.
2. To be granted each year in February as a reward for superior scholastic achievement to a woman enrolled in the School of Education or completing requirements for a Teacher's Certificate.
3. To be awarded at the beginning of the second semester to such second semester senior woman student who has maintained the highest scholastic average at the University of Wisconsin during the last five semesters of her attendance here. (Thus, only students who have been/on the campus at Madison for at least five semesters are eligible.) present
4. That announcement of the award be made by the School of Education.
5. In case two or more students rank equally high in scholarship, the recipient of the scholarship shall be determined by the Committee on Loans and Undergraduate Scholarships.
6. That of the \$85 cash now in the loan fund \$50 be credited to the University Trust Funds Income to provide \$25 for the scholarship for 1936-37 and \$25 for the scholarship for 1937-38; that there be credited to principal the balance of \$35, as well as all collections on student notes and future donations to the fund from Pi Lambda Theta.

Scholarship

1937-38

Sept 15
Sec'y

✓ The Secretary called attention to the request from the University of Wisconsin Club of Chicago for a group photograph of the Regents. The Secretary was authorized to arrange for this at the next meeting of the Regents.

✓ A communication was presented from the Mortgage Securities Company of Madison quoting a price of \$14,720 on the lots in Lake Forest which have been proposed as an addition to the Arboretum tract. The communication was received and placed on file.

no attention
E.H. Carpenter

was ✓ Upon motion of Regent Baker, seconded by Regent Callahan, it

VOTED, That the minutes of the meetings of the Board held on January 6 and February 3 be approved as sent out to the Regents; that all actions taken at the meeting of February 3 be reaffirmed at this time for the reason that while there was a majority of Regents present when these matters were approved in the Committee of the Whole, there was not a quorum present when they were passed upon by the Board.

copy
Postponed
to next
Ad. Mtg.
X

Correspondence was presented with the Jewish Center of Milwaukee in which they are asking for a lower interest rate on their loan than that approved by the Regents at the meeting held on October 30, 1936. It was

VOTED, That action on this matter be postponed to the next meeting of the Board.

RECOMMENDATIONS OF THE BUSINESS MANAGER

1. That upon the recommendation of Major Orsinger, the salaries of the following employees in the Department of Military Science be exempt from waiver, effective March 1, 1937:

- Sergeant John Cenic - Base salary \$100 per month
- Sergeant Henry J. McGrath - Base salary \$ 25 per month
- Sergeant Wallace V. Eslinger - Base salary \$ 25 per month

the cost of \$43.20 for this fiscal year to be charged to the item for assistants, 1-A, Department of Military Science.

(Confirming verbal approval of the Executive Committee)

Adopted.

2. That upon the recommendation of Mr. Halverson, the salary of David Hein, soda fountain attendant in the Memorial Union, be exempt from waiver, effective March 1, 1937.

(Confirming verbal approval of the Executive Committee)

Adopted.

3. That upon the recommendation of the Athletic Board, \$4210 be transferred from the contingent item in the 5-C Intercollegiate Athletics revolving fund to the following classifications:

Salaries and Wages, part-time help	\$1,500
Postage	200
Printing and Publishing	300
Travel	700
General Supplies	1,100
Rent	260
Furniture	100
Photos and Lantern Slides	50

and that \$2085.24 be transferred from second semester part-time salaries and wages to first semester part-time salaries and wages to cover the first semester overdraft.

Adopted.

4. ✓ That upon the recommendation of Professor Lane, the 5-E Theater revolving fund budget be increased \$1141.50 due to increased receipts to be distributed as follows:

\$450.00 to the budget for rent
691.50 to the budget for general supplies.

Adopted.

5. ✓ That upon the recommendation of Dr. Lorenz, \$700 be transferred from the item for General Supplies to Salaries and Wages part-time help in the Psychiatric Institute budget, fund 12.

Adopted.

Gift
6. That upon the recommendation of Dean Turneure, the gift of \$200 by the Marathon Paper Mills Company of Rothschild, Wisconsin, for a study by the College of Engineering in cooperation with the Public Service Commission on ways and means of controlling erosion at the Rothschild Dam be accepted and credited to 15-B Gifts and that the Business Manager be authorized to sign the agreement.

Adopted.

7. ✓ That upon the recommendation of Dr. Middleton, \$160.80 be transferred from Regents' Unassigned 1-A to Medical School salaries and wages to provide funds for the net salaries of the following employees whose positions have been reclassified by the Bureau of Personnel:

Bessie Meyer - Medicine
Ethel I. Kleinert - Medicine
Helen E. Crahen - Surgery

Adopted.

8. ✓ That upon the recommendation of the Public Functions Committee, \$300 be transferred from Regents' Unassigned 1-A to General University Service, Lectures, Concerts, and Convocations - Commencement.
(Confirming verbal approval of the Executive Committee)

Adopted.

9. ✓ That upon the recommendation of Dean Christensen, the following revised budget for the farm short course dormitories and dining halls be approved:

REVISED BUDGET ESTIMATE FOR 5AA
(FARM SHORT COURSE) for 1936-37

Receipts

310 students at 1.00 per week for 15 wks.	4,650
310 students at 4.00 per week for 15 wks.	18,600

(Cont.)

Receipts (Cont.)

Animal Breeding School at 6.50 per wk. for 25 persons	162.50	
Cooperative Management School at 6.50 per wk. for 75 persons	487.50	
Other receipts	<u>275.00</u>	24,175

Expenditures

Leaders - 3 for 4 months at 12.00 per mo.	144.	
Board for above at 4.00 per wk. 15 wks.	<u>180.</u>	324
Night Watchman - 1 at 75.00 per mo. for 4 mos.		300
Labor		350
Telephone		30
General Supplies		450
Insurance		200
Equipment Repairs		200
Building Repairs		500
Heat, Light		2,000
Subsistence - 300 students at 4.00 per wk. for 15 wks.	18,000	
Cooperative and Animal Breeding Schools at 5.50		550
Contingent for Furniture Replacement, etc.	<u>1,271</u>	24,175

Adopted.

10. That upon the recommendation of Mr. Vaughn, the salary of Mrs. Margaret Carpenter, Junior Clerk Typist in the Accountant's Office, be exempt from waiver as of March 1, 1937, the additional cost of \$28.80 to be charged to the salary and wage budget of the department.

(Confirming verbal approval of the Executive Committee)

Adopted.

11. That the salaries of the drivers of University cars and trucks be increased for the current year as follows:

Harold Marquardt	\$20.52	Irwin Hodges	\$20.52
L. C. Thomsen	20.52	Earl Smith	17.82
B. H. Roche	17.82	Grace Rountree	17.82
H. S. Shands	20.52	E. L. Luther	17.82
W. B. Ogden	20.52	V. E. Kivlin	17.82
M. I. Ross	20.52	David Holt	20.52
S. A. Witzel	17.82	Robert Amundsen	17.82
A. W. Lathrop	19.15	Alva Schwenn	22.45
I. W. Rupel	20.52	Walter Redders	17.10
Arthur Fleming	20.52	John Dunigan	34.12
Wm. Reusch	20.52	Leonard Johnson	26.74
H. Ripp	20.52	Frank Hausmann	20.52
W. Newell	20.52	Joe Kohl	20.52
A. Steinmetz	20.52	A. J. Nilles	20.52

(Cont.)

Geneva Amundsen	\$20.52	H. Liebetrau	\$17.82
C. G. Steinhofer	20.52	Clifford Judd	20.52
E. D. Holden	20.52	Earl Webber	20.52
H. Reid	17.57	Henry Sarbacker	20.52
Arlie Mucks	19.15	Ray Wiggen	20.52
J. M. Waterman	20.52	Fred Zimmer	20.52
Franklin Wetmore	17.57	Einer Anderson	19.15
Allen Bibby	17.57	Reuben Jacobsen	20.52
N. P. Neal	31.87	Arnold Sather	20.52
R. W. Hartwell	20.52	Dr. L. Cole	17.82
Russell Larson	20.52	Lee Crandall	6.21
M. L. Anderson	9.93	Eldon Wagner	6.21

Adopted. (59)

12. ✓ That upon the recommendation of Mr. Halverson, authority be granted to remodel the basement of Botkin House - Tripp Hall - to provide living quarters for the chef, at an estimated cost of \$2500 to \$3000, chargeable to the 5-A revolving fund budget.

Adopted.

Upon motion of Regent Callahan, seconded by Regent Baker, it was ✓ VOTED, That the minutes of the meetings of the Executive Committee held on February 20 and March 1, 1937, be approved, ratified and confirmed.

March 18-19, 1937

Regent Hones presented the following resolution:

WHEREAS, due to the lack of time and information for the whole membership of the Regent body to act properly on every problem coming before it as a group without wasting valuable time; and

WHEREAS, it has been impossible in the past for Committees to function in the Committee of the Whole and make proper analysis and investigations and recommendations to the Board; and

WHEREAS, sufficient committees have been appointed to cover the entire functions of the University so they may specialize in each phase of work and become conversant with the problems pertaining to their particular committees; and

WHEREAS, the University of Wisconsin is the greatest public institution Wisconsin has and information relative to public relationships should not be withheld from the public or the press; although the past procedure is filled with precedents and traditions of long standing, it is cumbersome, un-

(Cont.)

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lith. file
- Gene
welfare
& report
next
mtg*

businesslike, unwieldly, and wholly inconsistent with proper procedure, therefore

BE IT RESOLVED, that the following procedure of the Board be instituted:

On the morning of the first day, the Board of Regents shall meet in open session and the President of the University, the Business Manager, the Secretary, and others, shall present their program and reports before the Board of Regents in Committee Draft form.

The Chairman of the Board of Regents shall refer all business to the proper committees. Members of the Regents may introduce resolutions at this time, and they shall be referred to proper committees. On completion of the Committee assignments, Committees shall go into session to study reports and make investigations necessary and prepare recommendations to the Board.

The President of the University, the Business Manager, Secretary of the Board, as well as any others, shall be available to alternate between the committees for consultation, advice, and recommendations.

On re-convening, the Regents shall meet in open session to consider reports of the Committees. If Committees cannot come to an agreement on the reports, minority reports may be made by those who do not wish the Chairman's majority report to prevail. The Board of Regents shall hold open session with the press on all matters of public relationship. A closed session may be had on individual matters by a motion entertained by any member stating nature of the problem involved. If motion prevails, closed session will be in order until such problem is disposed of.

✓ Upon motion of Regent Gundersen it was VOTED, That the matter be referred to the Committee on Student Life and General Welfare to report at the next meeting of the Board. Regent Hones read a statement with reference to the effect of this resolution, if passed. Copy attached.

(copy on file)

✓ Upon motion of Regent Baker, seconded by Regent Brown, it was VOTED, That the Regents now go into executive session.

Jan. Under score

✓ Mr. James Kyle, of the Governor's office, was present and made a statement with reference to the housing situation. Hollis Peter,

*of the
Student
Life &
Gen. Wel.
Com.*

Ref. to
Ex
Com
x

chairman of the student housing committee, and two other members of the committee were also present. Mr. Peter presented a report on the subject, based to some extent upon the study recently made by the Business Manager. (Copy of this report and also copy of the analysis prepared by the Business Office attached.)

on file

✓ Upon motion of Regent Backus, it was VOTED, That this matter be referred to the Executive Committee of the Regents with power to act.

✓ Upon motion of Regent Gates it was VOTED, That when this meeting adjourns it adjourn to March 30, 1937; that in the meantime the President of the Regents make arrangements for a Regent reception to the faculty to meet President Elect Dykstra. (The reception will be held in Tripp Commons, Union Building, on March 30.)

✓ Business Manager Phillips made verbal report with reference to the Union Council matter.

Bd. Mch 18/37 p. 28

✓ Regent Brown brought up the matter of the Robinson will and presented a memorandum which was read to the Regents and placed on file.

Special
Com.
Backus & Brown
was
to prepare special
resol.
x

✓ Upon motion of Regent Gates, seconded by Regent Miller, it

- VOTED, That the special committee of the Regents, Backus and Brown, be authorized to prepare a special resolution to be presented to the Regents, providing that the income from this estate be paid to the heirs.

Upon motion of Regent Gates it was VOTED, That the Regents now arise from executive session.

✓ Upon motion of Regent Gates, seconded by Regent Brown, it was

VOTED, That all actions taken by the Regents while in Committee of the Whole or in executive session be approved and included in the actions of this meeting.

At 5:30 P.M. the meeting

A D J O U R N E D .

M. E. McCaffrey,

Secretary.

REGENT HONES' STATEMENT

This procedure will eliminate the dual activities of the Board meeting, first for one day as a Committee of the Whole to decide questions and pass motions thereon, and the next day just passing the same motions and concurring in actions of previous day's conference, and hurriedly passing over most of important matters.

This will expedite the Regents' meetings, give the Committee members some chance to study and specialize in problems confronting them so they can draw conclusions from a practical basis rather than from a passive standpoint.

This will eliminate closed sessions to a great extent which are detrimental to any public institution supported by taxpayers' money. It will further put the procedure of the Board on an efficient, business-like basis, the manner in which the State Legislature intended it to be when it created this body.

Proceeding in this manner would eliminate the rubber stamp status, and the Board of Regents would then be a governing body for which they were intended and should be if they are to accept appointments seriously with any responsibilities.

See p. 27

March 18, 1937

REPORT OF THE GENERAL STUDENT HOUSING COMMITTEE
TO THE
REGENTS OF THE UNIVERSITY OF WISCONSIN

To the Honorable Board of Regents:

On February 3rd, the Regents requested the University business office to prepare a report on the need for housing, the possibility of reducing the cost of present dormitory facilities, and a report on the possibility of building additional dormitories at present.

The business office has presented such a report, indicating in brief that:

- (1) A need for additional living facilities is imperative.
- (2) It is not feasible to reduce the rates in the present dormitories without state aid of some kind.
- (3) It is possible to build an additional dormitory for 250 students at present without state aid if the present rates prevail.
- (4) Any program of low-cost housing, whether for 250 or 2500 students, requires State or Federal aid.

As was indicated in our first report, the Student Housing Committee has always recognized that State or Federal aid for housing is necessary if such housing is to be within the reach of those students most in need of it, and if such a building program is to be in harmony with the social education program of the University.

It is becoming more generally recognized that a higher college education no longer consists merely of providing academic opportunities to the student, but of providing facilities and opportunities for social education as well. In a state institution, where there are equal academic facilities for all, the democratic principle demands that equal facilities for social education should be provided, regard-

less of the financial limitations of the individual. The student's living quarters are one of the most important factors in his social education. This is the social justification for low-cost student housing.

But an equally important aspect is that of the health and physical well-being of the future citizens of the state. The Student Housing Committee, in its past reports and in its publicity campaign, has adequately revealed the deplorable conditions that exist. If they are to be eliminated, additional housing is imperative. However, as a representative cross-section of student organizations, we feel that not simply additional housing is necessary, but low-cost housing. We are firmly opposed to any building program other than that which will result in adequate housing at low cost.

The business office analysis confirms the need for state or federal aid if such a program is to be instituted. The Student Housing Committee has the following recommendations to make in reference to this problem:

Proposed Building Programs

(1) Consultation with federal housing experts gives favorable indication that federal money for purposes of construction will be available in the near future, with the passage of the Wagner-Steagall Housing Bill. The student dormitory project should comply with all the necessary requirements of the proposed Federal Housing Authority.

This federal aid has, for the purpose of low-cost housing construction, two main advantages, (a) A loan may be made for construction costs at going federal rates of interest, $2\frac{1}{2}\%$ instead of the 4% charged by the Annuity Board; (b) Annual grants may be made covering

up to 45% of the interest and amortization charges.

The Student Housing Committee recommends that plans be made with the help of the governor of the State of Wisconsin, to take advantage of any such federal aid when it becomes available.

(2) According to the business office report, a dormitory for 250 students may safely be added to the present dormitory system, if the present rates are charged. This will not solve the problem, as it will be a high-cost dormitory, not fulfilling the needs of the students. Furthermore, a dormitory for 250 would be inadequate in view of the magnitude of the need.

(3) However, if this self-supporting dormitory is constructed, and federal money later becomes available, we recommend the construction of additional dormitories for 250 more men and 250 women.

This proposed building program is to be regarded as the initial step in a long-range dormitory construction program, to be carried on by the University as the need for additional housing arises.

Scholarship Plan

No matter what plan or combination of dormitory building programs is adopted, a State appropriation for scholarships is necessary for low-cost housing. This appropriation should be approximately \$100,000 annually, to be awarded to up to 1,000 students housed in the present and proposed university dormitories. Scholarships should be given, first on a basis of need; secondly, on scholastic ability; and thirdly, on residency in the State.

General Summary

The Student Housing Committee feels that Regent action is imperative at this time. We have been approached by members of the State legis-

lature who feel that introduction of a bill providing for scholarships is very timely. We recommend:

(1) That the Regents approve the introduction of a bill into the State legislature, providing for a scholarship fund such as that mentioned above, the time of introduction to be decided by the Executive Committee together with the Student Housing Committee.

(2) That the Board of Regents communicate with Governor LaFollette, and, as trustees of the University of Wisconsin, empower him to investigate, to the fullest extent, federal funds for University dormitory construction.

Realizing that any proposed program will require at least a year for completion, and that within that time the housing needs will be even more acute, we urge that prompt Regent action be taken along the lines suggested in this report.

Respectfully submitted,

THE STUDENT HOUSING COMMITTEE

Hollis Peter, Chairman
Marlin Voltz
LaVergne Cooke
Henry Herman
Salli Crane
Marguerite Schmelter
John Pattison
Ed Nestigen
Gerald Rubin
Wallace Drew
Robert Stow

C. W. Thomas
Clarence Weiner
Ex-officio

PROPOSALS FOR ADDITIONAL UNIVERSITY DORMITORIES

An Analysis by the University Business Office
March 1937

In accordance with a resolution of the Regents on February 3, 1937, the University Business Office has analyzed the possibilities of constructing additional University dormitories at this time. The following summary report is supported by detailed factual data gathered from several sources including experiences with the present dormitory plant.

A. Status of legislative requests for appropriations with which to construct dormitories.

The Regents' requests for State appropriations with which to construct dormitories were presented to the Joint Committee on Finance on February 12, 1937. The State appropriations for all proposed building construction are included in State Budget C, which, in its present form, provides that no part of the appropriations for buildings shall be available until federal funds have been accepted. Unconfirmed reports from members of the Joint Committee on Finance are to the effect that there is very little if any possibility of obtaining legislative appropriations at this time for the construction of dormitories.

B. Status of present dormitory indebtedness (February 1, 1937)

The indebtedness on the present dormitory plant is as follows:

Balance on first mortgage	\$ 86,000
Due the capital reserves for cash advanced to make prepayments on the first mort- gage (February 1, 1937)	146,633
Second mortgage to the University and unsecured obligation	<u>530,713</u>
Total	\$763,346

No further principal payments on the first mortgage are necessary until the full amount of \$86,000 falls due on August 31, 1945.

The rebuilding of the reserves is a definite obligation that should not be avoided if future generations of students are not to be charged with excessive expenses. This rebuilding may be done gradually during the next ten or fifteen years.

The second mortgage and the unsecured obligation to the University covers cash advanced for construction from the Tripp Estate and from revolving fund surpluses. The Regents may cancel this obligation outright, if they choose.

C. Is there a need for additional University dormitories?

The following factual data are offered for the guidance of the Regents in determining the need for additional University dormitories:

- (1) The present University dormitories house approximately 504 men and 286 women, or a total of about 790 students.
- (2) There has been no expansion in the University dormitory facilities since the men's dormitories were opened in 1926. Barnard Hall, the newer of the women's dormitories, was opened in 1912, twenty-five years ago.
- (3) In the first semester of this year there were 10,071 students registered, including 2,291 from Dane County and 7,780 from outside Dane County. In the absence of any Regent requirement for dormitory residence, the majority of students from homes in Dane County cannot be counted upon as potential dormitory residents.
- (4) In 1927-28, the first year after the opening of the men's dormitories for which complete figures are available, there were 8,942 students registered, of which 1,895 came from Dane County and 7,047 from outside Dane County.
- (5) Since 1927-28 there has been an increase of 987 men and a decrease of 254 women, or a net increase of 733 students from homes outside Dane County.
- (6) Since 1927-28 two private dormitories for women with a total capacity of 374 students have been built and put into operation. Several fraternities have ceased operations, and in some cases the former fraternity houses have been converted into student rooming houses. There have been some shifts in available rooming facilities, but in general there seems to have been no substantial change either up or down in the total rooming facilities within a reasonable distance of the campus, except for the addition of the private dormitories for women.
- (7) Assuming that students were reasonably well housed in 1927-28, and that since then there has been an increase of 733 potential dormitory residents with private dormitories housing 374 students added since 1927-28, there appears to be a net increase of potential dormitory residents of 359 students.
- (8) This estimate of 359 students can be considered only as being a very approximate figure, for the following reasons:
 - (a) There is no certain way of determining the effect of the continuous shifting of facilities offered by private rooming house operators. (From men to women, women to men, students to other roomers, other roomers to students, etc.)

- (b) The increase in the number of wage earners in Madison, especially by reason of additional governmental functions, has tended to decrease the number of rooms available to students.
 - (c) In the first semester of this year there were 315 vacancies in fraternities and sororities. In 1927-28 there were 314 vacancies in a somewhat larger number of fraternity and sorority houses.
- (9) Indications that there is not an excess of desirable rooms available for students, and that perhaps there is a shortage or near shortage of rooms, include the following:
- (a) The University cooperative houses and dormitories are full.
 - (b) There were fewer than the normal number of requests for withdrawal from the University dormitories at the end of the first semester this year.
 - (b) Reports to the Dean of Men indicate that about 83% of the men's rooming houses have no vacancies in the second semester, when the enrollment is about 500 below the enrollment in the first semester.
- (10) The fact remains, however, that the 10,071 students on the campus in the first semester of the current year were housed in one manner or another. Personal economic reasons probably accounted to a large extent for the fact that some students live in seriously inadequate, unhealthful, and unsafe quarters.
- (11) The construction of additional dormitories will not provide these students with money for room rent. If it is necessary to continue the present rates for room and board, or substantially the rates now charged, it will continue to be impossible for many students to avail themselves of dormitory residence.
- (12) Any plan of scholarships or of reduced rates that would decrease the net expense to the student would enable more students to live in University dormitories.
- (13) The economically poorer student would be benefited by additional dormitories, if such additional dormitories served to raise the general quality of all rooms so that better rooms could be obtained at no increase in cost to the student.

- (14) Since there apparently was no excess of rooms last fall when the enrollment was 10,071, of which 7,780 may be considered as potential dormitory, rooming house, apartment or fraternity and sorority residents, there undoubtedly would be a real housing shortage if the enrollment increases substantially above the 10,000 mark.
- (15) Enrollment estimates for next fall indicate an attendance of at least 10,000 students, and perhaps as high as 11,000. The actual enrollment will probably be tempered by the following factors:
- (a) The classroom and laboratory space in educational buildings is reaching the saturation point.
 - (b) Attendance in high schools is stabilizing.
 - (c) The freshman enrollment is tending to stabilize. There were but 258 more freshmen in attendance in the fall of 1936 than in the fall of 1935.
 - (d) If the recommendations in the Fish report, once adopted by the faculty and temporarily delayed during the depression, are re-enacted and approved, the tendency will be to stabilize enrollment.
- (16) If there is an increase in enrollment and the University does not provide additional needed housing facilities, private enterprise almost certainly will provide additional facilities. The University will not be in a position to control such developments. Private enterprise will proceed in good faith to help itself and incidentally to help the University and the students.

D. Will additional dormitories be a good business proposition?

The following facts are based on the University's experience with the present dormitories:

- (1) Present State statutes and policies require the University dormitory system to be self-supporting.
- (2) Unless State statutes and policies are amended to permit (a) the payment of amortization costs from State appropriations, or (b) the payment of a part of the operating expenses (such as, for example, heat, building repairs, and equipment replacements, in whole or in part), or unless the State appropriates outright the funds for construction and equipment, any new dormitory project would have to be self-supporting.

- (3) The men's dormitories and refectory were financed by a first mortgage loan of about 45% of total construction and equipment costs of the new project. The first mortgage indebtedness was about 27% of the value of the total dormitory plant, including the women's dormitories built from State appropriations and the new men's units built without State appropriations.
- (4) The men's dormitories and refectory alone have not paid the full amortization of debt in addition to operating expenses. In the first ten years of operation they have provided net revenues available for amortization totaling \$206,000. The amortization schedule for the first ten years included interest payments of \$178,000 and principal payments of \$140,000, or a total of \$318,000. This is \$112,000 or an average of \$11,200 more per year than the men's dormitories project has produced in net revenues.
- (5) The combined net revenues of the men's and women's dormitories available for amortization in the past ten years have totaled \$315,772, or slightly less than the \$318,000 required by the amortization schedule.
- (6) It is only through the use of some \$50,000 available from laundry profits and the saving of \$45,000 in interest by making advance payments from reserves that it has been possible to finance the loan. The laundry was discontinued in 1929, and the use of reserves for advance payments will tend to decrease as these reserves are needed for building repairs and equipment replacements.
- (7) Except for 1932-33 when occupancy dropped to 86.4% of capacity there has been no problem in filling the present women's dormitories. And in 1932-33 the occupancy of the women's dormitories held up better than the enrollment of women students. Enrollment was 72.8% of the 1927-28 figure, and dormitory occupancy was 86.4% of the 1927-28 occupancy. In the meantime there also had been constructed two private dormitories for women with capacities of 374 women.
- (8) Until 1935 there always was more or less of a struggle to fill the men's dormitories. In 1932-33 the enrollment of men students dropped to 85% of the 1927-28 enrollment, and occupancy in the men's dormitories dropped to 84% of the 1927-28 occupancy.
- (9) A C.W.A. study in 1933-34 included an analysis of "Where Students Would Prefer to Live." The results of this study indicate that university dormitories rank below fraternities, apartments, and rooming houses in the preference of men students, but that women prefer dormitories to rooming houses.

- (10) If University dormitories are to continue to be self-supporting, estimates of net revenues available for amortization should be based on the assumption that periods of depression with decreased enrollments will be encountered along with periods of prosperity. Therefore, it would appear from past experience that not in excess of 27% of the total value of the dormitory plant can be amortized from revenues.

On the basis of past experience, therefore, the construction of additional dormitories costing not in excess of \$475,000, as indicated below, appears to be feasible and to be a good business proposition:

The present dormitory plant is valued at	\$1,605,000
The addition of new dormitories valued at	\$ 475,000
would provide a total plant value of	\$2,080,000
Twenty-seven per cent of \$2,080,000 is	\$ 561,000
Subtract the present first mortgage indebtedness	\$ 86,000
Leaves a balance for a new loan of	\$ 475,000

This calculation assumes, of course, that the present policy of rates could be continued, or that there would be no increase in expenses not covered by an increase in rates, and that the additional dormitories would be occupied to the same percentage of capacity that the present dormitories have been during the past ten years. It is apparent, therefore, that if the same percentage of debt is undertaken now that was undertaken when the men's dormitories and refectory were built, a total new loan of \$475,000 representing 100% of the cost of an additional dormitory would appear to be feasible.

E. Possible financing plans for additional dormitories

Additional dormitories may be constructed and equipped by any one of the following methods, or by a combination of such methods:

- (1) State appropriation
- (2) Loans secured by a first mortgage
- (3) Federal grant plus loans or State appropriations

As has been mentioned, unconfirmed reports from the State Capitol indicate that there is practically no possibility of obtaining a State appropriation for dormitory construction at this time.

The following estimates of construction and equipment costs are based on the cost of the men's dormitories and refectory constructed in 1925-26. These estimates should be adequately high. The cost of construction and equipment for the men's dormitories and refectory averaged \$1,900 per student housed. Therefore the estimated cost of additional dormitories, expressed in units of accommodations for 250 students would be as follows:

For 250 students	\$ 475,000
For 500 students	950,000
For 750 students	1,425,000
For 1,000 students	1,900,000
For 1,250 students	2,375,000
For 1,500 students	2,850,000

Annual amortization costs with interest figured at 4% for 30, 35, or 40 year periods would be as follows:

	<u>30 years</u>	<u>35 years</u>	<u>40 years</u>
\$ 475,000	\$ 27,469.25	\$ 25,450.50	\$ 23,997
950,000	54,938.50	50,901.00	47,994
1,425,000	82,407.75	76,351.50	71,991
1,900,000	109,877.00	101,802.00	95,988
2,375,000	137,346.25	127,252.50	119,985
2,850,000	164,815.50	152,703.00	143,982

(These payments would be in addition to the amortization of the present loan of \$86,000, and repayment to the reserves.)

The annual cost per student housed in all University dormitories:
(Adding 790 in present dormitories to above)

For 1,040 students	\$26.41	\$24.47	\$23.07
For 1,290 students	42.59	39.46	37.20
For 1,540 students	53.51	49.58	46.75
For 1,790 students	61.38	56.87	53.62
For 2,040 students	67.33	62.38	58.62
For 2,290 students	71.97	66.68	62.87

(These amounts would be in addition to the amortization of the present loan of \$86,000, and repayment to the reserves.)

The foregoing figures indicate what it would be necessary for the State to appropriate annually for amortization costs or what it would be necessary to charge students for amortization payments if no State appropriation is made.

When the men's dormitories and refectory were built and financed it was estimated that the average annual amortization payments would be \$31,800, or \$40 per student in the combined men's and women's units. Approximately this amount has been realized on the average during the past ten years. From year to year the amount has varied within a spread represented by the low point of less than \$2.00 per student in 1932-33 to the high point of \$70 per student in 1929-30. In 1929-30 the rates for single room and board were \$420 for men and \$410 for women, and the dormitories were full. This year the rates are \$365 to \$385 for men and \$380 for women. Using these rates, the estimated net revenues available for amortization average \$34 per student housed in the academic year.

On the basis of the foregoing estimates it would appear, therefore, that if present operating costs and present rates can be maintained as an average and if additional dormitories can be filled to capacity every year (which has not been the case at all times in the past) additional dormitories costing somewhat in excess of \$475,000 could be amortized from revenues. Allowing for probable decreases in enrollment in some years and for a resulting decrease in occupancy, the estimates made in the preceding schedule showing the probability of financing a new loan of \$475,000 plus the present mortgage of \$86,000, or a total of \$561,000, would appear again to be practicable. The amortization of a loan of \$561,000 would cost \$32,443 annually for 30 years, \$30,058 for 35 years, and \$28,342 for 40 years.

Assuming that an additional dormitory costing \$475,000 would house about 250 students, the average annual cost of amortization per student for the total indebtedness of \$561,000 would be approximately as follows: \$31 for 30 years; \$29 for 35 years; and \$27 for 40 years.

The possibilities of obtaining a federal housing or P.W.A. loan or grant to assist in the construction of additional University dormitories have not been explored completely as yet. Any assistance that could be obtained from such sources would make it possible to build more dormitories than can be constructed from funds obtained by a direct loan covering 100% of the cost, or would reduce the annual amortization requirements.

F. Operating costs of present dormitories.

The suggestion has been made that perhaps State appropriations could be obtained for a part of the overhead costs of operating dormitories now charged to revenues obtained from student residents. For this reason, the following tabulation of estimated revenues and expenses of dormitory operation for the current year is presented:

<u>Estimated Revenue</u>	<u>Estimated Total Amount 1936-37 Academic Year</u>	<u>Estimated Amount per Student Housed</u>
Board and Room	\$293,186	\$ 371
Supplies and Subsistence	<u>35,000</u>	<u>44</u>
Estimated total revenue	\$328,186	\$415
 <u>Estimated Expenses</u>		
Food	\$105,385	\$ 133
Kitchen Service	17,084	22
Wages and meals for employees	66,908	85
Miscellaneous Direct Expense	32,120	41
Heat and Water	19,552	25
Light and Power	3,733	5
Equipment Repairs	3,403	4
Equipment Replacements	17,827	23
Building Repairs	23,785	30
Insurance	1,709	2
Miscellaneous Indirect Expense	<u>9,312</u>	<u>11</u>
Estimated total expenses	\$300,818	\$381
 <u>Estimated net revenue available for amortization</u>	 \$ 27,368	 \$ 34

From the above tabulation may be computed the estimated annual cost to the State if appropriations are made for such items as heat, repairs, or equipment replacements, and also the estimated savings to the students if such items are covered by State appropriations.

G. Proposed Scholarship plans to permit more students to live in University dormitories.

Present dormitory rates, although below rates charged for comparable facilities in private dormitories and in fraternities and sororities, are not within the reach of many students. Cheaper rooms and cheaper meals are available to students who live in rooming houses, private homes, apartments, etc., and who eat when they can and where they please.

It has been suggested that some plan of scholarships be provided to enable these students to live in University dormitories. Any scholarship plan will, of course, involve obtaining the money equivalent of the scholarships from some source. The most direct method would be to obtain State appropriations for such scholarships or their equivalent. If this is not feasible, the funds would have to be provided from revenues. This would mean that some of the students would pay more than the average cost of room and board in order that other students could be charged less than the average cost of room and board. Whether such a plan would meet with the approval of the students who pay the larger sum would be a question of serious moment.

H. General Summary

1. There is at least a near shortage of rooms available to students when the University enrollment is about 10,000. There is undoubtedly a real shortage of desirable rooms.
2. If the enrollment goes beyond 10,000, additional housing facilities appear to be imperative.
3. If the University does not provide additional housing facilities and the enrollment goes beyond 10,000, private enterprise undoubtedly will provide additional housing facilities. Such expansion by private enterprise would be beyond the control of the University.
4. The most desirable method of financing dormitory construction at the University is through State appropriations, as was done for the present women's dormitories.
5. Unconfirmed reports from the State Capitol indicate there is little or no possibility of obtaining State appropriations for dormitory construction at this time.

6. Past experience indicates that the construction of additional dormitories for 250 students appears to be safe and feasible without the aid of State appropriations, if a new loan of not in excess of \$475,000 to be amortized over a period of 30 to 40 years with interest at 4% annually can be obtained, and if the present policy of establishing rates to cover costs is continued.
7. Construction of additional dormitories at this time costing more than \$475,000 to be amortized from revenues of the entire University dormitory system does not appear from past experience to be safe or feasible.
8. Annual State appropriations for amortization of construction costs could be used to take the place of a larger initial appropriation for construction and equipment, if the original construction and equipment costs can be financed from borrowed capital.
9. If the State will appropriate an annual amount for the amortization of construction costs, it would be possible to (a) reduce rates charged students for room and board, and/or (b) build more additional dormitories without increasing rates for room and board than it will be possible to build without State appropriations.
10. Annual State appropriations for certain overhead operating costs, such as heat, building repairs, and insurance will have the same effect for the same amount of State appropriations as if they were appropriated for amortization of debt. That is, in either event the money would be appropriated by the State that otherwise would have to come from board and room revenues.
11. The estimated annual State appropriations sufficient to cover certain dormitory and commons cost items are as follows: (These costs would be charged to operating revenues if State appropriations are not made.)

	For 790 students (Present)	For 1040 students (250 addn.)	For 1290 students (500 addn.)	For 1540 students (750 addn.)	For 1790 students (1000 addn.)
Amortization of loan:					
30 year basis	\$ 4,974	\$ 32,443	\$ 59,912	\$ 87,382	\$114,851
35 year basis	4,608	30,058	55,509	80,959	106,410
40 year basis	4,345	28,342	52,339	76,336	100,333
Heat and Water - Estimate	19,500	25,800	32,000	38,000	44,000

	For 790 students (Present)	For 1040 students (250 addn.)	For 1290 students (500 addn.)	For 1540 students (750 addn.)	For 1790 students (1000 addn.)
Building Repairs - Reserve basis - Average annual cost - Est. (Actual cost in early years would be less, but it would be more in later years)	\$ 23,800	\$ 31,300	\$ 38,800	\$ 46,300	\$ 53,800
Equipment Replacements - Reserve basis - Average annual cost - Est. (Actual cost in early years would be less, but it would be more in later years)	17,800	23,500	29,200	34,900	40,600

12. Present dormitory rates (averaging between \$10 and \$11 per week for room and board), although below rates charged for comparable facilities in private dormitories and in most fraternities and sororities, are not within the reach of many students.
13. At the same time the experience of the past ten years indicates that the schedule of rates followed has been necessary to meet the requirements of the State that the dormitory system shall be self-supporting, and that the combined net revenues from both the men's and women's units have been barely sufficient to meet amortization requirements on the financing basis approved by the Regents when the men's dormitories were built, and with reduced revenues due to the depression.
14. It is apparent, therefore, that if additional dormitories are to be built and financed from operating revenues, the present policy of rates will have to be continued, and that many students will continue to find it impossible to live in University dormitories because cheaper, although admittedly less desirable quarters, are available elsewhere.
15. The only way, then, of providing additional dormitories comparable to present University dormitories and at the same time reducing rates so more students will find it possible to live in dormitories is for the State to furnish funds for certain operating costs or for amortization of construction and equipment costs by means of State appropriations for such purposes.
16. State appropriations for the amortization of construction and equipment costs may be justified on the premise that the State should provide the buildings and equipment in the first instance.

17. State appropriations for certain operating expenses appear to take the form of State subsidies for student living expenses. State appropriations for building repairs have the further disadvantage of probably not being sufficient, on the basis of past experience with maintenance appropriations for educational buildings, to keep the rooms and buildings in desirable and rentable condition.
18. The rates charged students for room and board on the present self-supporting basis may be decreased for all or a part of the dormitory residents by the amount of State appropriations for amortization or for operating costs. For example, if the University proceeds to build an additional dormitory for 250 students and to amortize the cost from revenues, and the State appropriates \$25,800 for heat, the annual rates for room and board for 1,040 dormitory residents may be reduced \$25 each, or \$50 each for 520 dormitory residents if the other half pay current rates, or \$140 each (bringing the rates for room and board down to about \$1.00 a day) for 180 of the 1,040 dormitory residents.
19. A fixed State appropriation for scholarships to be paid to University dormitory residents on the basis of need and scholarship would be the most desirable method of helping the economically poorer student to live in University dormitories.
20. Unless State appropriations in some form or another can be obtained, it appears certain that additional University dormitories comparable to those now in service cannot be made available to students who cannot afford to pay the present schedule of rates for room and board.

I. General Conclusions.

1. Additional dormitories costing approximately \$475,000 to be amortized over a period of 30 to 40 years with interest at 4% could be built at this time and the amortization paid from revenues of the entire University dormitory system, if the following assumptions are accurate:
 - (a) That at least 250 additional students could be counted upon for residence in University dormitories. (This would appear to be more certain if the new dormitories were for women than if they were for men.)
 - (b) That the present rate policy of establishing charges for room and board to cover all costs, including amortization, would be continued.

2. If University dormitories and commons are to maintain a high degree of quality and service, and still pay all operating and amortization costs from revenues, the rates for room and board will be higher than market **rates** for lower quality of room and board, although at or below the market for like quality furnished by private enterprise.
3. If additional dormitories comparable to present University dormitories are to be built and equipped with borrowed capital to be amortized from revenues of the Department of Dormitories and Commons, and if the dormitory system is to continue to be self-supporting, many students will continue to find it impossible to live in University dormitories because they cannot afford the quality of room and board available in the dormitories.
4. If the State appropriates funds for certain operating costs or for amortization of construction costs, an amount exactly equivalent to the State appropriation may be passed on to the students living in the dormitories in the form of lower rates for room and board. The amount of such savings per student will depend on whether the equivalent of the total State appropriation is distributed pro-rata to all dormitory residents or a scholarship method is adopted whereby a smaller number of dormitory residents will receive larger than the average annual benefits.

J. D. Phillips

Business Manager

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